

## Zielke Law Firm PLLC

ATTORNEYS AT LAW

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April 27, 2011

RECEIVED

APR 28 2011

PUBLIC SERVICE COMMISSION

Jeff Derouen Executive Director Kentucky Public Service Commission 211 Sower Boulevard Frankfort, Kentucky 40601

RE: Case No.: 2010-00426 — Alternative Rate Filing Application of Hillridge Facilities, Inc.

Dear Mr. Derouen:

Enclosed please find an original and eleven copies of Louisville-Jefferson County Metropolitan Sewer District Response to Hillridge's Motion to Compel regarding the above-referenced matter. Please file the original and ten copies with the Commission and return a filed-stamped copy back to me in the enclosed postage prepaid envelope.

Thank you in advance for your assistance.

Sincerely,

Nancy L. Palmer, Legal

Assistant to Janice M. Theriot

NP Enclosures

# COMMONWEALTH OF KENTUCKY

BEFORE THE PUBLIC SERVICE COMMISSION

RECEIVED

APR 28 2011

PUBLIC SERVICE COMMISSION

In the Matter of:

ALTERNATIVE RATE FILING OF HILLRIDGE ) CASE NO. 2010-00426 FACILITIES, INC.

## LOUISVILLE-JEFFERSON COUNTY METROPOLITAN SEWER DISTRICT RESPONSE TO HILLRIDGE'S MOTION TO COMPEL

The Louisville-Jefferson County Metropolitan Sewer District ("MSD") objects to the Motion to Compel filed by Hillridge Facilities, Inc. MSD provided more than enough information to Hillridge Facilities to satisfy all of Hillridge's information requests. MSD provided thousands of pages in response, although it did so in the form of electronic documents.

Specifically, Hillridge requested information regarding sanitary sewer overflows over a significant part of the county. MSD provided a link to a map showing the location of every single sanitary sewer overflow in the MSD system. When Hillridge clicks on the number identifying one of the sanitary sewer overflows, the map will show a document consisting of a photograph of the area and a discharge volume summary by calendar year since 2005 showing the number of overflows and the volume of overflows as well as an upstream map of the sewer system from that overflow.

From that same document deposit web site, Hillridge has access to each Project Fact Sheet and map planned as part of MSD's Final Sanitary Sewer Discharge Plan which focuses upon the elimination of unauthorized discharges which includes all SSOs. An example of the information provided is attached.

Although Hillridge requested information from a section of the county instead of the entire county, MSD cannot separate the information easily. For example, MSD's projects are based on watersheds and sewer sheds not zip codes. MSD's information involves complex maps that are easily viewed in color on a monitor but hard to see when printed either in black and white or color depending on the resolution of the printer. The various projects often address several lift stations or manholes. Certain areas and zip codes are served by several sewers, lift stations or plants. MSD provided all of its information in the most user friendly manner as it could.

MSD did a search for correspondence; however, the correspondence must have been misplaced as Hillridge had letters responsive to the request that MSD did not find in its search. Copies of letters are attached. Because Hillridge already had copies in its possession, however, MSD's failure to provide additional copies did not cause harm. MSD incorporates into its responses any correspondence Hillridge received as part of its open records requests.

Hillridge's argument that it is too burdensome for Hillridge to sift through the information MSD provided but not too burdensome for MSD to do so must be rejected. A look at Hillridge's answers to MSD's request for information proves that it is merely trying to have MSD look for irrelevant information. For example, Hillridge improperly takes MSD to task for not naming each foot of sewer line that will be used to transport Hillridge flow to the Derek R. Guthrie Water Quality Treatment Center if MSD treated Hillridge's flow. However, when MSD asked Hillridge for information on the stream that it discharges to, Hillridge responded that that information was "irrelevant to the issue of whether Hillridge is entitled to obtain a new rate and/or surcharge." If Hillridge's

discharge stream is irrelevant, then MSD's sewers certainly have no bearing on the matter.

