FROM POLICY TO PRACTICE BRIEF

EDUCATIONAL PROFICIENCY PLANS:

PREPARING TO MEET HIGH SCHOOL GRADUATION STANDARDS







PURPOSE OF THIS BRIEF

This From Policy to Practice Brief addresses the questions raised about the Board of Elementary and Secondary Education's (BESE) regulations related to the requirement that students beginning in the Class of 2010 earn an MCAS pass score of 240 or complete an Educational Proficiency Plan (EPP) if they achieved a score of 220-239. These regulations are effective as of October 2008. The stated purpose of this requirement is "to increase the likelihood that students graduating from high school will have the requisite skills needed for success in college and a career." (DESE memo 6.25.08)

According to the regulations, "School districts must develop an EPP for a student in the class of 2010 who does not score at 240 or above on the grade 10 English Language Arts and Mathematics MCAS tests. The EPP must identify the student's strengths and weaknesses, based on MCAS and other assessment results, coursework, grades, and teacher, student, and counselor input. It must also include the courses (ELA and/or mathematics) the student will be required to take in grades 11 and 12."

The Department of Elementary and Secondary Education (DESE) has issued three memoranda to superintendents and other school district leaders related to this new regulatory requirement: February, 2008 memorandum outlined preliminary information about the EPP requirement and included a Frequently Asked Questions (FAQ) document; April, 2008 providing guidance on a sample EPP template; June, 2008 EPP outlined the application of the new regulatory requirements in 2008-09 and assessment options.

The topics addressed here include:

- MTA's Frequently Asked Questions about Educational Proficiency Plans
- 2. Governing Regulations: 603 CMR 30.03: Standards for Competency Determination
- 3. DESE Questions and Answers: New Competency Determination Requirements and the Education Proficiency Plan
- 4. Massachusetts Department of Elementary & Secondary Education Educational Proficiency Plan Sample Template
- 5. Massachusetts Department of Elementary & Secondary Education MassCore: Massachusetts High School Program of Studies
- 6. Department of Elementary and Secondary Education Web Links

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Frequently Asked Questions about Educational Proficiency Plans

1. What is being done regarding the 240 MCAS regulations?

The Department of Elementary and Secondary Education (DESE) has issued three guidance documents in the form of memoranda to district leaders. The web link to each is in the table at the back of this brief.

- February 5, 2008 memorandum about Educational Proficiency Plans
- April 18, 2008 memorandum about EPPs Sample Template
- June 25, 2008 memorandum about Educational Proficiency Plan: Update

2. Who fills out the Education Performance Plan?

The principal/headmaster is responsible for assigning staff to design, implement, and coordinate EPPs.

3. What do they look like?

The FAQ document indicates, "The Department will provide <u>sample EPP templates</u> in March 2008 for use by school districts. Districts may use their own models provided they include the criteria listed for an EPP." As far as we know, no templates have yet to be disseminated.

According to the DESE (see PowerPoint presentation – web link is in the table at the back of this brief), the EPP should address the following three issues <u>at a minimum:</u>

- a. A review of the student's strengths and weaknesses
- b. The courses the student will be required to take and successfully complete in grades 11 and 12 in the relevant content area
- c. A description of the assessments the school will administer annually to ensure the student is making progress toward proficiency.

4. How do students show improvement?

The high school principal/headmaster or designee is responsible for determining whether a student has successfully fulfilled all the requirements of an EPP. This would mean completing the courses outlined in section 3b above and demonstrating proficiency on the assessments related to 3c above. Students can "fail" by not completing required courses in grades 11 and 12 in the relevant content area(s) and/or not participating in an annual assessment.

5. How do you assess improvement?

The February 2008 memo indicates that this issue has not yet been addressed. One solution may be to allow districts to develop methods to assess progress during the 2008-09 school year. Some ideas also include using Accuplacer and/or the new Algebra II multi-state test that is being developed.

6. Also, Voc Ed students can't complete the COPS because of this rule?

This is correct. The Certificate of Occupational Proficiency (COP) is an advanced certificate. A student may not earn an advanced certificate until s/he has achieved the minimum requirement which, in this case, is passing MCAS with a 240 or earning a score of 220 and successfully completing the EPP.

