1.5.G.6 Distribution: Public Parole Services-Response to Violations

1.5.G.6 Parole Services- Response to Violations

Policy Index:



Date Signed: 05/25/2015 Distribution: Public Replaces Policy: N/A

Supersedes Policy Dated: 03/09/2014 Affected Units: Parole **Effective Date:** 06/01/2015

Scheduled Revision Date: March 2016

Revision Number: 11

Office of Primary Responsibility: Director of Parole Services &

DOC Administration

II Policy:

Parole agents will respond to every known violation detected in order to hold all offenders accountable for their actions. Nothing in this policy or its application creates the basis for establishing a constitutionally protected liberty, property, or due process interest for any offender, other than those already established through SDCL.

III Definitions:

Violation:

The failure of an offender to comply with any of the conditions listed on his/her supervision agreement (See Attachment 1), or the failure of an offender to comply with any special condition(s) imposed by the Board of Pardons and Paroles and/or the supervising parole agent.

Offender:

For the purposes of this policy, an offender is a parolee (under parole or suspended sentence supervision by South Dakota Parole Services), to include those offenders transferred to parole supervision from other states under the Interstate Compact.

Parole Agent:

For the purposes of this policy, a parole agent is an employee of the Department of Corrections (DOC) responsible for the direct supervision of offenders (See SDCL § 24-15-14).

Sanction:

A corrective measure imposed upon an offender in response to a violation. A sanction directs an offender toward future compliance and may involve treatment opportunities in some cases.

Agreement of Violation and Sanction (AVS): The form served on an offender following a detected violation of supervision conditions not resulting in a violation or informal response, which outlines the violation(s) committed by the offender, the sanction(s) being imposed, the time frame for completion of the imposed sanction, the offender's acknowledgment and waiver of rights that would have been afforded to him/her if the revocation proceeding had been initiated, an acknowledgment by the offender that he/she freely admits to having committed the alleged violation(s), an acknowledgment by the offender that failure to abide by the RTV Parolee Acknowledgment of Violation and Sanction and/or

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failure to complete the imposed sanction may result in revocation proceedings being initiated, and an acknowledgment by the offender that failure to abide by the Parole Standard Supervision Agreement and/or complete the imposed sanction may result in the original violation being used in revocation proceedings.

Felony offense(s) with the presumption of probation - Class 5 and 6: Felony/felonies that carry the presumption that the court shall sentence the offender to a term of probation unless aggravating circumstances exist. Exceptions to the presumption of probation for those convicted under specific satutes are outlined in SDCL § 22-6-11 (see Attachment 6).

Comprehensive Offender Management System (COMS):

A DOC data management system which stores pertinent offender information.

IV Procedures:

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1. Violation Severity Scale:

- A. The RTV Parole Violation Severity Scale will be used to determine the applicable severity category of a violation committed by an offender (See Attachment 2).
 - 1. Each **Agreement Condition** from the Parole Violation Severity Scale corresponds to a requirement in the Parole Standard Supervision Agreement (See Attachment 1).
 - 2. The **Risk Level** at the top of the scale corresponds to an offender's supervision level (See DOC policy 1.5.G.4 *Parole-Community Risk Assessment and Supervision of Offenders*).
 - a. Ind = Indirect Supervision.
 - b. **Min** = Minimum Supervision.
 - c. Med = Medium Supervision.
 - d. Max = Maximum Supervision.
 - e. Int = Intensive Supervision.
 - 3. The **Response Range** will fall into one of the following categories, which corresponds with the RTV Parole Violation Sanction Scale (See Attachment 3):
 - a. SR = Supervisor Review Required
 - b. I = Informal
 - c. **L** = Low.
 - d. M = Medium.
 - e. **H** = High.
 - f. V = Violation.
- B. If a violation by an offender is not included on the RTV Parole Violation Sanction Scale, or the violation calls for "SR" response range, the parole agent will staff the case to his/her regional

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supervisor to determine if a formal response is necessary, and if applicable, the appropriate response range of sanctions. The agent will record the sanction approved by the supervisor and applied to the offender in COMS.