Additionally, MSD sought information from Hillridge on the state of its collection system that was not examined by MSD in the Inflow and Infiltration study and Hillridge's plans to correct any inflow and infiltration in that part of its collection system. Hillridge responded that the information requested was "irrelevant to the issue whether Hillridge is entitled to obtain a new rate and/or surcharge." If the condition of Hillridge's system and any inflows or overflows to that system is irrelevant to Hillridge's request before this Commission, the condition of MSD's system, and any inflows or overflows to that system, are certainly irrelevant.

Hillridge in its motion states that MSD provided too much information so that it would have to examine too many pages in order to determine the identity of each sanitary sewer overflow, all of which are complete outside the Hillridge area. Hillridge sought not only the identity of the SSO, but wanted information from 2008, 2009, 2010, and 2011, on the location, amount of discharge, date of each discharge and date of elimination on each SSO. MSD gave it links to interactive documents that would provide all of that information. But that information is clearly irrelevant to Hillridge's request for a rate increase. Hillridge is playing games here.

As evidence, it would have this Commission compel MSD to provide the information is some other form, even though it is irrelevant, but Hillridge refused MSD the same type of information from Hillridge. Information on the state of Hillridge's system is clearly relevant because repair to that system is one of the reasons that Hillridge has requested action from this Commission. In order to determine the state of

Hillridge's system, MSD sought information that was but a small subset of the information Hillridge seeks from MSD. At Request #9, in its request for information, MSD asked simply "How many Sanitary Sewer Overflows ("SSOs") has the system experienced in the past calendar year?" This was a much simpler question that Hillridge asked of MSD. Hillridge objected to the question stating as follows:

Hillridge objects to this request on the basis that it requests information irrelevant to the issue of whether Hillridge is entitled to obtain a new rate and/or surcharge. Furthermore, Hillridge objects on the basis that the request for information is ambiguous and requires speculation as to its meaning. However, without waiving these objections, Hillridge states that any SSOs experienced in 2010 have been reported to the Division of Water.

Hillridge cannot have it both ways. It claims it should not have to look through information provided by MSD but demands that MSD go to the Division of Water and look through information Hillridge did not bother to provide to MSD. It claims that the condition of its own system is irrelevant to the question before the Commission but the condition of MSD's system is. It claims not to understand the meaning of a question with only one term of art, Sanitary Sewer Overflows ("SSOs"), but it uses the same term of art in its questions to MSD. It asks for four years of information but alleges that one year of the same information is too much to provide. In short, Hillridge argues that it will fix all problems with its system for a few hundred thousand dollars, but it cannot say how many SSOs the system has experienced.

In conclusion, MSD provided Hillridge with the means for Hillridge to examine any MSD SSO that it wishes to examine. That information is irrelevant, but Hillridge is free to look through it. MSD should not be compelled to provide the information in some other format. Hillridge does not need that information for this hearing. It has already

admitted that it considers the same sort of information irrelevant to the matter at hand: whether Hillridge should be able to raise its customers' rates or charge them a surcharge to repair a system that Hillridge has left neglected for decades.

