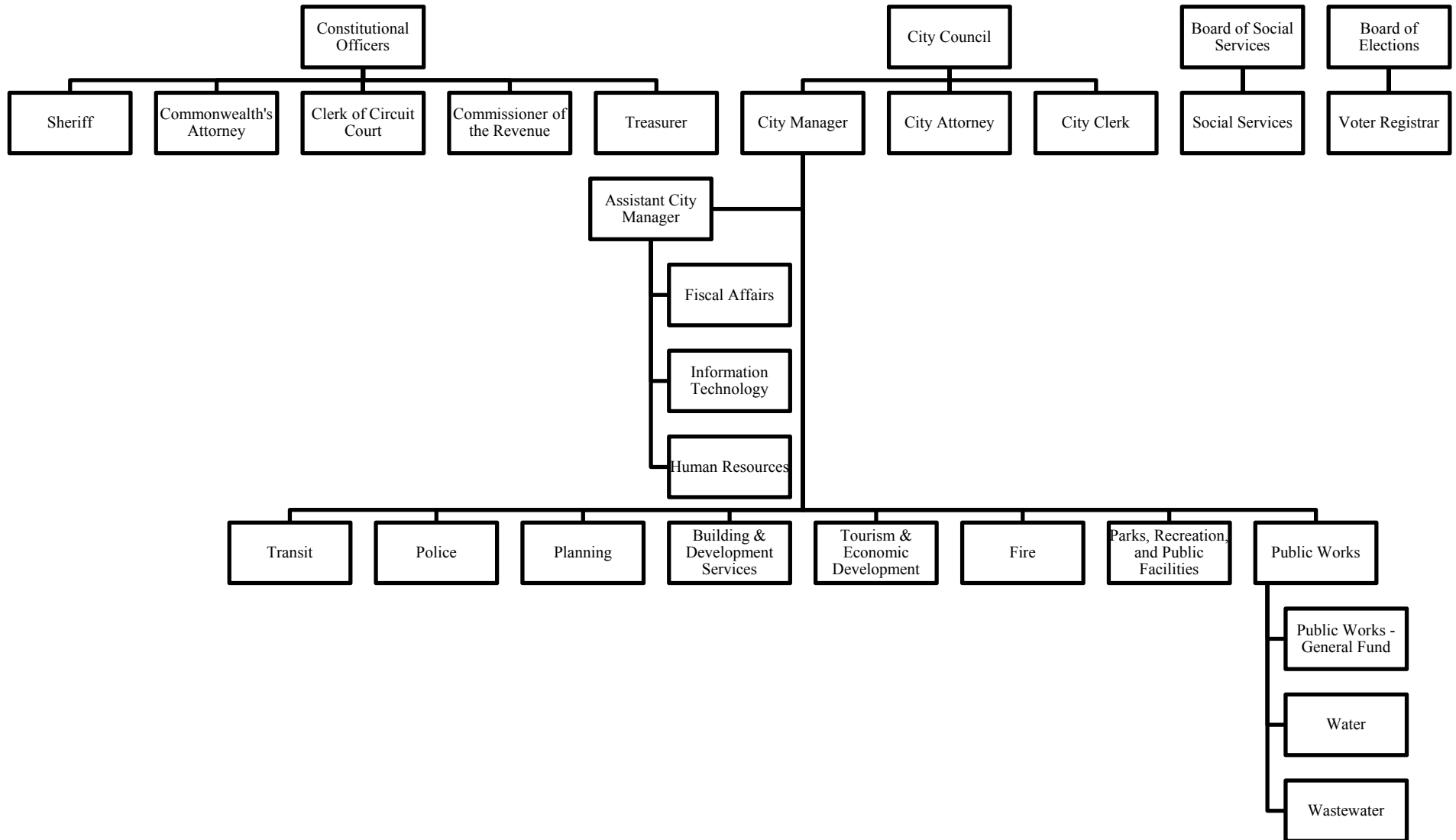


**City of Fredericksburg Organizational Chart  
FY 2015 Adopted Budget**





**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014**  
**ALL FUNDS AGGREGATE REVENUE & EXPENDITURE TABLE**

	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
<b>Revenues &amp; Fund Balance</b>			
Local Sources	97,150,778	91,326,281	97,367,883
Commonwealth & Federal Government	30,115,371	28,002,976	30,377,233
Transfer from Other Funds	37,239,924	39,223,170	37,944,620
Proceeds of Debt Issuance	3,800,000	22,057,125	16,923,950
Fund Balance		7,264,971	12,218,037
<b>Total</b>	<b>168,306,073</b>	<b>187,887,023</b>	<b>194,831,723</b>
<i>Total Governmental Revenues (Deduct Enterprise Activities)</i>	<i>151,150,125</i>	<i>162,497,822</i>	<i>171,616,555</i>
<i>Total Revenues (Deduct Transfers, Bond Proceeds, &amp; Fund Balance Appropriations)</i>	<i>127,266,149</i>	<i>119,341,757</i>	<i>127,745,116</i>
<b>Expenditures</b>			
General Fund	79,261,637	81,411,580	86,516,065
Social Services Fund	4,178,319	4,150,050	4,581,815
School Operating Fund	35,900,432	37,381,901	39,933,296
Courthouse Maintenance Fund	-	-	50,000
City Grants Fund	1,731,950	1,427,445	1,361,040
School Grants Fund	5,318,127	4,829,500	4,571,500
Economic Development Authority Fund	267,749	30,000	30,000
Central Park Special Tax District	400,000	-	
Regional Transportation Fund	35,084	50,000	50,000
Forfeited Asset Fund	13,018	-	
Prisoner Extradition	7,488	-	
Blight Abatement and Historic Preservation Fund	11,015	100,000	
GO Bond Fund	3,085,021	3,755,238	4,458,255
Water & Sewer Bond Fund	<i>Enterprise</i>	1,995,010	
Education Bond Fund	3,480,450	3,427,647	3,316,100
Water Enterprise Fund	3,304,637	3,650,230	3,777,620
Sewer Enterprise Fund	5,191,158	7,114,715	6,463,165
Transit Enterprise Fund	4,157,155	5,140,816	5,710,518
Parking Fund	457,002	673,430	714,915



	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Criminal Justice Academy Fund	1,485,130	1,562,322	1,620,805
Office on Youth Fund	614,517	718,398	721,645
Special Welfare Fund	27,113	-	
Comprehensive Services Act Fund	1,543,155	1,973,160	1,876,647
Court Services Fund	196,576	207,755	236,043
Celebrate Virginia CDA Fund	597,317	1,951,836	1,951,836
Riparian Lands Stewardship Fund	79,003	87,365	136,050
Public Education Capital Fund	3,137,900	590,000	270,000
Public Works Capital Fund	2,198,124	900,000	2,955,000
Water Capital Fund	<i>Enterprise</i>	5,265,000	4,865,100
Sewer Capital Fund	<i>Enterprise</i>	1,550,000	5,083,850
Public Facilities Capital Fund	2,599,036	939,000	9,190,000
Public Safety Capital Fund	242,063	490,000	874,795
Transit Capital Fund	<i>Enterprise</i>	-	
Lighting and Sidewalk Fund	-	172,500	85,000
New Court Construction Fund	5,120,849	16,342,125	3,430,663
<b>Total</b>	<b>164,641,055</b>	<b>187,887,023</b>	<b>194,831,723</b>
<i>Total – Governmental Funds (Deduct Enterprise Activities)</i>	<i>148,050,653</i>	<i>162,497,822</i>	<i>168,216,555</i>
<i>Total Expenditures (Deduct Transfers)</i>	<i>127,401,131</i>	<i>148,663,853</i>	<i>130,271,935</i>

#### Notes

- Enterprise Funds (including the Water, Wastewater, Transit, and Parking Funds and their related Capital and Debt Service Funds) are not included in the FY 2013 Actual column. These funds use different accounting methods. The Governmental Funds total is presented in order to assist comparisons.



**ADOPTED OPERATING AND CAPITAL BUDGET FISCAL YEAR 2015**  
**PERSONNEL TABLE FULL-TIME POSITIONS**

<b>Fund &amp; Program</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>	<b>FY 2015</b>
<b>General Fund</b>					
Clerk of Council	1	1	1	1	1
City Manager's Office	3	4	4	4	4
Legal Services	1	2	2	2	2
Human Resources	3	3	3	3	3
Commissioner of the Revenue	11	11	11	11	11
Treasurer	7	8	8	8	8
Fiscal Affairs	7	7	7	7	7
Information Systems	5	6	6	6	6
Registrar	1	1	1	1	1
Safety & Risk Management	1	1	1	1	1
Circuit Court	1	1	1	1	1
Clerk of the Circuit Court	9	9	9	9	9
Sheriff	16	16	16	19	23
Commonwealth's Attorney	12	12	12	12	12
Police	79	80	79	79	80
Fire	44	44	44	44	44
Fire - EMS	8	8	8	8	11
Building & Development Services	10	10	10	10	9
Animal Control	1	1	1	1	1
E911 Communications	12	14	16	16	16
PW Engin. & Admin.	7	7	7	7	7
PW Street Maintenance	12	12	13	13	13
PW Drainage	4	4	4	4	4
PW Traffic	2	4	4	5	6
PW Shop and Garage	14	13	13	12	12
PW Graphics	1	1	1	1	1
PW Street Sanitation	12	12	12	12	12



**ADOPTED OPERATING AND CAPITAL BUDGET FISCAL YEAR 2015**  
**PERSONNEL TABLE FULL-TIME POSITIONS**

<b>Fund &amp; Program</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>	<b>FY 2015</b>
PW Refuse Collection	11	11	11	11	11
PW Recycling Collection	2	2	2	2	2
Public Facilities	13	13	13	15	13
Public Facilities – Sp. Projects	3	3	3	-	-
Parks & Rec – Admin	4	4	4	4	5
Parks & Rec – Supervision	4	4	4	4	5
Parks & Rec – Maint.	9	9	9	9	9
Planning	5	5	6	6	7
Economic Development & Tourism	6	6	6	6	6
<b>Total General Fund</b>	<b>341</b>	<b>349</b>	<b>352</b>	<b>354</b>	<b>363</b>
<b>City Grants Fund Positions</b>					
Planning – CDBG	1	1	1	1	1
Com.'s Atty. – Victim Witness	1	1	1	1	1
Com.'s Atty. – Paralegal	1	1	1	1	1
Police Detective (Domestic Violence)	-	-	-	-	-
Police Officer (Com. Police - Old)	1	-	-	-	-
Police Officer (COPS – New)	-	1	1	1	1
Police Officer -JAG AFIS Grant			1	1	0
<b>Total City Grants Fund</b>	<b>4</b>	<b>4</b>	<b>5</b>	<b>5</b>	<b>4</b>
<b>Water Fund Positions</b>					



**ADOPTED OPERATING AND CAPITAL BUDGET FISCAL YEAR 2015**  
**PERSONNEL TABLE FULL-TIME POSITIONS**

<b>Fund &amp; Program</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>	<b>FY 2015</b>
Administration & Treatment <sup>1</sup>	6	6	7	7	7
Water & Sewer Crew <sup>2</sup>	5	5	5	5	5
Utility Billing <sup>3</sup>	2	2	2	2	2
<b>Total Water Fund Positions</b>	<b>13</b>	<b>13</b>	<b>14</b>	<b>14</b>	<b>14</b>
<b>Sewer Fund Positions</b>					
Administration & Treatment	12	12	13	13	13
Pumping & Transmission	4	4	4	4	4
<b>Total Sewer Fund Positions</b>	<b>16</b>	<b>16</b>	<b>17</b>	<b>17</b>	<b>17</b>
<b>Transit Fund Positions</b>					
Transit	13	13	14	14	14
<b>Total Transit Fund</b>	<b>13</b>	<b>13</b>	<b>14</b>	<b>14</b>	<b>14</b>
<b>Parking Fund</b>					
Parking Fund	1	1	1	1	1
<b>Total Parking Fund</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>
<b>Riparian Lands Stewardship Fund</b>					
River Steward	1	1	1	1	1
<b>Total RLSF</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>1</b>

<sup>1</sup> Deputy Superintendent of Utilities is split between the Water and Sewer Fund; new position in FY 2013

<sup>2</sup> Water & Sewer Crew Costs are split between Water Fund and Sewer Fund.