- C. For the purposes of this policy, "committing a new felony offense", (all Classes listed) or "committing a new Misdemeanor offense" (all Classes listed) from the RTV Parole Violation Severity Scale (See Attachment 2) means that the parolee was arrested by a jurisdiction other than the Board of Pardons and Paroles and there is evidence/information to indicate a new offense was committed.
 - 1. "Other evidence/information" includes, but is not limited to: admission by the offender, a positive portable breath test (PBT), a positive urinalysis test (UA), charges filed by a prosecutor, etc.
 - 2. An offender's self-admission is not sufficient grounds in and of itself to conclude that the offender is guilty of "committing a new felony offense" (all Classes listed) or "committing a new misdemeanor offense (all Classes listed)", as noted on the RTV Parole Violation Severity Scale (See Attachment 2).
 - 3. Offenders undergoing court processes, when charged with felony offense(s) that carry the presumption of probation and select misdemeanor offense(s) involving violence or threats of violence (class 1), including simple assault/simple assault domestic, will normally be released from detainment and placed back on community supervision after any bond or bond/conditions have been met. The offender is subject to additional supervision conditions, a specific containment plan, when released back to the community.
 - a. Containment plans for these cases will require approval by the regional supervisor before releasing the offender back to the community.
 - Additional supervision conditions, at a minimum, will include daily alcohol monitoring (SCRAM, 24/7, or Remote Breath Device), and at least one of the following: day reporting, placement into a half-way house (or similar placement), and/or GPS.
 - c. This containment plan may include additional restrictions, directives, and/or conditions aimed at addressing, monitoring, and/or controlling behavior specific to the case, with the goal to increase surveillance and accountability of the offender involved.
 - 4. If circumstances warrant, including situations when the offender may be eligible for drug or DUI court, or placement into such programs is being considered/sought, offenders charged with new felony offense(s) do not have the presumption of probation and may be placed on extended detainment while undergoing the court process to determine, if the offender will be convicted of the charges prior to a violation being submitted.
- D. For the purposes of the policy, "Conviction on a New Felony Offense (all Classes listed)" or "Conviction on a New Misdemeanor Offense (all Classes listed)" from the RTV Parole Violation Severity Scale (See Attachment 2) means that an offender has been convicted of an offense by a court.
 - 1. If an offender is convicted of any felony by the court but is not sentenced to a term in prison, the offender will be allowed to remain on or be released back to community supervision with additional supervision conditions applied, if/when applicable.

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2. Violation Sanction Scale:

A. The table in the RTV Parole Violation Sanction Scale (See Attachment 3) will be used to determine the appropriate sanction(s) to impose within each severity level after a violation by an offender has occurred.

B. The RTV Parole Violation Sanction Descriptions document provides more detailed information regarding each specific sanction (See Attachment 4).

3. Parole Agent Response to Violations:

- A. If a parole agent determines a violation has occurred, the parole agent will refer to the RTV Parole Violation Severity Scale (See Attachment 2) and determine the appropriate severity category.
- B. Once a parole agent determines the appropriate severity category, the parole agent will select a sanction(s) from the corresponding response range of the RTV Parole Violation Sanction Scale (See Attachment 2) to impose on the offender after consideration is given to:
 - 1. The risk the offender poses to the community.
 - 2. The severity of the offender's violation.
 - 3. The offender's assessed community risk level (See DOC policy 1.5.G.4 *Parole-Community Risk Assessment and Supervision of Offenders*).
 - 4. The offender's programming/treatment needs.
 - 5. The offender's performance while on supervised release.
 - 6. Previous violations by the offender while under supervised release.
 - 7. The offender's attitude.
 - 8. The relationship of the violation to the offender's crime of conviction.
 - The availability of other intervention means and their anticipated affect on the offender.
- C. The parole agent may consult with his/her regional supervisor or the Executive Director prior to imposing a sanction.
 - 1. The parole agent will consult with the regional supervisor prior to imposing any sanction(s) not listed in the RTV Parole Violation Sanction Scale (See Attachment 3).
 - 2. The parole agent will consult with the regional supervisor as soon as possible when the RTV Parole Violation Severity Scale indicates an "SR" response range to determine if formal sanctioning is necessary, the risk level (I. L. M. H. or V) and the sanction from the RTV Parole Violation Sanction Scale (See Attachment 3). If it is determined a formal sanction is necessary, the parole agent will record the sanction in COMS and the Regional Supervisor will complete the approval in COMS.
 - 3. The parole agent must obtain the approval of the regional supervisor prior to imposing a sanction that is outside (higher or lower) the response range determined by the RTV Parole Violation Sanction Scale.

