SUMMONS

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DEVELOPMENT SERV DOES 1-100, inclusive	ICES, an agen	cy of the City of Long Beach, and	The City	
YOU ARE BEING SUED B	Y PLAINTIFF:		John A. Clarke, Executive Office	00=/01= 1
(LO ESTÁ DEMANDANDO		NTE):	SHAUNYA-WESLEY	Deputy
SAVE THE PLASTIC B	AG COALITIC	ON, an unincorporated association		
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		at .		
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111 North Hill Street, Los	s Angeles, CA	90012	BS18250)
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The name, address, and teleph	one number of pla	aintiff's attorney, or plaintiff without an attor	rney, is:	
(El nombre, la dirección y el nú	mero de teléfono	del abogado del demandante, o del demai	ndante que no tiene abogado, es).	
Stepnen L. Joseph, 350 B	ay Street, Street	190-328, San Francisco, CA 9413	33 Phone: (415) 577-6660	
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VATE:	2011	Clerk, by	Shannya Wesley	, Deputy
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	NOTICE TO TH	E PERSON SERVED: You are served	OS-010)).	
[SEAL]		ndividual defendant.		
		person sued under the fictitious name of (s	specify):	
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	3. Un beh	alf of (specify): CITY OF LONG	BEACH	
	under:	CCP 416.10 (corporation)		
		CCP 416.20 (defunct corporation)	CCP 416.60 (minor)	
		CCP 416.40 (association or partnership)	CCP 416.70 (conservatee)
		(accordation of partile(ship)	CCP 416.90 (authorized p	erson)

other (specify): CCP 416.50 public entity by personal delivery on (date):

SUMMONS

FOR COURT USE ONLY LO PARA USO DE LA CORTE) (CITACION JUDICIAL) CONFORMED COPY OF ORIGINAL FILED CITY CLERK NOTICE TO DEFENDANT: Los Angeles Superior Court ING BEACH, CA (SO AL DEMANDADO):
YOF LONG BEACH, a municipal corporation; LONG BEACH DEVELOPMENT SERVICES, an agency of the City of Long Beach and JUN 09 2011 DOES 1-100, inclusive John A. Clarke, Executive Officer/Clerk YOU ARE BEING SUED BY PLAINTIFF: (LO ESTÁ DEMANDANDO EL DEMANDANTE): SAVE THE PLASTIC BAG COALITION, an unincorporated association NOTICE! You have been sued. The court may decide against you without your being heard unless you respond within 30 days. Read the information below. You have 30 CALENDAR DAYS after this summons and legal papers are served on you to file a written response at this court and have a copy served on the plaintiff. A letter or phone call will not protect you. Your written response must be in proper legal form if you want the court to hear your case. There may be a court form that you can use for your response. You can find these court forms and more information at the California Courts Online Self-Help Center (www.courtinfo.ca.gov/selfhelp), your county law library, or the courthouse nearest you. If you cannot pay the filing fee, ask the court clerk for a fee waiver form. If you do not file your response on time, you may lose the case by default, and your wages, money, and property may be taken without further warning from the court. There are other legal requirements. You may want to call an attorney right away. If you do not know an attorney, you may want to call an attorney referral service. If you cannot afford an attorney, you may be eligible for free legal services from a nonprofit legal services program. You can locate these nonprofit groups at the California Legal Services Web site (www.lawhelpcalifornia.org), the California Courts Online Self-Help Center (www.courtinfo.ca.gov/selfhelp), or by contacting your local court or county bar association. NOTE: The court has a statutory lien for waived fees and costs on any settlement or arbitration award of \$10,000 or more in a civil case. The court's lien must be paid before the court will dismiss the case. ¡AVISO! Lo han demandado. Si no responde dentro de 30 días, la corte puede decidir en su contra sin escuchar su versión. Lea la información a Tiene 30 DÍAS DE CALENDARIO después de que le entreguen esta citación y papeles legales para presentar una respuesta por escrito en esta corte y hacer que se entregue una copia al demandante. Una carta o una llamada telefónica no lo protegen. Su respuesta por escrito tiene que estar en formato legal correcto si desea que procesen su caso en la corte. Es posible que haya un formulario que usted pueda usar para su respuesta. Puede encontrar estos formularios de la corte y más información en el Centro de Ayuda de las Cortes de California (www.sucorte.ca.gov), en la biblioteca de leyes de su condado o en la corte que le quede más cerca. Si no puede pagar la cuota de presentación, pida al secretario de la corte que le dé un formulario de exención de pago de cuotas. Si no presenta su respuesta a tiempo, puede perder el caso por incumplimiento y la corte le podrá quitar su sueldo, dinero y bienes sin más advertencia. Hay otros requisitos legales. Es recomendable que llame a un abogado inmediatamente. Si no conoce a un abogado, puede l'amar a un servicio de remisión a abogados. Si no puede pagar a un abogado, es posible que cumpla con los requisitos para obtener servicios legales gratuitos de un programa de servicios legales sin fines de lucro. Puede encontrar estos grupos sin fines de lucro en el sitio web de California Legal Services, (www.lawhelpcalifornia.org), en el Centro de Ayuda de las Cortes de California, (www.sucorte.ca.gov) o poniéndose en contacto con la corte o el colegio de abogados locales. AVISO: Por ley, la corte tiene derecho a reclamar las cuotas y los costos exentos por imponer un gravamen sobre cualquier recuperación de \$10,000 ó más de valor recibida mediante un acuerdo o una concesión de arbitraje en un caso de derecho civil. Tiene que pagar el gravamen de la corte antes de que la corte pueda desechar el caso. The name and address of the court is: CASE NUMBER (El nombre y dirección de la corte es): Los Angeles Superior Court Central Dist. (Número del Caso) B\$182500 111 North Hill Street, Los Angeles, CA 90012 The name, address, and telephone number of plaintiff's attorney, or plaintiff without an attorney, is: (El nombre, la dirección y el número de telégos del abogado del demandante, o del demandante que no tiene abogado, es):
Stephen L. Joseph, 350 Bay Street, Sunta 100-328, San Francisco, CA 94133 Phone: (415) 577-6660

DATE:
(Fecha)

Clerk, by
(Fecha)

Shaunya Wesley , Deputy (Adjunto) (For proof of service of this summons, use Proof of Service of Summons (form POS-010).)
(Para prueba de entrega de esta citatión use el formulario Proof of Service of Pommons, (POS-010)).

NOTICE TO THE PERSON SERVED: You are Served as an individual defendant.

as the person sued under the fictitious name of (specify): 3. On behalf of (specify): LONG BEACH DEVELOPMENT SERVICES CCP 416.10 (corporation) CCP 416.60 (minor) CCP 416.20 (defunct corporation)

CCP 416.70 (conservatee)

CCP 416.40 (association or partnership)

CCP 416.90 (authorized person)

other (specify): CCP 416.50 public entity by personal delivery on (date):

Page 1 of 1

1	STEPHEN L. JOSEPH (SBN 189234)	CONFORMED COPY OF ORIGINAL FILED Los Angeles Superior Court
2	350 Bay Street, Suite 100-328	2004
3	San Francisco, CA 94133 Telephone: (415) 577-6660	JUN 09 2011
3	Facsimile: (415) 869-5380	John A. Clarke, Executive Officer/Clerk
4	E-mail: savetheplasticbag@earthlink.net	By, Deputy
5	Attacas Con Dediction -	SHAUN YA TYEOLET
6	Attorney for Petitioner SAVE THE PLASTIC BAG COALITION	
7	SUPERIOR COURT OF TH	HE STATE OF CALIFORNIA
8	FOR THE COUNTY OF LOS A	NGELES - CENTRAL DISTRICT
9		
10		BS132500
11	SAVE THE PLASTIC BAG COALITION,) Case No.
11	an unincorporated association,)) VERIFIED PETITION FOR WRIT OF
12	Petitioner,) MANDATE UNDER THE CALIFORNIA
13	Í	ENVIRONMENTAL QUALITY ACT AND
14	v.) BASED ON STATE LAW PREEMPTION
	CITY OF LONG BEACH, a municipal)
15	corporation; LONG BEACH DEVELOPMENT	,)
16	SERVICES, an agency of the City of Long))
17	Beach; and DOES 1-100, inclusive,	
	Respondents.))
18	respondents.	,)
19	D 442 CANDED DY ACTOR DAG	
20	Petitioner, SAVE THE PLASTIC BAG	COALITION, alleges as follows:
	PARTIES AND	<u>JURISDICTION</u>
21	1. Petitioner SAVE THE PLAST	IC BAG COALITION is an unincorporated
22	association.	
23		
	2. Respondent CITY OF LONG BE	EACH (the "City") is a municipal corporation in
24	the County of Los Angeles.	
25	3. Respondent LONG BEACH D	EVELOPMENT SERVICES ("LBDS") is an
26		EVELOTIMENT SERVICES (EDDS) is all
27	agency of the City.	
	4. This is an action seeking a writ of	of mandate to set aside, void, annul, repeal, and
28	terminate implementation and enforcement of	City of Long Beach Ordinance No. ORD-11-

VERIFIED PETITION FOR WRIT OF MANDATE AND BASED ON STATE LAW PREEMPTION

0009 regulating the use of plastic and paper carryout bags and reusable bags (the "Ordinance"). The Ordinance was adopted by the City Council on May 24, 2011. A true and correct copy of the Ordinance is attached hereto as Exhibit A.

- 5. The Ordinance provides that on and after August 1, 2011, "stores" (as defined in the Ordinance) may not provide plastic carryout bags ("plastic bags") to consumers and must charge at least 10 cents for paper carryout bags ("paper bags").
- 6. The Ordinance is a "project" subject to CEQA. (CEQA Guidelines §15378(a)(1).)
 - 7. The City violated the California Environmental Quality Act ("CEQA").
 - 8. The City is the lead agency for the project under CEQA.
 - 9. In the alternative, LBDS is the lead agency for the project under CEQA.
- 10. LBDS administered the CEQA process on behalf of the City, prior to adoption of the Ordinance.
- 11. LBDS is responsible for implementation and enforcement of the Ordinance on behalf of the City.
- 12. Petitioner is ignorant of true names and capacities of DOES named herein as DOES 1-100, inclusive, and therefore sues said Respondents by such fictitious names. Petitioner will amend this Petition to allege their true names and capacities when ascertained. Petitioner is informed and believes and thereon alleges that each of these fictitiously named Respondents were, and continue to be, responsible in some manner for the acts or omissions herein alleged.
- 13. Petitioner is informed and believes that at all times relevant to the allegations herein, each Respondent, including the DOE Respondents, were the employees, agents, or partners of each of the other Respondents, and were at all times acting within the purpose and scope of their, agency or partnership, or at the direction of the other Respondents.
- 14. This Court has jurisdiction over the matters alleged in this Petition pursuant to Code Civ. Proc. §1085, and/or §1094.5, and Pub. Res. Code §21167.
 - 15. Venue is proper in this Court under Code Civ. Proc. §394(a).

STANDING

- 16. Petitioner is a non-profit environmental campaign organization that was formed on June 3, 2008.
- 17. Petitioner was formed and exists for the purpose of responding to environmental misinformation about plastic bags and ensuring that the environmental impacts of banning plastic bags are made known to decision-makers and the public, in the public interest.
- 18. Environmental misinformation about plastic bags is a serious problem that impacts the decision-making process about whether to ban plastic bags.
- 19. As a result of such misinformation, plastic bags have become a matter of significant public concern.
- 20. Petitioner performs a crucial and indispensable role in ensuring that environmental truth is not compromised or lost when environmental initiatives are being considered by public agencies.
- 21. Petitioner's members include U.S. citizens and California companies involved in plastic bag manufacturing and distribution. Three such companies are Grand Packaging, Inc. doing business as "Command Packaging", Crown Poly, Inc., and Elkay Plastics Co., Inc. They were incorporated in California are in good standing. They have been members of Petitioner since 2008.
- 22. Chandler Hadraba is a U.S. citizen and resident of the State of California. He has been a member of Heal the Bay since August 2008. Heal the Bay is one of the leading organizations campaigning for the banning of plastic bags. He has been a member of Petitioner since September 2008. He became a member of Petitioner because he was concerned about the environmental misinformation being disseminated by anti-plastic bag activists, including Heal the Bay. He has no financial stake in the outcome of this litigation.
- 23. Petitioner and all of Petitioner's members are "persons" entitled to file an action under CEQA. "Person" includes any person, firm, association, organization, partnership, business, trust, corporation, limited liability company, company. (CEQA Guidelines §15376.)
 - 24. Petitioner has demanded that California cities and counties complete and certify

EIRs before banning plastic bags.

