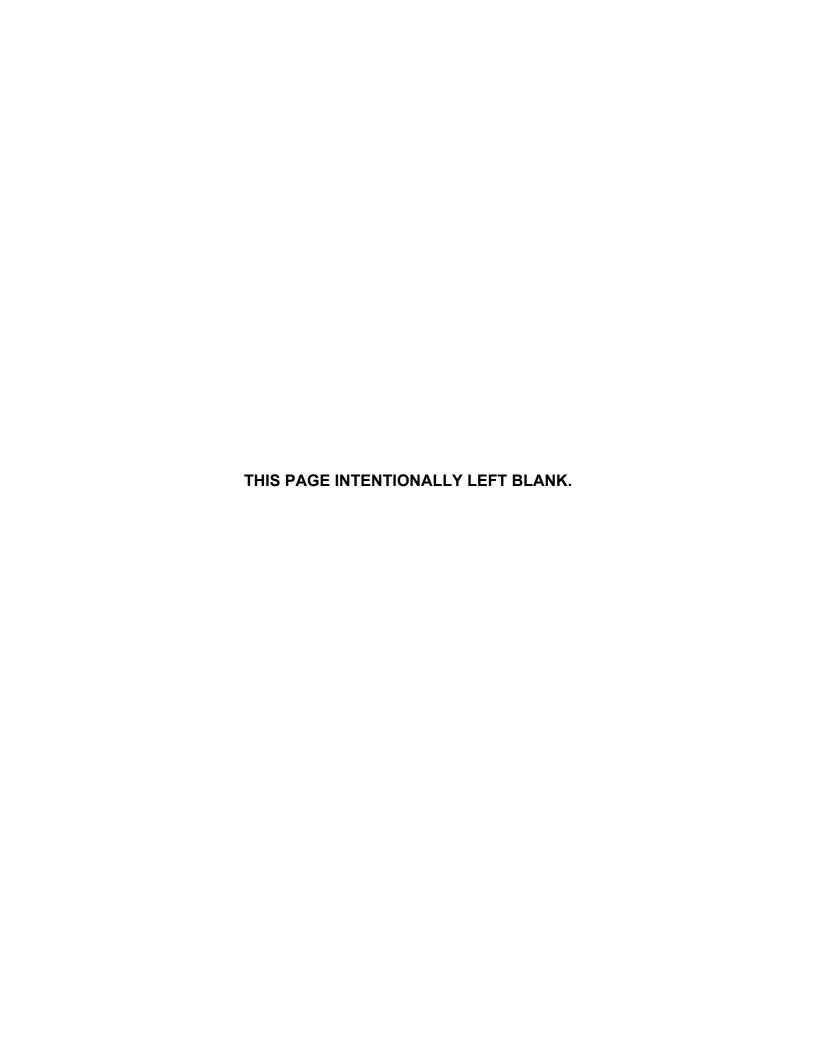




## CITY OF AURORA PORTAGE COUNTY

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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

City of Aurora Portage County 130 South Chillicothe Road Aurora, Ohio 44202

To the Honorable Mayor and City Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Aurora, Portage County, Ohio (the City), as of and for the year ended December 31, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Aurora, Portage County, Ohio, as of December 31, 2007, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparison for the General Fund and the Fire Paramedic Levy Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 13, 2009, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

City of Aurora Portage County Independent Accountants' Report Page 2

Mary Taylor

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

April 13, 2009

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

The management's discussion and analysis of the City of Aurora's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2007. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2007 are as follows:

- The total net assets of the City increased \$7,418,888. Net assets of governmental activities increased \$5,430,242 or 9.17% over 2006 and net assets of business-type activities increased \$1,988,646 or 5.85%.
- General revenues accounted for \$17,675,245 or 79.80% of total governmental activities revenue. Program specific revenues accounted for \$4,472,803 or 20.20% of total governmental activities revenue.
- The City had \$15,701,200 in expenses related to governmental activities; \$4,472,803 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$11,228,397 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$17,675,245.
- The general fund had revenues of \$14,449,168 and expenditures of \$10,638,987 during fiscal year 2007. In addition the general fund had transfers-out of \$2,979,400 and transfers-in of \$1,863. The net increase in fund balance for the general fund was \$832,644 or 13.59%.
- The debt service fund had revenues of \$1,377,596 and expenditures of \$1,890,130 during fiscal year 2007. The net decrease in fund balance for the debt service fund was \$512,534 or 11.15%.
- The fire paramedic levy fund had revenues of \$793,401 and expenditures of \$600,260 during fiscal year 2007. The net increase in fund balance for the fire paramedic levy fund was \$193,141 or 104.71%
- Business-type activities include operations of the City's water, sewer, and cemetery enterprise funds. Net assets of the business-type activities totaled \$35,971,897 at December 31, 2007. General revenues accounted for \$308,278 or 4.75% of total business-type activities revenues while program specific revenues accounted for \$6,182,276 or 95.25% of total business-type activities revenues.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

#### Reporting the City as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2007?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the City is divided into two distinct kinds of activities:

Governmental Activities - Most of the City's programs and services are reported here including police, fire, street maintenance, parks and recreation and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, and cemetery operations are reported here.

The City's statement of net assets and statement of activities can be found on pages 16-18 of this report.

#### Reporting the City's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental funds begins on page 10.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, the fire paramedic levy fund and debt service fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 19-24 of this report.

#### Proprietary Funds

The City maintains one type of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water operations, sewer operations and cemetery activity. The City reports the water fund and sewer fund as major enterprise funds. These major funds are presented separately in the proprietary fund financial statements. The cemetery and perpetual care funds are considered nonmajor funds and are combined into a single, aggregated presentation in the proprietary fund financial statements. The basic proprietary fund financial statements can be found on pages 25-28 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statement can be found on page 29 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 30-57 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

#### **Government-Wide Financial Analysis**

The Statement of Net Assets provides the perspective of the City as a whole. Net assets at the beginning of the year were restated (See note 3.A for detail). The table below provides a summary of the City's net assets for 2007 compared to 2006:

		Restated		Restated		
	Governmental	Governmental	Business-Type	Business-Type		Restated
	Activities	Activities	Activities	Activities	Total	Total
	2007	2006	2007	2006	2007	2006
<u>Assets</u>						
Current and other assets	\$ 23,741,497	\$ 22,165,153	\$ 7,397,558	\$ 9,840,163	\$ 31,139,055	\$ 32,005,316
Capital assets	59,712,235	56,592,036	36,906,458	32,959,454	96,618,693	89,551,490
Total assets	83,453,732	78,757,189	44,304,016	42,799,617	127,757,748	121,556,806
<b>Liabilities</b>						
Current and other liabilities	5,476,796	4,747,675	295,873	487,567	5,772,669	5,235,242
Long-term liabilities:						
Due within one year	1,585,729	1,633,093	643,210	572,980	2,228,939	2,206,073
Due in more than one year	11,768,488	13,183,944	7,393,036	7,755,819	19,161,524	20,939,763
Total liabilities	18,831,013	19,564,712	8,332,119	8,816,366	27,163,132	28,381,078
Net Assets						
Invested in capital						
assets, net of related debt	47,048,621	42,532,801	28,902,815	24,888,902	75,951,436	67,421,703
Restricted	9,882,333	9,980,077	-	-	9,882,333	9,980,077
Unrestricted	7,691,765	6,679,599	7,069,082	9,094,349	14,760,847	15,773,948
Total net assets	\$ 64,622,719	\$ 59,192,477	\$ 35,971,897	\$ 33,983,251	\$ 100,594,616	\$ 93,175,728

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2007, the City's assets exceeded liabilities by \$100,594,616.