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- D. Jail/Detention is a sanction that is listed in the "High" response range of the RTV Parole Violation Sanction Scale.
 - A parole agent can jail/detain an offender, even if such action would fall outside the designated response range for a violation or suspected violation without the prior approval of a regional supervisor in the event the parole agent determines this is necessary:
 - a. To prevent an offender from absconding.
 - b. When parole agent determines the behavior and/or attitude of the offender may constitute a threat or danger to the offender and/or the community, and the agent believes detainment is necessary to provide protection for the offender and/or to the community.
 - c. When more information is needed by the parole agent to determine specifically what violations of the supervision agreement may have been committed by the offender.
 - 1) This is often the case with after-hours offender contact with law enforcement.
 - 2) Once the necessary information is gathered by the parole agent, an appropriate sanction or violation may be administered.
 - 2. Refer to DOC policy 1.5.G.8 *Parole Services-Detainers and Arrest on Violation* for additional information.
- E. Generally, the least burdensome sanction(s) to the violation will be applied.

4. Agreement of Violation and Sanction:

- A. After the parole agent has selected a sanction, (unless revocation is being sought, or an informal response is indicated and selected), the parole agent will complete a RTV Parolee Acknowledgment of Violation and Sanction (See Attachment 5).
 - 1. The Parole Agreement of Violation and Sanction form will specify the following:
 - a. The violation(s) committed by the offender.
 - b. The sanction(s) imposed upon the offender.
 - c. The time frame for completion of the imposed sanction.
 - d. The offender's acknowledgment and waiver of rights that would have been afforded to him/her if the revocation proceeding had been initiated.
 - e. Acknowledgment by the offender that he/she freely admits to having committed the alleged violation(s).
 - f. Acknowledgment by the offender that failure to abide by the RTV Parolee Acknowledgment of Violation and Sanction and/or failure to complete the imposed sanction may result in revocation proceedings being initiated.
 - g. Acknowledgment by the offender that failure to abide by the Parole Standard Supervision Agreement and/or complete the imposed sanction may result in the original violation being used in revocation proceedings.
 - 2. The RTV Parolee Acknowledgment of Violation and Sanction form is valid only if signed by the offender being supervised.

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- The offenders' agreement to the terms is confirmed by his/her signature on the RTV Parolee Acknowledgment of Violation and Sanction form.
- B. Once a violation has been resolved, either informally or by the successful completion of the sanction imposed, the violation will normally not be cited as the primary reason for revocation at a later date. However, the violation may be utilized as a contributing factor in forming a decision for revocation, or to recommend revocation at a later date.
- C. The parole agent will document all violations committed by the offender and any/all corresponding responses/sanctions.
 - 1. Response at all levels requiring completion of an AVS will be documented in the "Violations and Sanctions" and "Parole Violation Response" screens in COMS, along with AVS forms.
 - 2. Responses at the "informal" level will be documented as case notes in COMS.