- 25. Petitioner maintains a website at www.savetheplasticbag.com to respond to environmental misinformation about plastic bags and to address the environmental impacts of plastic, paper, and reusable bags, for the benefit of decision-makers and the public.
- 26. According to CEQA Guidelines §15002, the "basic purposes of CEQA" include the following:
 - A. Inform governmental decision-makers and the public about the potential, significant environmental effects of proposed activities.
 - B. Identify the ways that environmental damage can be avoided or significantly reduced.
 - C. Prevent significant, avoidable damage to the environment by requiring changes in projects through the use of alternatives or mitigation measures when the governmental agency finds the changes to be feasible.
 - D. Disclose to the public the reasons why a governmental agency approved the project in the manner the agency chose if significant environmental effects are involved.
- 27. Petitioner seeks to promote and enforce the aforementioned informational purposes of CEQA in this action. Ascertaining the true facts about the significant environmental impacts of projects and informing and disclosing those true facts to decision-makers and the public are purposes that are within the zone of interests CEQA was intended to preserve and protect.
- 28. The question in this action is one of public right and the object of the action is to enforce a public duty in the public interest.
- 29. Petitioner is interested as a citizen in having the public laws including CEQA executed and the public duties and purposes in CEQA enforced.
- 30. Petitioner has a genuine and continuing interest in and concern for environmental matters including environmental truth and for compliance with the CEQA process.

- 31. Petitioner has a commitment to the subject matter of the public right being asserted.
- 32. Petitioner coalition consists of or represents individuals beneficially interested in this action who would find it difficult or impossible to seek vindication of their own rights. No citizen who did not have the financial support of business interests could reasonably be expected to incur the substantial cost of litigating against the City to enforce CEQA. This is due to the fact that the environmental damage caused by increased distribution of paper bags and reusable bags is general, widespread and universal rather than particularized to particular persons or locations. Further, much of the environmental damage is caused outside the City.
- 33. Broad and long-term environmental effects are involved when plastic bags are banned. The environmental impacts include, but are not limited to, increased greenhouse gas emissions and increased air and water pollution.
- 34. Prosecution of this action as a citizen's suit by Petitioner does not conflict with other competing legislative or public policies.
- 35. Standing serves the important public policy in CEQA of disclosure of environmental impacts to decision makers and the public.
- 36. There is an overriding public policy in this state "guaranteeing citizens the opportunity to ensure that no governmental body impairs or defeats the purpose of legislation establishing a public right." (*Green v. Obledo* (1981) 29 Cal.3d 126, 144.)
- 37. Petitioner has standing as an association to bring this action, because (i) Petitioner's members would otherwise have standing to sue on their own behalf; (ii) the interests Petitioner seeks to protect in this lawsuit are germane to the organization's purpose; and (iii) neither the claims asserted herein, nor the relief requested, require the separate participation of Petitioner's members in this lawsuit.
- 38. Grand Packaging, Inc. doing business as "Command Packaging" and Crown Poly, Inc. manufacture plastic carryout bags and plastic reusable bags. They market, sell, and distribute those bags in the City of Long Beach. Their businesses are impacted by the Ordinance. However, loss of sales, damage to competitive interests, and other commercial or

economic harm are not part of Petitioner's claims in this action. This action is being prosecuted solely and exclusively for the protection of the environment in the public interest, including the disclosure of environmental truth to decision-makers and the public.

- 39. Petitioner complied with Pub. Res. Code § 21177(a) and (b) by filing the Objections attached hereto as Exhibit A.
 - 40. Based on the foregoing, Petitioner has standing.

STATEMENT OF FACTS

The County EIR

- 41. On or about November 16, 2010, the Los Angeles County (the "County") Board of Supervisors adopted an ordinance banning plastic bags, imposing a 10-cent fee on paper bags (the "County Ordinance").
- 42. The County Ordinance only applies to unincorporated parts of the County. It is intended to serve as a model ordinance for incorporated cities in the County.
- 43. Prior to or at the time of adopting the County Ordinance, the County Board of Supervisors certified an Environmental Impact Report (the "EIR") and adopted Findings of Fact and a Statement of Overriding Considerations based on the EIR.
- 44. The EIR, the Findings of Fact, and the Statement of Overriding Considerations are designed to support the County Ordinance and any ordinances adopted by incorporated cities in the County that are modeled on County Ordinance.
- 45. In the Findings of Fact, the County made a finding that a 10-cent fee on paper bags and promoting and distributing reusable bags would <u>not</u> be sufficient to prevent <u>significant</u> negative environmental impacts caused by greenhouse gas emissions ("GHG") resulting from a shift from plastic carryout bags to paper carryout bags. The Findings of Fact states:

Significant Impact. Indirect impacts resulting from the decomposition of paper carryout bags in landfills will be potentially cumulatively significant under the County's conservative worst-case analysis. (Emphasis added.)

Finding: The County Board of Supervisors finds that changes or alterations have been required in, or incorporated into, the recommended County

ordinance that avoid or substantially lessen its significant environmental effect as identified in the EIR. Specifically, incorporation of mitigation measure GHG-1, described below, will monitor, reduce use of, and encourage further recycling of paper carryout bags, and will indirectly offset end-of-life GHG emissions to the maximum extent feasible. However, despite mitigation, impacts from the decomposition of paper carryout bags in landfills will remain <u>cumulatively significant</u> under a conservative worst-case analysis.... (Emphasis added.)

46. In the Statement of Overriding Considerations, the County identified certain alleged benefits that "outweigh and override the adverse environmental effect identified in the EIR."

The GHG Threshold Of Significance Applied By The County

47. In order to determine that environment effects may be significant, the County determined a GHG threshold of significance. The EIR states:

The State has not determined significance thresholds for evaluating potential impacts on GHG emissions under CEQA, beyond the general, qualitative questions contained in Appendix G of the State CEQA Guidelines. However, the County has analyzed the potential of the proposed ordinances to result in significant impacts related to GHG emissions based on the review of regulatory and professional publications, the guidance on analyzing GHG emissions under CEQA provided by the California Office of the Attorney General [footnote 41] and OPR [footnote 42], and the CARB [footnote 43].

Footnote 41: California Department of Justice Office of the Attorney General. 21 May 2008. The California Environmental Quality Act Addressing Global Warming Impacts at the Local Agency Level. Sacramento, CA.

Footnote 42: California Governor's Office of Planning and Research. 19 June 2008. CEQA and Climate Change: Addressing Climate Change through California Environmental Quality Act (CEQA) Review. Technical Advisory. Sacramento, CA.

Footnote 43: California Air Resources Board. 24 October 2008. Preliminary Draft Staff Proposal: Recommended Approaches for Setting Interim Significance Thresholds for Greenhouse Gases under the California Environmental Quality Act. Available at: http://www.opr.ca.gov/ceqa/pdfs/Prelim_Draft_Staff_Proposal_10-24-08.pdf

Significance Criteria

There are two significance criteria relevant to the consideration of the proposed ordinances:

- Inconsistency with laws and regulations in managing GHG emissions
- Inconsistency with the goal to reduce GHG emissions to 1990 levels (approximately 427 million metric tons or 9.6 metric tons of CO2e per capita) by 2020 as required by AB 32
- 48. Petitioner did not object to or challenge the GHG threshold of significance applied by the County.

Adoption of the County EIR by the City of Calabasas

- 49. On February 1, 2011, the City of Calabasas adopted the model County Ordinance and the County EIR, Findings of Fact and Statement of Overriding Considerations.
 - 50. The City of Calabasas did not alter the County's threshold of significance.
- 51. Petitioner did not object to or challenge the City of Calabasas ordinance as the City of Calabasas adopted the County EIR, Findings of Fact and Statement of Overriding Considerations.

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52. At the present time, the City of Calabasas is the only incorporated city in the County to adopt the model ordinance, other than the City of Long Beach.

The Long Beach Addendum To The EIR

- 53. In April 2011, the City distributed an "Addendum to the Ordinances to Ban Plastic Carryout Bags in Los Angeles County Final EIR" (the "Addendum").
 - 54. In the Addendum, the City states:

For this analysis, the City has determined to select its own GHG significance threshold rather than relying on the County's threshold as used in the County's Final EIR. For this analysis, the City's proposed Ordinance is evaluated based on a plan-based threshold of 6.6 metric tons CO2e per service population (defined to include both residents and employees) per year. The City does not recommend adoption of that threshold for any other purpose at this time, but that numeric threshold is recommended for this analysis for the following reasons. First, the 6.6 metric tons CO2e per service population threshold was recently adopted by the Bay Area Air Quality Management District (BAAQMD) as a quantitative GHG emissions thresholds for plan-level projects (BAAQMD, "California Environmental Quality Act: Air Quality Guidelines" (June 2010).) Second, the BAAQMD derived that "efficiency" metric from statewide compliance with AB 32, and so that metric may be appropriately applied in regions other than the Bay Area. Finally, although SCAQMD has not yet acted on the proposal, staff of the SCAQMD are proposing the same efficiency metric for use in the South Coast region (SCAQMD, "Proposed Tier 4 Performance Standards, September 2010). Thus, the City finds that a 6.6 metric ton CO2e per service population per year threshold is appropriately

used in this analysis at this time.

Therefore, the City's proposed Ordinance would have a significant impact related to GHG emissions if the GHG emissions would result in more than 6.6 metric tons of CO2e per service population (residents and employees) per year....

For greenhouse gas emissions, utilizing a threshold of 6.6 metric tons CO2e per capita per year, the City's proposed Ordinance was determined to have a less than significant impact since emissions related to manufacturing, transportation and disposal of carryout bags would result in less than 1 metric ton CO2e per capita per year. This determination would result in a reduced impact related to GHG emissions compared to the County's Final EIR, which determined that emissions related to the disposal of paper carryout bags would result in significant and unavoidable impacts. Based on the City's determination that none of the impacts of the proposed Ordinance, including those related to GHG emissions, would be significant, no new significant environmental effects beyond those already analyzed in the County's Final EIR would occur.

Petitioner's Objections to the Addendum

- 55. The City invited public comments on the Addendum for submission by April 29, 2011.
- 56. On April 28, 2011, Petitioner submitted written comments on and objections to the Addendum (the "Objections"). Petitioner objected to the (proposed) Ordinance in part based on its objections to the GHG threshold of significance in the Addendum. A true and correct copy of the Objections is attached hereto as Exhibit B and incorporated herein by reference. Said objections are reasserted herein.

- 57. In said written comments, Petitioner urged the City to adopt the same approach as the City of Calabasas and accept the EIR without changing the GHG threshold of significance. The City declined.
- 58. As a result of the City's alteration of the GHG threshold of significance, the City Council did not adopt a Statement of Overriding Considerations.