7. No staff or resources to provide the additional classes required.

The FAQ document indicates, "Additional Academic Support funding will be made available this spring to assist <u>districts with a high percentage</u> of students potentially requiring an EPP. These funds can be used to identify students, to develop and plan for the implementation of the EPP for the upcoming school year, and to help inform students and their families about the EPP. Districts are also encouraged to use Academic Support funds for ongoing interventions in support of students in meeting the new Competency Determination (CD) standard."

Governing Regulations: 603 CMR 30.03: Standards for Competency Determination

- (1) Students in the graduating classes of 2003 through 2009 shall meet or exceed the Needs Improvement threshold scaled score of 220 on both the English Language Arts and the Mathematics MCAS grade 10 tests in order to satisfy the requirements of the Competency Determination.
- (2) Students starting with the graduating class of 2010 must satisfy one of the following two conditions in both English language arts and mathematics to earn a competency determination.
 - (a) meet or exceed the Proficient threshold scaled score of 240 on the English Language Arts and Mathematics grade 10 MCAS tests, or
 - (b) meet or exceed the Needs Improvement threshold scaled score of 220 on the English Language Arts and Mathematics grade 10 MCAS tests and fulfill the requirements of an Educational Proficiency Plan.
- (3) Students starting with the graduating class of 2010 shall, in addition to meeting the requirements found in 603 CMR 30.03(2), take a discipline specific high school Science and Technology/Engineering MCAS test (Biology, Chemistry, Introductory Physics or Technology/Engineering) and shall meet or exceed the Needs Improvement threshold scaled score of 220 on the test in order to satisfy the requirement of the Competency Determination.
 - (a) Students starting with the graduating class of 2010 shall take a discipline specific high school Science and Technology/Engineering MCAS test (Biology, Chemistry, Introductory Physics or Technology/Engineering) by grade 10.
 - (b) The Commissioner may waive the requirement to take the test by grade 10 for an individual student for good cause. Good cause for such a waiver may include a student's illness or a student's transfer into the Massachusetts public schools after grade 10.
- (4) Students starting with the graduating class of 2012, in addition to meeting the requirements contained in 603 CMR 30.02(2) and (3), shall meet or exceed the Needs Improvement scaled score of 220 on the History and Social Science high school MCAS test.
- (5) Educational Proficiency Plans for each required content area shall include, at a minimum:
 - (a) A review of a student's strengths and weaknesses in the content area.
 - (b) The courses the student will be required to take and *successfully complete* in grades 11 and 12 that will move the student toward proficiency on the grade 10 curriculum framework standards as well as on grade 11 and 12 standards in English language arts or grade 11 and 12 grade span standards or Algebra II standards in mathematics.
 - (c) A description of the assessments the school will administer on at least an annual basis to determine whether the student is making progress toward proficiency, or has become proficient on the grade 10 standards. These assessments must include MCAS tests or other tests identified by the Department of Elementary and Secondary Education for this purpose.
- (6) A student achieving a scaled score 240 or higher on an MCAS test or a score determined by the Department of Elementary and Secondary Education on another approved test will be deemed to have achieved proficiency in the subject area and to have fulfilled the Educational Proficiency Plan in that subject. For students who have not achieved this score threshold, the principal or head of school (or his or her designee) will determine whether the student has fulfilled the Educational Proficiency Plan.

Regulatory Authority:

603 CMR 30.00: M.G.L. c. 69, §§ 1B and 1D; St. 2003, c.140, §119.



DESE Questions & Answers:

New Competency Determination Requirements and the Educational Proficiency Plan

 What is a Competency Determination (CD), and what are the new requirements? In 1999, the Board of Education (BOE) established the standard for the **Competency Determination (CD)**, which is a condition for high school graduation under Massachusetts law (in addition to local graduation requirements). The CD is based on 10th grade academic standards and *Curriculum Frameworks* in the areas of Mathematics, Science and Technology/Engineering, and English Language Arts, and represents that a particular student has demonstrated mastery of a common core of skills, competencies, and knowledge in these areas, as measured by the MCAS.

To earn a Competency Determination:

<u>Classes of 2003-2009</u> must meet or exceed the minimum *Needs* <u>Improvement</u> score (scaled score of 220 or higher) on both the English Language Arts (ELA) and Mathematics MCAS grade 10 tests or retests. Students may also meet these requirements through the MCAS performance appeals process.