5. Revocation Recommended by the Parole Agent:

- A. If parole revocation is recommended by the parole agent, the revocation process will be initiated pursuant to Parole Board policy 8.1.A.2 *Parole & Suspended Sentence Revocation Hearings*.
 - 1. Before reaching the decision to recommend revocation, appropriate steps will be made by the parole agent in an attempt to bring about the proper behavior from the offender to successfully complete supervision.
 - 2. Sanctions short of recommending revocation will be considered to the extent public safety would not likely be jeopardized.
 - 3. Parole agents recommending violation "V" as a response range when such a response is outside the responses listed in the response range on the RTV Parole Violation Severity Scale, must obtain the approval of the regional supervisor prior to initiating the violation process, often referred to as an "override to violation".
- B. If the regional supervisor does not concur with the recommendation for violation, the regional supervisor will determine the appropriate intervention with input from the parole agent.

V Related Directives:

SDCL Chapters 24-15 and 24-15A, 24-15-14 and 22-6-11.

DOC policy 1.5.G.4 – Community Risk Assessment and Supervision of Offenders DOC policy 1.5.G.8 – Detainers and Arrest on Violation

Board of Pardons & Parole policy 8.1.A.2 – Parole/Suspended Sentence Revocation Hearings

VI Revision Log:

September 2005: New policy.

March 2006: Added clarification on how to determine what constitutes committing a new offense.

December 2006: Revised the policy statement. Revised attachment 1. Updated policy/OM

references.

<u>September 2007:</u> Corrected the name of DOC policy 1.5.G.4. Added a definition for PATS. **Switched** the order of attachments 1 and 2.

August 2008: Revised formatting of policy and attachments in accordance with DOC policy

1.1.A.2. **Added** DOC policy, Parole Services OM and SD Board of Pardons & Parole policy to section (V). **Revised** minor grammatical changes and wording throughout policy. **Revised** titles of Attachments

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1, 2, 3, 4 and 5 to be consistent with policy, attachments and WAN. **Replaced** "M,M,H,H,V" to "M,H,H,V,V" on #14 in Attachment 2.

March 2009: Deleted technical as referenced to violations throughout policy. Added reference to Interstate Compact within definition of Offender. Deleted reference to Parole Services OM 7.3.A.4 in ss (D2 of Parole Agent Response to Violations). Added Parole Board policy as it references 8.1.A.2 in ss (A) and added ss (A3) of Revocation Recommended by the Parole Agent). Added check boxes within #6 and former #12 now #13 and disclaimer statement before signature within Attachment 1 August 2009: Added ss (D1 and D2 of Violation Severity Scale). Deleted repealed Parole Services OM 7.3.A.4 in section V. Added terms relating to acronyms, deleted former ss (13e) and added check boxes in ss (6 and 13) all within Attachment 1. Added additional #14 regarding verbal or written threats within Attachment 2. Clarified Attachment titles and added hyperlinks throughout policy.

April 2010: Revised formatting of Section I. Added ss (A3d and A3e of Violation Severity Scale). Revised Attachment 2 and 3.

April 2012: Reviewed with no changes.

November 2013: Reviewed with no changes.

January 2014: Added "known" to policy statement. Added definition of "AVS" and "Felony Offenses with Presumption of Probation" and Deleted definition of PATS. Added a. "Supervisor Review Required" and b. "Informal" and Deleted d. "Agent Review Required" in Section 1 A. 3. Added "or the violation calls for "SR" response range" in Section 1 B. Deleted "committing a new misdemeanor offense (Class 1 mis.) and Replaced with "(all Classes listed) or committing a new Misdemeanor offense (all Classes listed)" in Section 1 C. Added (all Classes listed) and Deleted (Class 1 mis. or committing a new offense (class 2 mis)" and Replaced with "(all Classes listed) as noted on the RTV Parole Violation Severity Scale" in Section 1 C. 2. Deleted previous D. regarding reported threats and Replaced with D. 1. a. b. 2. 3. Added new 2. "The parole agent will consult with the regional supervisor as soon as possible when the RTV Parole Violation Severity Scale indicates an "SR" response range to determine if formal sanctioning is necessary and the response level (I L M H or V) from which to select an intervention/sanction" in Section 3 C. Added "or when an informal response is indicated" in Section 4 A. Deleted "on the PATS database" and Replaced with "COMS" and Added 1. 2. to Section 4 C. Revised attachments to conform with policy changes.