FIRST CAUSE OF ACTION AGAINST BOTH RESPONDENTS (VIOLATION OF CEQA – WRIT OF MANDATE)

- 59. Petitioner realleges and incorporates herein each and every allegation made above.
- 60. The GHG threshold of significance in the Addendum is inappropriate and inapplicable and violates CEQA for the following reasons:
 - A. The BAAQMD CEQA Guidelines (June 2010) ("BAAQMD Guidelines") apply only to "land development construction and operation activities."
 - B. The regulation of carryout bags is not a land-use project.
 - C. Even as to land-use projects, the BAAQMD project-level threshold of significance for GHGs is not 6.6 metric tons of CO2e per service population.
 - D. Far greater allowances must be made for buildings and other land-based uses than for carryout bags, because economic development would otherwise be stymied.
 - E. A measurement based on a annual per capita approach fails to take into account the cumulative and aggregate impacts of replacing billions of plastic bags with paper bags for the all of the years that the Ordinance will remain in effect. An EIR must take into account cumulative impacts. (CEQA Guidelines §15130, §15355.)
 - F. CEQA Guidelines §15065(a)(3) which is entitled "Mandatory Findings of Significance" states that a lead agency shall find that a project may have a significant effect on the environment when "the project has the potential to achieve short-term environmental goals to the disadvantage of long-term

environmental	goals."	Acc	cordingly,	the	County	ado	pted	a	goal	-oriented
approach to de	termining	g the	threshold	of si	gnificanc	e for	this	pro	ject	based or
the following two County goals for the project: (i) sustainability (as it relates to										
the County's	energy	and	environme	ental	goals);	and	(ii)	lan	dfill	disposa
reduction. The City failed to adopt this mandatory goal-oriented approach.										

- G. There was no public review process regarding adoption of the GHG threshold of significance in the Addendum. (CEQA Guidelines §15064.4(b)(3).)
- H. The Addendum contradicts the EIR and the County's Statement of Overriding Considerations.
- 61. In effect, the City "moved the goalposts" to avoid having to admit that the Ordinance would have a significant negative impact on the environment.
- 62. As a result of its tampering with the applicable threshold, the City did not adopt a Statement of Overriding Considerations.
- 63. The Council and the public were misinformed by the Addendum in that they were told that the Ordinance would have no significant effects on the environment, which is untrue as established by the County EIR.
- 64. Informing decision-makers and the public about the environmental impacts of a project and whether those impacts are significant is a core purpose and requirement of CEQA. (CEQA Guidelines §15002.)
- 65. Based on the foregoing and the Objections, the Ordinance is invalid, void, or voidable. This action is timely filed within 30 days of the filing of any Notice of Exemption or within 180 days from the date of the City's decision to carry out or approve the project. (Pub. Res. Code §21167.)

SECOND CAUSE OF ACTION AGAINST BOTH RESPONDENTS

(STATE LAW PREEMPTION – WRIT OF MANDATE)

- 66. Petitioner realleges and incorporates herein each and every allegation made above.
 - 67. In 2006, the Legislature enacted AB 2449. (Pub. Res. Code §§42250-57.)

- 68. The Legislature declared its intent in AB 2449 as follows:

 It is the intent of the Legislature, in enacting Chapter 5.1

 (commencing with section 42250) Part 3 of Division 30 of the Public Resources Code, to encourage the use of reusable bags by consumers and retailers and to reduce the consumption of single-use bags.
- 69. The Governor's signing statement is part of the legislative history. The signing statement includes the following language:

I am signing Assembly Bill 2449 that implements a statewide plastic bag recycling program. While this bill may not go as far as some local environmental groups and cities may have hoped, this program will make progress to reduce plastics in our environment. This measure requires every retail establishment that provides its customers plastic bags to have an in store plastic bag recycling program, a public awareness program promoting bag recycling, post recycling requirements, record keeping and penalties. Because this is a statewide program the bill precludes locals from implementing more stringent local requirements. The bill sunsets in six years and this will allow locals time to develop additional programs or the legislature to consider a more far reaching solution.

- 70. AB 2449 sunsets and expires on January 1, 2013 (Pub. Res. Code §42257), one year after the Ordinance takes effect on August 1, 2011.
- 71. AB 2449 only applies to "stores." (Pub. Res. Code §42251.) A "store" is defined as a supermarket or large retail store "that provides plastic carryout bags to its customers." (Pub. Res. Code §42250(e).) If plastic bags are banned by local ordinances, then stores in those localities will not be subject to AB 2449 and the statewide statutory scheme of AB 2449 would be defeated.
 - 72. Under AB 2449, stores that provide plastic bags to customers must install plastic

bag collection bins "for the purpose of collecting and recycling plastic carryout bags." (Pub. Res. Code §42252(b).) Any member of the public may use those bins to deposit any discarded plastic carryout bags. If stores in the City are prohibited from handing out plastic bags, then all such stores would be permitted to remove their plastic bag recycling bins. Such bins are used to collect and recycle all types of plastic bags, including bags that are not prohibited under the Ordinance, including but not limited to retail bags, produce bags, newspaper bags, and dry cleaning bags. The statewide statutory scheme of AB 2449 would be defeated. There would be no way to recycle such bags as they are not accepted in curbside recycling programs in the City.

- 73. AB 2449 states that "[t]he operator of the store shall make reusable bags available to customers within the store, which may be purchased and used in lieu of using a plastic carryout bag or paper bag." (Pub. Res. Code §42252(e).) If plastic bags are banned by local ordinances, such stores will not be subject to the state law requirement to make reusable bags available to customers in lieu of paper bags. Therefore, the declared legislative intent of AB 2449 "to encourage the use of reusable bags by consumers and retailers and to reduce the consumption of single-use bags," including paper bags, would be defeated. Although a city or county ordinance banning plastic bags may require such stores to make reusable bags available in lieu of paper bags, there is no guarantee that a city or county will include such a requirement in an ordinance.
- 74. Based on the foregoing, if cities and counties may enact plastic bag bans that take effect before AB 2449 sunsets on January 1, 2013, the comprehensive and integrated statewide plastics reduction, recycling, and reusable bag scheme of AB 2449 would be defeated, which would have a negative impact on the environment.
- 75. The definition of "stores" in the Ordinance includes retail establishments that are defined as "stores" in AB 2449.
- 76. It is the intent of the Legislature in enacting AB 2449 that it precludes and preempts local plastic bag ban ordinances that take effect prior to January 1, 2013.
 - 77. Based on the foregoing, the Ordinance is void and invalid.
 - 78. Petitioner timely asserted this ground for invalidity in its Objections attached

1	hereto as Exhibit B and incorporated herein by reference.
2	PRAYER FOR RELIEF
3	WHEREFORE, Petitioner prays for all of the following:
4	A. A judgment that the Ordinance is void and invalid as the City violated CEQA.
5	B. A judgment that the Ordinance is void and invalid as it is preempted by AB 2449.
6	C. A peremptory writ of mandate directing the City to set aside, void, annul, and
7	terminate the Ordinance for failure to comply with CEQA, in accordance with Pub.
8	Res. Code §21168.9, and because the Ordinance is preempted by AB 2449.
9	D. A preliminary injunction prohibiting the City from implementing and enforcing the
10	Ordinance during the pendency of this action.
11	E. Costs of this action.
12	F. For other such further relief as the Court may deem just and proper.
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14	DATED: June 8, 2011 STEPHEN L. JOSEPH
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18	Attorney for Petitioner SAVE THE PLASTIC BAG COALITION
19	SAVE THE PLASTIC BAG COALITION
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VERIFICATION

- I, Stephen L. Joseph, declare:
- 1. I am an attorney at law duly admitted and licensed to practice in the State of California.
- 2. I am the attorney of record for Petitioner, SAVE THE PLASTIC BAG COALITION, in the above-entitled matter.
- 3. Petitioner was formed by me on June 3, 2008.
- 4. At all times since June 3, 2008, I have been sole Counsel, sole administrator, and sole manager of Petitioner. In those capacities, I have been involved in and have been aware of all actions taken by Petitioner since that time.
- 5. I am authorized by Petitioner to make this verification for and on its behalf.
- 6. I have read the VERIFIED PETITION FOR WRIT OF MANDATE UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT AND BASED ON STATE LAW PREEMPTION and know the contents thereof.
- 7. I know all of the facts alleged therein of my own personal knowledge and hereby declare them to be true.
- 8. If called upon as a witness to this proceeding, I would and could competently testify thereto under oath.

I declare under penalty of perjury under the laws of the State of California that I have read the forgoing, that the foregoing is true and correct, and that I would be competent to so testify.

Executed on June 8, 2011 at San Francisco, California.



STEPHEN L. JOSEPH

EXHIBIT A Ordinance

ORDINANCE NO. ORD-11-0009

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AMENDING THE LONG BEACH MUNICIPAL CODE BY ADDING CHAPTER 8.62 RELATING TO REGULATING THE USE OF PLASTIC CARRYOUT BAGS AND RECYCLABLE PAPER CARRYOUT BAGS AND PROMOTING THE USE OF REUSABLE BAGS

The City Council of the City of Long Beach ordains as follows:

Section 1. Chapter 8.62 is added to the Long Beach Municipal Code to read as follows:

Chapter 8.62 PLASTIC CARRYOUT BAGS

8.62.010 Definitions.

A. "Customer" means any person or persons, purchasing goods from a store.

- B. "Farmer's Market" has the meaning provided in Subsection 3.80.180.G of the Long Beach Municipal Code.
- C. "Operator" means the person in control of, or having the responsibility for, the operation of a store, which may include, but is not limited to, the owner of the store.
- D. "Person" means any natural person, firm, corporation, partnership, or other organization or group however organized.
- E. "Plastic carryout bag" means any bag made predominantly of plastic derived from either petroleum or a biologically-based source, such

as corn or other plant sources, which is provided to a customer at the point of sale. Plastic carryout bag includes compostable and biodegradable bags but does not include reusable bags, produce bags or product bags.

- F. "Postconsumer recycled material" means a material that would otherwise be destined for solid waste disposal, having completed its intended end use and product life cycle. Postconsumer recycled material does not include materials and by-products generated from, and commonly reused within, an original manufacturing and fabrication process.
- G. "Produce bag" or "product bag" means any bag without handles used exclusively to carry produce, meats, or other food items to the point of sale inside a store or to prevent such food items from coming into direct contact with other purchased items.
- H. "Recyclable" means material that can be sorted, cleansed, and reconstituted using available recycling collection programs for the purpose of using the altered form in the manufacture of a new product. Recycling does not include burning, incinerating, converting, or otherwise thermally destroying solid waste.
- I. "Recyclable paper carryout bag" means a paper bag that meets all of the following requirements: (1) contains no old growth fiber; (2) is one hundred percent (100%) recyclable overall and contains a minimum of forty percent (40%) postconsumer recycled material; (3) is capable of composting, consistent with the timeline and specifications of the American society of Testing and Materials (ASTM) Standard D6400; (4) is accepted for recycling in curbside programs in the City; (5) has printed on the bag the name of the manufacturer, the location where the bag was manufactured, and the percentage of postconsumer recycled material used; and (6) displays the word "Recyclable" in a highly visible manner on the outside of the bag.

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"Reusable bag" means a bag with handles that is specifically J. designed and manufactured for multiple reuse and meets all of the following requirements: (1) has a minimum lifetime of one hundred twenty-five (125) uses, which for purposes of this Section, means the capability of carrying a minimum of twenty-two (22) pounds one hundred twenty-five (125) times over a distance of at least one hundred seventy-five (175) feet; (2) has a minimum volume of fifteen (15) liters; (3) is machine washable or is made from a material that can be cleaned or disinfected; (4) does not contain lead, cadmium, or any other heavy metal in toxic amounts, as defined by applicable state and federal standards and regulations for packaging or reusable bags; (5) has printed on the bag, or on a tag that is permanently affixed to the bag, the name of the manufacturer, the location where the bag was manufactured, a statement that the bag does not contain lead, cadmium, or any other heavy metal in toxic amounts, and the percentage of postconsumer recycled material used, if any; and (6) if made of plastic, is a minimum of at least 2.25 mils thick.