Respectfully submitted,

Laurence J. Zielke

Janice M. Theriot

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1250 Meidinger Tower

462 S. 4th Street

Louisville, KY 40202

(502) 589-4600

lzielke@zielkefirm.com

itheriot@zielkefirm.com

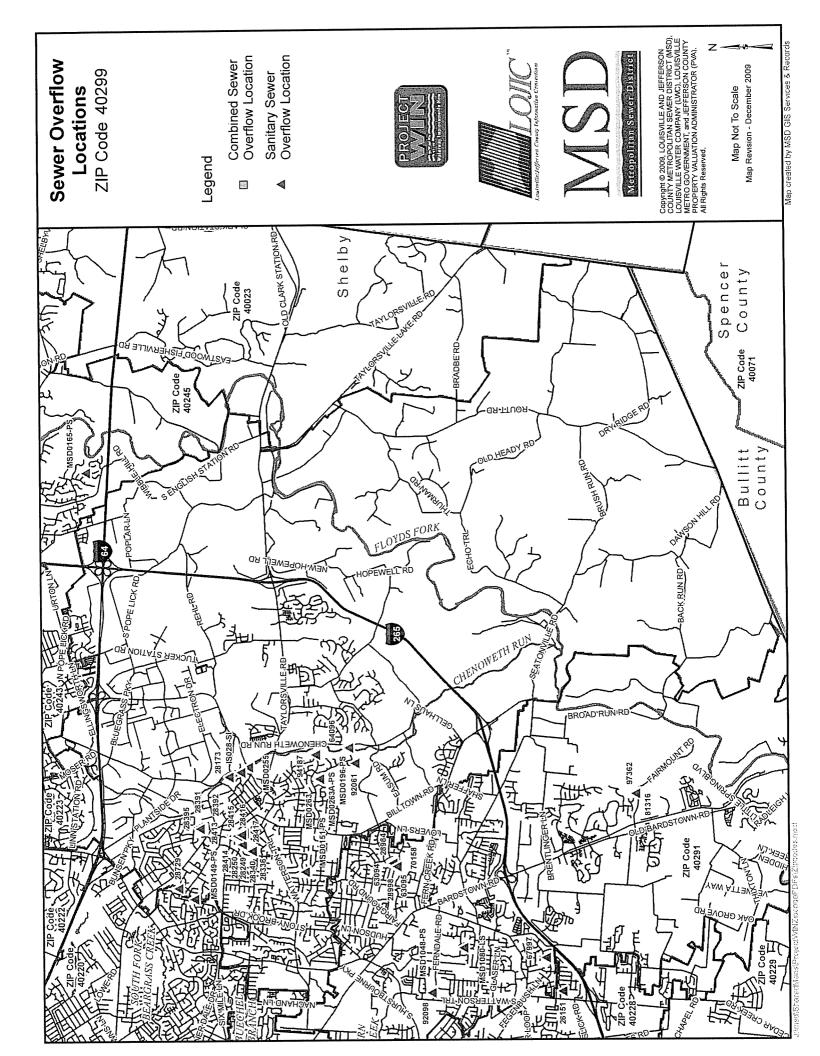
#### **Certificate of Service**

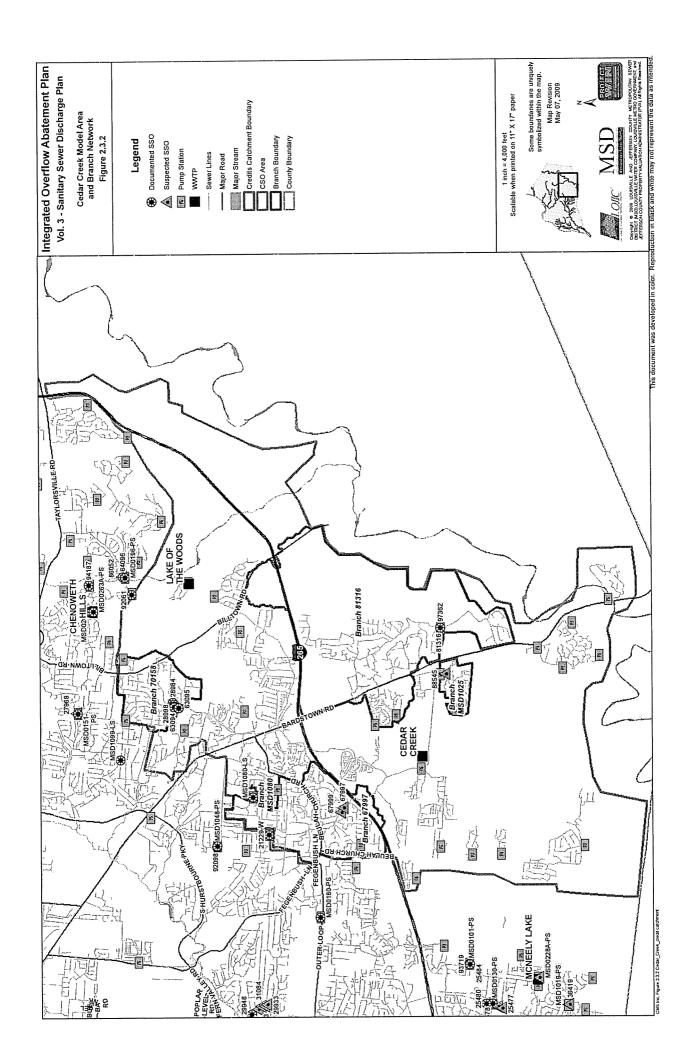
Counsel certifies that, on this the 27<sup>rd</sup> day of April 2011, an original and two copies was filed by fax and overnight delivery to Jeff Derouen, Executive Director, Public Service Commission, 211 Sower Boulevard, Frankfort, KY 40601. A copy was served on the following by fax:

Robert C. Moore (502)875-7158 Hazelrigg & Cox. LLP 415 West Main Street, 1<sup>st</sup> Floor P.O. Box 676 Frankfort, KY 40602-0676

David Edward Spenard (502)573-8315 Assistant Attorney General 1024 Capital Center Drive, Suite 200 Frankfort, KY 40601-8204

Counsel for MSD





## Sewer Manhole 28417

#### LOCUST AV/MARLIN DR

Dell Rd and Charlane Pkwy Interceptor Improvements

Project ID: S\_JT\_JT\_NB02\_M\_01\_C

Service Area: JEFFERSONTOWN

Upstream Collection System Length: 8,213 L.F.

Watershed: FLOYDS FORK

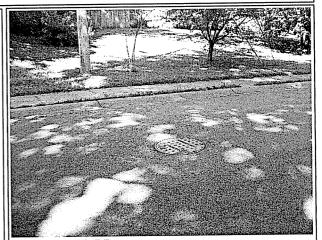
Discharge Type: Sewer Manhole

Discharged to: GROUND

Map Data Source: LOJIC

Receiving Stream: CHENOWETH RUN

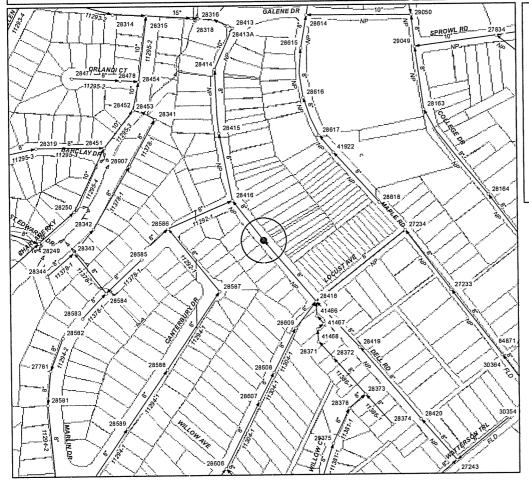
Background and History: This overflow was reported in April 2008 due to capacity issues. It is located upstream of Jtown WTP PS. This location is routinely monitored during wet weather.



3506 DELLRD

Downstream Landuse: COMMERCIAL-INDUSTRIAL 4.1 acres INDUSTRIAL RESIDENTIAL **SPECIAL** 

1.2 acres 10.9 acres 7.8 acres



Scale: 1" = 400'