<sup>3</sup> Utility Billing Costs are split between Water Fund and Sewer Fund.



**FY 2015 ADOPTED BUDGET  
GENERAL FUND REVENUE SUMMARY TABLE**

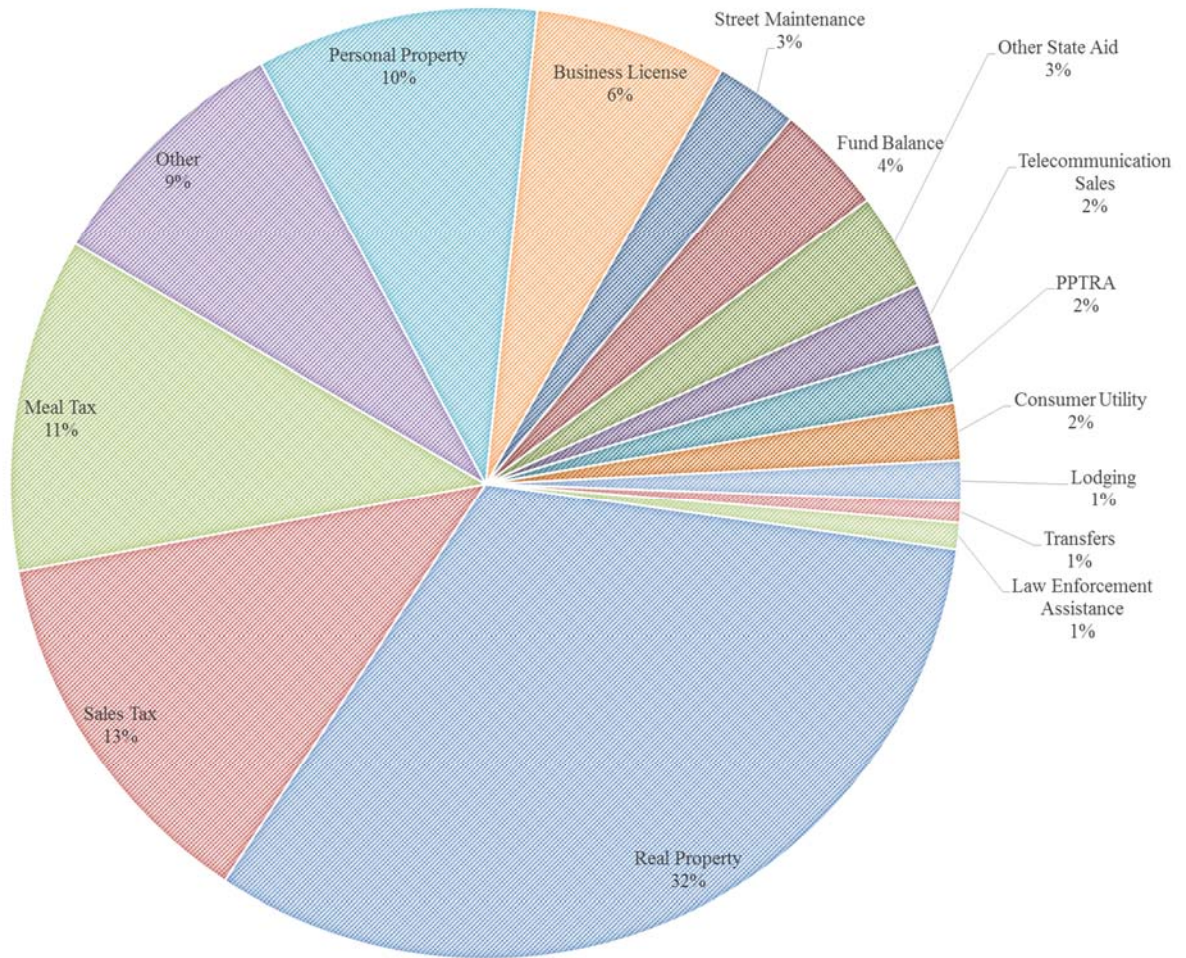
	<b>FY 2012 Actual</b>	<b>FY 2013 Actual</b>	<b>FY 2014 Adopted</b>	<b>FY 2015 Adopted</b>	<b>Percent Change</b>
<b>Real Property</b>	\$ 25,194,498	\$ 25,457,978	\$ 25,906,345	\$ 27,701,305	6.93%
<b>Sales Tax</b>	10,311,633	10,840,598	10,550,000	11,070,000	4.93%
<b>Meal Tax</b>	9,373,303	9,657,796	9,600,000	9,850,000	2.60%
<b>Other</b>	5,686,351	7,304,791	7,215,040	7,570,170	4.92%
<b>Personal Property</b>	7,401,931	8,047,295	7,816,385	8,271,400	5.82%
<b>Business License</b>	5,701,023	5,957,668	5,404,170	5,655,000	4.64%
<b>Street Maintenance</b>	2,362,574	2,403,259	2,440,000	2,440,000	0.00%
<b>Fund Balance</b>	-	-	1,825,000	3,233,275	77.17%
<b>Other State Aid</b>	6,972,521	2,781,854	2,824,910	2,877,570	1.86%
<b>Telecommunication Sales</b>	1,784,746	1,832,272	1,825,000	1,825,000	0.00%
<b>PPTRA</b>	1,728,833	1,728,833	1,725,000	1,728,800	0.22%
<b>Consumer Utility</b>	1,831,083	1,795,046	1,680,000	1,680,000	0.00%
<b>Lodging</b>	1,182,500	1,204,854	1,200,000	1,200,000	0.00%
<b>Transfers</b>	1,125,175	1,085,400	585,000	635,000	8.55%
<b>Law Enforcement Assistance</b>	735,204	742,358	814,730	778,545	-4.44%
<b>Total</b>	\$ 81,391,375	\$ 80,840,001	\$ 81,411,580	\$ 86,516,065	6.27%

\*Other State Aid has a significant increase in FY 2012 because of the Cowan Boulevard Debt Service Reimbursement



**OPERATING AND CAPITAL BUDGET ANALYSIS  
GENERAL FUND REVENUES**

**FY 2015 ADOPTED BUDGET**





**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**GENERAL FUND REVENUE INFORMATION**

The General Fund is the major operating fund of the City. Ongoing revenue for the General Fund is divided into categories based on the source of the revenue being remitted to the City. This section of the budget document provides information about the City of Fredericksburg's main sources of revenue.

**REAL ESTATE TAXES**

The City's largest revenue source is the real property tax. The last general reassessment took place during FY 2012 where the overall land book value declined based on that analysis. Since then the land book has grown based on new construction or value improvements made to existing real property throughout the City. In conjunction with the FY 2015 budget City Council set a tax rate of \$0.74 per \$100 in valuation. This is a five cent tax increase over the FY 2014 tax rate. The City's overall forecast for real estate revenue in FY 2014 is **\$27,275,805**.

Included in the FY 2015 budget is a projection of \$30 million in new value to be added to the taxable levy. The budget has also been adjusted down to reflect for the collection percentage anticipated in FY 2015. It is anticipated the Treasurer's Office will have a collection rate of 97% for FY 2015. In addition, the City will grant real estate relief for three programs - land use valuation for agricultural lands, relief for elderly or disabled homeowners, and rehabilitated historic properties. The forecast estimate for these abatements is \$477,500.

The forecast for delinquent real estate tax collections remains constant at **\$425,000**. The City has regularly exceeded budget in the past few fiscal years as the Treasurer's Office is actively delinquent payments.

Real Estate Tax Rate		
Fiscal Year	Rate	Notes
FY 2008	\$0.53	Re-assessment
FY 2009	\$0.56	
FY 2010	\$0.68	Re-assessment
FY 2011	\$0.68	
FY 2012	\$0.72	
FY 2013	\$0.74	Re-assessment
FY 2014	\$0.74	
FY 2015	\$0.79	

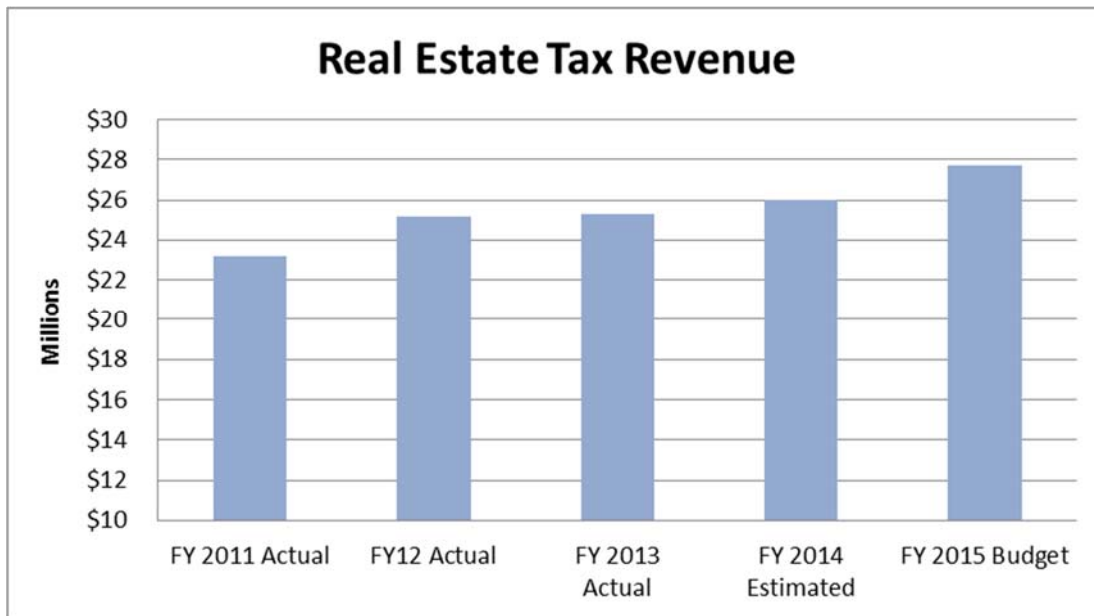
**PUBLIC SERVICE CORPORATION – REAL ESTATE TAXES**

Unlike the most property in the City, several companies (known as Public Service Corporations) are exempt from the process of the General Property Re-assessment. These companies, which include utilities and railroads, have assessments of value done by the State Corporation Commission on a statewide basis, with the results given to localities for real estate tax billing in August of every year for the upcoming calendar year. The values



are also discounted to the localities' current assessment to value ratio that is calculated by the Department of Taxation. There is a limited amount of business personal property owned by the Public Service Corporations that is sited and taxed by the City, based upon values provided by the state. The values provided by the state are then taxed by the City using the City's tax rates for the entire locality.

The forecast for FY 2015 is for **\$800,000**.