April 2015: Deleted "response to violations" in policy statement. Deleted "the appropriate severity category and which, if any, sanctions shall be applied" and Replaced with "if a formal response is nesseary, and if applicable the appropriate response range of sanctions to apply. The agent will record the sanction applied in COMS resulting in the supervisor's approval in COMS" in Section 1 B. Added 3. and 4. in Section 1 C. Deleted 1 and 2 in Section 1 D. Added "if it is determined a formal sanction is necessary, the parole agent will record the sanction in COMS and the Regional Supervisor will complete the approval in COMS" in Section 3 C. 2.

Denny Kaemingk (original signature on file)	05/25/2015
Denny Kaemingk, Secretary of Corrections	Date

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Attachment 1: Parole Standard Supervision Agreement

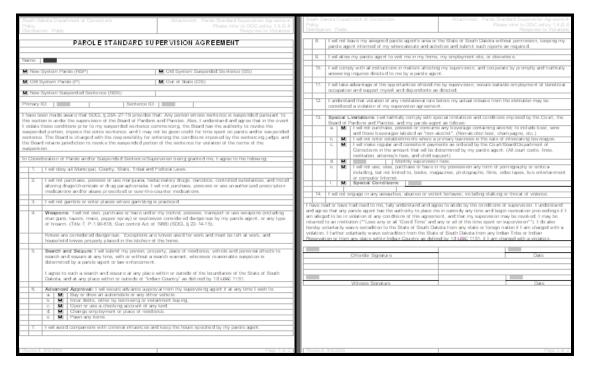
The Parole Standard Supervision Agreement form is located on the state's WAN.

A copy may be printed using *Microsoft Word 97* as follows:

- 1. Click here to access the **Parole Standard Supervision Agreement** by:
 - a. Placing mouse on the word "here" above
 - b. Press and hold the "Ctrl" key on the keyboard
 - c. Click the left button of mouse.
- 2. Or Select *File/New* from the Menu Bar / Select the *DOC* tab / Select *Parole Standard Supervision Agreement.*

The gray areas indicate the information that is to be entered.

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Attachment 2: RTV Parole Violation Severity Scale

The RTV Parole Violation Severity Scale form is located on the state's WAN.

A copy may be printed using *Microsoft Word 97* as follows:

- 1. Click here to access the RTV Parole Violation Severity Scale by:
 - a. Placing mouse on the word "here" above
 - b. Press and hold the "Ctrl" key on the keyboard
 - c. Click the left button of mouse.
- 2. Or Select *File/New* from the Menu Bar / Select the *DOC* tab / Select *RTV Parole Violation Severity Scale.*

The gray areas indicate the information that is to be entered.

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Attachment 3: RTV Parole Violation Sanction Scale

The RTV Parole Violation Sanction Scale form is located on the state's WAN.

A copy may be printed using *Microsoft Word 97* as follows:

- 1. Click <u>here</u> to access the *RTV Parole Violation Sanction Scale* by:
 - a. Placing mouse on the word "here" above
 - b. Press and hold the "Ctrl" key on the keyboard
 - c. Click the left button of mouse.
- 2. Or Select *File/New* from the Menu Bar / Select the *DOC* tab / Select *RTV Parole Violation Sanction Scale.*

The gray areas indicate the information that is to be entered.