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 75.63% of total assets. Capital assets include land, land improvements, buildings and improvements, machinery and equipment, infrastructure and construction in progress. Capital assets, net of related debt to acquire the assets at December 31, 2007, were \$75,951,436. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net assets, \$9,882,333, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net assets of \$7,691,765 may be used to meet the government's ongoing obligations to citizens and creditors.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

The table below shows the changes in net assets for fiscal years 2007 and 2006.

		Restated	Change in 1	Net Assets Restated		
	Governmental Activities	Governmental Activities	Business-type Activities	Business-type Activities	2007	Restated 2006
	2007	2006	2007	2006	Total	Total
Revenues						
Program revenues:						
Charges for services	\$ 899,782	\$ 927,869	\$ 4,457,661	\$ 4,808,237	\$ 5,357,443	\$ 5,736,106
Operating grants and contributions	1,069,109	899,232	-	-	1,069,109	899,232
Capital grants and contributions	2,503,912	3,577,931	1,724,615	904,750	4,228,527	4,482,681
Total program revenues	4,472,803	5,405,032	6,182,276	5,712,987	10,655,079	11,118,019
General revenues:						
Property taxes	5,194,030	4,769,748	-	-	5,194,030	4,769,748
Income taxes	10,852,990	9,238,865	-	-	10,852,990	9,238,865
Grants and entitlements	691,280	762,396	-	-	691,280	762,396
Investment earnings	885,587	804,403	308,278	403,955	1,193,865	1,208,358
Miscellaneous	51,358	86,131			51,358	86,131
Total general revenues	17,675,245	15,661,543	308,278	403,955	17,983,523	16,065,498
Program expenses:						
General government	2,311,328	2,423,269	-	-	2,311,328	2,423,269
Security of persons and property	6,677,362	6,008,938	-	-	6,677,362	6,008,938
Transportation	3,368,572	2,597,845	-	-	3,368,572	2,597,845
Community environment	1,251,883	1,073,454	-	-	1,251,883	1,073,454
Leisure time activities	1,404,780	1,287,541	-	-	1,404,780	1,287,541
Interest and fiscal charges	664,878	1,238,211	-	-	664,878	1,238,211
Other	22,397	5,444	-	-	22,397	5,444
Water	-	-	2,834,604	2,623,925	2,834,604	2,623,925
Sewer	-	-	2,631,704	2,512,021	2,631,704	2,512,021
Other nonmajor			52,206	53,903	52,206	53,903
Total program expenses	15,701,200	14,634,702	5,518,514	5,189,849	21,219,714	19,824,551
Change in net assets before transfers	6,446,848	6,431,873	972,040	927,093	7,418,888	7,358,966
Transfers	(1,016,606)	(162,000)	1,016,606	162,000		
Change in net assets	5,430,242	6,269,873	1,988,646	1,089,093	7,418,888	7,358,966
Net assets at beginning of year (restated)	59,192,477	52,922,604	33,983,251	32,894,158	93,175,728	85,816,762
Net assets at end of year	\$ 64,622,719	\$ 59,192,477	\$ 35,971,897	\$ 33,983,251	\$ 100,594,616	\$ 93,175,728

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

#### **Governmental Activities**

Governmental activities net assets increased \$5,430,242 in 2007. The three primary revenue sources of governmental activities are property taxes, municipal income taxes, and unrestricted grants and entitlements. These revenue sources increased overall in fiscal year 2007 and they are sufficient to provide for the City's expenses. Fiscal year 2007 expenses remained comparable to 2006.

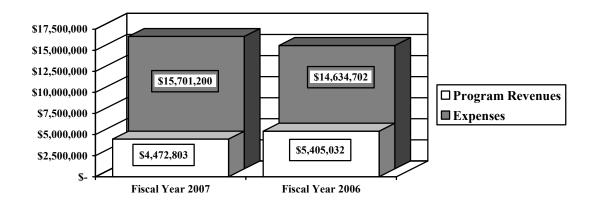
Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$6,677,362 of the total expenses of the City. These expenses were partially funded by \$18,226 in direct charges to users of the services. Transportation expenses totaled \$3,368,572. Transportation expenses were partially funded by \$22,736 in direct charges to users of the services.

The state and federal government contributed to the City a total of \$1,069,109 in operating grants and contributions and \$2,503,912 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$187,331 subsidized security of persons and property and \$874,021 subsidized transportation programs. Of the total capital grants and contributions, \$2,503,912 subsidized transportation programs.

General revenues totaled \$17,675,245, and amounted to 79.80% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$16,047,020. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government, and local government revenue assistance revenue making up \$691,280.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. The graph below illustrates the City's dependence upon general revenues as program revenues are not sufficient to cover total governmental expenses.

#### Governmental Activities – Program Revenues vs. Total Expenses



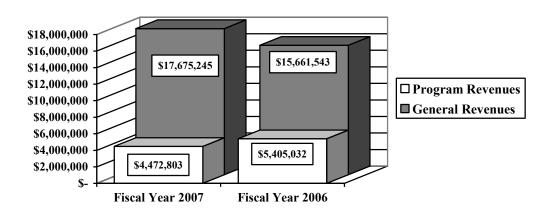
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

#### **Governmental Activities**

	T	otal Cost of Services 2007	-	Vet Cost of Services 2007	T-	otal Cost of Services 2006	Net Cost of Services 2006
Program Expenses:							
General government	\$	2,311,328	\$	1,766,251	\$	2,423,269	\$ 1,819,828
Security of persons and property		6,677,362		6,471,805		6,008,938	5,819,543
Transportation		3,368,572		(32,097)		2,597,845	(1,752,937)
Community environment		1,251,883		1,240,063		1,073,454	1,073,454
Leisure time activity		1,404,780		1,095,100		1,287,541	1,026,127
Interest and fiscal charges		664,878		664,878		1,238,211	5,444
Other		22,397		22,397		5,444	1,238,211
Total	\$	15,701,200	\$	11,228,397	\$	14,634,702	\$ 9,229,670

The dependence upon general revenues for governmental activities is apparent, with 71.51% of expenses supported through taxes and other general revenues. The chart below illustrates the City's program revenues versus general revenues for 2007:

#### **Governmental Activities – General and Program Revenues**

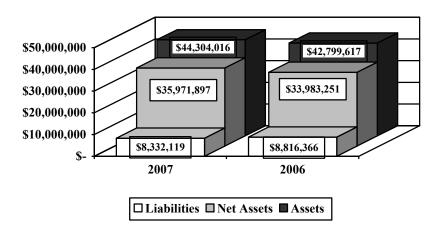


#### **Business-Type Activities**

Business-type activities consist of water, sewer and cemetery operations (a non-major fund). These programs had revenues of \$6,490,554, transfers in of \$1,016,606, and expenses of \$5,518,514 for fiscal year 2007. The water operations had expenses of \$2,834,604, program revenues of \$3,546,320, general revenues of \$142,008, and transfers out of \$223,395. This resulted in an increase to net assets for the fiscal year of \$630,329. The sewer operations had expenses of \$2,631,704, program revenues of \$2,609,563, general revenues of \$150,266, and transfers-in of \$1,240,001. This resulted in an increase to net assets for the fiscal year of \$1,368,126. The other enterprise fund had expenses of \$52,206, program revenues of \$26,393, and general revenues of \$16,004. This resulted in a decrease of net assets for the fiscal year of \$9,809. Management assesses the performance of each of these funds to ensure that they are run efficiently.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

#### **Net Assets in Business – Type Activities**



#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance serves as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on page 19) reported a combined fund balance of \$16,379,348 which is \$980,919 higher than last year's total of \$15,398,429. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2007 as restated (See note 3.A for detail) and 2006 for all major and nonmajor governmental funds.

	Fund Balances 12/31/07	Restated Fund Balances 12/31/06	Increase (Decrease)	Percentage Change
Major funds:				
General	\$ 6,958,961	\$ 6,126,317	\$ 832,644	13.59 %
Fire paramedic levy fund	377,597	184,456	193,141	104.71 %
Debt service	4,084,187	4,596,721	(512,534)	(11.15) %
Other nonmajor governmental funds	4,958,603	4,690,935	267,668	5.71 %
Total	\$ 16,379,348	\$ 15,598,429	\$ 780,919	5.01 %

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

#### General Fund

The City's general fund balance increased \$832,644, which is primarily due to an increase in collections of income taxes. The table that follows assists in illustrating the revenues of the general fund.

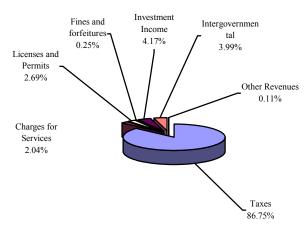
	2007 Amount	2006 Amount	Percentage <u>Change</u>
Revenues			
Taxes	\$ 12,602,256	\$ 10,936,960	15.23 %
Intergovernmental	740,272	503,109	47.14 %
Charges for services	254,397	256,984	(1.01) %
Licenses and permits	252,930	339,492	(25.50) %
Fines and forfeitures	37,272	31,590	17.99 %
Investment income	533,900	525,687	1.56 %
Other	28,141	13,438	109.41 %
Total	<u>\$ 14,449,168</u>	\$ 12,607,260	14.61 %

Tax revenue represents 87.22% of all general fund revenue. Tax revenue increased by 15.23% over prior year. The increase in intergovernmental revenue is due to an increase in the number of grants the City received. The increase in investment income is primarily due to an increase in 2007 interest rates and larger amount of investments by the City. All other revenue remained comparable to 2006.

#### Revenues – Fiscal Year 2007

#### Intergovernmen Investment Income Other Revenues 5.12% 3.70% 0.11% Fines and forfeitures 0.26% Licenses and Permits 1.75% Charges for 1.76% Taxes 87.22%

#### **Revenues – Fiscal Year 2006**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

The table that follows assists in illustrating the expenditures of the general fund.

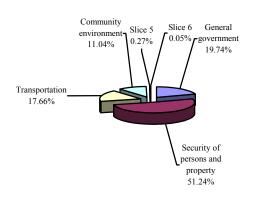
	2007 Amount	2006 Amount	Percentage <u>Change</u>
<b>Expenditures</b>			
General government	\$ 2,240,087	\$ 1,857,879	20.57 %
Security of persons and property	5,286,741	4,823,354	9.61 %
Transportation	1,926,930	1,662,569	15.90 %
Community environment	1,181,185	1,039,353	13.65 %
Capital outlay	· · · · · -	25,015	(100.00) %
Debt service	4,044	5,078	(20.36) %
Total	\$ 10,638,987	\$ 9,413,248	13.02 %

The City did not have any new capital leases in 2007. The decreases in capital outlay and debt service expenditures are related to the acquisition of the capital lease in 2006 and debt service payments of the leases. General government, security of persons and property, and transportation expenditures increased in part due to normal and customary wage and salary increases.

#### **Expenditures - Fiscal Year 2007**

#### Capital outlay Community 0.00% Debt service environment-0.04% 11.10% Transportation General 18.11% government 21.06% Securityof persons and property 51.24%

#### **Expenditures - Fiscal Year 2006**



#### Fire Paramedic Levy Fund

The fire paramedic levy fund had revenues of \$793,401 in 2007. The expenditures of the fire paramedic levy fund totaled \$600,260 in 2007. The net increase in fund balance for the fire paramedic levy fund was \$193,141 or 104.71%

#### **Debt Service Fund**

The debt service fund had revenues of \$1,377,596 in 2007. The expenditures of the debt service fund totaled \$1,890,130 in 2007. The net decrease in fund balance for the debt service fund was \$512,534 or 11.15%.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

#### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the County Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund. In the general fund, the original and final budgeted revenues were \$12,472,526 and \$14,510,900, respectively. Actual revenues and other financing sources of \$14,512,464 exceeded final budgeted revenues and other financing sources by \$1,564. All revenue categories exceeded budget estimates. The other significant change was between the final budgeted expenditures and original budgeted expenditures. Original budgeted expenditures and other financing sources were increased \$1,472,967 in the final budgeted expenditures.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2007, the City had \$96,618,693 (net of accumulated depreciation) invested in land, land improvements, buildings and improvements, machinery and equipment, infrastructure and construction in progress. Of this total, \$59,712,235 was reported in governmental activities and \$36,906,458 was reported in business-type activities. See Note 7 in the basic financial statements for additional capital asset disclosure. The following table shows fiscal 2007 balances compared to 2006:

### Capital Assets at December 31 (Net of Depreciation)

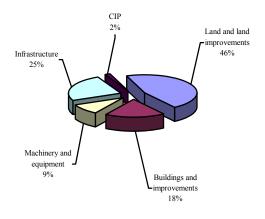
	Governmental Activities		Business-Ty	pe Activities	Total		
	2007	2006	2007	2006	2007	2006	
Land and land improvements	\$ 31,946,702	\$ 30,242,581	\$ 1,325,810	\$ 1,305,279	\$ 33,272,512	\$ 31,547,860	
Construction in progress	1,184,797	595,954	409,079	448,782	1,593,876	1,044,736	
Buildings and improvements	12,888,099	12,815,857	15,775,198	15,134,878	28,663,297	27,950,735	
Machinery and equipment	6,577,778	6,164,340	1,370,300	992,916	7,948,078	7,157,256	
Infrastructure	17,086,553	16,025,331	29,397,425	25,497,239	46,483,978	41,522,570	
Less: accumulated depreciation	(9,971,694)	(9,252,027)	(11,371,354)	(10,419,640)	(21,343,048)	(19,671,667)	
Totals	\$ 59,712,235	\$ 56,592,036	\$ 36,906,458	\$ 32,959,454	\$ 96,618,693	\$ 89,551,490	

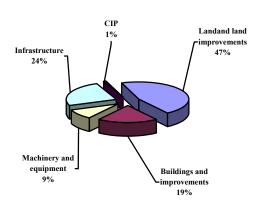
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

The following graphs show the breakdown of governmental capital assets by category for 2007 and 2006.