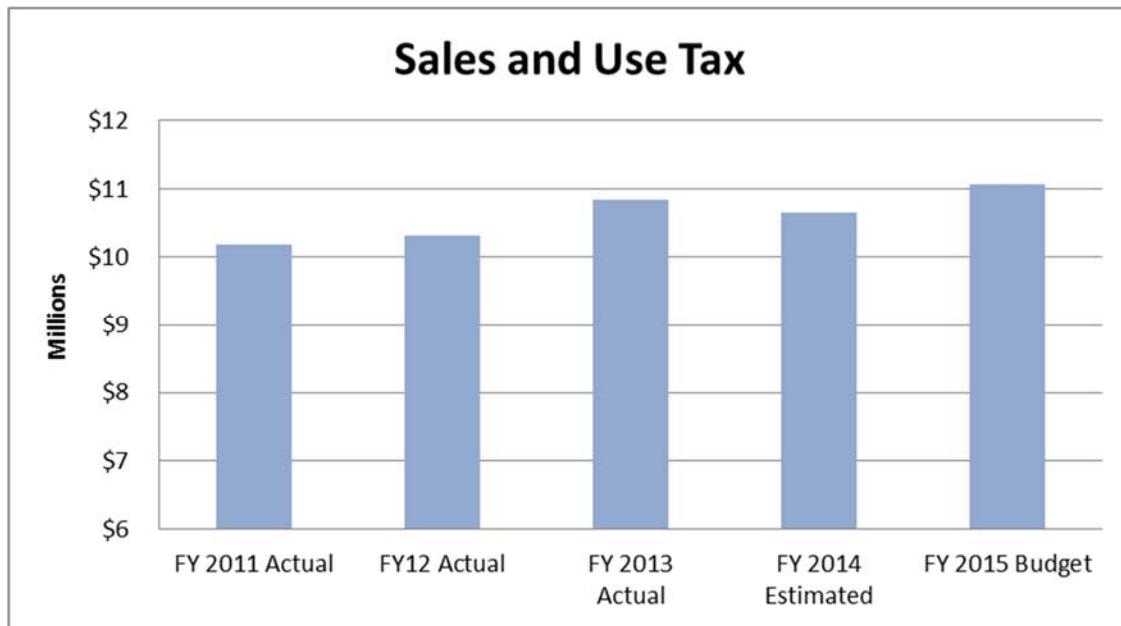


## SALES TAXES

The Commonwealth of Virginia allows a local option sales tax of 1%, which is collected along with the state sales tax of 4.3% and remitted to the localities by the state Department of Taxation, based upon the location of the sale

Over the past few years, the City has seen strong growth in sales tax as economic conditions have improved in the area. FY 2013 collections were the highest post-recession collections totaling \$10,840,598. While staff estimates the City will slightly exceed the FY 2014 budgeted amount for sales and use tax; trends over the past year lead to an estimated year end collection of less than the FY 2013 actual. The FY 2015 Adopted Budget includes **\$11,070,000** of anticipated collections which is a \$230,000 increase over the FY 2013 actual. Staff will closely monitor FY 2015 sales and use tax collections throughout the year as based on the inconstant collections seen between FY 2013 and FY 2014.





The City is still seeing some variability in collections and anticipate eventually the growth seen over the past few fiscal years will level out to a 'new normal' in terms of sales tax collection for the City.

#### TELECOMMUNICATIONS SALES TAX

In FY 2007, the City began receiving the Telecommunications Sales Tax. The Telecommunications Sales Tax replaced the following taxes: Cable Franchise Fees, Consumer Utility Taxes on landline and wireless telephone service, and the local E-911 tax. The statewide sales tax begins to tax services that were heretofore not taxed, including satellite television, paging services, and Voice-over Internet Protocol (VOIP) telephone service. The Consumer Utility Taxes is for electric and natural gas services.

	<b>FY 2011 Actual</b>	<b>FY 2012 Actual</b>	<b>FY 2013 Actual</b>	<b>FY 2014 Estimate</b>	<b>FY 2015 Budget</b>
Consumer UT	1,644,628	1,831,083	1,795,046	1,844,000	1,680,000
Telecommunications Sales Tax	1,882,619	1,784,746	1,832,272	1,787,200	1,825,000
<b>Total</b>	<b>3,527,247</b>	<b>3,615,829</b>	<b>3,627,318</b>	<b>3,631,200</b>	<b>3,505,000</b>

Collections of these two taxes are a bit variable and have posted inconsistent revenue numbers over the past five years. Staff attempts to hedge for these inconsistencies by using conservative budget projections.



## PERSONAL PROPERTY TAXES, MACHINERY & TOOLS TAXES, AND PPTRA (PERSONAL PROPERTY TAX RELIEF ACT) GRANTS

Tangible personal property, such as cars, trucks, trailers, and boats, are subject to the City's Personal Property Tax. Unlike the real estate tax, personal property taxes are assessed and billed on a calendar year basis. The tax rate remains the same for FY 2015 at \$3.40 per \$100 in assessed value.

The City is estimating **\$8,000,000** in personal property collections during Fiscal Year 2015. In addition, the City is estimating **\$35,000** in delinquent personal property tax collections. These amounts do not include the state's personal property tax relief payments, which is \$1.7 million.

Under the state's Personal Property Tax Relief Act, the City will receive a set grant to be used for Personal Property Tax Relief. The rate of relief must now be set by the City every year, and is calculated by the Commissioner of the Revenue and approved by the City Council. In CY 2014, the rate is set at 36%.

The City also receives Machinery & Tools taxes from industries and businesses located in the City. The Machinery & Tools tax is a property tax on certain classes of business property used for manufacturing, mining, water well drilling, processing and re-processing, radio or television broadcasting, dairy, and laundry or dry cleaning. This property is assessed separately from regular business personal property under state law. The City is forecasting a total of **\$235,500** for Machinery & Tools taxes for FY 2015.

This table presents these taxes on a fiscal year basis, which matches the City's budget and audit cycles.

	<b>FY 2011 Actual</b>	<b>FY 2012 Actual</b>	<b>FY 2013 Actual</b>	<b>FY 2014 Estimate</b>	<b>FY 2015 Budget</b>
Machinery & Tools	268,410	275,196	234,112	205,650	235,500

## MEALS TAX

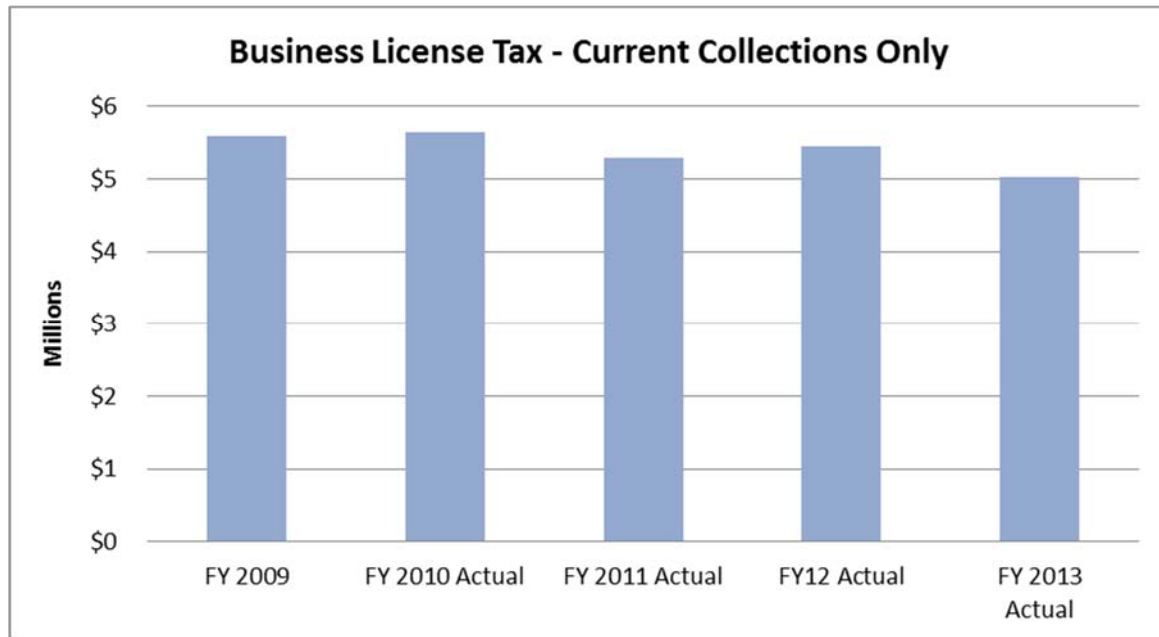
The City is very fortunate to have a strong restaurant base that has continually provided a growing tax revenue over the past five years. The monthly collections in meals tax are now trending to a steadier and consistent rate rather than the rapid growth of the previous three years. In FY 2014 Meals Tax collections are estimated at \$9,730,000 which is approximately 1.0% growth over FY 2013. The FY 2015 Budget anticipates only slight growth of 1% making the total anticipated collections **\$9,850,000**.

## BUSINESS LICENSE TAX

As expected, due to the ordinance change effective on January 1, 2014, the collection of the business license tax is lower than collection in the prior fiscal years. The ordinance change provided tax relief for many city businesses by expanding the flat fee of \$25 to businesses with up to \$100,000 in gross receipts. Staff estimates the total business license tax, both current and delinquent, collected in FY 2014 will be approximately \$5,600,000; this is approximately a \$315,000 decline over FY 2013 collections. The total



forecast from this source in FY 2015 is **\$5,655,000**, which is about 0.3% growth anticipated.



	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Business License	5,292,080	5,388,188	5,739,539	5,530,000	5,475,000
Business License Penalties	31,017	36,273	35,817	25,000	25,000
Business License – Delinquent	182,817	276,562	182,311	45,000	155,000
<b>Total</b>	<b>\$5,505,914</b>	<b>\$5,701,023</b>	<b>\$5,957,667</b>	<b>\$5,600,000</b>	<b>\$5,655,000</b>

#### BANK FRANCHISE TAX

Banks are assessed a Bank Franchise Tax in lieu of a Business License Tax in accordance with Virginia law. The rate is 80 percent of the state rate (usually \$1 per \$100) of net capital of each bank located in the City, apportioned according to the amount the deposits each branch in the City contributes to the total deposits of the bank. (See Code of Virginia §58.1-1200 *et seq.* for further details.) Filings are due to the Commissioner by March 1, with payment owed on or before June 1 of any year.

Over the past five years we have seen variability in this revenue source based on the number of banks in the City and their current net capital. Based on these inconsistent trends, when developing the FY 2015 budget staff lowered collection projects. There was a slight increase in FY 2014 but collections were near our target budget in FY 2013. The FY 2015 budget is estimated at **\$650,000**.



	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Bank Franchise Tax	777,521	696,511	657,687	700,375	650,000

#### CONSUMER UTILITY TAX

The Consumer Utility Tax rate for natural gas and electric customers in the City rose by \$1.00 per month beginning July 1, 2009. Revenue collections have been variable over the past five years and until a consistent upward trend is established staff feels it is best to remain conservative with this forecast. The forecast for FY 2015 is **\$1,680,000**.

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Consumer Utility Taxes	1,644,628	1,831,083	1,795,046	1,844,000	1,680,000

#### RECORDATION TAX

The Commonwealth of Virginia imposes a tax of \$0.25 per \$100 on land transfers, and the City also collects at a rate that is 1/3 of that charged by the state (or \$0.083 per \$100). Recordation taxes as a revenue source may vary significantly from year-to-year with economic conditions and, in the City, whether or not there are sales of large valuable parcels in a given year. The changing real estate market and adjustments in the market value of properties have made this difficult revenue to anticipate collections. The City budget forecast has a very strong year FY 2014. Due to the recent low collections due to the economy the budget for FY 2015 was raised slightly but not to the level of the FY 2014 actual. Staff feels more data is needed to see where the post-recession activity will level out before a substantial budget increase is made. The FY 2015 budget is **\$450,000**.

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimate	FY 2015 Budget
Recordation Tax	468,241	402,018	408,981	512,000	450,000

#### INTERGOVERNMENTAL REVENUES

The intergovernmental revenues for the General Fund consist almost exclusively of state-shared rather than federal revenues. The City obtains budget estimates for some revenue forecasts from the state – for example, for the law enforcement assistance funds commonly known as the “HB 599” funds. In addition, the City also forecasts Street Maintenance payments based upon a combination of historical trends and additions to the lane mileage for new streets or roads. Street Maintenance payments constitute the largest source of intergovernmental revenue in the General Fund, as the Virginia Department of Transportation shares maintenance funds with the City for the maintenance of streets and roads on a per-lane mile basis. The City also receives state funds to support costs for the City’s constitutional officers, which perform duties both for the City and for the state. The City’s constitutional officers include the Commissioner of the Revenue, the Treasurer, the



Commonwealth's Attorney, the Sheriff, and the Clerk of the Circuit Court. For the purposes of this table, the Voter Registrar and the Medical Examiner function are also included.