For the Class of 2010 (sophomores during school year 2007-2008) and subsequent classes (2011, 2012, etc.):

Students must meet or exceed the minimum *Proficient* score (scaled score of 240 or higher) on both the English Language Arts (ELA) and Mathematics MCAS grade 10 tests. Students may also meet these requirements through the MCAS performance appeals process.
 OR -

Students must meet or exceed the minimum *Needs Improvement* score (scaled score of 220 or higher) on both the English Language Arts (ELA) and Mathematics MCAS grade 10 tests *and* fulfill the requirements of an Educational Proficiency Plan (EPP), which shall be developed for the subject area(s) in which students did not score at least 240. Students may also meet these requirements through the MCAS performance appeals process.

Additionally, students must meet or exceed the minimum Needs
 Improvement score (scaled score of 220 or higher) on a high school
 Science and Technology/Engineering test in Biology, Chemistry,
 Introductory Physics, or Technology/Engineering. Students may also
 meet this requirement through the MCAS performance appeals
 process.

Starting with the Class of 2012, students also must meet or exceed the minimum *Needs Improvement* score (scaled score of 220 or higher) on the high school U.S. History test. Students will also be able to meet this requirement through the MCAS performance appeals process.

2. Why were these changes made to the CD?

Beginning with the Class of 2003, the state standard for earning a CD was meeting or exceeding the minimum *Needs Improvement* score on the grade 10 MCAS ELA and Mathematics tests/retests or through the performance appeals process and meeting local graduation requirements. The Board of Education always intended the standard to be raised over time to the state Proficiency standard as supports for students to reach a higher standard were put in place.

DESE Questions & Answers: New Competency Determination Requirements and the Educational Proficiency Plan 3. Does the new CD Students in the Classes of 2003-2009 who scored at least 220 on the MCAS requirement apply to grade 10 Mathematics and English Language Arts tests/retests meet the students in the Competency Determination. These students must also meet local Classes of 2003-2009 requirements to earn a high school diploma. who scored 220-238 on their 10th grade tests or retest(s), but did not earn a high school diploma? **EDUCATIONAL PROFICIENCY PLANS** Are Educational Yes. Starting with the Class of 2010, an Educational Proficiency Plan (EPP) will **Proficiency Plans** be required for every student who has not scored at least 240 on the 10th grade mandatory for every Mathematics and/or English Language Arts MCAS tests/retests. The EPP will be student who does not developed for the subject area(s) in which a student did not score at least 240. meet the new CD standard? What is an An Educational Proficiency Plan (EPP) is an educational planning tool to be Educational developed for the subject area(s) in which students did not score at least 240 Proficiency Plan? and includes: A review of the student's strengths and weaknesses based on MCAS and other assessment results, coursework, grades, and teacher input; The courses the student will be required to take and successfully complete in grades 11 and 12 in the relevant content area(s); and A description of the assessments the school will administer to the student annually to ensure he or she is making progress toward proficiency. School districts have the option of including additional requirements for individual students, such as school day attendance and participation in academic support programs. Does the Educational No. However, students do have to score at least 220 on a discipline-specific high **Proficiency Plan** school Science and Technology/Engineering MCAS test to earn a Competency requirement apply to Determination. students who do not score at least at the proficient level in Science and Technology/Engineer ing? If a student in the Yes. EPPs are required for any student in the Classes of 2010 and beyond who Class of 2009 who does not score at least 240 on the grade 10 MCAS ELA and Mathematics tests. met the Needs This applies to students who have been retained or held back. Improvement level on the 10th grade MCAS is retained and now is in Class of 2010, does s/he need an EPP?