Metrogrid: MAM23

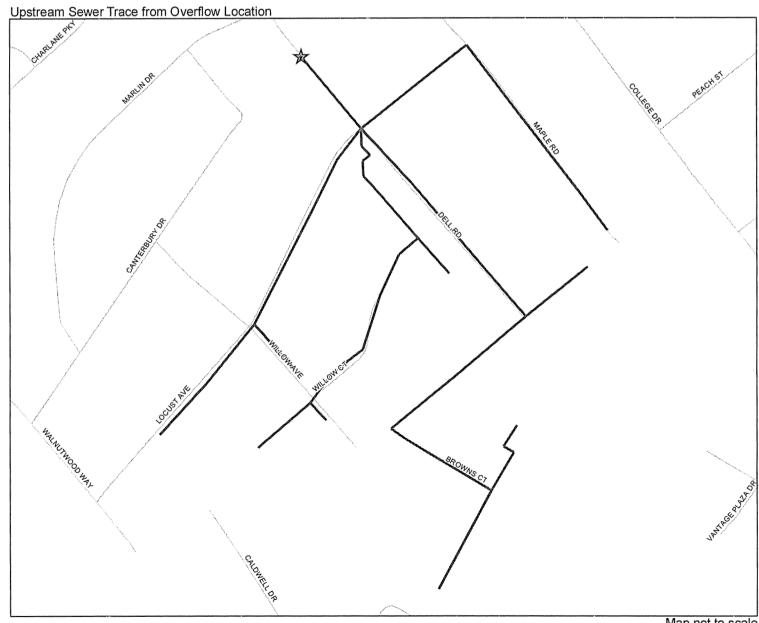
MSD Atlas: BI236

Report as of: 2/23/2010

## Discharge Volume Summary

Calendar Year	Number of Overflows	Total Volume
2009	0	N/A
2008	1	15,000
2007	0	N/A
2006	0	N/A
2005	0	N/A

Note: All volumes are reported in gallons and are estimated based on field observations.





Loulsville and Jefferson County Metropolitan Sewer District 700 West Liberty Street Louisville Kentucky 40203-1911 502-540-6000 www.msdlouky.org

January 19, 2011

Ms. Crystal Thompson Kentucky Division of Water 200 Fair Oaks Lane Frankfort, Kentucky 40601

RE: Derek Guthrie WQTC, KPDES No: KY0078956

Discharge Monitoring Report

December 2010

Dear Ms. Thompson:

Attached are the Discharge Monitoring Report (DMR) and the Monthly Operating Report (MOR) for the Derek Guthrie WQTC, for the month of December 2010.

There were no exceedences or bypasses.

Also included are the 4<sup>th</sup> qtr Biomonitoring DMR and overflow report from December.

If you have any questions concerning the attached DMR's, please contact me at (502)540-6031.

Sincerely,

Duane V. Wright

Process Supervisor, Central Region

Tuare V. Wrights

JMK/West County 1210

Enclosures

cc: C. Roth

T. Singleton

R. Shaw



KENTUCKY POLLUTANT DISCHARGE ELIMINATION SYSTEM (KPDES)

PERMITTEE NAME/ADDRESS (Includo

Facility Name/Location if different

DISCHARGE MONITORING REPORT (DMR)

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KENTUCKY POLLUTANT DISCHARGE ELIMINATION SYSTEM (KPDES) DISCHARGE MONITORING REPORT (DMR)

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KENTUCKY POLLUTANT DISCHARGE ELIMINATION SYSTEM (KPDES) DISCHARGE MONITORING REPORT (DMR)

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0.01 0.01 mumoric Inslavazent Fecal Coliforn Col.1100ml 5.80 9.80 0.01 6.58 (1/6w) N-EH 100000 0.01 0.01 (T/6w) 먑 Eubize Residual 8.63 8 1 1 12.00 8.00 (KM (mg/L) Kavin Thompson 540-8042 #20883 7 thosphorus (J\gm 2.29 1.69 Studge spilos 9 2010 0.09 0.09 0.09 0.09 0.09 0.09 110.0 109,68 o min. Setts. 1243.23 Aoration Basin Ohio Rivor 1591.29 Operator # 12 Phone # Documber #5 Oxygen (mg/L) Δίγιο Οχγαθεία (mg/L) 02/Day X 1000 2934.8 Activated Studge Return Month of: Ailtion GaVDay 201350 TSS Recolving Stroam: **克雷智器智智** 16 leni S-day BOD hmay (or Sec.) 88 231419 BOD EUL th (or Sec.) Industrial Wasto Population Equivalent County WBR 30 MGD Isnī-ī Suspended Solids (mg/L) 224483 Primary (or Sec.) ě 198 182 234 214 kapa 현 원 원 Plant Capadity. Stream Below Disselved LEN1-Sotteable Solids (mL/L Primary (or Sec.) KY0078956 FINAL Total Number of Sower Connoctions: Namo of Sawage Troolmont Plant ม าว) รถิบุของวรู Recidential Connections:
Commental Connections:
Industrial Connections:
Sewer Connections X 4 = Removed (cu S KPDES Pormit Numbor, Tokal Flow (MG) 

esenbis!