<b>Major Intergovernmental Sources</b>	<b>FY 2011 Actual</b>	<b>FY 2012 Actual</b>	<b>FY 2013 Actual</b>	<b>FY 2014 Estimated</b>	<b>FY 2015 Budget</b>
Street Maintenance	2,278,016	2,362,574	2,403,259	2,536,000	2,440,000
Law Enforcement Assistance (HB 599)	762,762	742,358	742,358	778,550	778,545
Constitutional Officers & Registrar	1,585,000	1,544,164	1,578,182	1,655,630	1,670,925

#### LODGING TAX

The City is forecasting revenue for FY 2015 of **\$1,200,000**, which level to the slightly above the estimated collections for FY 2014 and level to collections in FY 2013. Throughout FY 2014 collections showed a fairly consistent downward trend until the end of the fiscal year. With stronger collections at the end of the fiscal year, staff hopes utilization has picked up and feel the FY 2015 projection is attainable.

	<b>FY 2011 Actual</b>	<b>FY 2012 Actual</b>	<b>FY 2013 Actual</b>	<b>FY 2014 Estimated</b>	<b>FY 2015 Budget</b>
Lodging Tax	1,175,244	1,182,500	1,204,854	1,149,905	1,200,000

#### TOBACCO TAX

The City of Fredericksburg currently charges a \$0.31 per pack tax on cigarettes sold in the City. This rate has been in place since FY 2006. In FY 2013, the City joined the Northern Virginia Regional Cigarette Tax Board. The City believes that joining this task force will increase compliance with tobacco tax laws by increased surveillance and enforcement activity in the area. The budget for FY 2015 is **\$600,000**.

	<b>FY 2011 Actual</b>	<b>FY 2012 Actual</b>	<b>FY 2013 Actual</b>	<b>FY 2014 Estimated</b>	<b>FY 2015 Budget</b>
Tobacco Tax	554,701	578,303	442,569	543,915	600,000

#### ADMISSIONS TAX

The City imposes a tax on admissions to amusements and events, at 6%. The forecast in FY 2015 is for **\$350,000**.



	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Admissions Tax	341,693	368,842	349,301	367,500	350,000

#### EMERGENCY MEDICAL SERVICE TRANSPORTATION FEES

The City of Fredericksburg initiated a fee program to recover costs associated with the provision of these services. Currently, the City and the Fredericksburg Rescue Squad combine to provide these services to city residents. The fees, which were initiated in October of 2007, are billed on a “soft billing” policy, and no citizen is denied service based upon ability to pay. However, insurance providers, which often include medical transportation in their policies, are billed for the cost to the community of providing emergency medical transport. The fees are only charged for services related to transportation – if a citizen is treated on site or no treatment is necessary, there is no charge.

The City has seen more constant values in total collections as the collection agent standardize processes for billing and collections. In, FY 2011 the City experienced a decline in collections, based on fewer transports and transporting more patients without any type of insurance. Based on a continually increasing number of calls each year and the types of treatment and patients being variable, we’ve seen increased collections over the past two fiscal years. As part of the FY 2015 Budget the EMS Transport Fees were increased to help fund three full time ALS medic positions as well as get us on par with the region in terms of fees for service. Based on the calls for service trends and new fee structure the FY 2014 budget number at **\$803,000**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
EMS Fees	579,765	716,158	762,578	790,175	803,000

#### PUBLIC RIGHT-OF-WAY USE FEE

The original intent of the Public Right-of-Way Use Fee was to replace telephone company franchise fees. The fee is calculated by the Virginia Department of Transportation based upon a statewide formula (for FY 2015, it is \$1.02 per line, an increase of \$0.05 per line from FY 2014). The rate change creates a relatively neutral impact for the Commonwealth as a whole because of the sharp decline in access line connections. There has been a decline in collections over the past two years and staff will continue to monitor to see if future adjustments to estimated collections need to be made.

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Public R-O-W Use Fee	137,068	131,316	91,277	86,300	130,450



## BUILDING AND PLANNING FEES

The City charges a wide variety of permit fees related to building inspections, site plan applications, other planning and zoning revenues, and various other regulatory permits. The most significant of these are building permit fees and site plan review fees.

The City has not increased building permit fees since FY 2008; and the fees will continue to remain constant for FY 2015.

Major projects that were happening in the City during FY 2011 and FY 2012 are now complete and over the past two fiscal years there have been declining collections in building permit revenue. The FY 2015 budget estimate is level to the FY 2014 budget with a number of projects that will begin in FY 2015 where fees can be collected. The FY 2015 Adopted Budget will need to be closely monitored as the FY 2014 forecast is substantially lower than adopted budget amounts.

Site plan review revenue has been variable as well. When estimating the FY 2015 budget staff evaluated the trend and conservatively estimated \$70,000 for Site Plan Review fees. This is on par with collection estimated for FY 2014 and staff feels the FY 2015 budget is attainable.

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Building Permit Fees	776,506	530,875	480,000	550,000	550,000
Site Plan Review Fees	63,356	84,530	65,000	70,000	70,000
Other Fees	105,173	126,691	125,000	85,125	85,125
Total	945,035	742,096	670,000	705,125	705,125

## SOLID WASTE FEES

The FY 2015 Adopted Budget included an increase to the solid waste fees. A fee increase of \$3.20 per month, or \$6.40 per bi-monthly bill, for normal volume customers and \$2.60 per month or \$5.20 per bi-monthly bill for high density customers. The normal volume rate would increase from \$17.25 monthly to \$20.45 monthly, for a total bi-monthly bill of \$40.90. The high density customer rate would increase from \$14.10 monthly to \$16.70 monthly, for a total bi-monthly bill per account of \$33.40. The higher solid waste fees will offset the increased cost of municipal solid waste disposal at the R-Board Landfill. The rate increase will generate an additional \$112,000 in revenue which will be expended in the form of tipping fees at the landfill. The forecast for FY 2015 is **\$803,000**.

The City included \$193,700 in the Public Works Department budget to cover the tipping fee charge of solid waste hauled by the City to the Stafford Regional Landfill.

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Solid Waste Fees	727,135	716,157	762,578	828,000	803,000



## RECREATION FEES

The City charges fees for various recreation programs, including dance and art classes, sports programs, and boat rental at Motts Reservoir. By City Code, the authority to charge these fees is vested in the City's Recreation Commission, which is a body appointed by the City Council to oversee the City's recreation programs. General sports, leisure, and educational programs are charged in the general fund with the goal of having fees help support the operations and maintenance costs associated with the Supervision division of the Department of Parks, Recreation, and Public Facilities. The forecast for FY 2015 is **\$375,000** for recreation fees, which reflects trends over recent years.

The boat rental fees at Motts Run Reservoir are accepted in the General Fund, and are shown in the table below. Motts Run staff and supplies are supported in the Parks Maintenance budget in the General Fund, and these fees go to offset those expenditures.

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Estimated	FY 2015 Budget
Recreation Fees	411,452	381,635	376,374	372,00	375,000
Marina Fees – Motts Run	38,356	41,974	41,183	54,000	41,500

## TRANSFERS FROM OTHER FUNDS

The City in FY 2015 will make use of the following transfers from other funds in the General Fund:

- ❖ \$265,000 from the Water Fund – for overhead
- ❖ \$320,000 from the Wastewater Fund – for overhead

## USE OF FUND BALANCES

In order to balance the FY 2015 budget, the City budgeted \$825,000 in undesignated unreserved fund balance. The Adopted Budget for FY 2015 included a contingency amount of \$622,136. The other portion of the Fund Balance appropriated is to replace one time equipment and capital needs.

There is also committed fund balance the City holds which can only be used for assigned purposes. The City appropriated \$2,408,275 in fund balance Assigned for Capital. The capital budget for FY 2015 is robust and continues an aggressive program to address long-deferred major maintenance, equipment, and technology needs.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014**  
**SOCIAL SERVICES FUND REVENUE ANALYSIS**  
**SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Local Income	1,198	-	-	-	-
Revenue from the Commonwealth	1,398,519	1,415,207	1,363,068	1,419,252	1,791,071
Revenue from the Federal Government	2,365,666	2,174,223	1,747,131	1,650,313	1,645,646
Transfer from Other Funds	823,000	893,215	911,670	1,011,670	1,039,810
Other Sources	106,371	115,084	77,925,	32,475	32,475
Fund Balance	-	-	-	36,340	52,110
<b>Total</b>	<b>4,694,754</b>	<b>4,597,729</b>	<b>4,099,794</b>	<b>4,150,050</b>	<b>4,581,815</b>

**REVENUE FROM OTHER GOVERNMENTS**

The Social Services Fund is funded to a large degree by the state and federal governments, which provide aid to the locality to administer various federal and state human services programs. The state also provides assistance for salary reimbursement for DSS employees. The Department of Social Services provides revenue estimates for the budget in this regard based upon historical trends and program budget information available from the state and federal governments.

**TRANSFER FROM OTHER FUNDS**

This revenue source consists of transfer from the General Fund to support Department of Social Services operations, for the FY 2015 budget is transfer amount is **\$1,039,810.**



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
SCHOOL OPERATING FUND – REVENUE ANALYSIS  
SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Local School Income	344,640	364,063	491,664	250,305	400,305
Revenue from the Commonwealth	7,113,910	7,545,028	10,228,588	10,761,096	12,962,491
Revenue from the Federal Government	1,091,748	5,431	-	-	-
Transfer from the General Fund	24,028,000	24,928,000	24,928,000	26,005,000	26,355,000
Transfer to Head Start (General Fund)	-	-	215,500	215,500	215,500
Fund Balance	-	-	-	150,000	
Total	32,578,298	32,842,522	35,756,902	37,381,901	39,933,296

**LOCAL SCHOOL INCOME**

The largest source of local school income is tuition charged to students attending City schools who live outside the City. These amounts are set by the School Board and are forecasted every year by the Fredericksburg City Public Schools. The schools also receive small amounts of miscellaneous funds from items such as facility rentals, gate receipts, etc.

**REVENUE FROM THE COMMONWEALTH**

The Commonwealth of Virginia shares resources for education with local school districts based upon complex formulas involving measures of ability to pay, school enrollment, overall population, and funding availability. These funds are based upon local and state forecasts of school enrollment and, for most state sources, the state's measure of ability to pay – known as the Local Composite Index (LCI). The Local Composite Index decreased for the City in the upcoming biennium, from 0.7763 to 0.6511. This change in the LCI provides more state aid to the City Schools. School officials estimate the impact of the LCI change, combined with higher enrollments, will result in approximately \$2 million in additional state revenues

**TRANSFER FROM THE GENERAL FUND**

The Transfer from the General Fund is the largest source of education funds for the School Operating Fund. It is also the largest expenditure in the City's General Fund.

The Transfer from the General Fund to the School Operating Fund does not include the debt service the City incurred from the construction of the two new schools. The City pays \$3.3 million in FY 2015 for this debt service, which is transferred from the General Fund directly to the City's Debt Service Funds, and is not included in the operating fund for the Schools.



In prior years the Transfer to Head Start funding was placed in the School Grants Fund but because of changes in reporting and cost allocation this transfer is now made to the schools operating fund.

**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
CITY GRANTS FUND REVENUE ANALYSIS  
SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Local Income	103,141	132,997	96,216	172,500	167,800
Revenue from Other Localities	321,994	324,170	342,000	342,000	342,000
Revenue from the Commonwealth	161,021	233,924	253,965	198,360	182,530
CDBG Funds	201,133	184,206	132,087	111,610	141,325
Revenue from the Federal Government	229,188	140,938	610,737	202,190	124,185
Interfund Transfers	291,112	308,095	346,271	360,785	344,695
Fund Balance	-	-	-	40,000	58,805
Total	1,307,589	1,324,330	1,835,965	1,427,445	1,361,040

**OVERALL NOTES**

The City Grants Fund is designed to account for various federal, state, and local grant activities of the City. Most grants are awarded outside the City budget cycle, and if so, the City Council is asked to consider amending the City Grants Fund budget to appropriate the necessary funds to engage in the grant activities.

The City is fortunate to receive significant grant assistance for public safety, economic development, cultural, and other program areas from federal, state, and regional partners.

**LOCAL INCOME**

The City tracks several local programs through the City Grants Fund. The most notable of these are Department of Parks, Recreation, and Public Facilities programs such as the Soapbox Derby and Starfires Drill Team. Revenues for these items are based upon historical attendance and donation trends.