**Capital Assets - Governmental Activities 2007** 

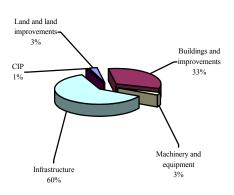
Capital Assets - Governmental Activities 2006

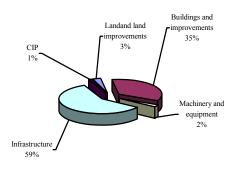




Capital Assets - Business-Type Activities 2007

Capital Assets - Business-Type Activities 2006





The City has an aggressive stance on maintaining its assets, including infrastructure, in excellent condition. Equipment such as fire trucks and ambulances are planned for well in advance by the respective department heads and a scheduled maintenance and replacement timetable is followed to provide peak performance for the maximum time frame. Police cars are replaced every 4 years on a rotational basis. The older vehicles are either traded in to the dealers or sold to the highest bidder at auction.

With regards to the infrastructure, the City's engineering department maintains a comprehensive listing of all the streets, culverts, water lines, sewer lines, and storm sewers in the City. As part of the City's annual road maintenance program, the Engineer evaluates the condition of each street after each winter and prepares a list of streets to be either resurfaced or crack-sealed and in the case of concrete roads, either replaced or repaired. After approval from council, the projects are bid in early to late spring to get the best possible pricing from contractors. This program is paid for out of the capital improvement fund and levy funds of the City. Capital assets for business-type activities increased by \$3,947,004 due to the City's continuous work on water, sewer and storm sewer lines, as well as new street dedications.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 UNAUDITED

The City is committed to a long-term goal of meeting the needs of its infrastructure and facilities. We have a five-year capital plan in place that provides for street improvements and adding additional facilities to complement our current structures.

#### **Debt Administration**

The City had the following long-term obligations outstanding at December 31, 2007 and 2006:

	Governmen	Governmental Activities		ype Activities	Total		
	2007	2006	2007	2006	2007	2006	
General obligation bonds	\$ 12,302,044	\$ 13,546,595	\$ 512,955	\$ 553,405	\$ 12,814,999	\$ 14,100,000	
Special assessment bonds	-	140,000	-	-	-	140,000	
OWDA loans	-	-	6,861,349	7,358,879	6,861,349	7,358,879	
OPWC loans	-	-	497,500	170,000	497,500	170,000	
Loans payable	382,316	470,977	-	-	382,316	470,977	
Capital lease	89,598	22,530	142,548	-	232,146	22,530	
Compensated absences	613,861	536,594	26,332	38,877	640,193	575,471	
Total long-term obligations	\$ 13,387,819	\$ 14,716,696	\$ 8,040,684	\$ 8,121,161	\$ 21,428,503	\$ 22,837,857	

See Note 9 for more detail on the City's long-term obligations.

#### **Economic Conditions and Next Year's General Fund Budget Outlook**

The City of Aurora is strong financially. In addition, the City of Aurora's systems of budgeting and internal controls are well regarded and the City is well prepared to meet the challenges of the future. In conclusion, management has been committed to provide the residents of the City of Aurora with full disclosure of the financial position of the City.

The Administration and City Council developed a master plan for the acquisition of equipment, parkland development, building or upgrading of City facilities. As a result, we have seen a remarkable increase in our capital assets over that period of time and the expansion of all City services.

#### Contacting the City's Financial Management

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mr. Robert Paul, Finance Director, City of Aurora, 130 S. Chillicothe Road, Aurora, Ohio 44202.

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## STATEMENT OF NET ASSETS DECEMBER 31, 2007

	G	overnmental Activities	В	usiness-type Activities	 Total
Assets:					
Equity in pooled cash and cash equivalents	\$	15,180,187	\$	6,380,327	\$ 21,560,514
Municipal income taxes		2,677,457		-	2,677,457
Real and other taxes		4,457,285		_	4,457,285
Other local taxes		63,963		_	63,963
Accounts		75,978		873,499	949,477
Special assessments		5,121		-	5,121
Accrued interest		227,381		76,321	303,702
Due from other governments		900,345		36,885	937,230
Prepayments		36,045		24,255	60,300
Materials and supplies inventory		40,993			40,993
Unamortized bond issue costs		76,742		6,271	83,013
Capital assets:				.,	,-
Land and construction in progress		32,066,208		1,662,629	33,728,837
Depreciable capital assets, net		27,646,027		35,243,829	62,889,856
Total capital assets.		59,712,235		36,906,458	 96,618,693
Total assets		83,453,732		44,304,016	 127,757,748
Liabilities:					
Accounts payable		462,931		196,039	658,970
Contracts payable		´ <b>-</b>		36,885	36,885
Retainage payable		19,720			19,720
Accrued wages and benefits		153,098		20,176	173,274
Due to other governments		342,952		42,773	385,725
Unearned revenue		4,362,824		-	4,362,824
Accrued interest payable		49,700		_	49,700
Claims payable		85,571		_	85,571
Long-term liabilities:					
Due within one year		1,585,729		643,210	2,228,939
Due in more than one year		11,768,488		7,393,036	 19,161,524
Total liabilities		18,831,013		8,332,119	27,163,132
Net assets:					
Invested in capital assets, net of related debt		47,048,621		28,902,815	75,951,436
Restricted for:		2 107 070			2 107 070
Capital projects.		3,186,878		-	3,186,878
Debt service		4,165,855		-	4,165,855
Transportation projects		1,178,641		-	1,178,641
Other purposes		1,350,959		7.060.002	1,350,959
Unrestricted		7,691,765		7,069,082	 14,760,847
Total net assets	\$	64,622,719	\$	35,971,897	\$ 100,594,616