Overflow Report Initiated Dec 01, 2010 12:00 AM thru Dec 31, 2010 11:59 PM

Report Selections: Excluding PP	Report Selections: Excluding PPI, CSO, Result WUS, Act Code: DISDW, DI	OW, DISREV							
KPDES # KY0078956	Facility ID MSD0277	Water Qua DEREK R.	Water Quality Treatement Center DEREK R. GUTHRIE	ant Center	장 <u>Q</u>	Receiving Stream of Treatment Center OHIO RIVER	reatment Center	Region	_
Facility Typo SMH Sower Manhole	Facility ID		Facility Addross 8809 TRANQUIL VALLEY LN	-	tation, Name o	If Pump Station, Name of Pump Station:	Recoiving Stream FERN CREEK	Discharge to GROUND	ge to D
Activity, Code / Description DISDW: DRY WEATHER DISCHARGE	WO # Initiated 1172627 12/01/10 05:30 PM	Initiated By FERRELL	Assigned To FERRELL	Disch Status REPAIRED - ISSUE RESOLVED	Event Date 12/01/10	1	Problem Result Completed Condi ROOTS UNAUTHORIZED 12/01/10 05:49 MAIN DISCHAGE - PM WATERS	Completed 12/01/10 05:49 PM	Condition MAIN

nspections:

Spot Inspections:	
Discharge Amount	50 GAL
Cause:	ROOTS IN MAIN SEWER
Clean Up:	MSD PERSONNEL CLEANED AND SANITIZED THE IMPACTED AREA
Control Zone: MSD PERSON	MSD PERSONNEL ADVISED CUSTOMER TO AVOID CONTACT WITH SEWAGE
Impact	Oi
Repair.	WORK ORDERS 1172622 AND 1172925 - ROOTCUT MAIN SEWER

Notifications:

1:27:11 PW

### **Sewer Manhole 92061**

11804 CHIPPEWA RIDGE LN (JUST UPSTREAM OF CHIPPEWA PS)

Chenoweth Hills WWTP Elimination, Chenoweth Run and Chippewa PS Improvements

Project ID: S\_JT\_JT\_NB01A\_M\_03\_C

Service Area: JEFFERSONTOWN

Upstream Collection System Length: 3,405 L.F.

Watershed: FLOYDS FORK

Discharge Type: Sewer Manhole

Discharged to: GROUND

Receiving Stream: CHENOWETH RUN

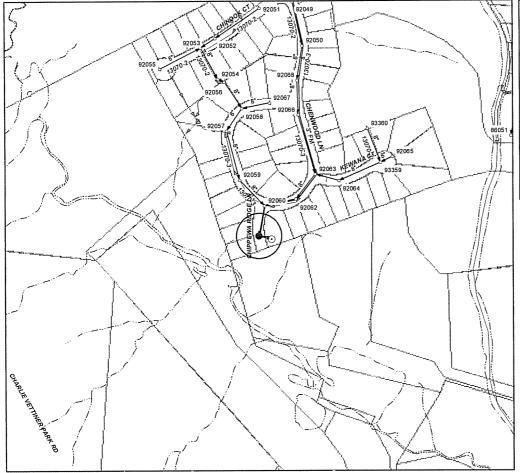
Background and History: The first reported overflow occurred in February 2001. This manhole is located upstream of Chippewa PS. This location is routinely monitored during wet weather.