**REVENUE FROM OTHER LOCALITIES**

These revenues are the revenues received from Spotsylvania County and Stafford County for the Regional Group Tourism program. The contributions of the various localities are set by agreement. Other contributions for other programs in this fund (for example, the Discovery Days special event) will also occur from time to time.



## REVENUE FROM THE COMMONWEALTH

These include a variety of grant programs, including the Virginia Commission for the Arts and various public safety programs. Information on forecasting is gathered from projections from the Commonwealth and conservative projections based upon past awards for ongoing programs.

## CDBG FUNDS

The Community Development Block Grant funds are forecasted with the assistance of the City's program coordinator, who evaluates information received on the program from the federal government.

## INTERFUND TRANSFERS

These are transfers based upon program matching requirements, as indicated in grant award documents or other program information. These funds come from the City's General Fund. The following table breaks down the transfer from the General Fund by City Grants Program.

Program	FY 2015 Transfer from General Fund
Victim Witness	58,000
Virginia Domestic Violence	25,000
DCJS COPS Grant	2,550
Arts Commission	30,000
CDBG	50,695
Farmer's Market	5,000
Regional Group Tourism	50,000
Regional Tourism Marketing	121,000



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
WATER FUND REVENUE ANALYSIS  
SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Charges for Service	3,424,904	3,270,168	2,963,725	2,790,050	2,902,255
Other Income – Water	181,697	217,743	185,368	190,180	190,000
Fund Balance	-	-	-	670,000	685,065
Total	3,606,601	3,487,911	3,149,093	3,650,230	3,650,230

**WATER SALES**

By far, the single largest source of funds in the Water Fund is water sales, which comes from the regular bi-monthly bills to customers for water service. The regular bi-monthly rate structure adjustment is blended to generate 9.5% more revenue to sustain the Water Fund for FY 2015. Historical years also reflect water availability fees, which are mostly budgeted in the Water Capital Fund, but some portion is budgeted in the Water Operating Fund.

**OTHER INCOME – WATER**

This category represents other fees in the water fund, interest income, and other miscellaneous revenue sources

The Water Capital Fund and the Water Operating Fund are combined at the end of the year for audit purposes. As an Enterprise Fund, assets built through the Water Capital Fund are added to the balance sheet and depreciated over time.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
WASTEWATER FUND REVENUE ANALYSIS  
SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Wastewater Charges	6,236,564	5,497,883	4,901,175	4,831,000	4,971,660
Other Income – Wastewater	205,864	232,874	191,569	140,290	130,600
Fund Balance	-	-	-	2,143,425	1,368,405
<b>Total</b>	<b>6,442,428</b>	<b>5,730,757</b>	<b>7,366,425</b>	<b>7,114,715</b>	<b>7,114,715</b>

**WASTEWATER SALES**

By far the single largest source of funds in the Wastewater Fund is sewer sales, which comes from the regular bi-monthly bills to customers for water service. Historical trend data and projections of growth in the community are the source for this forecast. Historical years also reflect water availability fees, which are mostly budgeted in the Wastewater Capital Fund, but some portion is budgeted in the Wastewater Operating Fund. The regular bi-monthly rate structure adjustment is blended to generate 7.8% to sustain the Wastewater fund in FY 2015.

**OTHER INCOME – WASTEWATER**

This category represents other fees in the water fund, interest income, and other miscellaneous revenue sources.

The Wastewater Capital Fund and the Wastewater Operating Fund are combined at the end of the year for audit purposes.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
TRANSIT FUND REVENUE ANALYSIS  
SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Fares	273,419	368,072	344,624	554,400	497,604
Revenue from the Federal Government	2,066,246	1,811,619	4,746,001	1,187,077	1,607,205
Revenue from the Commonwealth	663,245	721,966	1,268,199	803,183	821,183
Local Revenues (including partnerships & other governments)	1,426,081	1,589,906	1,808,845	1,875,215	1,853,574
Fund Balance	-	-	-	720,941	930,952
<b>Total</b>	<b>4,428,991</b>	<b>4,491,563</b>	<b>4,867,030</b>	<b>5,140,816</b>	<b>5,140,816</b>

**FARES**

Beginning July 1, 2013, the fares for the Transit system are set at \$1.00 per ride on most trips.

**REVENUES FROM OTHER GOVERNMENTS**

The Transit Department receives much of its funding from the federal and state governments. The Department receives information about funding allocations from the Federal Transit Administration and the Virginia Department of Rail and Public Transportation. The construction of the new FRED Transit Station distorted FRED revenues in FY 2008, as capital construction grants are combined with the FRED operating fund at the close of the year due to the enterprise nature of FRED.

**LOCAL REVENUES**

These revenues include partnerships with the University of Mary Washington and Mary Washington Hospital, and local contributions from surrounding counties to support the cost of service to those localities. Routes are run outside of the City in Caroline County, Stafford County, and Spotsylvania County. Beginning in FY 2013 King George County has decided to no longer participate in the regional transit system. County contributions are set based upon budget requests for the service sent to the county governments as part of their annual budget process. The City contributes to the service as well, generally from surplus motor fuels taxes.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
PARKING FUND REVENUE ANALYSIS  
SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Parking Garage Fees	238,240	261,991	304,004	232,800	285,825
Motor Fuels Tax	322,374	317,832	435,610	288,910	269,510
Other Revenues	15,760	20,508	6,828	7,500	6,500
Transfer from General Fund					
Contributed Capital					
Transfer from Capital					
Fund Balance			-	144,220	153,080
Total	576,374	600,331	662,630	662,630	662,630

**PARKING FEES**

The City bases its estimate on the history of the parking in the garage and a growth projection as more customers learn of the location and convenience to the historic downtown and to the Virginia Railway Express station, located within easy walking distance of the garage. The Sophia Street Parking Garage opened in November of 2005.

The new downtown hotel has been open since June of 2009, and there is an agreement to lease 80 spaces from the garage to the hotel. Revenues from parking fees have as a result of this new activity.

Effective January 1, 2014 the City increased its parking fees. This change eliminates the “Early Bird” parking rate which is currently \$5 daily. The effect of this change is to increase the daily parking rate for commuters from \$5 to \$8. The second change to the rate was to increase the monthly parking permit fee from \$70 to \$100. Concurrent with this increase, offer city residents a \$25 discount for a monthly parking permit. (There are 115 monthly parking permits purchased by parking patrons; 11 of those are city residents based on billing zip code.)

**MOTOR FUELS TAXES**

The City intends to use its surplus motor fuels taxes to pay for majority of the cost of the debt service payments on the garage.

**FUND BALANCE**

The Parking Fund is an Enterprise Fund. The City will budget an amount of fund balance equal to the anticipated depreciation charge on the assets of the Fund, most notably the Sophia Street Parking Garage.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
COMPREHENSIVE SERVICES ACT FUND REVENUE ANALYSIS  
SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Actual	FY 2014 Budget	FY 2015 Budget
Revenue from the Commonwealth	927,533	961,968	844,261	1,158,840	1,108,209
Transfer from Other Funds	-	21,484	-	22,000	23,090
Transfer from the General Fund	563,240	645,000	719,125	792,320	675,275
Fund Balance	-	-	-	-	69,992
<b>Total</b>	<b>1,490,773</b>	<b>1,628,452</b>	<b>1,649,585</b>	<b>1,973,160</b>	<b>1,876,647</b>

**REVENUE FROM THE COMMONWEALTH**

The Commonwealth transfers funds to cities and counties in the state under the Comprehensive Services Act to assist children in need of special services. The program is coordinated at the local level by a CSA Coordinator, who works in the Department of Social Services. The grant is projected based upon the total program budget and information from the Commonwealth as to likely reimbursement levels.

**TRANSFER FROM THE GENERAL FUND**

The Transfer from the General Fund represents the City's contribution to meet the mandates of the Comprehensive Services Act.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014**  
**MOTOR FUELS TAXES REVENUE ANALYSIS**  
**SUMMARY TABLE**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Estimated	FY 2014 Projected <sup>1</sup>	FY 2015 Projected <sup>2</sup>
Motor Fuels Taxes	1,684,695	1,684,695	1,789,485	1,474,925	1,798,281
Interest Allocated to City	8,551	8,551	7,220	-	-
Total	1,693,246	1,693,246	1,796,485	1,948,216	1,948,216

**MOTOR FUELS TAXES**

The City of Fredericksburg is a member of a regional transportation commission set up by the Commonwealth of Virginia to support commuter rail into the District of Columbia. The member localities are allowed to charge a 2.1% surcharge on motor fuels taxes at the wholesale level. The proceeds must be used to support the Virginia Railway Express and the administrative function of the Potomac and Rappahannock Transportation Commission. Any surplus proceeds may be used by the locality for any transportation purpose. The PRTC projects total revenues for the motor fuels tax for each locality. Actual receipts will vary significantly with the price of motor fuels.

The City budgets some use of motor fuels taxes for transportation purposes, but does not budget the entire projected tax receipts. All receipts are kept at the PRTC; the City must send a resolution designated the use of the funds, then a request for reimbursement once the funds are spent.

The City uses motor fuels taxes for three major programs: FRED Transit operating subsidy; VRE subsidy; and Sophia Street Parking Garage debt service. The City also uses this source for a variety of smaller scale transportation projects and needs, including matching funds for various transportation grant projects.

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<sup>1</sup> This estimate is the total estimate, including interest, for the year from PRTC.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2014  
SCHOOL GRANTS FUND REVENUE ANALYSIS  
SUMMARY TABLES**

	FY 2011 Actual	FY 2012 Actual	FY 2013 Budget	FY 2014 Budget	FY 2015 Budget
Local School Revenues	583,249	579,692	704,586	597,000	597,000
Revenue from the Commonwealth	383,958	308,258	611,553	510,000	427,000
Revenue from the Federal Government	3,666,852	4,359,704	4,277,522	3,722,500	3,547,500
Transfer from the General Fund	195,500	195,500	-	-	-
Fund Balance					
<b>Total</b>	<b>4,829,559</b>	<b>5,443,154</b>	<b>5,593,661</b>	<b>4,829,500</b>	<b>4,571,500</b>

**LOCAL SCHOOL REVENUES**

The School Grants Fund serves to account for a variety of federal and state grants, many of which involve regional programs for which the Fredericksburg City Schools and the City serve as fiscal agent. The School Grants Fund also serves as the home of the cafeteria service for the Fredericksburg City Schools. The Local School Revenues category includes cafeteria sales, forecasts for which are provided by the Fredericksburg City Schools. In addition, the very generous grant for anti-truancy efforts of the Sunshine Lady Foundation to the City Schools is also included in Local School Revenues.

**REVENUE FROM OTHER GOVERNMENTS**

These categories reflect the federal and state funding for specific programs, such as Head Start, that are accounted for through the School Grants Fund. These programs are distinct from the general state support for education, which is accounted for in the School Operating Fund. These revenue forecasts are provided by the Fredericksburg City Schools.

**TRANSFER FROM GENERAL FUND**

The Head Start Program of the City began requesting City financial support, beginning in FY 2007. This request was made as a result of reduced federal funding. The Head Start program, which encompasses pre-school children from both the City and King George County, is housed in the City's Old Walker-Grant Middle School.

Due to monitoring and cost break down requirements, the City's share of the Head Start Program will now be transferred to the School Operating Fund.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
FUND BALANCE ANALYSIS  
GENERAL FUND**

**Table 4 – FY 2014 Amended Appropriation**

<b>Fund Balance Commitments</b>	<b>FY 2014 Beginning Balance</b>	<b>FY 2014 Estimated Adjustment to Balance Commitments<sup>1</sup></b>	<b>FY 2014 Estimated Ending Balance</b>
<b>Nonspendable:</b>			
Prepays and Inventory	359,240	134,115	493,355
<b>Committed:</b>			
Capital	7,189,255	(1,465,000)	5,724,255
Health Insurance Claims	386,962	-	386,962
Encumbrances	210,544	(56,214)	154,330
<b>Assigned:</b>			
Riverfront Park Debt	725,000		725,000
Other	133,372	-	133,372
Unassigned	20,225,801	(450,000)-	19,775,804
<b>Total</b>	<b>27,575,410</b>	<b>(1,837,099)</b>	<b>27,393,078</b>

**Notes for Table 4**

- ❖ The FY 2014 Operating and Capital Budget included the use of the following fund balances from the following designations:
  - \$210,544 Amended Budget from Undesignated Unreserved for Prior Year Encumbrances
  - \$359,240 Amended Budget from Undesignated Unreserved for Prior Year Prepays and Inventory
- ❖ Revenues were less than expenditures in FY 2014 therefore Fund Balance staff anticipated \$450,000 in total use of balance. This is far less than the appropriated use of balance in FY 2014.