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

		Program Revenues							
	Expenses	Charges for Services		Operating Grants and Contributions		Capital Gran and Contribution			
Governmental Activities:									
General government	\$ 2,311,328	\$	539,670	\$	5,407	\$	-		
Security of persons and property	6,677,362		18,226		187,331		-		
Transportation	3,368,572		22,736		874,021		2,503,912		
Community environment	1,251,883		11,820		-		-		
Leisure time activity	1,404,780		307,330		2,350		-		
Other	22,397		-		-		-		
Interest and fiscal charges	664,878						-		
Total governmental activities	15,701,200		899,782		1,069,109		2,503,912		
<b>Business-Type Activities:</b>									
Water	2,834,604		2,729,020		-		817,300		
Sewer	2,631,704		1,702,248		-		907,315		
Other business-type activity funds: Cemetary/Perpetual Care	52,206		26,393						
Total business-type activities	5,518,514		4,457,661				1,724,615		
Total primary government	\$ 21,219,714	\$	5,357,443	\$	1,069,109	\$	4,228,527		
	Debt service Municipal income General purpose	r local tares es	ried for:	pecific pro	ograms				

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

#### Net (Expense) Revenue and Changes in Net Assets

G	overnmental Activities	iness-type ctivities	 Total
\$	(1,766,251)	\$ _	\$ (1,766,251)
	(6,471,805)	-	(6,471,805)
	32,097	-	32,097
	(1,240,063)	-	(1,240,063)
	(1,095,100)	-	(1,095,100)
	(22,397)	-	(22,397)
	(664,878)	 	 (664,878)
	(11,228,397)	 <u>-</u>	 (11,228,397)
	_	711,716	711,716
	-	(22,141)	(22,141)
	<u>-</u>	 (25,813)	 (25,813)
	<u>-</u>	 663,762	 663,762
	(11,228,397)	 663,762	 (10,564,635)
	4,091,665	-	4,091,665
	1,102,365	-	1,102,365
	10,252,990	-	10,252,990
	600,000	-	600,000
	691,280	-	691,280
	885,587	308,278	1,193,865
	51,358	 <del>-</del>	 51,358
	17,675,245	 308,278	 17,983,523
	(1,016,606)	 1,016,606	 
	5,430,242	1,988,646	7,418,888
	59,192,477	 33,983,251	 93,175,728
\$	64,622,719	\$ 35,971,897	\$ 100,594,616

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2007

	General	Fire Paramedic Levy Fund		Fire Paramedic Debt Governmental			Total Governmental Funds	
Assets:								
Equity in pooled cash and cash equivalents Receivables (net of allowance for uncollectibles):	\$ 5,865,618	\$	334,622	\$ 4,080,729	\$	4,899,218	\$	15,180,187
Municipal income taxes	2,527,457		-	_		150,000		2,677,457
Real and other taxes	1,494,987		935,151	1,233,364		793,783		4,457,285
Other local taxes	63,963		-	_		-		63,963
Accounts	75,879		-	_		99		75,978
Accrued interest	163,969		-	42,700		20,712		227,381
Special assessments	-		-	_		5,121		5,121
Due from other funds	29,505		-	_		-		29,505
Due from other governments	278,966		120,887	60,466		440,026		900,345
Prepayments	36,045		-	-		-		36,045
Materials and supplies inventory	40,993							40,993
Total assets	\$ 10,577,382	\$	1,390,660	\$ 5,417,259	\$	6,308,959	\$	23,694,260
Liabilities:								
Accounts payable	\$ 323,918	\$	17,092	\$ -	\$	121,921	\$	462,931
Retainage payable	1,223		-	-		18,497		19,720
Accrued wages and benefits payable	136,962		8,201	-		7,935		153,098
Compensated absences payable	11,712		-	-		-		11,712
Due to other funds	-		-	-		29,505		29,505
Due to other governments	299,689		20,497	-		22,766		342,952
Deferred revenue	1,296,528		53,012	126,247		370,812		1,846,599
Unearned revenue	1,462,818		914,261	1,206,825		778,920		4,362,824
Claims payable	85,571							85,571
Total liabilities	3,618,421		1,013,063	1,333,072		1,350,356		7,314,912
Fund Balances:								
Reserved for encumbrances	378,632		26,294	-		1,057,545		1,462,471
Reserved for prepayments	36,045		-	-		-		36,045
Reserved for materials and supplies inventory	40,993		-	-		-		40,993
Reserved for debt service	-		-	4,084,187		-		4,084,187
Unreserved, undesignated, reported in:								
General fund	6,503,291		-	-		-		6,503,291
Special revenue funds	-		351,303			1,720,297		2,071,600
Capital projects funds						2,180,761		2,180,761
Total fund balances	6,958,961		377,597	4,084,187		4,958,603		16,379,348
Total liabilities and fund balances	\$ 10,577,382	\$	1,390,660	\$ 5,417,259	\$	6,308,959	\$	23,694,260

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2007

Total governmental fund balances		\$ 16,379,348
Amounts reported for governmental activities on the		
statement of net assets are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		59,712,235
Other long-term assets are not available to pay for current period		
expenditures and therefore are deferred in the funds.		
Property and other taxes	\$ 97,330	
Income tax	868,896	
Special assessments	5,121	
Accrued interest	208,913	
Intergovernmental revenues	 666,339	
Total		1,846,599
Unamortized bond issuance costs are not recognized in the funds.		76,742
Unamortized deferred charges are not recognized in the funds.		286,413
Unamortized premiums on bond issuance is not recognized		
in the funds.		(252,811)
Accrued interest payable is not due and payable in the current period and		
therefore is not reported in the funds.		(49,700)
Long-term liabilities, including bonds payable, are not due and		
payable in the current period and therefore are not reported		
in the funds.		
General obligation bonds	(12,302,044)	
Loans payable	(382,316)	
Compensated absences	(602,149)	
Capital lease payable	 (89,598)	
Total	 	 (13,376,107)
Net assets of governmental activities		\$ 64,622,719
		 2- 2- 2-