DESE Questions & Answ	ers: nination Requirements and the Educational Proficiency Plan
8. Who designs, implements, and coordinates EPPs at the school/district?	The principal/headmaster is responsible for assigning staff to design, implement, and coordinate EPPs.
9. Who determines if a student has successfully completed an EPP?	The high school principal/headmaster or designee is responsible for determining whether a student has successfully fulfilled all the requirements of an EPP.
10. What is the role of the student and parent/family in the development of an EPP?	Students and parents/guardians are encouraged to be active participants in the development of the EPP.
11. Is it possible for a student to "fail" an EPP?	Students can "fail" by not completing required courses in grades 11 and 12 in the relevant content area(s) and/or not participating in an annual assessment.
12. What are the consequences for a student who does not fulfill the EPP requirement?	A student who does not fulfill the EPP will not meet the Competency Determination requirement, a condition for earning a high school diploma.
13. Are students with an EPP required to take remedial courses?	The Department encourages students with EPPs to take challenging courses that prepare them for college and the work-place. EPPs must include courses designed to move students toward Proficiency on the grade 10 standards, but also on the grade 11 and 12 standards. Some students who score below 220 or its equivalent on MCAS may need additional support; however, the EPP for most students should <u>not</u> include remedial courses.
14. Will the Department provide an EPP template? May districts use their own model for the EPP?	The Department will provide <u>sample EPP templates</u> in March 2008 for use by school districts. Districts may use their own models provided they include the criteria listed for an EPP.
15. What is the relationship between Individual Student Success Plans (ISSPs) and EPPs?	Starting with the Class of 2010, students who score below 220 on the grade 10 ELA and/or Mathematics tests will have an EPP instead of an ISSP.
16. Do students who are on an Individualized Education Program (IEP) and score below 240 need an EPP?	Yes. The IEP is a required document outlining how the student's disability affects his/her learning and the services and support that are provided in response to the student's disability and concomitant learning needs, but in most cases the IEP may be inappropriate to detail course selection as the services and supports in the IEP are mandated services under special education law. The Department suggests that a review of the IEP prior to the development of the EPP will be helpful in considering the student's strengths and weaknesses in the learning environment. For some students it may be appropriate to simply reference the IEP when writing the section of the EPP seeking information on the student's strengths and weaknesses in the area that the EPP is addressing.

DESE Questions & Answers:

New Competency Determination Requirements and the Educational Proficiency Plan

17. Will funds be made available to districts to help support the development and management of EPPs? Additional Academic Support funding will be made available this spring to assist districts with a high percentage of students potentially requiring an EPP. These funds can be used to identify students, to develop and plan for the implementation of the EPP for the upcoming school year, and to help inform students and their families about the EPP. Districts are also encouraged to use Academic Support funds for ongoing interventions in support of students in meeting the new CD standard.

ASSESSMENT COMPONENT OF THE EPP

18. What are the district EPP assessment options?

The Department is working to identify a number of assessment options that can be used by school districts to evaluate the academic progress made by a student served by an Educational Proficiency Plan. One of the options for school year 2008-2009 will be locally developed English language arts and Mathematics tests. Other options currently under consideration include MCAS tests designed specifically for the EPP, Accuplacer tests currently used by Massachusetts public colleges and universities for course placement, and the new Algebra II test, which Massachusetts has developed in conjunction with Achieve Inc. along with a number of other states and is being field-tested this year. Guidance on these options will be provided this spring.

19. Are there any existing assessment resources to ensure that district assessments align with state standards? The Department will provide guidance to respond to this guestion in March 2008.

MASSACHUSETTS DEPARTMENT OF ELEMENTARY & SECONDARY EDUCATION EDUCATIONAL PROFICIENCY PLAN SAMPLE TEMPLATE

Student:	School:
SASID:	Date:
Current Grade:	Expected Graduation Class:
and the correlation between the student	in why an Educational Proficiency Plan (EPP) is needed 's future education and career goals and high school the EPP will be in effect for two years or until the studen uage Arts and mathematics.
School personnel should indicate the op	tion they will use to document the student's EPP.
A Department (ESE) sample EP	P template
B Massachusetts Career Plan M (Available at <u>http://www.doe.mass.ed</u>	odel, <u>u/hsreform/epp</u> , as is the sample EPP template)
C locally developed student plan	(by district/school)
D software/web portal (e.g., Nav	iance, Bridges, etc.)
Part I. Student's Courses/Assessmen	ts Information
This Educational Proficiency Plan is for	this/these Content Area(s) check those that apply:
English Language Arts	Mathematics
Please complete the following review us A. Student high school grades from B. Other diagnostic assessment res	EPP content area (or all) courses (attach)