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<sup>1</sup> The actual reservations for encumbrances and pre-paid expenses will vary depending upon the outcome of the final audit, and may increase or decrease the amount of undesignated unreserved fund balance slightly as adjustments for prepaid expenses and encumbrances vary from year-to-year.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**COUNCIL POLICY DEBT LIMIT CALCULATION<sup>1</sup>**

<b>Computation of Legal Debt Margin</b>	
Assessed Value of Taxable Real Estate	\$3,627,536,400
Assessed Value – Public Service Corporation <sup>2</sup>	\$98,280,702
Assessed Value – Exempt Real Estate	\$825,150,100
Total Assessed Value	\$4,550,967,202
Debt Limit – 4.8% of total assessed value	\$218,446,426
Amount of Debt applicable to debt limit	(\$95,469,014)
Council Policy Limit Debt Margin	\$122,977,741

- ❖ The City Council policy debt limit is 4.8% of the value of the total assessed value of real estate for the City.
- ❖ The Constitution of Virginia includes a legal debt limit of 10% of the taxable value of real estate for the City. The Constitutional limit is significantly higher than the City's policy limit.
- ❖ The City's Net Bonded Debt Per Capita for FY 2013 is \$3,661.<sup>3</sup> The Net Bonded Debt Per Capita forecast for FY 2014 is \$3,328.
- ❖ The debt service as a percent of General Fund for FY 2015 is 8.99%.

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<sup>1</sup> Interim Total assessed values through August 2014. The final July 1, 2014 land book values are not yet available.

<sup>2</sup> Interim Value Based on January 2013 – Final values for January 2014 TBD by Commonwealth of Virginia.

<sup>3</sup> CAFR Statistical Section, Table 11.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

**DEBT SERVICE TABLES**

The City of Fredericksburg debt service schedules have been altered by the issuance of General Obligation Bonds for the construction of the new court facility and the issuance of a General Obligation Note for the purchase of land along Sophia Street to join with the Riverfront Park.

In addition to this activity, but not shown in the debt service table, is the refinancing of the General Obligation Bonds for the construction of James Monroe High School and Lafayette Upper Elementary School. The Commonwealth restructured the note and provided the City with a one-time credit in July 2012. The City will use the one-time credit to reduce the current revenues required to service the school debt by \$47,400 per year until the retirement of the school bonds in FY 2030.

The debt service tables reflect various debt service schedules for the City's outstanding bonds and notes. The Wastewater Operating Fund will have significant debt service savings over FY 2014 – FY 2015.

**Debt Service as a % of Total Fund**  
**FY 2015**

	Total	Debt Service	% of Total
General	81,411,580	7,229,963	8.88%
Water	3,650,230	276,580	7.58%
Wastewater	7,114,715	1,718,420	24.15%
Parking	673,430	321,084	47.68%



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

**Total Debt Service Table – By Fund**

<b>Year</b>	<b>General Fund</b>	<b>Water Fund</b>	<b>Sewer Fund</b>	<b>Parking Fund</b>	<b>Total</b>
2015	7,900,718	282,852	1,167,161	319,022	9,669,753
2016	6,720,721	241,375	1,132,759	318,943	8,413,798
2017	6,716,480	242,246	1,132,630	320,483	8,411,839
2018	6,713,148	243,086	1,132,690	319,555	8,408,479
2019	6,387,916	51,508	1,130,890	318,024	7,888,338
2020	6,373,292	50,486	1,129,350	317,953	7,871,081
2021	6,364,310	49,676	1,129,895	319,332	7,863,213
2022	6,359,448	49,011	1,127,485	318,111	7,854,055
2023	6,184,069	33,190	1,116,477	318,297	7,652,033
2024	6,190,950	33,295	1,114,993	317,963	7,657,201
2025	6,183,851	33,330	1,111,271	316,926	7,645,378
2026	6,188,029	33,295	1,100,429	317,109	7,638,862
2027	5,704,532	33,190	1,091,620	-	6,829,342
2028	5,703,501	33,210	1,084,204	-	6,820,915
2029	5,507,254	-	469,266	-	5,976,520
2030	5,510,388	-	459,088	-	5,969,476
2031	2,141,350	-	-	-	2,141,350
2032	2,143,068	-	-	-	2,143,068
2033	2,141,568	-	-	-	2,141,568
2034	2,141,640	-	-	-	2,141,640
2035	2,140,037	-	-	-	2,140,037
2036	2,140,925	-	-	-	2,140,925
2037	2,139,537	-	-	-	2,139,537
2038	2,141,137	-	-	-	2,141,137



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

**General Fund Debt Service**  
**Showing New Court & LUES / JMHS<sup>4</sup> School Project Details**

<b>Year</b>	<b>Court (2011 GO Bonds)</b>	<b>Education (2004 GO Bonds)</b>	<b>Other General</b>	<b>Total</b>
2015	2,140,062	3,366,412	2,394,244 <sup>5</sup>	7,900,718
2016	2,140,262	3,370,450	1,210,009	6,720,721
2017	2,138,762	3,370,152	1,207,566	6,716,480
2018	2,140,762	3,370,392	1,201,994	6,713,148
2019	2,141,162	3,370,915	875,839	6,387,916
2020	2,142,225	3,366,592	864,475	6,373,292
2021	2,138,737	3,367,170	858,403	6,364,310
2022	2,143,000	3,367,265	849,183	6,359,448
2023	2,139,087	3,366,622	678,360	6,184,069
2024	2,142,637	3,369,860	678,453	6,190,950
2025	2,140,062	3,366,722	677,067	6,183,851
2026	2,140,543	3,370,342	677,144	6,188,029
2027	2,143,056	3,370,633	190,843	5,704,532
2028	2,143,287	3,369,256	190,958	5,703,501
2029	2,141,287	3,365,967	-	5,507,254
2030	2,140,606	3,369,782	-	5,510,388
2031	2,141,350	-	-	2,141,350
2032	2,143,068	-	-	2,143,068
2033	2,141,568	-	-	2,141,568
2034	2,141,640	-	-	2,141,640
2035	2,140,037	-	-	2,140,037
2036	2,141,925	-	-	2,140,925
2037	2,139,537	-	-	2,139,537
2038	2,141,137	-	-	2,141,137

<sup>4</sup> The new Lafayette Upper Elementary School and the replacement James Monroe High School project.

<sup>5</sup> The impact of the EDA Note balloon payment (\$725,000 principal) is shown here.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

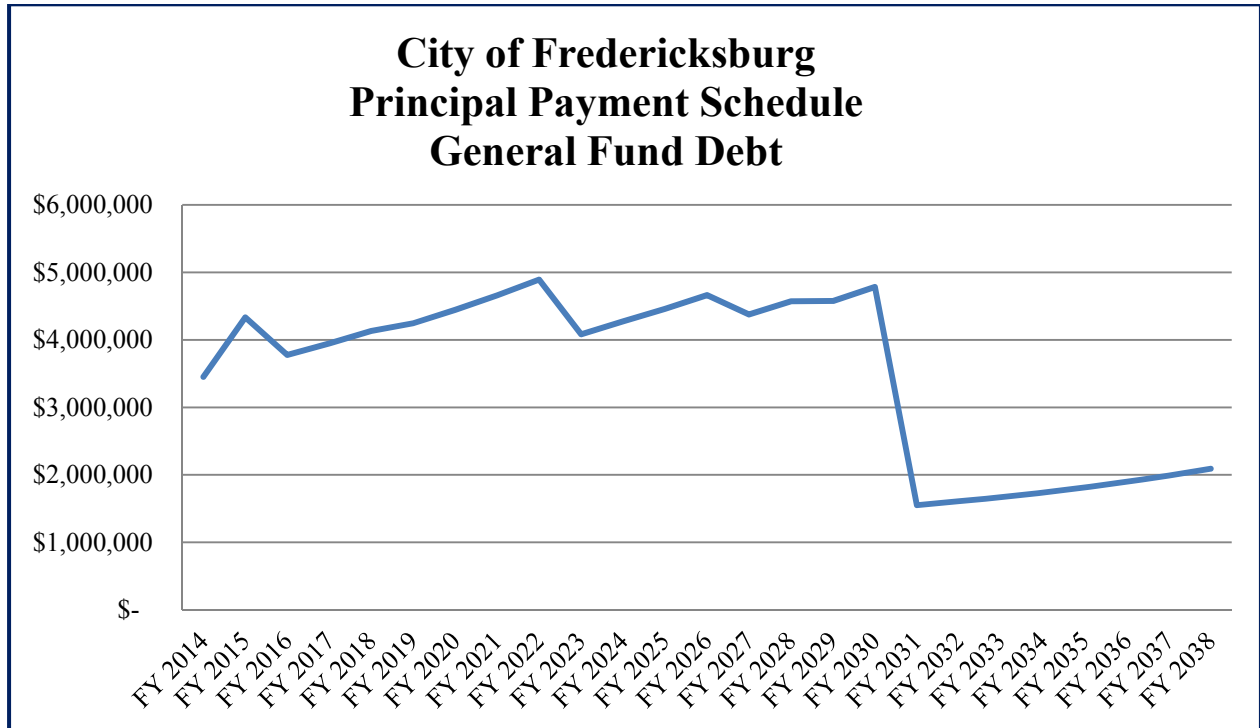
**Debt Service Table – Principal and Interest (FY 2015)**

<i><b>Fiscal Year</b></i>	<i><b>General Obligation – Principal</b></i>	<i><b>General Obligation – Interest</b></i>	<i><b>Revenue – Principal</b></i>	<i><b>Revenue – Interest</b></i>	<i><b>EDA Note – Principal</b></i>	<i><b>EDA Note – Interest</b></i>
<b>2014</b>	4,585,000	4,377,717	545,658	9,276	-	21,750
<b>2015</b>	4,744,000	4,183,535	-	-	725,000	10,875
<b>2016</b>	4,417,000	3,990,152	-	-	-	-
<b>2017</b>	4,605,000	3,800,195	-	-	-	-
<b>2018</b>	4,803,000	3,598,835	-	-	-	-
<b>2019</b>	4,495,000	3,386,692	-	-	-	-
<b>2020</b>	4,690,000	3,174,438	-	-	-	-
<b>2021</b>	4,910,000	2,946,570	-	-	-	-
<b>2022</b>	5,140,000	2,707,412	-	-	-	-
<b>2023</b>	5,175,000	2,470,388	-	-	-	-
<b>2024</b>	5,415,000	2,235,557	-	-	-	-
<b>2025</b>	5,655,000	1,983,733	-	-	-	-
<b>2026</b>	5,910,000	1,722,219	-	-	-	-
<b>2027</b>	5,355,000	1,467,842	-	-	-	-
<b>2028</b>	5,595,000	1,219,415	-	-	-	-
<b>2029</b>	4,990,000	979,887	-	-	-	-
<b>2030</b>	5,215,000	748,477	-	-	-	-
<b>2031</b>	1,550,000	588,350	-	-	-	-
<b>2032</b>	1,610,000	530,069	-	-	-	-
<b>2033</b>	1,670,000	468,569	-	-	-	-
<b>2034</b>	1,735,000	403,641	-	-	-	-
<b>2035</b>	1,810,000	327,037	-	-	-	-
<b>2036</b>	1,900,000	238,925	-	-	-	-
<b>2037</b>	1,990,000	146,538	-	-	-	-
<b>2038</b>	2,090,147	49,638	-	-	-	-
<b>Total<sup>6</sup></b>	95,469,147	43,368,114	-	-	725,000	10,875

<sup>6</sup> Does not include FY 2014.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**