South Dako ta Departmer Policy Distribution: Public	nt of Corrections			Attachment: RTV Parole Violation Sanction Scale Please refer to DOC policy 1.5.6.6 Response to Violations
RESPONSE RANGE	ı	RTV PAROLE VIOLATION		NCTION SCALE
LOW	Verbal reorimand			Increase AA/NA/GA/meetings
LOW.	Verbal apprimand Apology letter Book reports Daily Log Report Written reprimant Curfew - 30 days	Weiting 5 by agent	:	Increase AANAGA meetings Travel restrictions - 30 days or less Loss of driving privileges Loss of computerigaming devices Case Staffing Increased Contact with Agent
MEDIUM	Criminal thinking Intensive AA/NA Additional UA tes Anger manageme Community Servi Adjustments in co Counteling from s Day reporting	GA Attendance (weekly) ting nt classes ice Work (CSW) ntacts	:	Travel estrictions – over 30 days Verbal Written exprimand by regional supervisor Curfew – over 30 days Chemical Use Patch House arrest – 30 days or less Electronic Monitoring – 30 days or less Drug/Alcohol assessment aftercare 247 / Daily PBT's / 30 days or less (* Mandatory in some cases)
AGENT RESPONSE REQUIRED	 Formal sancti 	issue(s) / violation(s) and determine if ioning is necessary. Low Response, Medium Response, Hi		esponse, Supervisor Review or Violation.
нісн	Drug'Alcohol trea Jail Detention Travel estrictions Daily UA testing Antabuse Case transfer	stment (specific areas, i.e. city, county, etc.)	:	Relapse CTP Placement Halfway House placement House arrest - over 30 days Electronic Monitoring - over 30 days 24/7 / Daily BETS / SCRAM / over 30 days (* Mandatory in some cases) Administrative hearing with the Director of Parole
SUPERVISOR REVIEW REQUIRED	Agent and supervi	isor will review current issue(s) / violat	ion(s) to determine appropriate level of sanctioning.
VIOLATION	 Violation 		•	Violation with reinstatement and loss of street time
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Attachment 4: RTV Parole Violation Sanction Descriptions

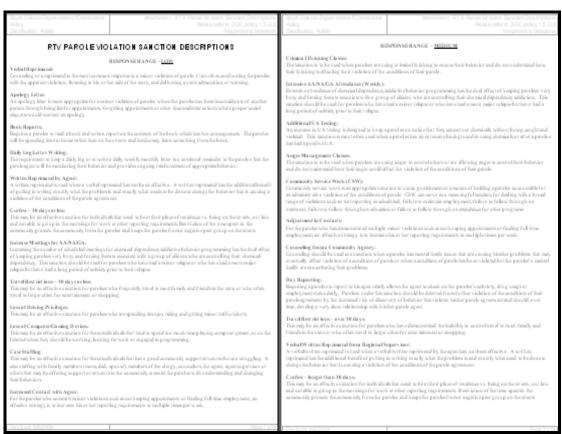
The RTV Parole Violation Sanction Descriptions form is located on the state's WAN.

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 - c. Click the left button of mouse.
- 2. Or Select *File/New* from the Menu Bar / Select the *DOC* tab / Select *RTV Parole Violation Sanction Descriptions.*

The gray areas indicate the information that is to be entered.

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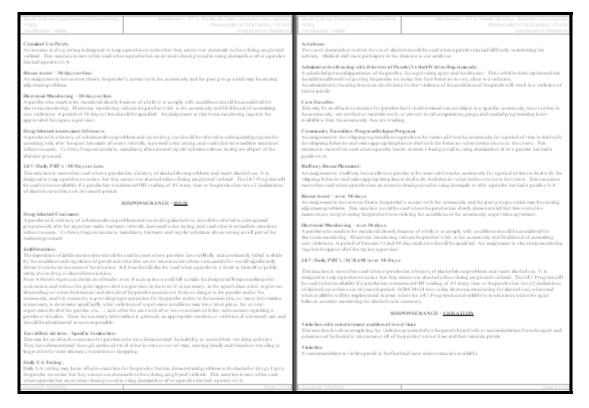


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Attachment 5: RTV Parolee Acknowledgment of Violation and Sanction

The RTV Parole Acknowledgement of Violation and Sanction form is located on the state's WAN.