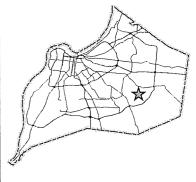


11804 CHIPPEWA RIDGE LN

Downstream Landuse: RESIDENTIAL

24 acres





Metrogrid: MAN23

MSD Atlas: BM238



Map Data Source: LOJIC

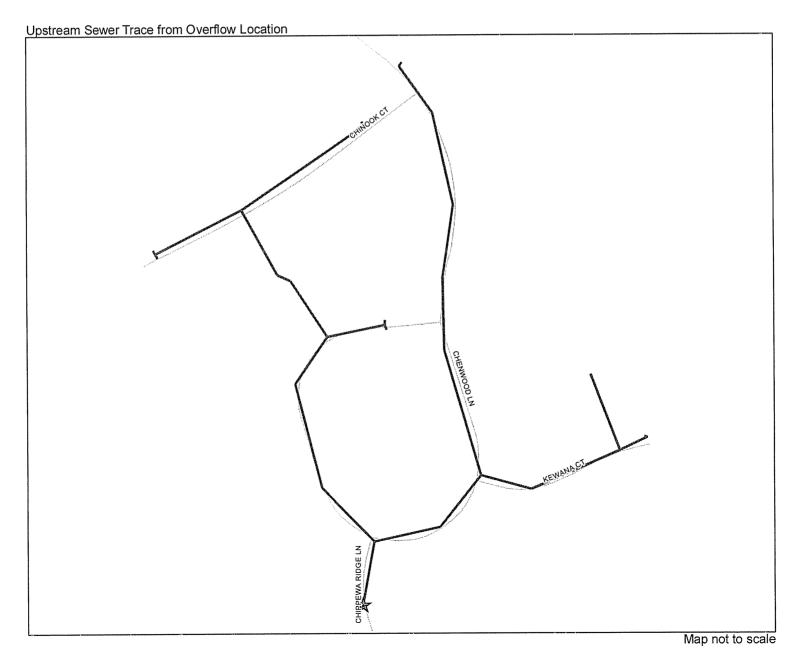
Scale: 1" = 400'

Report as of: 2/23/2010

## Discharge Volume Summary

Calendar Year	Number of Overflows	Total Volume
		<b>N</b> 1/A
2009	0	N/A
2008	2	11,450
2007	0	N/A
2006	0	N/A
2005	1	300

Note: All volumes are reported in gallons and are estimated based on field observations.





#### **ENERGY AND ENVIRONMENT CABINET**

Steven L. Beshear Governor

Department for Environmental Protection
Division of Water
200 Fair Oaks Lane, 4<sup>th</sup> Floor
Frankfort, Kentucky 40601
Phone: (502) 564-3410
Fax: (502) 564-2741
www.water.ky.gov
January 28, 2011

Leonard K. Peters Secretary

R. Bruce Scott Commissioner

William Bush Associate Regional Counsel U.S. EPA Region 4 Atlanta Federal Center 61 Forsyth Street SW Atlanta, GA 30303

Re: Louisville MSD takeover of Hillridge WWTP flow

Dear Sir:

The Commonwealth of Kentucky Division of Water (KDOW) wishes to inform the United State Environmental Protection Agency that Louisville/Jefferson County Metropolitan Sewer District (MSD) may begin serving the homeowners currently receiving their wastewater treatment services from the Hillridge Wastewater Treatment Plant (WWTP).

The Hillridge WWTP and collection system were built in 1965. The WWTP discharges into Fern Creek in Jefferson County and is obsolete and in disrepair. The collection system has severe inflow and infiltration problems. MSD estimates that complete repair of the collection system will cost in excess of \$1,000,000. The permit holder is out of compliance with its discharge permit limitations and has been for years. The discharge permit expired and, due to the WWTP's chronic noncompliance and potential availability of the regional system, KDOW did not renew the permit. On February 19, 2010, KDOW sent a letter to Hillridge, a copy of which is enclosed, placing a sewer sanction on the plant and collection system due to the excessive overflows and severe stormwater inflow and infiltration problems. On November 17, 2010, the KDOW filed an Administrative Complaint against the facility, a copy of which is attached. The complaint describes the Hillridge WWTP's illicit discharges.

Under the terms of Hillridge's Kentucky Pollutant Discharge Elimination System (KPDES) permit issued by KDOW, the plant should eliminate its discharge at such time as a regional sewer system becomes available to serve the homeowners currently served by the Hillridge WWTP. Exercising this provision in the Hillridge KPDES permit would result in the removal of a point source of pollution from Fern Creek and treatment of that wastewater to a higher level than is possible at the Hillridge WWTP. The Hillridge KPDES permit states:





"This treatment unit is temporary and in no way supersedes the need of a regional sewer system. The permittee will eliminate the discharge and treatment unit by connection to a regional sewer system when it becomes available as defined in 401 KAR 5:002."