- "Store" means any of the following retail establishments K. located within the City of Long Beach:
- 1. A full-line, self-service retail store with gross annual sales of two million dollars (\$2,000,000), or more, that sells a line of dry grocery, canned goods, or nonfood items and some perishable items;
- 2. A store of at least ten thousand (10,000) square feet of retail space that generates sales or use tax pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200) of Division 2 of the Business and Professions Code) and that has a pharmacy licensed pursuant to Chapter 9 (commencing with Section 4000) of Division 2 of the Business and Professions Code; or
 - A drug store, pharmacy, supermarket, grocery store,

convenience food store, food mart, or other entity engaged in the retail sale of a limited line of goods that includes milk, bread, soda, and snack foods, including those stores with a Type 20 or 21 license issued by the Department of Alcoholic Beverage Control.

- 8.62.020 Plastic carryout bags prohibited.
 - A. No store shall provide to any customer a plastic carryout bag.
- B. This prohibition applies to bags provided for the purpose of carrying away goods from the point of sale and does not apply to produce bags or product bags.
- C. No person shall distribute a plastic carryout bag or any paper bag at the Long Beach Farmers' Markets, except produce bags or product bags.

8.62.030 Permitted bags.

All stores shall provide or make available to a customer only recyclable paper carryout bags or reusable bags for the purpose of carrying away goods or other materials from the point of sale, subject to the terms of this Chapter. Nothing in this Chapter prohibits customers from using bags of any type that they bring to the store themselves or from carrying away goods that are not place in a bag, in lieu of using bags provided by the store.

- 8.62.040 Regulation of recyclable paper carryout bags.
- A. Any store that provides a recyclable paper carryout bag to a customer must charge the customer ten cents (\$0.10) for each bag provided, except as otherwise provided in this Chapter.
 - B. No store shall rebate or otherwise reimburse a customer any

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portion of the ten cent (\$0.10) charge required in Subsection A, except as otherwise provided in this Chapter.

- C. All stores must indicate on the customer receipt the number of recyclable paper carryout bags provided and the total amount charged for the bags.
- D. All monies collected by a store under this Chapter will be retained by the store and may be used only for the following purposes:
- 1. Costs associated with complying with the requirements of this Chapter;
- 2. Actual costs of providing recyclable paper carryout bags; or
- 3. Costs associated with a store's educational materials or education campaign encouraging the use of reusable bags, if any.
- E. All stores shall keep complete and accurate records or documents, for a minimum period of three years from the date of sale, of the total number of recyclable paper carryout bags provided, the total amount of monies collected for providing recyclable paper carryout bags. which record shall be available for inspection at no cost to the City during regular business hours by any City employee authorized to enforce this Section. Unless an alternative location or method of review is mutually agreed upon, the records or documents shall be available at the store's address. A responsible agent or officer of the store shall confirm that the information provided is accurate and complete.
- F. The provision of false information, including incomplete records or documents, to the City shall be a violation of this Section, and such store shall be subject to the fines set forth in Section 8.62.080.
- 8.62.050 Use of reusable bags.

A. .	All stores must provide reusable bags to customers, either for
sale or at no	charge.

- B. Each store is strongly encouraged to educate its staff to promote reusable bags and to post signs encouraging customers to use reusable bags.
- C. Each store is strongly encouraged to provide to the City and to the public a summary of any efforts a store has undertaken to promote the use of reusable bags by customers.

8.62.060 Exempt customers.

All stores must provide at the point of sale, free of charge, either reusable bags or recyclable paper carryout bags or both, at the store's option, to any customer participating either in the California Special Supplemental Food Program for Women, Infants, and Children pursuant to Article 2 (commencing with Section 123275) of Chapter 1 of Part 2 of Division 106 of the Health and Safety Code or in the Supplemental Food Program pursuant to Chapter 10 (commencing with Section 15500) of Part 3 of Division 9 of the Welfare and Institutions Code.

8.62.070 Operative date.

This Chapter shall become operative on August 1, 2011, for stores defined in Subsections K.1. and K.2. of Section 8.62.010. For stores defined in Subsection K.3. of Section 8.62.010, this Chapter shall become operative on January 1, 2012. For Farmers' Markets as defined in Subsection B of Section 8.62.010, this Chapter shall become operative on January 1, 2012.

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8.62.080 Enforcement and violation – penalty.

A. The City Manager has primary responsibility for enforcement of this Chapter. The City Manager or designee is authorized to promulgate regulations and to take any and all other actions reasonable and necessary to enforce this Chapter, including, but not limited to, investigating violations, issuing fines and entering the premises of any store during business hours. If the City Manager or designee determines that a violation of this Chapter has occurred, he/she will issue a written warning notice to the operator of a store that a violation has occurred and the potential penalties that will apply for future violations.

- B. Any store that violates or fails to comply with any of the requirements of this Chapter after a written warning notice has been issued for that violation shall be guilty of an infraction.
- C. If a store has subsequent violations of this Chapter that are similar in kind to the violation addressed in a written warning notice, the following penalties will be imposed and shall be payable by the operator of the store:
- 1. A fine not exceeding one hundred dollars (\$100) for the first violation after the written warning notice is given;
- 2. A fine not exceeding two hundred dollars (\$200) for the second violation after the written warning notice is given; or
- 3. A fine not exceeding five hundred dollars (\$500) for the third and any subsequent violations after the written warning notice is given.
- D. A fine shall be imposed for each day a violation occurs or is allowed to continue.
- E. All fines collected pursuant to this Chapter shall be used to assist with the implementation and enforcement of the requirements of this Chapter.

OFFICE OF THE CITY ATTORNEY	ROBERT E. SHANNON, City Attorney	333 West Ocean Boulevard, 11th Floor	Long Beach, CA 90802-4664
OFFIC	ROBER	333 Wes	5

 F. Any store operator who receives a written warning notice or 				
fine may request an administrative review of the accuracy of the				
determination or the propriety of any fine issued, by filing a written notice of				
appeal with the City Manager no later than thirty (30) days after receipt of a				
written warning notice or fine, as applicable. The notice of appeal must				
include all facts supporting the appeal and any statements and evidence,				
including copies of all written documentation and a list of any witnesses that				
the appellant wishes to be considered in connection with the appeal. The				
appeal will be heard by a hearing officer designated by the City Manager.				
The hearing officer will conduct a hearing concerning the appeal within				
forty-five (45) days from the date that the notice of appeal is filed, or on a				
later date if agreed upon by the appellant and the City, and will give the				
appellant ten (10) days prior written notice of the date of the hearing. The				
hearing officer may sustain, rescind, or modify the written warning notice or				
fine, as applicable, by written decision. The hearing officer will have the				
power to waive any portion of the fine in a manner consistent with the				
decision. The decision of the hearing officer is final and effective on the				
date of service of the written decision, is not subject to further administrative				
review, and constitutes the final administrative decision.				

8.62.090 Severability.

If any section, subsection, sentence, clause, or phrase of this ordinance is for any reason held to be invalid by a decision of any court of competent jurisdiction, that decision will not affect the validity of the remaining portions of the ordinance.

8.62.100 No conflict with federal or state law.

Nothing in this ordinance is intended to create any requirement,

power or duty that is in conflict with any federal or state law.

Section 2. The City Clerk shall certify to the passage of this ordinance by the City Council and cause it to be posted in three (3) conspicuous places in the City of Long Beach, and it shall take effect on the thirty-first (31st) day after it is approved by the Mayor.

I hereby certify that the foregoing ordinance was adopted by the City Council of the City of Long Beach at its meeting of _______May 24 ______, 20_11, by the following vote:

Ayes:	Councilmembers:	Garcia, Lowenthal, DeLong, Johnson,
		Neal.
Noes:	Councilmembers:	O'Donnell, Schipske, Gabelich.
		*- MANAGEMENT AND
Absent:	Councilmembers:	Andrews.

City Clerk

Approved: 4/3/4/
(Date)

Sh July 7 Mayor

EXHIBIT B Objections

SAVE THE PLASTIC BAG COALITION

350 Bay Street, Suite 100-328 San Francisco, CA 94133 Phone: (415) 577-6660 Fax: (415) 869-5380

E-mail: <u>savetheplasticbag@earthlink.net</u> Website: <u>www.savetheplasticbag.com</u>

April 27, 2011

Long Beach Development Services Jill Griffiths, Planning Officer 333 W. Ocean Boulevard, 5th Floor Long Beach, CA 90802

VIA E-MAIL Jill.Griffiths@longbeach.gov

OBJECTIONS TO PROPOSED ORDINANCE TO BAN PLASTIC BAGS

INTRODUCTION

Pursuant to Pub. Res. Code §21177(b), Save the Plastic Bag Coalition ("STPB") hereby objects to the approval of the project/ordinance to ban plastic carryout bags based on (i) the CEQA objections herein; and (ii) preemption by AB 2449.

Exhibits are submitted herewith via e-mail for inclusion in the administrative record in support of these objections.

CEQA OBJECTIONS

The numbered title headings herein are part of the objections.

1. STPB OBJECTS TO THE USE OF AN INAPPROPRIATE, INAPPLICABLE, AND IRRELEVANT GHG THRESHOLD OF SIGNIFICANCE IN THE ADDENDUM TO THE COUNTY EIR

At page 9 of the Addendum, the City states as follows:

For this analysis, the City has determined to select its own GHG significance threshold rather than relying on the County's threshold as used in the County's Final EIR. For this analysis, the City's proposed Ordinance is evaluated based on a plan-based threshold of 6.6 metric tons CO2e per service population (defined to include both residents and employees) per year. The City does not recommend adoption of that threshold for any other purpose at this time, but that numeric threshold is recommended for this analysis for the following reasons. First, the 6.6 metric tons CO2e per service population threshold was recently adopted by the Bay Area Air Quality Management District (BAAQMD) as a quantitative GHG emissions thresholds for plan-level projects (BAAQMD, "California Environmental Quality Act: Air Quality

Guidelines" (June 2010).) Second, the BAAQMD derived that "efficiency" metric from statewide compliance with AB 32, and so that metric may be appropriately applied in regions other than the Bay Area. Finally, although SCAQMD has not yet acted on the proposal, staff of the SCAQMD are proposing the same efficiency metric for use in the South Coast region (SCAQMD, "Proposed Tier 4 Performance Standards, September 2010). Thus, the City finds that a 6.6 metric ton CO2e per service population per year threshold is appropriately used in this analysis at this time. Therefore, the City's proposed Ordinance would have a significant impact related to GHG emissions if the GHG emissions would result in more than 6.6 metric tons of CO2e per service population (residents and employees) per year.

STPB objects to the application of the proposed threshold. The BAAQMD CEQA Guidelines (June 2010) ("BAAQMD Guidelines") apply only to land-use driven emission sectors. (Exh. LB5.) The BAAQMD Guidelines state at page 1-1 as follows:

Land development plans and projects have the potential to generate harmful air pollutants that degrade air quality and increase local exposure. The Guidelines contain instructions on how to evaluate, measure, and mitigate air quality impacts generated from <u>land</u> <u>development construction and operation activities</u>.

(Emphasis added.) According to the BBAQMD Guidelines at page D-14:

Land use-driven emission sectors include Transportation (On-Road Passenger Vehicles; On- Road Heavy Duty), Electric Power (Electricity; Cogeneration), Commercial and Residential (Residential Fuel Use; Commercial Fuel Use) and Recycling and Waste (Domestic Waste Water Treatment).

(See also Table 3-1 at pages 3-1 to 3-2 of the BAAQMD Guidelines which lists only land-use projects.)

Further, even as to land-use projects, the BAAQMD *project*-level threshold of significance for GHGs is *not* 6.6 metric tons of CO2e per service population. (See BAAQMD Guidelines at page 2-4.)

The SCAQMD recognizes that the BAAQMD thresholds are applicable to land-use projects only. In the minutes of the stakeholder meeting on the SCAQMD proposed thresholds of significance, the Deputy Executive Officer of SCAQMD's Planning Rule Development and Area Sources Division stated:

To derive the project level efficiency threshold of 4.6, it appears that BAAQMD took the 2020 statewide GHG reduction target *for land use only....*

(Exh. LB6, page 2.)