C. Student or faculty input/recommendations if available (attach)

Student MCAS Pre-Educational Plan Test Data: (Access school data and print out if applicable)

	ELA course and/or assessment	MATH course and/or assessment
MCAS Grade 10 results		
Grade 10 courses		
Other assessment results		

	Courses					
	Mathematics	English	Social Studies	Science		Elective/Additional Core Class
10 th						
Grade						
11h						
Grade						
12 th						
Grade						

ENGLISH LANGUAGE ARTS

(District personnel who piloted the template suggested that this section be filled out based on a conversation with the student regarding his/her career/job or college goals, personal interests, hobbies/clubs or sports pastimes, favorite classes, questions, and other concerns, whenever possible.)

What does the student see as his/her strengths in ELA in general or on the ELA MCAS test? What strengths does the advisor note?

English Language Arts	Student's Strengths
Student	
Advisor	

What areas of ELA in general or the ELA MCAS test were challenging, or are areas for which the student was not prepared? How does knowledge in these areas relate to future career/college goals and the student's coursework for the next two years? Are there other reasons that the student is having difficulty in ELA?

English Language Arts	Challenges/Areas to Learn
Student	
Advisor	

Please note the grade appropriate courses that will help this student in moving toward proficiency in English language arts and achieving his or her postsecondary goals:

Year	ELA recommended coursework	Student successfully complete course	Annual Assessment(s) to measure progress	Student demonstrates progress towards proficiency on the assessment
		Yes □ No □		Yes □No □
Jr. Year				
		Yes □ No □		Yes □ No □
Sr. Year				

From Policy to Practice Brief: Education Page 10	al Proficiency Plans
A meeting with the student to evaluate for the coursework during the senior year	the progresss made during his/her junior year and to plan ar will take place on
Participants at this meeting will include _	
A meeting with the student during his/he	er senior year will occur on
•	ardians will receive communication from the school about rill receive to help him/her reach proficiency.
Letter (Date): In-person meeting (Date): Letter (Date): In-person meeting (Date):	
Part III. Overall Student Plan (Math)	
MATHEMATICS	
(D) (1) (1) (1) (1) (1) (1) (1)	

(District personnel who piloted the template suggested that this section be filled out during a conversation with the student regarding his/her career/job or college goals, personal interests hobbies/clubs or sports pastimes, favorite classes, questions, and other concerns, whenever

possible.)

What does the student see as his/her strengths in mathematics in general or on Mathematics MCAS test? What strengths does the advisor note?

Mathematics	Student's Strengths	
Student		
Advisor		
7.00.000		

What areas of mathematics in general or on the Mathematics MCAS test were challenging or are areas for which the student was not prepared? How does knowledge in these areas relate to future career/college goals and the student's coursework for the next two years? Are there other reasons that the student is having difficulty in mathematics?

Mathematics	Challenges/Areas to Learn
Student	
Advisor	

Please note the grade appropriate courses that will help this student in moving toward proficiency in mathematics and achieving his or her post-secondary goals:

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Year	Mathematics recommended coursework	Student successfully complete course	Annual Assessment(s) to measure	Student demonstrates progress towards proficiency on the		
			progress	assessment		
Jr. Year		Yes □ No □		Yes □ No □		
Sr. Year		Yes □ No □		Yes □ No □		
for the coul	rsework during the s	enior year will take pla		er junior year and to plan		
Participants	s at this meeting will	include				
Please not	A meeting with the student during his/her senior year will occur on Please note when and how parents/guardians will receive communication from the school about the supports and services this student will receive to reach proficiency.					
Letter (Date): In-person meeting (Date): Letter (Date): In-person meeting (Date): Phone (Date): Phone (Date): E-mail (Date): E-mail (Date):						
PART IV: Signatures						
EPP Completion Verification Section (required):						
This student has completed all requirements of his/her plan Yes □ No □						
Principal/headmaster (or designee) name (printed):						
Principal/headmaster (or designee) signature:Date:			Date:			
Student sig	nature:			Date:		

Parent/Guardian signature:______ Date: _____

Guidance or school advisor signature:______ Date: _____

Advisor contact name:

Phone: _____ E-mail: _____

Optional Section: Supports & Additional Learning Opportunities List activities/programs that student is taking part in to complete and support this plan (e.g., tutoring, academic support, AVID® [Advancement Via Individual Determination], study groups, etc.): Describe any other additional courses or supports that the student will participate in to reach or make progress toward proficiency and college and career readiness: Identify any school or community member who will meet to encourage the student to be successful and well prepared for his or her high school and post-graduation plans. Name: _____ Please record the type of communication (in-person meeting, email, phone, etc.) and the date: Type of Communication: Date: _____ Type of Communication: Date: Type of Communication: Type of Communication: Date: _____

Type of Communication:

Date: _____

Describe other MassCore recommended additional learning opportunities in which the student will participate:

Additional Learning Opportunity	Grade
Advanced Placement (AP)	
Capstone or Senior Project	
Dual Enrollment: courses taken for both high	
school and college credit	
Online course for high school or college credit	
- commo com con con agricon con con con agricon con con con con con con con con con	
Service Learning	
Service Learning	
Work-based Learning	
WOIK-Daseu Learning	

MassCore: Massachusetts High School Program of Studies		
English/Language Arts	4 Units*	
Mathematics	4 Units	
	Including the completion of Algebra II or completion of the Integrated Math equivalent. All students are recommended to take a math course during their senior year.	
Science	3 Units of lab-based science	
	Coursework taken in technology/engineering may count for MassCore science credit. Note: The Board of Higher Education admissions standards for public colleges and universities require three (two lab-based) physical and natural science units and do not currently recognize technology/engineering as a science course.	
History/Social Science	3 Units	
	Including US History and World History.	
Foreign Language**	2 Units	
	Of the same language.	
Physical Education	As required by law	
	State law (M.G.L. c. 71, s. 3) states: "Physical education shall be taught as a required subject in all grades for all students."	
	Health can be integrated into Physical Education, science, or taught as a stand-alone course.	
The Arts**	1 Unit	
Additional Core Courses	5 Units	
	Business Education, Career and Technical Education (CTE), Health, Technology (e.g., computer science, desktop publishing, multi-media and web design), or any of the subjects above. Note: Most students majoring in CTE will take more than 5 units in a CTE program of study.	
Additional Learning Opportunities	22 Units - Is a minimum that students should take in high school.	
	Complete as many of the following as possible: Advanced Placement (AP); Capstone or Senior Project; Dual Enrollment courses taken for both high school and college credit; Online courses; Service Learning; and Workbased Learning.	

^{*}A unit represents a full academic year of study or its equivalent in a subject that covers all the standards contained in a specific Curriculum Framework.

MassCore is the recommended program of study that Massachusetts high school students need in order to be better prepared for college and a career. Developed by a statewide advisory group from the K-12, higher education and business sectors, MassCore maintains flexibility for students and high schools while allowing districts to set additional graduation requirements. Courses included in MassCore should be rigorous, engaging, and based on appropriate Massachusetts Curriculum Frameworks high school level standards.

^{**} Students enrolled in a state-approved Career and Technical Education program of studies have the option of opting out of Foreign Language and Art and still fulfill MassCore.

Department of Elementary and Secondary Education Web Links

Title	Link
College and Career Readiness: Educational Proficiency Plans	www.doe.mass.edu/hsreform/epp/
Frequently Asked Questions about Educational Proficiency Plans	www.doe.mass.edu/mcas/2008/workshop/epp_qa.doc
Massachusetts Career Plan Model	www.doe.mass.edu/hsreform/epp/cpmodel_8x11.doc
MassCore framework	www.doe.mass.edu/hsreform/masscore/summary.doc
Memorandum: February 5, 2008 about Educational Proficiency Plans	www.doe.mass.edu/mcas/2008/workshop/0205epp.html
Memorandum: April 18, 2008 about EPPs Sample Templates	www.doe.mass.edu/hsreform/epp/info_memo.html
Memorandum: June 25, 2008 about Educational Proficiency Plan: Update	www.doe.mass.edu/news/news.asp?id=4173
PowerPoint Presentation: Reducing Anxiety about the EPP	www.doe.mass.edu/hsreform/072508epp_mssaa.pps
Sample Educational Proficiency Plan Template	www.doe.mass.edu/hsreform/epp/template.doc