MSD has recently completed work on the Leanne Way Pump Station. The availability of capacity at that pump station means that a regional sewer system is "available" to homeowners served by Hillridge, as defined by 401 KAR 5:002.

MSD's approved System Capacity Assurance Plan ("SCAP") requires new developments in the area currently served by the Hillridge collection system to meet a 3:1 ratio so that each additional gallon of sewage added by any new development to the system will require the removal of three gallons of inflow and infiltration. However, the SCAP (at section 4.2.1) includes several scenarios where maintaining a 1:1 ratio is sufficient. KDOW believes that a project such as elimination of illicit discharges by taking off line and treating the sewage from a third-party's non-compliant WWTP via a compliant regional sewer system is an appropriate scenario for meeting the 1:1 ratio allowed in the SCAP.

KDOW is requesting that EPA acknowledge that by adding the customers now served by the Hillridge WWTP, MSD will be removing an illicit discharge and will not be adding new developments; thus MSD should not be required to remove three gallons of inflow and infiltration for each one gallon of sewage added. However, MSD will remove as much inflow and infiltration as can quickly be removed and can commit to a 1:1 removal ration within the first year of adding the Hillridge customers. This work will cost approximately \$400,000. MSD acknowledges that the area currently served by the Hillridge WWTP contains some vacant lots; and, before any new development can occur on these lots, the 3:1 ratio must be met. The current Hillridge customers however, may immediately be served by MSD's regional system.

I appreciate your time and consideration of this matter. If you have any questions or concerns, please feel free to contact Josh Nacey at (502) 564-3410, ext. 4965.

Sincerely,

Sandra L. Gruzesky, Director Kentucky Division of Water

SG/jn

Enclosure

c: Scott Gordon, EPA Region IV
Doug Mundrick, EPA Region IV
Cesar Zapata, EPA Region IV
Bud Schardein, MSD
Mark Johnson, MSD
Brian Bingham, MSD
Larry Zielke, Counsel for MSD
Stuart Benson, Louisville Metro Council
Jory Becker, KDOW





Louisville and Jefferson County Metropolitan Sewer District 700 West Liberty Street Louisville Kentucky 40203-1911 502-540-6000 www.msdlouky.org

March 16, 2011

Mr. Shafiq Amawi Division of Water Kentucky Natural Resources and Environmental Protection 4<sup>th</sup> Floor 200 Fair Oaks Drive Frankfort, KY 40601

Subject: Hillridge Waste Water Collection System

Dear Mr. Amawi:

Requirements for sewer line extension within the revised 401KAR5:005 state that "the applicant shall demonstrate that the portion of the sewer system used by the connection has adequate capacity to transport the current and anticipated peak flow to the Water Quality Treatment Center, KPDES Number 0022411 and that the portion of the sewer system used by the connection is not subject to excessive infiltration or excessive inflow."

The above-proposed development is in the Derek R. Guthrie Water Quality Treatment Center service area. The proposed project is in compliance with the current West County Action Plan. The water quality treatment center and sanitary sewers, to which this development will connect, are owned and operated by MSD and have sufficient capacity to service this development at this time. MSD will own, operate and maintain this public sanitary sewer system once the project has been completed and accepted by MSD.

MSD has made substantial improvements to the Lea Ann Way Pump Station and the upstream collection system. MSD certifies that the accessible portions of the Hillridge Wastewater Collection System have been reviewed and that MSD understands the general condition and characteristics of the system. MSD commits to perform additional system improvements in accordance with the MSD System Capacity Assurance Program (SCAP) within one year of accepting the additional flow in an amount of the estimated flows within the existing Hillridge Collection System. Future flows will be handled as outlined in the SCAP document.

The project chiefly consists of: Hillridge Wastewater System, excluding the Treatment Facilities.

Larry Zielke

Sincerely,

Mark J. Jolinson, P.E.

Director of Engineering and Chief Engineer

Ylask I Johnson Jab

cc: Peter Goodmann

W. Brian Bingham