Obviously, the regulation of carryout bags is not a land-use project. Far greater allowances must be made for buildings and other land-based uses, because economic development would otherwise be stymied. STPB strongly objects to the use of land-use thresholds for determining the significance of GHG emissions from carryout bag life cycles.

The County made the following finding in its EIR:

The EIR determined that the recommended County ordinance (analyzed as Alternative 5), based on the County's assumption of a conservative number of plastic bags used in its analysis and a conservative scenario of 50 percent conversion to paper carryout bags, when applying the threshold "generate greenhouse gas emissions, either directly or indirectly that may have a significant effect on the environment," that GHG emissions due to the end of life of paper carryout bags in landfills would be cumulatively considerable.

(County EIR at I-18, Exh LB1.)

CEQA Guidelines §15065(a)(3) states that a lead agency <u>shall</u> find that a project may have a significant effect on the environment when "the project has the potential to achieve short-term environmental goals to the disadvantage of long-term environmental goals." In the context of the regulation of carryout bags, that is the appropriate and applicable threshold of significance. Accordingly, the County adopted a <u>goal-oriented</u> approach to determining the threshold of significance for this project based on the following two County objectives for the project:

- Sustainability (as it relates to the County's energy and environmental goals)
- Landfill disposal reduction.

(County Findings of Fact and Statement of Overriding Considerations at page I-3; Exh. LB1.)

Further, a measurement based on a annual per capita approach fails to take into account the cumulative and aggregate impacts of replacing billions of plastic bags with paper bags for the all of the years that the ordinance remains in effect. That is a massive amount of additional CO2e. STPB objects on this ground too.

The City of Long Beach must accept the County GHG threshold of significance as no other threshold could be valid for this project.

2. STPB OBJECTS TO THE ASSUMPTION IN THE ADDENDUM TO THE EIR THAT REUSABLE BAGS WILL BE USED 125 TIMES

In addition to increasing the use of paper bags, by banning the use of plastic carryout bags the proposed Ordinance would be expected to result in increased use of reusable bags which may also increase emissions. However, as described in the County's Final EIR, because reusable bags must be designed to have a minimum lifespan of at least 125 uses, air quality impacts due to the life cycle of a reusable bag would be expected to be lower than those of a plastic or paper carryout bag when considered on a per-bag basis. Thus, consistent with the findings of the County's Final EIR, any conversion from the use of plastic carryout bags to reusable bags would reasonably be expected to result in an environmental benefit.

Just because a reusable bag can be used 125 times does not mean that it will be used 125 times. Therefore, STPB objects to this invalid assumption in the Addendum.

3. STPB OBJECTS TO ANY DEVIATION FROM THE DEFINITION OF REUSABLE BAGS IN THE COUNTY ORDINANCE

The Addendum states at page 2 as follows:

With respect to reusable bags, the Ordinance would require that the reusable bag be designed for a minimum lifetime of 125 uses, be machine washable, and not contain lead, cadmium, or any other heavy metal in toxic amounts, among other criteria....

Plastic bags that are a minimum of 2.25 mils thick and are used by many stores are considered to be reusable bags, per the definition in the ordinance.

The above language is ambiguous in that it is not clear whether the City is proposing to require that all reusable bags be machine washable. The County ordinance states that reusable bags must be "machine washable or... made from a material that can be cleaned or disinfected." (Exh. LB3.)

If the County is planning to require that reusable bags be machine washable, then polyethylene reusable bags would fall outside the definition. If that is what the City is proposing, STPB objects and demands that corresponding changes to the EIR be made.

The County determined in the EIR that reusable bags made from polyethylene must be used at least three times before delivering environmental benefits compared to plastic carryout bags. (County EIR at 4-49 to 50, 12-52 to 53.) This is far better than the 104 times that polypropylene or cotton reusable bags must be used to deliver environmental benefits. (Table at

EIR at 12-21 and repeated in text throughout EIR.) Excluding polyethylene reusable bags from the definition by requiring that reusable bags be machine washable would result in significant negative environmental impacts that must be disclosed in an EIR.

4. STPB HEREBY REASSERTS ALL OF ITS OBJECTIONS TO THE COUNTY EIR

STPB made the decision not to challenge the County's Final EIR. However, the City of Long Beach is proposing to change the EIR as it applies to Long Beach. Therefore, STPB hereby reasserts all of its objections to the County EIR and reserves the right to litigate all such objections against the City of Long Beach. All such objections to the County EIR are contained in Exhibit LB2 that is submitted herewith. Said objections are incorporated herein by reference as objections to the City's proposed ordinance, as if fully stated herein.

OBJECTION TO PROPOSED ORDINANCE BASED ON PREEMPTION

In 2006, the Legislature enacted AB 2449. (Pub. Res. Code §§42250-57.) The Legislature declared its intent in AB 2449 as follows:

It is the intent of the Legislature, in enacting Chapter 5.1 (commencing with section 42250) Part 3 of Division 30 of the Public Resources Code, to encourage the use of reusable bags by consumers and retailers and to reduce the consumption of single-use bags.

The Governor's signing statement is part of the legislative history. The signing statement includes the following language:

I am signing Assembly Bill 2449 that implements a statewide plastic bag recycling program.

While this bill may not go as far as some local environmental groups and cities may have hoped, this program will make progress to reduce plastics in our environment. This measure requires every retail establishment that provides its customers plastic bags to have an in store plastic bag recycling program, a public awareness program promoting bag recycling, post recycling requirements, record keeping and penalties.

Because this is a statewide program the bill precludes locals from implementing more stringent local requirements. The bill sunsets in six years and this will allow locals time to develop additional programs or the legislature to consider a more far reaching solution.

(Exh. LB8.)

AB 2449 sunsets and expires on January 1, 2013 (Pub. Res. Code §42257), one year after the Ordinance takes effect on January 1, 2012.

AB 2449 only applies to "stores." (Pub. Res. Code §42251.) A "store" is defined as a supermarket or large retail store "that provides plastic carryout bags to its customers." (Pub. Res. Code §42250(e).) If plastic bags are banned by local ordinances, then stores in those localities will not be subject to AB 2449 and the statewide statutory scheme of AB 2449 would be defeated.

The definition of "stores" in the City's proposed ordinance includes retail establishments that are defined as "stores" in AB 2449.

Under AB 2449, stores that provide plastic bags to customers must install plastic bag collection bins "for the purpose of collecting and recycling plastic carryout bags." Pub. Res. Code §42252(b). Any member of the public may use those bins to deposit any discarded plastic carryout bags. If stores in the City are prohibited from handing out plastic bags, then all such stores would be permitted to remove their plastic bag recycling bins. Such bins are used to collect and recycle all types of plastic bags, including bags that would not be prohibited under the proposed ordinance, including but not limited to retail bags, produce bags, newspaper bags, and dry cleaning bags. The statewide statutory scheme of AB 2449 would be defeated. There would be no way to recycle such bags as they are not accepted in curbside recycling programs in the City.

AB 2449 states that "[t]he operator of the store shall make reusable bags available to customers within the store, which may be purchased and used in lieu of using a plastic carryout bag or paper bag." (Pub. Res. Code §42252(e).) If plastic bags are banned by local ordinances, such stores will not be subject to the state law requirement to make reusable bags available to customers in lieu of paper bags. Therefore, the declared legislative intent of AB 2449 "to encourage the use of reusable bags by consumers and retailers and to reduce the consumption of single-use bags," including paper bags, would be defeated. Although an ordinance banning plastic bags may require such stores to make reusable bags available in lieu of paper bags, there is no guarantee that a city or county will include such a requirement in an ordinance.

Based on the foregoing, if cities and counties may enact plastic bag bans that take effect before AB 2449 sunsets on January 1, 2013, the comprehensive and integrated statewide plastics reduction, recycling, and reusable bag scheme of AB 2449 would be defeated.

It is the intent of the Legislature in enacting AB 2449 that it precludes and preempts local plastic bag ban ordinances that take effect prior to January 1, 2013. Therefore, the City's proposed ordinance will invalid if it takes effect prior to January 1, 2013.

NOTICE OF INTENT TO LITIGATE

STPB hereby notifies the City of Long Beach that STPB <u>will</u> file a petition for writ of mandate in the Los Angeles County Superior Court or other appropriate court to enforce CEQA in the public interest, based on the points and objections herein, if the proposed ordinance or a similar ordinance is adopted.

STPB further notifies the City of Long Beach that STPB *will* file a complaint in the Los Angeles County Superior Court or other appropriate court to invalidate the proposed ordinance if it adopted, based on preemption.

PROPOSED SOLUTION

STPB proposes that the City of Long Beach adopt the Los Angeles County Findings of Fact and Statement of Overriding Considerations, without amendment. The appropriate model is the City of Calabasas ordinance. (Exh. LB7).

ADMINISTRATIVE RECORD

STPB is submitting herewith, by e-mail, copies of documents cited herein or which otherwise support the objections herein. STPB requests that all such documents be made part of the administrative record.

REQUEST FOR NOTICES

I request that you send me by e-mail and regular mail any future public notices regarding the proposed ordinance and any public hearings, including but not limited to any and all CEQA documents.

CONTACT PERSON

I am the designated contact person for the Save The Plastic Bag Coalition.

RESERVATION OF RIGHTS

No rights or duties are waived by any statement or omission herein. All rights are reserved. Strict compliance with all the applicable provisions of CEQA is hereby demanded.