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

Municipal income taxes.         \$ 10,029,517         \$ -         \$ 600,000         \$ 10,629,517           Property and other taxes         1,388,151         673,916         1,100,793         835,710         3,998,570           Other local taxes         1,184,588         -         -         25,390         -         325,901         580,298           Licenses and permits         252,390         -         22,376         275,666           Fices and forfeitures         37,272         -         -         11,475         48,747           Intergovernmental         740,272         119,485         113,542         92,665         93,065           Special assessments         -         -         03,665         93,065         180,655           Investment income         6,600         -         163,261         87,196         784,357           Rental income         6,600         -         -         2,931,72         51,558           Total revenues         121,541         -         -         2,981,7         51,558           Total revenues         -         1,449,168         793,401         1,377,596         2,932,127         19,552,292           Expenditures           Current:         - <th>D.</th> <th>General</th> <th>Fire Paramedic Levy Fund</th> <th>Debt Service</th> <th>Other Governmental Funds</th> <th>Total Governmental Funds</th>	D.	General	Fire Paramedic Levy Fund	Debt Service	Other Governmental Funds	Total Governmental Funds
Property and other taxes	Revenues:	¢ 10.020.517	¢	¢	¢ (00,000	¢ 10.630.517
Other local taxes         1,184,588         -         -         1,184,588           Charges for services         254,397         -         325,910         580,288           Licenses and permits         252,930         -         22,736         275,666           Fines and forfeitures         37,272         -         -         11,475         48,747           Intergovernmental         740,272         119,485         113,542         296,227         1,898,525           Special assessments         -         93,065         93,065         1,845,578           Investment income         66,000         -         163,261         87,196         784,357           Rental income         6,600         -         -         6,600         -         -         6,600           Other         21,541         -         -         29,817         51,358           Total revenues         -         14,449,168         793,401         1,377,596         2,932,127         19,552,292           Expenditures:           Current:         -         -         -         2,931,77         19,552,292           Expenditures:           Current:         -         -         13,364 <td></td> <td></td> <td></td> <td></td> <td>,</td> <td>,</td>					,	,
Charges for services	1 3	, ,	0/3,910	1,100,793	833,/10	
Licenses and permits         252,930         -         22,736         275,666           Fines and forfeitures         37,272         -         11,475         48,747           Intergovernmental         740,272         119,485         113,542         926,227         1,899,526           Special assessments         -         -         -         93,065         93,065           Investment income         6,600         -         -         -         6,600           Other         21,541         -         -         29,817         51,358           Total revenues         14,449,168         793,401         1,377,596         2,332,127         19,552,292           Expenditures:           Current:           General government         2,240,087         14,709         -         13,364         2,268,160           Security of persons and property         5,286,741         507,824         -         301,379         6,095,944           Transportation         1,926,930         -         517,727         2,444,657           Community environment         1,181,85         -         18,348         1,199,533           Leisure time activity         -         18,				-	225 001	
Fines and forfeitures		· · · · · · · · · · · · · · · · · · ·	-	-	-	-
Intergovernmental   740,272   119,485   113,542   926,227   1,899,526   Special assessments   -     -     93,065   93,065   Special assessments   -       93,065   93,065   10vestment income			-	-	,	
Special assessments         -         -         -         93,065         93,065           Investment income         533,900         -         163,261         87,196         784,357           Rental income         6,600         -         -         -         -         6,600           Other         21,541         -         -         29,817         51,358           Total revenues         14,449,168         793,401         1,377,596         2,932,127         19,552,292           Expenditures:           Current:           General government.         2,240,087         14,709         -         13,364         2,268,160           Security of persons and property         5,286,741         507,824         -         301,379         6,095,944           Tansportation.         1,926,930         -         -         151,727         2,444,657           Community environment         1,181,85         -         -         1,8348         1,199,533           Leisure time activity         -         77,727         -         1,826,521         1,386         22,378           Capital collapse         1,666         -         627,008         31,095         659,769<			110.495	112 542	,	· · · · · · · · · · · · · · · · · · ·
Rental income	C	/40,2/2	119,485	113,342		
Rental income         6,600 Other         -         -         2,541 S1,358         51,358         6,600 T1,377,596         2,932,127         51,358         51,358         51,358         733,401         1,377,596         2,932,127         19,552,292         19,552,292         2,226,100         1,377,596         2,932,127         19,552,292         2,226,100         2,226,100         2,226,160         3,226,160         3,226,100         3,226,120         2,237         1,246,210         1,246,211         1,246,211         1,246,211         1,246,211 <td></td> <td>522 000</td> <td>-</td> <td>162.261</td> <td>•</td> <td>-</td>		522 000	-	162.261	•	-
Other         21,541         -         -         29,817         51,358           Total revenues         14,449,168         793,401         1,377,596         2,932,127         19,552,292           Expenditures:           Current:         Current:         8         2,240,087         14,709         -         13,364         2,268,160           Security of persons and property         5,286,741         507,824         -         301,379         6,095,944           Transportation         1,926,930         -         -         517,727         2,444,657           Community environment         1,181,185         -         -         1,286,521         1,286,521           Capital outlay         -         77,727         -         3,254,080         3,331,807           Other         -         -         18,571         3,826         22,397           Debt service:         -         -         18,571         3,826         22,397           Debt service:         -         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         3,810,181			-	163,261	87,196	*
Total revenues         14,449,168         793,401         1,377,596         2,932,127         19,552,292           Expenditures:           Current:         General government.         2,240,087         14,709         -         13,364         2,268,160           Security of persons and property         5,286,741         507,824         -         301,379         6,095,944           Transportation.         1,926,930         -         -         517,727         2,444,657           Community environment         1,181,185         -         -         1,286,521         12,86,521           Capital outlay.         -         77,727         -         3,254,080         3,331,807           Other.         -         -         18,571         3,826         22,397           Debt service:         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Capital lease transaction.         -         -         -         91,466         91,466           Issuance of loan.<			-	-	20.017	,
Expenditures:   Current:			702.401	1 277 506		
Current:         Current         Current         Caperal government         2,240,087         14,709         13,364         2,268,160           Security of persons and property         5,286,741         507,824         -         301,379         6,095,944           Transportation         1,926,930         -         -         517,727         2,444,657           Community environment         1,181,185         -         -         18,348         1,199,533           Leisure time activity         -         -         -         1,286,521         1,286,521           Capital outlay         -         77,727         -         3,254,080         3,331,807           Other         -         -         18,571         3,826         22,397           Debt service:         -         -         18,571         3,826         22,397           Debt service:         -         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):	Total revenues	14,449,168	793,401	1,377,596	2,932,127	19,552,292
General government.         2,240,087         14,709         -         13,364         2,268,160           Security of persons and property         5,286,741         507,824         -         301,379         6,095,944           Transportation.         1,926,930         -         -         517,727         2,444,657           Community environment.         1,181,185         -         -         18,348         1,199,533           Leisure time activity         -         -         -         1,286,521         1,286,521           Capital outlay.         -         77,727         -         3,254,080         3,331,807           Other.         -         -         18,571         3,826         22,397           Debt service:         -         -         18,571         3,826         22,397           Debt service:         -         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction.         - </td <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td>	-					
Security of persons and property         5,286,741         507,824         -         301,379         6,095,944           Transportation         1,926,930         -         -         517,727         2,444,657           Community environment         1,181,185         -         -         18,348         1,199,533           Leisure time activity         -         -         -         1,286,521         1,286,521         12,86,521           Capital outlay         -         -         77,727         -         3,254,080         3,331,807           Other         -         -         18,571         3,826         22,397           Debt service:         -         -         18,571         3,826         22,397           Debt service:         -         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction         -         -         -         91,466         91,466           Issuance of loa	Current:					
Transportation.         1,926,930         -         -         517,727         2,444,657           Community environment         1,181,185         -         -         18,348         1,199,533           Leisure time activity         -         -         -         -         1,286,521         1,286,521           Capital outlay         -         -         77,727         -         3,254,080         3331,807           Other         -         -         -         18,571         3,826         22,397           Debt service:         -         -         18,571         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues         -         600,260         1,890,130         5,827,021         18,956,398           Other financing sources (uses):         -         -         -         91,466         91,466           Issuance of loan         -         -         -         20,164         20,164           Transfers out         (2,979,400)         -         -	<u> </u>	, ,	,	-	,	, ,