A copy may be printed using *Microsoft Word 97* as follows:

- 1. Click here to access the RTV Parolee Acknowledgment of Violation and Sanction by:
 - a. Placing mouse on the word "here" above
 - b. Press and hold the "Ctrl" key on the keyboard
 - c. Click the left button of mouse.
- 2. Or Select *File/New* from the Menu Bar / Select the *DOC* tab / Select *RTV Parolee Acknowledgment of Violation and Sanction.*

The gray areas indicate the information that is to be entered.

South Dako la Department of Corrections Policy	Attachment: RTV Parolee Acknowledgment of Violation and Sarction. Please refer to DOC policy 1.5.G6			
Disitibution: Public	Response to Violations			
	LEDGMENT OF VIOLATION AND SANCTION			
Parolee's Name				
a greenent.	le god violations of the terms and combitions of your supervision. and language) and description/comment to be placed			
here.				
Pursuant to the Response to Technical Viol by the Parole Services as a result of this vio	ations policy $(1.5G.4)$, the following is the same tion recommended lation:			
Sanctions imposed are listed here				
office by a greenent between Parole Servic recommended action, no further action will do not accept this sanction and/or do not co	ending that this sans tien be administened within the Parele Services of and me. If I accept this agreement and complete the be talen at this time. If I have not committed the wield tien or if I mplete the recommended action this matter may be referred to the a the form of a wield tien report and I may be detained until the			
The information contained in this Agreement of Violation and Sanction will become part of any subsequent Violation Reports ulumited to the Board of Pardons and Paroles and may be used as a Condition Violated or to enhance the Boards Sanction.				
With a full understanding that I am waiving my right to a due process revocation bearing by admitting to the wish tion(s) and a greeing to complete the sanction(s) above, and not acting under any threat fear, coercion, or promise, and acting of my ownfree will, I here by admit that I have violated the conditions of my supervision agreement.				
I will complete the necommended action by	(data).			
Parolee Signature	Dete			
Witness:	Date:			
Paro ko				
Approved by: [Only required if override is	sequested.]			
Supervisor				
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Attachment 6: Class 5/Class 6 Felony Convictions NOT Eligible for Presumptive Probation (SDCL § 22-6-11)

SDCL §	Crime Description	<u>Felony</u>
22-11A-2.1	Second Degree Escape (prisoner)	Class 5 felony
<u>22-18-1</u>	Simple Assault	Class 6 felony
22-18-1.05	Simple or aggravated assault against law enforcement officer	Class 6/5 felony
22-18-26	Assault by inmate (sliming)	Class 6 felony
22-19A-1	Stalking 1 st	Class 6 felony
<u>22-19A-2</u>	Violation of Restraining order, injunction, protection order or no contact order	Class 6 felony
22-19A-3	Stalking	Class 5 felony
22-19A-7	Stalking a child less than 12 years of age	Class 6 felony
22-19A-16	Violation of protection order	Class 6 felony
22-22A-2	Incest-Prohibited Sexual Contact	Class 5 felony
22-22A-4	Removal of minor from state for adoption without parents consent	Class 6 felony
22-24A-3	Possessing, manufacturing or distributing child pornography	Class 4/3 felony
22-22-24.3	Sexual exploitation of a child	Class 6/5 felony
<u>22-24-1.2</u>	Indecent exposure	Class 6 felony
22-24B-2	Fail to register as a sex offender	Class 6 felony
22-24B-12	Sex offender failure to update address	Class 6 felony
22-24B-12.1	Failure to register sex offender-2 nd offense	Class 5 felony
22-24B-23	Violation of community safety zones	Class 6/5 felony
<u>22-42-7</u>	Felony distribution of marijuana	Varies (5/6 only)
24-2-14(1)	Possession of alcohol or marijuana by an inmate	Class 6 felony
<u>32-34-5</u>	Hit and run resulting in death or injury	Class 6 felony
23A-27-12	No person previously convicted of a violent crime may be placed on probation for a subsequent conviction involving a violent crime (Rule 32 (e))	None

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