Dated: April 27, 2011

STEPHEN L. JOSEPH

Counsel, Save The Plastic Bag Coalition

Stephen L. Joseph (SBN 189234) 350 Bay Street Suite 100-328 San Fractosco, CA 94133 TELEPHONE No.: (415) 577-6660 ATTONNEY FOR Manual Approach Signature (415) 577-6660 SUPERIOR COURT OF CALIFORNIA, COUNTY OF LOS Angeles STREET ADDRESS. IT1 North Hill Street MALINA ADDRESS. CITY NO 28 CODE. LOS Angeles, CA 90012 BRANCH NAME. Save The Plastic Bag Coalition v. City of Long Beach, et al CIVIL CASE COVER SHEET Ulmimited Limited (Amount (Amount (Amount demanded is exceeds \$25,000 or less) Riems 1-6 below must be completed (see instructions on page 2). 1. Check one box below for the case type that best describes this case: Contract Auto Tort Auto (22) Uninsured motorist (46) Other PIPPDWD (Personal Injury/Property Danage/Workorgful Death) Tort Manual Month (4) Product liability (24) Product liability (24) Medical malpractice (45) Other PIPPDWD (23) Month (38) Non-PIPPDWD (23) Month (38) Chief representation (38) Uninsured property (19) Professional regigence (25) Other ren-PIPPDWD (19) Professional regigence (25) Other ren-PIPPDWD (19) Professional regigence (25) Other employment (15) CCONFICKARIES CODE (415) CALS (A15) 869-5380 JUN 0 9 2011 JUN 0 9 2011 JOHN A. Clarke Executive Officer/Clerk By John A. Clarke Executive Off	ATTORNEY OR PARTY MITHOLIT ATTORNEY W		CM-010
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OTICE Plaintiff must file this cover sheet with the first paper filed in the action or proceeding (except small claims cases or cases filed under the Probate Code, Family Code, or Welfare and Institutions Code). (Cal. Rules of Court, rule 3.220.) Failure to file may result in sanctions. File this cover sheet in addition to any cover sheet required by local court rule. If this case is complex under rule 3.400 et seq. of the California Rules of Court, you must serve a copy of this cover sheet on all other parties to the action or proceeding. Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only. Page 1 of 2 Unicidal Council of California CIVIL CASE COVER SHEET Cal. Rules of Court, rules 2.30, 3.220, 3.400–3.403, 3.740, Cal. Standards of Judicial Administration, sid. 3.10	Date: June 9, 2011		
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 in sanctions. File this cover sheet in addition to any cover sheet required by local court rule. If this case is complex under rule 3.400 et seq. of the California Rules of Court, you must serve a copy of this cover sheet on all other parties to the action or proceeding. Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only.			
 File this cover sheet in addition to any cover sheet required by local court rule. If this case is complex under rule 3.400 et seq. of the California Rules of Court, you must serve a copy of this cover sheet on all other parties to the action or proceeding. Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only.	under the Probate Code, Family Code, or W	st paper filed in the action or proceeding (except small claims cases or cases filed
other parties to the action or proceeding. • Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only. • Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only. • Page 1 of 2 Judicial Council of California CIVIL CASE COVER SHEET Cal. Rules of Court, rules 2.30, 3.220, 3.400-3.403, 3.740; Cal. Standards of Judicial Administration, std. 3.10	in sanctions. • File this cover sheet in addition to any cover	chart resulted to the	of Court, rule 3.220.) Failure to file may result
Unless this is a collections case under rule 3.740 or a complex case, this cover sheet will be used for statistical purposes only. Page 1 of 2 Utilical Council of California CM-010 [Rev. July 1, 2007] Cal. Rules of Court, rules 2.30, 3.220, 3.400-3.403, 3.740; Cal. Standards of Judicial Administration, std. 3.10 Cal. Rules of Court, rules 2.30, 3.220, 3.400-3.403, 3.740; Cal. Standards of Judicial Administration, std. 3.10 Cal. Rules of Court, rules 2.30, 3.220, 3.400-3.403, 3.740; Cal. Standards of Judicial Administration, std. 3.10 Cal. Rules of Court, rules 2.30, 3.220, 3.400-3.403, 3.740; Cal. Standards of Judicial Administration, std. 3.10	" "" QUOU IS COMBISED UNDER THIS IT AND DE CO	oneou required by local court rule. ⇒q. of the California Rules of Court, von mi	ust serve a conv of this cover that
Offin Adopted for Mandatory Use Judicial Council of California CM-010 [Rev. July 1, 2007] CIVIL CASE COVER SHEET Cal. Rules of Court, rules 2.30, 3.220, 3.400–3.403, 3,740; Cal. Standards of Judicial Administration, std. 3.10	 Unless this is a collections case under rule? 	t 740 or o complete and the	a copy of this cover sheet on all
Utidicial Council of California CIVIL CASE COVER SHEET Cal. Rules of Count, rules 2.30, 3.220, 3.400–3.403, 3.740; Cal. Standards of Judicial Administration, std. 3.10	Form Adopted for Mandatory Use		will be used for statistical purposes only.
	Judicial Council of California	CIVIL CASE COVER SHEET	Cal. Rules of Court, rules 2.30, 3.220, 3.400–3.403, 3.740; Cal. Standards of Judicial Administration, std. 3.10

-			- "		-
CAS	SE:	Νī	ĺМ	RF	R

CIVIL CASE COVER SHEET ADDENDUM AND STATEMENT OF LOCATION (CERTIFICATE OF GROUNDS FOR ASSIGNMENT TO COURTHOUSE LOCATION)

This form is required pursuant to Local Rule 2.0 in all new civil case filings in the Los Angeles Superior Court.

- Item I. Check the types of hearing and fill in the estimated length of hearing expected for this case: YES LIMITED CASE? DYES TIME ESTIMATED FOR TRIAL CLASS ACTION?
- item II. Indicate the correct district and courthouse location (4 steps If you checked "Limited Case", skip to Item III, Pg. 4):
 - Step 1: After first completing the Civil Case Cover Sheet form, find the main Civil Case Cover Sheet heading for your case in the left margin below, and, to the right in Column A, the Civil Case Cover Sheet case type you selected.
 - Step 2: Check one Superior Court type of action in Column B below which best describes the nature of this case.
 - Step 3: In Column C, circle the reason for the court location choice that applies to the type of action you have checked. For any exception to the court location, see Local Rule 2.0.

Applicable Reasons for Choosing Courthouse Location (see Column C below)

- Class actions must be filed in the Stanley Mosk Courthouse, central district.
 May be filed in central (other county, or no bodily injury/property damage).
 Location where cause of action arose.
 Location where bodily injury, death or damage occurred.
 Location where performance required or defendant resides.

- Location of property or permanently garaged vehicle.
 Location where petitioner resides.
 Location wherein defendant/respondent functions wholly.
 Location where one or more of the parties reside.
 Location of Labor Commissioner Office

Step 4: Fill in the information requested on page 4 in Item III; complete Item IV. Sign the declaration.

Other Personal Injury/ Property Damage/ Wrongful Death Tort

Category No. 2	E LE LES CONTRACTOR DE LA CONTRACTOR DE	Applicable Reason See Signal Afro
Auto (22)	☐ A7100 Motor Vehicle - Personal Injury/Property Damage/Wrongful Death	1., 2., 4.
Uninsured Motorist (46)	☐ A7110 Personal Injury/Property Damage/Wrongful Death – Uninsured Motorist	1., 2., 4.
Asbestos (04)	☐ A6070 Asbestos Property Damage	2.
	☐ A7221 Asbestos - Personal Injury/Wrongful Death	2.
Product Liability (24)	☐ A7260 Product Liability (not asbestos or toxic/environmental)	1., 2., 3., 4., 8.
Medical Malpractice (45)	☐ A7210 Medical Malpractice - Physicians & Surgeons	1., 4.
	☐ A7240 Other Professional Health Care Malpractice	1., 4.
Other	☐ A7250 Premises Liability (e.g., slip and fall)	
Personal Injury Property Damage	☐ A7230 Intentional Bodily Injury/Property Damage/Mronaful Death (c.g.	1., 4.
Wrongful Death	assault, vandalism, etc.) □ A7270 Intentional Infliction of Emotional Distress	1., 4.
(23)	A7220 Other Personal Injury/Property Damage/Wrongful Death	1., 3. 1., 4.

SAVE THE PLASTIC BAG COALITION V. CITY OF LONG BEACH

Non-Personal Injury/ Property Damage/ Wrongful Death Tort

Employment

Contract

Real Property

Unlawful Detainer

Civil Case Civil affact Category No.	Committee of the Commit	ASPIR ADERCE
Business Tort (07)	ロ A6029 Other Commercial/Business Tort (not fraud/breach of contract)	a See Stell) Grad
Civil Rights (08)	□ A6005 Civil Rights/Discrimination	1., 3.
Defamation (13)	□ A6010 Defamation (slander/libel)	1., 2., 3.
Fraud (16)	☐ A6013 Fraud (no contract)	1., 2., 3.
Professional Negligence (25)		1., 2., 3.
Other (35)	☐ A6025 Other Non-Personal Injury/Property Damage tort	1., 2., 3.
Wrongful Termination (36)	☐ A6037 Wrongful Termination	2.,3.
Other Employment (15)	☐ A6024 Other Employment Complaint Case ☐ A6109 Labor Commissioner Appeals	1., 2., 3. 1., 2., 3. 10.
Breach of Contract/ Warranty (06) (not insurance)	□ A6004 Breach of Rental/Lease Contract (not unlawful detainer or wrongful eviction) □ A6008 Contract/Warranty Breach -Seller Plaintiff (no fraud/negligence) □ A6019 Negligent Breach of Contract/Warranty (no fraud) □ A6028 Other Breach of Contract/Warranty (not fraud or negligence)	2., 5. 2., 5. 1., 2., 5. 1., 2., 5.
Collections (09)	□ A6002 Collections Case-Seller Plaintiff □ A6012 Other Promissory Note/Collections Case	2., 5., 6. 2., 5.
Insurance Coverage (18)	☐ A6015 Insurance Coverage (not complex)	1., 2., 5., 8.
Other Contract (37)	☐ A6009 Contractual Fraud ☐ A6031 Tortious Interference ☐ A6027 Other Contract Dispute(not breach/insurance/fraud/negligence)	1., 2., 3., 5. 1., 2., 3., 5. 1., 2., 3., 8.
Eminent Domain/Inverse Condemnation (14)	☐ A7300 Eminent Domain/Condemnation Number of parcels	2.
Wrongful Eviction (33)	☐ A6023 Wrongful Eviction Case	2., 6.
Other Real Property (26)	 ☐ A6018 Mortgage Foreclosure ☐ A6032 Quiet Title ☐ A6060 Other Real Property (not eminent domain, landlord/tenant, foreclosure) 	2., 6. 2., 6. 2., 6.
lawful Detainer-Commercial . (31)	A6021 Unlawful Detainer-Commercial (not drugs or wrongful eviction)	2., 6.
nlawful Detainer-Residential (32)	☐ A6020 Unlawful Detainer-Residential (not drugs or wrongful eviction)	2., 6.
Unlawful Detainer- Post-Foreclosure (34)	☐ A6020FUnlawful Detainer-Post-Foreclosure	2., 6.
nlawful Detainer-Drugs (38)	☐ A6022 Unlawful Detainer-Drugs	, V.

CASE NUMBER

SAVE THE PLASTIC BAG COALITION V. CITY OF LONG BEACH

		Morrison
Civil case Gover street. Category No.		e ay ang pilosipisase
Asset Forfeiture (05)	☐ A6108 Asset Forfeiture Case	A See Siee SA
Petition re Arbitration (11)	☐ A6115 Petition to Compel/Confirm/Vacate Arbitration	2., 6.
		2., 5.
Writ of Mandate (02)	☐ A6152 Writ - Mandamus on Limited Court Case Matter	(2). 2.
Other Judicial Review (39)		2.
Antitrust/Trade Regulation (03)		2., 8.
Construction Defect (10)		1., 2., 8.
Claims Involving Mass Tort (40)		1., 2., 3.
Securities Litigation (28)		1., 2., 8.
Toxic Tort Environmental (30)		1., 2., 8.
Insurance Coverage Claims		1., 2., 3., 8.
		1., 2., 5., 8.
		2., 9.
Enforcement		2., 6.
of Judgment (20)	A6140 Administrative Access A Access Ac	2., 9.
	□ A6114 Petition/Continued Agency Award (not unpaid taxes)	2., 8.
	☐ A6112 Other Enforcement of Late A	2., 8.
PICO (27)		2., 8., 9.
1400 (21)	☐ A6033 Racketeering (RICO) Case	1., 2., 8.
	☐ A6030 Declaratory Relief Only	1.00
	☐ A6040 Injunctive Relief Only (not domestic/harassment)	1., 2., 8.
(42)	☐ A6011 Other Commercial Complaint Case (non-tort/non-complex)	2., 8. 1., 2., 8.
	☐ A6000 Other Civil Complaint (non-tort/non-complex)	1., 2., 8.
Partnership Corporation Governance (21)	A6113 Partnership and Corporate Governance Case	2., 8.
	☐ A6121 Civil Harassment	
		2., 3., 9.
		2., 3., 9.
(Not Specified Above)		2., 3., 9.
(43)		2.
II. 1		2., 7.
	A6100 Other Civil Petition	2., 3., 4., 8.
	Asset Forfeiture (05) Petition re Arbitration (11) Writ of Mandate (02) Other Judicial Review (39) Antitrust/Trade Regulation (03) Construction Defect (10) Claims Involving Mass Tort (40) Securities Litigation (28) Toxic Tort Environmental (30) Insurance Coverage Claims from Complex Case (41) Enforcement of Judgment (20) RICO (27) Other Complaints (Not Specified Above) (42) Partnership Corporation Governance (21)	Asset Forfeiture (05) Asset Forfeiture Case Petition re Arbitration (11) A6115 Petition to Compel/Confirm/Vacate Arbitration A612 Writ - Administrative Mendamus A6126 Writ - Administrative Mendamus A6126 Writ - Administrative Mendamus A6127 Writ - Administrative Mendamus A6128 Writ - Mandamus on Limited Court Case Matter A6128 Writ - Other Limited Court Case Review Other Judicial Review (39) A6120 Other Writ Addicial Review Antitrust/Trade Regulation (03) A6003 Antitrust/Trade Regulation Construction Defect (10) A6004 Claims Involving Mass Tort Claims Involving Mass Tort A6005 Claims Involving Mass Tort A6006 Claims Involving Mass Tort A6007 Construction Case Toxic Tort Environmental (30) A6008 Toxic Tort/Environmental Insurance Coverage/Subrogation (complex case only) A6141 Sister State Judgment A6140 Administrative Agency Award (not unpaid taxes) A6141 Petition/Certificate for Entry of Judgment on Unpaid Tax A6112 Other Enforcement of Judgment Case RICO (27) A6003 Declaratory Relief Only A6011 Other Commercial Complaint Case (non-tort/non-complex) A6011 Other Commercial Complaint Case (non-tort/non-complex) A6121 Civil Harassment A6123 Workplace Harassment A6123 Workplace Harassment A6124 Elder/Dependent Adult Abuse Case (Not Specified Above) (43) A6107 Petition for Relief from Late Claim Law

SHORT.TITLE:	
SAVE THE PLASTIC BAG COALITION V. CITY OF LONG BE	CASE NUMBER
S. C. COALTION V. CITY OF LONG BE	ACH

Item III. Statement of Location: Enter the address of the accident, party's residence or place of business, performance, or other circumstance indicated in Item II., Step 3 on Page 1, as the proper reason for filing in the court location you selected.