**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**CITY OF FREDERICKSBURG INDIVIDUAL DEBT ISSUES**

**\$48,095,000 General Obligation School Bonds, Series 2004A**

	Principal	Interest	Fees	Total
FY 2015	1,545,000	1,820,912	500	3,366,412
FY 2016	1,630,000	1,739,950	500	3,370,450
FY 2017	1,715,000	1,654,652	500	3,370,152
FY 2018	1,805,000	1,564,892	500	3,370,392
FY 2019	1,900,000	1,470,415	500	3,370,915
FY 2020	1,995,000	1,371,092	500	3,366,592
FY 2021	2,100,000	1,266,670	500	3,367,170
FY 2022	2,210,000	1,156,765	500	3,367,265
FY 2023	2,325,000	1,041,112	500	3,366,622
FY 2024	2,450,000	919,360	500	3,369,860
FY 2025	2,575,000	791,222	500	3,366,722
FY 2026	2,710,000	659,842	500	3,370,342
FY 2027	2,845,000	525,134	500	3,370,633
FY 2028	2,985,000	383,756	500	3,369,256
FY 2029	3,130,000	235,467	500	3,365,967
FY 2030	3,290,000	79,782	-	3,369,782
Total	37,210,000	16,681,023	8,000	53,899,023

*2004 (A) General Obligation School Bonds – Details*

- ❖ Bonds issued for the purpose of constructing the replacement James Monroe High School and the new Lafayette Upper Elementary School.
- ❖ Maximum par value - \$50,000,000
- ❖ Interest rates – 5.1% through FY 2025; then 4.85% through FY 2030
- ❖ Yield – 4.2046%

Refunding Credit #1

In addition to this activity, but not shown in the debt service table, is the refinancing of the General Obligation Bonds for the construction of James Monroe High School and Lafayette Upper Elementary School. The Commonwealth restructured the note and provided the City with a credit in July 2012. The City will use the credit to reduce the current revenues required to service the school debt by \$47,400 per year until the retirement of the school bonds in FY 2030.

Refunding Credit #2

The City received an additional credit of \$1,703,738.63 during FY 2014 related to the refunding of the 2004 VPSA Bonds. The City will recognize the credit and carry it forward as a fund balance the \$1.7 million and allocate it over the remaining life of the bonds. The annual reduction in debt service related to this activity is \$106,484. The total for both credits is \$153,884.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**\$36,665,000 General Obligation Courthouse Bonds, Series 2011A  
New Portion**

	Principal	Interest	Fees	Total
FY 2015	860,000	1,277,362	3000	2,140,062
FY 2016	895,000	1,242,262	3000	2,140,262
FY 2017	930,000	1,205,762	3000	2,138,762
FY 2018	970,000	1,167,762	3000	2,140,762
FY 2019	1,010,000	1,128,162	3000	2,141,162
FY 2020	1,055,000	1,084,225	3000	2,142,225
FY 2021	1,100,000	1,035,737	3000	2,138,737
FY 2022	1,155,000	985,000	3000	2,143,000
FY 2023	1,195,000	941,087	3000	2,139,087
FY 2024	1,235,000	904,637	3000	2,142,637
FY 2025	1,270,000	867,062	3000	2,140,062
FY 2026	1,310,000	827,543	3000	2,140,543
FY 2027	1,355,000	785,056	3000	2,143,056
FY 2028	1,400,000	740,287	3000	2,143,287
FY 2029	1,445,000	693,153	3000	2,141,287
FY 2030	1,495,000	642,606	3000	2,140,606
FY 2031	1,550,000	588,350	3000	2,141,350
FY 2032	1,610,000	530,068	3000	2,143,068
FY 2033	1,670,000	468,568	3000	2,141,568
FY 2034	1,735,000	403,640	3000	2,141,640
FY 2035	1,810,000	327,037	3000	2,140,037
FY 2036	1,900,000	238,925	3000	2,141,925
FY 2037	1,990,000	146,537	3000	2,139,537
FY 2038	2,090,000	49,637	3000	2,141,137
Total	33,035,000	18,280,465	72,000	51,387,465

*2011 (A) General Obligation Courthouse Bonds - New Portion Details*

- ❖ Bonds issued for the purpose of constructing the new courthouse and related improvements
- ❖ Source of funds is General Fund
- ❖ Interest rates – 5.1% through FY 2025; then 4.85% through FY 2030
- ❖ Yield – 4.2046%



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**\$36,665,000 General Obligation Courthouse Bonds, Series 2011A  
Refunding Portion of 2001 Series A Bonds**

	Principal	Interest	Fees	Total
FY 2015	705,000	72,425	-	777,425
FY 2016	200,000	54,325	-	254,325
FY 2017	200,000	46,325	-	246,325
FY 2018	200,000	38,325	-	238,325
FY 2019	200,000	30,325	-	230,325
FY 2020	195,000	21,937	-	216,937
FY 2021	195,000	13,162	-	208,162
FY 2022	195,000	4,387	-	199,387
Total	2,090,000	281,211		2,371,211

*Allocation By Fund*

	General	Water	Wastewater	Total
FY 2015	666,486	61,572	49,366	777,425
FY 2016	218,033	20,143	16,150	254,325
FY 2017	211,174	19,509	15,642	246,325
FY 2018	204,316	18,875	15,134	238,325
FY 2019	197,458	18,242	14,626	230,325
FY 2020	185,980	17,181	13,775	216,937
FY 2021	178,457	16,486	13,218	208,162
FY 2022	170,934	15,791	12,661	199,387
Total				

*\$36,665,000 General Obligation Courthouse Bonds, Series 2011A  
Refunding Portion of 2001 Series A Bonds – Details*

Allocation Schedule

- ❖ General Fund 85.73%
- ❖ Water Fund 7.92%
- ❖ Wastewater Fund 6.35%

Original 2001 (A) Bonds

- ❖ \$6,600,000 in new issue
  - Cowan Boulevard Construction Agreement with Commonwealth Transportation Board
  - Development of Dixon Street Recreation Center
  - Acquisition of a fire ladder truck
- ❖ \$14,250,000 in refunding issue
  - Current refunding of 2002 through 2010 of 1993 Series Refunding Bonds
  - Advance refunding of 1994 Series GO Bonds



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**1992 VRA Water & Sewer Revenue Bonds**

	Principal	Interest	Fees	Total
FY 2014	545,659	9,276		554,935

*1992 VRA Water & Sewer Revenue Bonds – Details*

- ❖ The final payment on these bonds was made in FY 2014; they are shown here for information only.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

**2011 General Obligation Note from the City Economic Development Authority**

	Principal	Interest	Fees	Total
FY 2015	725,000	10,875	-	735,875
Total	725,000	10,875		735,875

*2011 General Obligation Note – EDA Details*

- ❖ Loan to the City from the City Economic Development Authority
- ❖ Source of Funds – General Fund
- ❖ Purpose of Note was the purchase of real estate to assist in the Development of the Riverfront Park on Sophia Street.
- ❖ Balloon structure for the note – interest only until FY 2015, then principal becomes due
  - City Council has assigned fund balance to pay the principal due on the loan, and included this amount in the FY 2015 budget.



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**2005 (B) VML / VaCO  
\$10,750,000 General Obligation**

	Principal	Interest	Fees	Total
FY 2015	495,000	312,505	145	807,650
FY 2016	515,000	292,305	145	807,450
FY 2017	540,000	271,205	145	811,350
FY 2018	560,000	248,855	145	809,000
FY 2019	580,000	224,980	145	805,125
FY 2020	605,000	199,799	145	804,944
FY 2021	635,000	173,290	145	808,435
FY 2022	660,000	145,200	145	805,345
FY 2023	690,000	115,669	145	805,814
FY 2024	720,000	84,825	145	804,970
FY 2025	750,000	52,200	145	802,345
FY 2026	785,000	17,662	145	802,807
Total	7,535,000	2,138,495	1,740	9,675,235

*Allocation By Fund*

	General	Parking		Total
FY 2015	488,628	319,022		807,650
FY 2016	488,507	318,943		807,450
FY 2017	490,867	320,483		811,350
FY 2018	489,445	319,555		809,000
FY 2019	487,101	318,024		805,125
FY 2020	486,991	317,953		804,944
FY 2021	489,103	319,332		808,435
FY 2022	487,234	318,111		805,345
FY 2023	487,517	318,297		805,814
FY 2024	487,007	317,963		804,970
FY 2025	485,419	316,926		802,345
FY 2026	485,698	317,109		802,807
Total				

*2005 (B) VML / VaCO Bond Details*

- ❖ Bond issue for Dixon Park / Police Headquarters / Sophia Street Parking Garage
- ❖ Source of Funds is General Fund for Park and Police Headquarters – 60.5%
- ❖ Source of Funds is Parking Fund (use of surplus motor fuels tax) for the Sophia Street Parking Garage portion – 39.5%



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**2007 (E) VML / VaCO  
Original Principal \$10,705,000**

	Principal	Interest	Fees	Total
FY 2015	445,000	386,350		831,350
FY 2016	465,000	368,150		833,150
FY 2017	480,000	350,450		830,450
FY 2018	500,000	332,050		832,050
FY 2019	520,000	311,650		831,650
FY 2020	545,000	287,625		832,625
FY 2021	570,000	259,750		829,750
FY 2022	600,000	230,500		830,500
FY 2023	630,000	199,750		829,750
FY 2024	665,000	167,375		832,375
FY 2025	700,000	133,250		833,250
FY 2026	735,000	97,375		832,375
FY 2027	770,000	59,750		829,750
FY 2028	810,000	20,250		830,250
Total	8,435,000	3,204,275		9,979,275

*Allocation By Fund*

	General	Water	Wastewater	Total
FY 2015	191,211	33,254	606,886	831,350
FY 2016	191,625	33,326	608,200	833,150
FY 2017	191,004	33,218	606,229	830,450
FY 2018	191,372	33,282	607,397	832,050
FY 2019	191,280	33,266	607,105	831,650
FY 2020	191,504	33,305	607,816	832,625
FY 2021	190,843	33,190	605,718	829,750
FY 2022	191,015	33,220	606,265	830,500
FY 2023	190,843	33,190	605,718	829,750
FY 2024	191,446	33,295	607,634	832,375
FY 2025	191,648	33,330	608,273	833,250
FY 2026	191,446	33,295	607,634	832,375
FY 2027	190,843	33,190	605,718	829,750
FY 2028	190,958	33,210	606,083	830,250
Total				



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

*2007 (E)VML / VaCO Bond Details*

- ❖ Yield – 4.5827%
- ❖ Wastewater Projects (73%)
  - Lower Hazel Run Interceptor
  - Smith Run Interceptor
  - City Dock Interceptor
  - Kenmore Basin sanitary sewer rehabilitation and replacement
- ❖ Water Project (4%) – Jefferson Davis Highway Water Line Replacement
- ❖ General Fund Project (23%) – Riverfront Park land acquisition and development



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**2009 (A) General Obligation Refunding Bonds**

	Principal	Interest	Fees	Total
FY 2015	444,000	56,070		500,070
FY 2016	457,000	42,750		499,750
FY 2017	475,000	29,040		504,040
FY 2018	493,000	14,790		507,790
Total	1,869,000	142,650		2,011,650

*Allocation By Fund*

	General	Water	Total
FY 2015	312,044	188,026	500,070
FY 2016	311,844	187,906	499,750
FY 2017	314,521	189,519	504,040
FY 2018	316,861	190,929	507,790
Total	1,255,270	756,380	2,011,650

*2009 (A) Refunding Bonds Details*

- ❖ \$4,162,000 General Obligation Refunding Bond Series 2009 (A)
- ❖ Original Bonds were Series 1998 (A)
- ❖ Allocation Schedule –
  - General Fund (57.14% General + 5.26% School = 62.4%)
- ❖ Water Fund 37.6%
- ❖ 1998 (A) Bonds – Original Issue \$9,780,000
- ❖ Improvements to Water and Sewer System
- ❖ Street, traffic, safety, and related improvements
- ❖ Public education facilities and equipment
- ❖ Communications Center improvements
- ❖ Refunding Bonds
  - \$2,572,500 Series 1997 (A) Refunding
  - \$1,455,000 Series 1986 Bonds Refunding
  - \$630,000 Series 1988 Bonds Refunding