Community environment         1,181,185         -         -         18,348         1,199,533           Leisure time activity         -         -         1,286,521         1,286,521         1,286,521           Capital outlay         -         77,727         -         3,254,080         3,331,807           Other         -         -         18,571         3,826         22,397           Debt service:         -         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction         -         -         -         91,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466         1,466 <td></td> <td></td> <td>507,824</td> <td>-</td> <td>•</td> <td></td>			507,824	-	•	
Leisure time activity         -         -         -         1,286,521         1,286,521           Capital outlay.         -         77,727         -         3,254,080         3,331,807           Other         -         -         18,571         3,826         22,397           Debt service:         Principal retirement.         2,378         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction         -         -         -         91,466         91,466           Issuance of loan         -         -         -         91,466         91,466           Issuance of loan         -         -         -         91,466         91,466           Issuance of loan         -         -         -         91,466         91,466           Issuance	*	1,926,930	-	-	517,727	2,444,657
Capital outlay.         -         77,727         -         3,254,080         3,331,807           Other         -         -         18,571         3,826         22,397           Debt service:         -         -         18,571         3,826         22,397           Principal retirement.         2,378         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction         -         -         91,466         91,466           Issuance of loan         -         -         -         91,466         20,164           Transfers in         1,863         -         -         20,164         20,164           Transfers out         (2,979,400)         -         -         (516,863)         (3,496,263)           Total other financing sources (uses)         (2,977,537)	Community environment	1,181,185	-	-	18,348	1,199,533
Other         -         -         18,571         3,826         22,397           Debt service:         Principal retirement.         2,378         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction.         -         -         -         91,466         91,466           Issuance of loan         -         -         -         20,164         20,164           Transfers in         1,863         -         -         3,567,795         3,569,658           Transfers out         (2,979,400)         -         -         (516,863)         (3,496,263)           Total other financing sources (uses)         (2,977,537)         -         -         3,162,562         185,025           Net change in fund balances         832,644         193,141         (512,534)         267,668	Leisure time activity	-	-	-	1,286,521	
Debt service:           Principal retirement.         2,378         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction         -         -         -         91,466         91,466           Issuance of loan         -         -         -         20,164         20,164           Transfers in         1,863         -         -         3,567,795         3,569,658           Transfers out         (2,979,400)         -         -         (516,863)         (3,496,263)           Total other financing sources (uses)         (2,977,537)         -         -         3,162,562         185,025           Net change in fund balances         832,644         193,141         (512,534)         267,668         780,919           Fund balances at beginning of year (restated)         6,126,317<	Capital outlay	-	77,727	-	3,254,080	3,331,807
Principal retirement.         2,378         -         1,244,551         400,681         1,647,610           Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction.         -         -         -         91,466         91,466           Issuance of loan         -         -         -         20,164         20,164           Transfers in         1,863         -         -         3,567,795         3,569,658           Transfers out         (2,979,400)         -         -         (516,863)         (3,496,263)           Total other financing sources (uses)         (2,977,537)         -         -         3,162,562         185,025           Net change in fund balances         832,644         193,141         (512,534)         267,668         780,919           Fund balances at beginning of year (restated)         6,126,317         184,456         4,596,721		-	-	18,571	3,826	22,397
Interest and fiscal charges         1,666         -         627,008         31,095         659,769           Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction         -         -         -         91,466         91,466           Issuance of loan         -         -         -         20,164         20,164           Transfers in         1,863         -         -         3,567,795         3,569,658           Transfers out         (2,979,400)         -         -         (516,863)         (3,496,263)           Total other financing sources (uses)         (2,977,537)         -         -         3,162,562         185,025           Net change in fund balances         832,644         193,141         (512,534)         267,668         780,919           Fund balances at beginning of year (restated)         6,126,317         184,456         4,596,721         4,690,935         15,598,429		2 378	_	1 244 551	400 681	1 647 610
Total expenditures         10,638,987         600,260         1,890,130         5,827,021         18,956,398           Excess of revenues over (under) expenditures         3,810,181         193,141         (512,534)         (2,894,894)         595,894           Other financing sources (uses):           Capital lease transaction.         -         -         -         91,466         91,466           Issuance of loan         -         -         -         20,164         20,164           Transfers in         1,863         -         -         3,567,795         3,569,658           Transfers out         (2,979,400)         -         -         (516,863)         (3,496,263)           Total other financing sources (uses)         (2,977,537)         -         -         3,162,562         185,025           Net change in fund balances         832,644         193,141         (512,534)         267,668         780,919           Fund balances at beginning of year (restated)         6,126,317         184,456         4,596,721         4,690,935         15,598,429					,	
over (under) expenditures       3,810,181       193,141       (512,534)       (2,894,894)       595,894         Other financing sources (uses):         Capital lease transaction       -       -       -       91,466       91,466         Issuance of loan       -       -       -       20,164       20,164         Transfers in       1,863       -       -       3,567,795       3,569,658         Transfers out       (2,979,400)       -       -       (516,863)       (3,496,263)         Total other financing sources (uses)       (2,977,537)       -       -       3,162,562       185,025         Net change in fund balances       832,644       193,141       (512,534)       267,668       780,919         Fund balances at beginning of year (restated)       6,126,317       184,456       4,596,721       4,690,935       15,598,429			600,260			
over (under) expenditures       3,810,181       193,141       (512,534)       (2,894,894)       595,894         Other financing sources (uses):         Capital lease transaction       -       -       -       91,466       91,466         Issuance of loan       -       -       -       20,164       20,164         Transfers in       1,863       -       -       3,567,795       3,569,658         Transfers out       (2,979,400)       -       -       (516,863)       (3,496,263)         Total other financing sources (uses)       (2,977,537)       -       -       3,162,562       185,025         Net change in fund balances       832,644       193,141       (512,534)       267,668       780,919         Fund balances at beginning of year (restated)       6,126,317       184,456       4,596,721       4,690,935       15,598,429	Evenues of revenues					
Other financing sources (uses):         Capital lease transaction.       -       -       -       91,466       91,466         Issuance of loan       -       -       -       20,164       20,164         Transfers in       1,863       -       -       3,567,795       3,569,658         Transfers out       (2,979,400)       -       -       (516,863)       (3,496,263)         Total other financing sources (uses)       (2,977,537)       -       -       3,162,562       185,025         Net change in fund balances       832,644       193,141       (512,534)       267,668       780,919         Fund balances at beginning of year (restated)       6,126,317       184,456       4,596,721       4,690,935       15,598,429		3 810 181	193 141	(512 534)	(2.894.894)	595 894
Capital lease transaction.       -       -       -       91,466       91,466         Issuance of loan       -       -       -       20,164       20,164         Transfers in       1,863       -       -       3,567,795       3,569,658         Transfers out       (2,979,400)       -       -       (516,863)       (3,496,263)         Total other financing sources (uses)       (2,977,537)       -       -       3,162,562       185,025         Net change in fund balances       832,644       193,141       (512,534)       267,668       780,919         Fund balances at beginning of year (restated)       6,126,317       184,456       4,596,721       4,690,935       15,598,429	over (under) expenditures	3,010,101	175,111	(312,331)	(2,0)1,0)1)	373,071
Issuance of loan       -       -       -       20,164       20,164         Transfers in       1,863       -       -       3,567,795       3,569,658         Transfers out       (2,979,400)       -       -       (516,863)       (3,496,263)         Total other financing sources (uses)       (2,977,537)       -       -       3,162,562       185,025         Net change in fund balances       832,644       193,141       (512,534)       267,668       780,919         Fund balances at beginning of year (restated)       6,126,317       184,456       4,596,721       4,690,935       15,598,429	Other financing sources (uses):					
Transfers in	Capital lease transaction	-	-	-	91,466	91,466
Transfers out       (2,979,400)       -       -       (516,863)       (3,496,263)         Total other financing sources (uses)       (2,977,537)       -       -       3,162,562       185,025         Net change in fund balances       832,644       193,141       (512,534)       267,668       780,919         Fund balances at beginning of year (restated)       6,126,317       184,456       4,596,721       4,690,935       15,598,429	Issuance of loan	-	-	-	20,164	20,164
Total other financing sources (uses)       (2,977,537)       -       -       3,162,562       185,025         Net change in fund balances       832,644       193,141       (512,534)       267,668       780,919         Fund balances at beginning of year (restated)       6,126,317       184,456       4,596,721       4,690,935       15,598,429	Transfers in	1,863	-	-	3,567,795	3,569,658
Net change in fund balances	Transfers out	(2,979,400)			(516,863)	(3,496,263)
Fund balances at beginning of year (restated) 6,126,317 184,456 4,596,721 4,690,935 15,598,429	Total other financing sources (uses)	(2,977,537)			3,162,562	185,025
	Net change in fund balances	832,644	193,141	(512,534)	267,668	780,919
Fund balances at end of year	Fund balances at beginning of year (restated).	6,126,317	184,456	4,596,721	4,690,935	15,598,429
	Fund balances at end of year	\$ 6,958,961	\$ 377,597	\$ 4,084,187	\$ 4,958,603	\$ 16,379,348