REASON: Check 1 under Column C fo this case.	he appropriate boxes for the numbers shown or the type of action that you have selected for	ADDRESS:		
□1, 回2. □:	3. □4. □5. □6. □7. □8. □9. □10.			
СПҮ:	STATE: ZIP CODE:			
Long Beach		4		
em IV. Declaration	of Assignment: I declare under penalty of p	_l erjury under the law:	s of the State of California that the for	egoing is tru
em IV. Declaration nd correct and th entral	or of Assignment: I declare under penalty of p at the above-entitled matter is properly file	ou lui daskilittiant t	A INA CHARINEY MANGER	
entral	or of Assignment: I declare under penalty of p at the above-entitled matter is properly file	ou lui daskilittiant t	A INA CHARINEY MANGER	
tem IV. Declaration and correct and the Central tule 2.0, subds. (b)	or of Assignment: I declare under penalty of p at the above-entitled matter is properly file District of the Superior Court of Califor	ou lui daskilittiant t	A INA CHARINEY MANGER	
entral	or of Assignment: I declare under penalty of part the above-entitled matter is properly file District of the Superior Court of Califor, (c) and (d)].	ou lui daskilittiant t	A INA CHARINEY MANGER	

PLEASE HAVE THE FOLLOWING ITEMS COMPLETED AND READY TO BE FILED IN ORDER TO PROPERLY COMMENCE YOUR NEW COURT CASE:

- 1. Original Complaint or Petition.
- 2. If filing a Complaint, a completed Summons form for issuance by the Clerk.
- Civil Case Cover Sheet, Judicial Council form CM-010.
- Civil Case Cover Sheet Addendum and Statement of Location form, LACIV 109, LASC Approved 03-04 (Rev. 03/11).
- 5. Payment in full of the filing fee, unless fees have been waived.
- A signed order appointing the Guardian ad Litem, Judicial Council form CIV-010, if the plaintiff or petitioner is a minor under 18 years of age will be required by Court in order to issue a summons.
- Additional copies of documents to be conformed by the Clerk. Copies of the cover sheet and this addendum must be served along with the summons and complaint, or other initiating pleading in the case.

	O I I
ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Ber number, and address): Stephen L. Joseph (SBN 198234) —350 Bay Street, Suite 100-328 San Francisco, CA 94133	FOR COURT USE ONLY
TELEPHONE NO.:(415) 577-6660 FAX NO. (Optional):(415) 869-5380 E-MAIL ADDRESS (Optional):savetheplasticbag@earthlink.net ATTORNEY FOR (Name):Petitioner SAVE THE PLASTIC BAG COALITION	CONFORMED COPY OF ORIGINAL FILED Los Angeles Superior Court
SUPERIOR COURT OF CALIFORNIA, COUNTY OF Los Angeles STREET ADDRESS: 111 North Hill Street MAILING ADDRESS:	JUN 09 2011 John A. Clarke Frecutive Officer/Clerk Deputy
CITY AND ZIP CODE: Los Angeles, CA 90012 BRANCH NAME: Central District	By SHAUNYA-WESLEY
PLAINTIFF/PETITIONER: SAVE THE PLASTIC BAG COALITION	CASE NUMBER:
DEFENDANT/RESPONDENT: CITY OF LONG BEACH, et al	JUDICIAL OFFICER: 3 2 5 0 0
NOTICE OF RELATED CASE	DEPT.:
Identify, in chronological order according to date of filing, all cases related to the case reference. 1. a. Title: THERE ARE NO RELATED CASES b. Case number: c. Court: same as above other state or federal court (name and address): d. Department: e. Case type: limited civil unlimited civil probate family late. f. Filing date: g. Has this case been designated or determined as "complex?" Yes h. Relationship of this case to the case referenced above (check all that apply): involves the same parties and is based on the same or similar claims arises from the same or substantially identical transactions, incidents, or ever the same or substantially identical questions of law or fact involves claims against, title to, possession of, or damages to the same proper is likely for other reasons to require substantial duplication of judicial resources Additional explanation is attached in attachment 1h	w other (specify): No hts requiring the determination of
i. Status of case: pending dismissed with without prejudice disposed of by judgment 2. a. Title: b. Case number: c. Court: same as above other state or federal court (name and address):	
d. Department:	

	CM-0
PLAINTIFF/PETITIONER: SAVE THE PLASTIC BAG COALITION	CASE NUMBER:
DEFENDANT/RESPONDENT: CITY OF LONG BEACH, et al	
2. (continued)	
e. Case type: limited civil unlimited civil probate far	mily law other (specify):
f. Filing date:	mily law other (specify):
a Has this case been designated or determined as the same to an	The state of the s
h. Relationship of this case to the case referenced above (check all that apply):	
involves the same parties and is based on the same or similar claims.	
arises from the same or substantially identical transactions, incidents, or	r events requiring the determination of
the same or substantially identical questions of law or fact.	
involves claims against, title to, possession of, or damages to the same	property.
is likely for other reasons to require substantial duplication of judicial res	ources if heard by different judges.
Additional explanation is attached in attachment 2h	
i. Status of case: pending	
and the second of the second o	
dismissed with without prejudice disposed of by judgment	
and an object of the state of t	
3. a. Title:	
b. Case number:	
c. Court: same as above	
other state or federal court (name and address):	
d. Department:	
,一直一直一直一直,一直一直一直,一直一直一直,一直一直一直,一直一直,一直	nily law other (specify):
f. Filing date:	
g. Has this case been designated or determined as "complex?" Yes	☐ No
h. Relationship of this case to the case referenced above (check all that apply):	
involves the same parties and is based on the same or similar claims.	
arises from the same or substantially identical transactions, incidents, or exthe same or substantially identical questions of law or fact.	vents requiring the determination of
involves claims against, title to, possession of, or damages to the same pro-	
is likely for other reasons to require substantial duplication of judicial resour	openy.
Additional explanation is attached in attachment 3h	rces i neard by different judges.
i. Status of case:	
pending	
dismissed with without prejudice	
disposed of by judgment	
1 Additional related cases are described in Attachment 4. Number of pages attack	
Attachment 4. Number of pages attach	hed:
	Harrist Communication (Communication Communication Communi
Pate: June 6, 2011	
Stephen L. Joseph	
(TYPE OR PRINT NAME OF PARTY OR ATTORNEY)	

CIAL-F	

PLAINTIFF/PETITIONE	R:SAVE THE I	PLASTIC B	AG CO/	ALITION
-	The first services of the services		T. Y.	Section 1
DEFENDANT/RESPONDE	NT:CITY OF L	ONG BEAC	ام ام اللا	r e

	NUI	

	PROOF OF SERVICE BY NOTICE OF REL	Gertral - 하다면 1965의 이번 - 작가 하는		
(N	(NOTE: You cannot serve the Notice of Related Case if you ar complete this proof of service. The notice must be served on	e a party in the action. The person who served the notice n all known parties in each related action or proceeding.)		
1.	. I am at least 18 years old and not a party to this action . I am a resident of or employed in the county where the mailing to place, and my residence or business address is (specify):350 Bay Street, Suite 100-328, San Francisco, CA 94133			
2.	I served a copy of the Notice of Related Case by enclosing it is prepaid and (check one);	n a sealed envelope with first-class postage fully		
	a. deposited the sealed envelope with the United States	Postal Service.		
	 b placed the sealed envelope for collection and process with which I am readily familiar. On the same day cor- deposited in the ordinary course of business with the 	sing for mailing, following this business's usual practices, respondence is placed for collection and mailing, it is Unified States Postal Service.		
3.	3. The Notice of Related Case was malled:			
	a. on (date):June 6 , 2011	병기 전에 함께 생겼다고		
	b. from (city and state): San Francisco, California			
4.	4. The envelope was addressed and mailed as follows:	일 10 12 12 1일 12 12 12 12 12 12 12 12 12 12 12 12 12		
	a. Name of person served:City Clerk c. N City of Long Beach	lame of person served: Jill Griffiths-Planning Office ong Beach Development Services		
	그는 그는 그는 그는 그는 그는 그는 그를 가장 하는 것이 되었다. 그는 그를 가장 그를 가장 하는 것이 되었다. 그를 가장 하는 것이 되었다면 되었다면 되었다면 되었다면 되었다면 되었다면 되었다면 되었다면	ireet address:333 W. Ocean Blvd, 5th Floor		
		sity:Long Beach		
	State and zip code:CA 90802	itate and zip code:CA 90802		
•	b. Name of person served:Amy. J. Bodek, Director d. N Long Beach Development Services	Name of person served:		
	Street address:333 W. Ocean Blvd, 5th Floor	Street address:		
	City:Long Beach			
	- 1997年	State and zip code:		
		용 시민 현재를 받아 되었습니다.		
L	Names and addresses of additional persons served are attack	ched. (You may use form POS-030(P).)		
Ιd	I declare under penalty of perjury under the laws of the State of Ca	lifornia that the foregoing is true and correct.		
Da	Date: June 6, 2011			
	Simone H. Joseph	At long		
	(TYPE OR PRINT NAME OF DECLARANT).	(SIGNATURE OF DECLARANT)		

1	STEPHEN L. JOSEPH (SBN 189234)	CONFORMED COPY OF ORIGINAL FILED Los Angeles Superior Court	
2	350 Bay Street, Suite 100-328 San Francisco, CA 94133	JUN 09 2011	
3	Telephone: (415) 577-6660		
4	Facsimile: (415) 869-5380 E-mail: savetheplasticbag@earthlink.net	John A. Clarke, Executive Officer/Clerk By	
5	Attorney for Petitioner	austasa core i	
6	SAVE THE PLASTIC BAG COALITION		
7			
8	SUPERIOR COURT OF	THE STATE OF CALIFORNIA	
9	FOR THE C	OUNTY OF MARIN	
10		BS182500	
11	SAVE THE PLASTIC BAG COALITION, an unincorporated association,) Case No.	
12	· .) PETITIONER'S REQUEST FOR	
13	Petitioner,	HEARING ON THE MERITS OF THEVERIFIED PETITION FOR WRIT OF	
14	v) MANDATE	
15	CITY OF LONG BEACH, a municipal) [Pub. Res. Code §21167.4(a)]	
16	corporation; LONG BEACH DEVELOPMEN SERVICES, an agency of the City of Long	VT)	
17	Beach; and DOES 1-100, inclusive)	
18	Respondents.		
19			
	Pursuant to Pub. Res. Code §21167.	4(a), Petitioner hereby requests a hearing on the	
20	merits of the Verified Petition for Writ of Mandate.		
21			
22	DATED: June 9, 2011 S	STEPHEN L. JOSEPH	
23			
24			
25			
26		attorney for Petitioner	
27	S	AVE THE PLASTIC BAG COALITION	
28			
- []			