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015  
DEBT SERVICE SECTION**

**2010 (A/B/C) VML / VaCO  
Wastewater Capital Improvements**

	Principal	Interest	Fees	Total
FY 2015	250,000	257,909	3,000	510,909
FY 2016	255,000	250,409	3,000	508,409
FY 2017	265,000	242,759	3,000	510,759
FY 2018	275,000	232,159	3,000	510,159
FY 2019	285,000	221,159	3,000	509,159
FY 2020	295,000	209,759	3,000	507,759
FY 2021	310,000	197,959	3,000	510,959
FY 2022	320,000	185,559	3,000	508,559
FY 2023	335,000	172,759	3,000	510,759
FY 2024	345,000	159,359	3,000	507,359
FY 2025	360,000	139,998	3,000	502,998
FY 2026	370,000	119,795	3,000	492,795
FY 2027	385,000	97,902	3,000	485,902
FY 2028	400,000	75,121	3,000	478,121
FY 2029	415,000	51,266	3,000	469,266
FY 2030	430,000	26,088	3,000	459,088
Total	5,295,000	2,639,960	48,000	7,982,960

*2010 (A/B/C) VML / VaCO Wastewater Bond Details*

- ❖ \$970,000 Series 2010 (A) – Recovery Zone
- ❖ \$1,735,000 Series 2010 (B) – Build America
- ❖ \$3,515,000 Series 2010 (C) – Tax-Exempt
- ❖ RZED Project – Fall Hill Avenue Pump Station; Normandy Village Pump Station
- ❖ BAB & TE Project – WWTP Renovation & City share of Spotsylvania County FMC Plant Sludge Handling
- ❖ Source of Funds – City Wastewater Operating Fund
- ❖ Federal Interest subsidies are revenues in Wastewater Operating Fund



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

**Select Debt Service Ratios**

**Debt to Taxable Real Estate Valuation**

Fiscal Year	Gross Debt	Net Debt <sup>7</sup>	Taxable Real Estate	Gross Debt as a % of TREV	Net Debt as a % of TREV
2004	70,795,000	70,795,000	1,981,837,771	3.57%	3.57%
2005	72,540,147	72,540,147	2,013,616,755	3.60%	3.60%
2006	76,000,147	76,000,147	2,124,271,604	3.58%	3.58%
2007	72,515,147	72,515,147	2,282,326,887	3.18%	3.18%
2008	79,400,147	79,400,147	4,091,122,845	1.94%	1.94%
2009	75,597,147	75,597,147	4,194,163,455	1.80%	1.80%
2010	78,024,146	78,024,146	3,593,567,242	2.17%	2.17%
2011	73,892,147	73,892,147	3,648,610,943	2.03%	2.03%
2012	104,475,147	104,475,147	3,728,360,943	2.80%	2.80%
2013	100,779,014	99,973,210	3,631,770,688	2.77%	2.75%
2014	96,194,014	93,006,872	3,694,302,302	2.60%	2.52%

**Debt Per Capita<sup>8</sup>**

Fiscal Year	Net Debt	Population	Debt Per Capita
2004	\$70,795,000	21,342	\$3,317
2005	\$72,540,147	21,724	\$3,339
2006	\$76,000,147	22,044	\$3,448
2007	\$72,515,147	22,651	\$3,201
2008	\$79,400,147	22,899	\$3,467
2009	\$75,597,147	23,353	\$3,237
2010	\$78,024,146	24,286	\$3,213
2011	\$73,892,147	25,691	\$2,876
2012	\$104,475,147	26,024	\$4,015
2013	\$99,973,210	27,307	\$3,661
2014	\$93,006,872	27,945	\$3,328

<sup>7</sup> Excludes revenue bonds, capital leases, compensated absences, landfill post-closure costs, net OPEB obligation payable, and un-amortized bond premium.

<sup>8</sup>



**ADOPTED OPERATING AND CAPITAL BUDGET FY 2015**  
**DEBT SERVICE SECTION**

**Debt Service As a % of Revenue<sup>9</sup>**

Fiscal Year	Revenues	General Fund Debt Service	DS as a % of Revenue
2004	57,465,648	2,584,183	5.16%
2005	61,890,599	4,263,605	7.72%
2006	65,615,040	6,045,075	9.80%
2007	67,879,266	6,231,958	9.48%
2008	68,836,323	6,360,650	8.72%
2009	70,496,809	6,173,314	8.68%
2010	72,210,456	5,870,483	8.43%
2011	74,311,179	5,838,622	8.36%
2012	80,278,664	5,533,571	7.58%
2013	79,804,415	6,518,070	8.64%
2014	79,586,580	7,182,885	9.03%
2015	83,282,190	7,774,355	9.33%

**General Fund Debt Service Coverage Ratio**

Fiscal Year	Revenues	Expenditures <sup>10</sup>	Revenue - Expenditures	General Fund Debt Service	Ratio
2004	57,465,648	44,807,505	12,658,143	2,584,183	4.90
2005	61,890,599	47,820,417	14,070,182	4,263,605	3.30
2006	65,615,040	53,705,165	11,909,875	6,045,075	1.97
2007	67,879,266	60,124,160	7,755,106	6,231,958	1.24
2008	68,836,323	65,132,024	3,704,299	6,360,650	0.58
2009	70,496,809	65,071,366	5,425,443	6,173,314	0.88
2010	72,210,456	63,449,959	8,760,497	5,870,483	1.49
2011	74,311,179	63,311,781	10,999,398	5,838,622	1.88
2012	80,278,664	66,370,170	13,908,494	5,533,571	2.51
2013	79,804,415	69,650,089	10,154,326	6,518,070	1.56
2014	79,586,580	70,544,560	9,042,020	7,182,885	1.26
2015	83,282,190	74,916,310	8,365,880	7,774,355	1.08

<sup>9</sup> FY 2014 and FY 2015 are Budget numbers.

<sup>10</sup> From the CAFR – includes transfer to Schools, but not transfer to Debt Service, Capital Funds for pay-as-you-go financing, other transfers. FY 2014 & FY 2015 are budget numbers.



**FY 2015 ADOPTED BUDGET**  
**GENERAL FUND EXPENDITURES SUMMARY TABLE**  
**Expenditures by Category**

<b>Expenditures</b>	<b>FY12 Actual</b>	<b>FY13 Actual</b>	<b>FY14 Budget</b>	<b>FY15 Adopted</b>	<b>FY14 to FY15</b>
Salaries & Wages	\$ 19,181,730	\$ 19,547,350	\$ 20,103,725	\$ 21,026,524	4.59%
Fringe Benefits	7,908,185	\$ 9,205,005	\$ 9,540,145	\$ 10,524,196	10.31%
Purchased Services	2,924,689	\$ 2,886,135	\$ 3,070,120	\$ 3,039,260	-1.01%
Util, Communications Rentals, Etc.	2,329,230	\$ 2,287,360	\$ 2,295,265	\$ 2,507,080	9.23%
Travel & Training	132,842	\$ 178,860	\$ 158,100	\$ 170,245	7.68%
Other Non-Personal	1,348,280	\$ 1,369,480	\$ 1,415,855	\$ 1,427,870	0.85%
Dues & Memberships	105,640	\$ 108,975	\$ 108,425	\$ 98,545	-9.11%
Materials & Supplies	1,754,862	\$ 1,882,255	\$ 1,967,605	\$ 1,989,025	1.09%
Joint Operations	4,459,527	\$ 4,849,910	\$ 5,250,655	\$ 5,820,740	10.86%
Capital Outlay	915,224	\$ 684,850	\$ 855,125	\$ 1,136,015	32.85%
Transfers	33,798,611	\$ 35,570,771	\$ 36,646,560	\$ 38,776,566	5.81%
Total Expenditures	\$ 74,858,820	\$ 78,570,951	\$ 81,411,580	\$ 86,516,065	6.27%



**FY 2015 CITY MANAGER'S ADOPTED  
GENERAL FUND EXPENDITURES SUMMARY TABLE  
Expenditures by Function**

<b>Expenditures</b>	<b>FY12 Actual</b>	<b>FY13 Actual</b>	<b>FY14 Adopted</b>	<b>FY15 Adopted</b>	<b>FY14 to FY15</b>
<b>City Departments</b>					
<b>Building &amp; Development Services</b>	883,624	862,522	922,950	880,030	-4.65%
<b>City Manager's Office</b>	606,815	753,313	674,785	701,280	3.93%
<b>Economic Development</b>	919,465	984,585	984,350	996,728	1.26%
<b>Fire</b>	5,198,660	5,498,612	5,552,975	5,994,477	7.95%
<b>Fiscal Affairs</b>	675,714	704,618	747,325	786,905	5.30%
<b>Human Resources</b>	292,604	299,346	336,700	349,810	3.89%
<b>Information Technology</b>	867,022	988,333	1,103,490	1,136,380	2.98%
<b>Planning</b>	531,929	506,895	558,250	745,545	33.55%
<b>Police</b>	8,235,894	8,511,276	8,827,375	9,146,547	3.62%
<b>Parks &amp; Recreation</b>	2,360,818	2,393,235	2,404,300	2,642,605	9.91%
<b>Public Facilities</b>	1,937,189	1,858,467	1,986,600	2,130,973	7.27%
<b>Public Works</b>	5,995,414	6,149,553	6,645,495	7,297,980	9.82%
<b>Safety</b>	84,221	85,964	99,440	103,985	4.57%
<b>Constitutional Officer</b>					
<b>Treasurer</b>	782,885	771,006	802,980	797,787	-0.65%
<b>Sheriff's Office</b>	1,491,835	1,600,280	1,856,090	2,101,085	13.20%
<b>Commonwealth's Attorney</b>	1,120,121	1,130,471	1,165,370	1,229,286	5.48%
<b>Commissioner of the Revenue</b>	896,472	873,724	929,615	987,220	6.20%
<b>Clerk of the Circuit Court</b>	745,659	705,280	775,225	792,622	2.24%



<b>Other</b>					
<b>City Council</b>	193,894	204,610	203,850	209,850	2.94%
<b>Clerk of Council</b>	98,355	104,467	105,155	107,705	2.42%
<b>Courts</b>	236,161	254,699	282,405	262,805	-6.94%
<b>General Assessments</b>	111,695	4,099	15,500	10,400	-32.90%
<b>City Attorney</b>	311,328	321,679	344,895	367,742	6.62%
<b>Regional Agencies</b>	5,127,367	4,192,741	5,819,115	6,252,095	7.44%
<b>Registrar</b>	209,674	228,435	215,145	217,252	0.98%
<b>Clean &amp; Green Commission</b>	2,034	3,000	3,000	3,000	0.00%
<b>Insurance</b>	654,907	717,496	795,100	872,990	9.80%
<b>Contributions</b>	508,768	558,499	637,540	644,415	1.08%
<b>Transfers and Contingency</b>					
<b>Contingency</b>	-	-	444,900	622,136	39.84%
<b>Attrition Savings</b>	-	-	(330,000)	(250,000)	-24.24%
<b>Savings from Refuse Program Reform</b>	-		(141,500)	-	0.00%
<b>Other Transfers</b>	508,697	700,435	706,285	610,195	-13.60%
<b>Transfer to Capital</b>	1,403,025	1,205,045	945,000	1,919,795	103.15%
<b>Transfer to Comprehensive Services Act</b>	645,000	719,125	792,320	675,275	-14.77%
<b>Transfer to Debt Service</b>	5,393,047	6,500,410	7,182,885	7,774,355	8.23%
<b>Transfer to Social Services</b>	893,215	911,670	1,011,670	1,039,810	2.78%
<b>Transfer to Schools</b>	24,928,000	24,928,000	26,005,000	26,355,000	1.35%
<b>Total</b>	<b>\$ 74,851,508</b>	<b>\$ 76,231,890</b>	<b>\$ 81,411,580</b>	<b>\$ 86,516,065</b>	<b>6.27%</b>



## OPERATING AND CAPITAL BUDGET ANALYSIS GENERAL FUND EXPENDITURES

### FY 2015 ADOPTED BUDGET