PETITIONER'S REQUEST FOR HEARING

1	STEPHEN L. JOSEPH (SBN 189234)	CONFORMED COPY OF ORIGINAL FILED	
2	350 Bay Street, Suite 100-328 San Francisco, CA 94133	Augules Superior Court	
3	Telephone: (415) 577-6660	JUN 09 2011	
4	Facsimile: (415) 869-5380 E-mail: savetheplasticbag@earthlink.net	John A. Clarke Executive Officer/Clerk	
5		SHALMEYA WEBLEY Deputy	
6	Attorney for Petitioner SAVE THE PLASTIC BAG COALITION		
7			
·	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
	FOR THE COUNTY OF MARIN		
9			
10	SAVE THE PLASTIC BAG COALITION,) Case No. BS 182500	
11	an unincorporated association,) and Alexander and Space	
12	Petitioner,) PETITIONER'S PROOF OF PRIOR) SERVICE OF NOTICES OF	
13) COMMENCEMENT OF ACTION	
14	V.) [Pub. Res. Code §21167.5]	
15	CITY OF LONG BEACH, a municipal)	
16	corporation; LONG BEACH DEVELOPMEN SERVICES, an agency of the City of Long	T)	
17	Beach; and DOES 1-100, inclusive,	$oldsymbol{i}$. The first section $oldsymbol{i}$	
18	Respondents.		
19			
	This Proof of Prior Service of the attac	ched Notice of Commencement of Action is filed	
20	by Petitioner SAVE THE PLASTIC BAG COALITION, pursuant to Pub Res. Code \$21167.5		
21			
22	DATED: June 9, 2011 S	TEPHEN L. JOSEPH	
23			
24			
25	25		
26			
27	A	ttorney for Petitioner AVE THE PLASTIC BAG COALITION	
28	DAYE THE FLASTIC BAY CUALITION		

PETITONER'S PROOF OF PRIOR SERVICE OF NOTICE OF COMMENCEMENT OF ACTION

SAVE THE PLASTIC BAG COALITION

350 Bay Street, Suite 100-328 San Francisco, CA 94133 Phone: (415) 577-6660 Fax: (415) 869-5380

E-mail: savetheplasticbag@earthlink.net Website: www.savetheplasticbag.com

June 5, 2011

City Clerk
City of Long Beach
333 W. Ocean Boulevard
Lobby Level
Long Beach, CA 90802

BY MAIL AND E-MAIL cityclerk@longbeach.gov

Amy J. Bodek, Director Long Beach Development Services City of Long Beach 333 W. Ocean Boulevard, 5th Floor Long Beach, CA 90802 VIA MAIL

Jill Griffiths, Planning Officer Long Beach Development Services City of Long Beach 333 W. Ocean Boulevard, 5th Ploor Long Beach, CA 90802

VIA MAIL AND E-MAIL Jill Griffiths@longbeach.gov

NOTICE OF COMMENCEMENT OF ACTION PURSUANT TO PUBLIC RESOURCES CODE §21167.5

Pursuant to Public Resources Code §21167.5, Save The Plastic Bag Coalition ("STPB") hereby notifies the City of Long Beach and Long Beach Development Services of the commencement of an action.

The project that is the subject of the action is the ordinance amending the Municipal Code by adding chapter 8,62 relating to regulating the use of plastic carryout bags and recyclable paper carryout bags and promoting the use of reusable bags. The ordinance was adopted by the City Council on May 24, 2011.

The petitioner in the action is Save The Plastic Bag Coalition.

The party respondents in the action are as follows:

- 1. City of Long Beach
- 2. Long Beach Development Services
- 3. Does 1-100

City of Long Beach June 5, 2011 Page 2

The action is being filed and commenced in the Los Angeles Superior Court - Central District.

The nature of the action is a petition for writ of mandate under the California Environmental Quality Act ("CEQA") and declaratory relief. The causes of action are as follows:

First Cause of Action: Application of inappropriate, inapplicable, and unlawful threshold of significance regarding Greenhouse Gas Emissions in the "Addendum to the Ordinances to Ban Plastic Carryout Bags in Los Angeles County Final EIR," as stated in STPB's objections to the Addendum sent to Long Beach Development Services on April 27, 2011. Also failure to adopt Statement of Overriding Considerations. These are violations of CEQA. Request for judgment that the ordinance is invalid and request for peremptory writ of mandate requiring repeal of the ordinance and similar and related relief.

Second Cause of Action: Request for declaratory judgment that the Ordinance is preempted by AB 2449 and therefore invalid. (Public Resources Code §§ 42250-42257.)

All objections and rights are reserved, including but not limited to STPB's objections sent to Long Beach Development Services on April 27, 2011. No waivers of any kind are intended by this notice.

SAVE THE PLASTIC BAG COALITION



By: STEPHEN L. JOSEPH, Counsel

PROOF OF SERVICE BY MAIL

STATE OF CALIFORNIA, COUNTY OF SAN FRANCISCO

I am over the age of 18 and not a party to the within action. My business address is 350 Bay Street, Suite 100-328, San Francisco, CA 94133.

On June 6, 2011, I placed signed originals of the NOTICE OF COMMENCEMENT OF ACTION PURSUANT TO PUBLIC RESOURCES CODE §21167.5, true and correct copies of which are attached hereto, in sealed envelopes with postage fully prepaid in the United States Mail at San Francisco, California. I am aware that on motion of the party served, service is presumed invalid if the postal cancellation date or postage meter date is more than one day after date of deposit for mailing stated herein. The names and addresses on the envelopes were as follows:

City Clerk City of Long Beach 333 W. Ocean Boulevard Lobby Level Long Beach, CA 90802

Jill Griffiths, Planning Officer Long Beach Development Services City of Long Beach 333 W. Ocean Boulevard, 5th Floor Long Beach, CA 90802

Amy J. Bodek, Director, Long Beach Development Services City of Long Beach 333 W. Ocean Boulevard, 5th Floor Long Beach, CA 90802

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on June 6, 2011 at San Francisco, California.

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1	STEPHEN L. JOSEPH (SBN 189234)				
2	11350 Bay Street Suite 100-209				
3	Telephone: (415) 577-6660				
4	Facsimile: (415) 869-5380 E-mail: savetheplasticbag@earthlink.net				
5					
6	Attorney for Petitioner				
7					
	SUPERIOR COURT OF THE STATE OF CALIFORNIA				
8	FOR THE COUNTY OF LOS ANGELES – CENTRAL DISTRICT				
9		NODDED - CENTRAL DISTRIC!			
10	SAVE THE DIASTIC DAG COALITION	,			
11	SAVE THE PLASTIC BAG COALITION, an unincorporated association,) Case No. BS 132500			
12	Petitioner,	PETITIONER'S PROOF OF SERVICE OF			
13	r endoner,	VERIFIED PETITION FOR WRIT OF MANDATE ON ATTORNEY GENERAL			
14	v.)			
15	CITY OF LONG BEACH, a municipal	[Pub. Res. Code §21167.7; Code Civ. Proc. §388]			
16	corporation; LONG BEACH DEVELOPMENT SERVICES, an agency of the City of Long				
_	Beach; and DOES 1-100, inclusive,				
17	Respondents.	•			
18	Respondents.				
19	Petitioner hereby certifies that it has con	aplied with Pub. Res. Code §21167.7 and Code			
20					
21	Civ. Proc. §388 by serving the Verified Petitio	on For Writ of Mandate Under The California			
22	Environmental Quality Act And Based On State Law Preemption within 10 days after filing. A				
23	proof of service is attached hereto.				
24	·				
25	DATED: June 13, 2011 STI	EPHEN L. JOSEPH			
26					
27	A.11	C. P. C.			
28		rney for Petitioner VE THE PLASTIC BAG COALITION			

PETITONER'S PROOF OF SERVICE OF VERIFIED PETITION FOR WRIT OF MANDATE ON ATTORNEY GENERAL

STEPHEN L. JOSEPH

350 BAY STREET SUITE 100-328 SAN FRANCISCO, CA 94133

Admitted in California and the District of Columbia

TELEPHONE: (415) 577-6660 FAX: (415) 869-5380 E-MAIL: sljoseph.law@earthlink.net

June 13, 2011

Office of the Attorney General 1300 "I" Street Sacramento, CA 95814-2919

BY REGULAR MAIL

RE: Save The Plastic Bag Coalition vs. City of Long Beach, et al Los Angeles County Superior Court, Case No. BS 132500

Dear Attorney-General:

I represent Petitioner Save The Plastic Bag Coalition in the referenced case.

Pursuant to California Public Resources Code § 21167.7, I am hereby notifying you that Petitioner filed the following document in the Los Angeles County Superior Court – Central District on June 9, 2011:

VERIFIED PETITION FOR WRIT OF MANDATE UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT AND BASED ON STATE LAW PREEMPTION

A copy of the above-entitled document is enclosed.

Sincerely,

Stephen L. Joseph

PROOF OF SERVICE BY MAIL ON ATTORNEY GENERAL

STATE OF CALIFORNIA, COUNTY OF SAN FRANCISCO

I am over the age of 18 and not a party to the within action. My business address is 350 Bay Street, Suite 100-328, San Francisco, CA 94133.

On June 13, 2011, I placed a copy of the VERIFIED PETITION FOR WRIT OF MANDATE UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT AND BASED ON STATE LAW PREEMPTION and the letter attached herewith in a sealed envelope with postage fully prepaid in the United States Mail at San Francisco, California. I am aware that on motion of the party served, service is presumed invalid if the postal cancellation date or postage meter date is more than one day after date of deposit for mailing stated herein. The name and address on the envelope was as follows:

Office of the Attorney General 1300 "I" Street Sacramento, CA 95814-2919

I declare under penalty of perjury under the laws of the State of California that the above is true and correct. Executed on June 13, 2011 at San Francisco, California.

CONFORMED COPY OF ORIGINAL FILED Los Angeles Superior Court

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. 2	350 Bay Street, Suite 100-328	JUN 09 2011		
	San Francisco, CA 94133	JON 68 FOLL		
3	3 Telephone: (415) 577-6660	A. Clarke, Executive Officer/Clerk		
4	11 racsimite. (413) 809-3380	SHAUNYA-WESLEY Deputy		
5	Attorney for Petitioner			
6	6 SAVE THE PLASTIC BAG COALITION			
7	7			
8	SUPERIOR COURT OF THE STATE OF CALIFORNIA			
9	FOR THE COUNTY OF MARKE			
10		BS182500		
	SAVE THE PLASTIC BAG COALITION.) Case No.			
11	an unincorporated association,			
12) PETITI	ONER'S REQUEST THAT PUBLIC		
13	AGENC	Y PREPARE RECORD OF		
13	PROCE	EDINGS		
14	IA II	Ch4- 9011777 (() T		
15	15 I CALL OF LONG BEACH, a municipal 1 0 24/6/1	s. Code §21167.6(a), Local Rule		
10	corporation; LONG BEACH DEVELOPMENT)			
16	SERVICES, an agency of the City of Long Beach; and DOES 1-100, inclusive,			
17	7 Seattle, and BOES 1-100, inclusive,			
18	Respondents.			
	`			
19	9			
20	Pursuant to Pub. Res. Code §21167.6(a), Petitioner	hereby requests that public agency		
21	Respondents CITY OF LONG BEACH and LONG BEA	CH DEVELOPMENT SERVICES		
22	prepare the record of proceedings relating to the subject of t	nis action or proceeding. The record		
	includes, but is not limited to, the following			
23	1. The Los Angeles County ordinance banning	Anna de Carlos		
24				
25	requiring a fee to be charged for certain paper			
26	Supervisors on November 16, 2010 (the "County			
27	7 2. The Los Angeles County Environmental Impa	2. The Los Angeles County Environmental Impact Report, Findings of Facts, and		
28	Statement of Overriding Considerations regarding the County Ordinance.			
~"				

DATED: June 9, 2011

STEPHEN L. JOSEPH



Attorney for Petitioner
SAVE THE PLASTIC BAG COALITION