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

Net change in fund balances - total governmental funds		\$ 780,919
Amounts reported for governmental activities in the statement of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		
Capital outlays Depreciation expense Total	2,131,048 (1,074,886)	1,056,162
Miscellaneous transactions involving capital assets (i.e. sales, trade-ins, and donations) are not reflected in the governmental funds, however they had the following effect in the statement of activities:		
Capital contributions Disposals, net Total	2,518,964 (454,927)	2,064,037
Revenues in the statement of activities that do not provide current financial resources		
are not reported as revenues in the funds. Income taxes Real and other taxes Intergovernmental Investment income	223,473 10,872 (154,189) 101,230	
Special assessments Total	(104,594)	76,792
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.  Decrease in accrued interest payable Amortization of bond premiums Amortization of deferred charges on refundings Amortization of bond issue costs	5,414 48,183 (44,076) (14,630)	
The inceptions of capital leases are recorded as an other financing source in the funds, however in the statement of activities, they are not reported as revenues as they		(5,109)
increase the liabilities on the statement of net assets.		(91,466)
Proceeds from issuance of loans are recorded as an other financingsource in the funds, however, in the statement of activities, they are not reported as revenues as they increase liabilities on the statement of net assets.		(20,164)
Repayment of general obligation bonds, special assessment bonds, long-term loans, and capital lease obligations are expenditures in the governmental funds, but the repayments reduce long-term liabilities on the statement of net assets.		1,647,610
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(78,539)
Change in net assets of governmental activities		\$ 5,430,242

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

	Budgeted	Amou	nts			Fina	nnce with I Budget ositive
	Original	Final Actual		Actual	(Ne	gative)	
Revenues:							
Municipal income taxes	\$ 8,358,147	\$	9,724,113	\$	9,725,161	\$	1,048
Property and other taxes	1,193,026		1,388,001		1,388,151		150
Other local tax	1,011,281		1,176,553		1,176,680		127
Charges for services	276,911		322,166		322,201		35
Licenses and permits	217,377		252,903		252,930		27
Fines and forfeitures	32,694		38,038		38,041		3
Intergovernmental	634,695		738,422		738,502		80
Investment income	556,031		646,902		646,972		70
Rental income	5,672		6,600		6,600		-
Other	 13,204		15,361		15,363		2
Total revenues	 12,299,038		14,309,059		14,310,601		1,542
Expenditures:							
Current:							
General government	2,185,825		2,447,659		2,447,659		-
Security of persons and property	4,740,085		5,307,889		5,307,889		-
Transportation	1,733,493		1,941,144		1,941,144		-
Community envioronment	974,146		1,090,837		1,090,837		-
Total expenditures	9,633,549		10,787,529		10,787,529		-
Excess of revenues							
over expenditures	 2,665,489		3,521,530		3,523,072		1,542
Other financing sources (uses):							
Transfers in	1,601		1,863		1,863		-
Transfers out	(2,660,413)		(2,979,400)		(2,979,400)		-
Advances in	171,887		199,978		200,000		22
Total other financing sources (uses)	(2,486,925)		(2,777,559)		(2,777,537)		22
Net change in fund balance	178,564		743,971		745,535		1,564
Fund balance at beginning of year	4,334,347		4,334,347		4,334,347		-
Prior year encumbrances appropriated	 316,539		316,539		316,539		<u>-</u>
Fund balance at end of year	\$ 4,829,450	\$	5,394,857	\$	5,396,421	\$	1,564

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE PARAMEDIC LEVY FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

	Budgeted	l Amoui	ıts		Fin	iance with al Budget Positive
	Original Final		Actual		(Negative)	
Revenues:	 			 		
Property and other taxes	\$ 641,296	\$	736,430	\$ 673,916	\$	(62,514)
Intergovernmental	29,233		33,570	30,720		(2,850)
Total revenues	670,529		770,000	704,636		(65,364)
Expenditures:						
Current:						
General government	13,522		13,074	13,074		-
Security of persons and property	524,188		506,850	506,850		-
Capital outlay	97,815		94,580	94,580		-
Total expenditures	 635,525		614,504	 614,504		-
Net change in fund balance	35,004		155,496	90,132		(65,364)
Fund balance at beginning of year	135,339		135,339	135,339		-
Prior year encumbrances appropriated	 81,216		81,216	 81,216		
Fund balance at end of year	\$ 251,559	\$	372,051	\$ 306,687	\$	(65,364)

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31,2007

	<b>Business Type Activities - Enterprise Funds</b>							
					Other			
	Water		Sewer		onmajor		Total	
Assets:								
Current Assets:  Equity in pooled cash and cash equivalents  Receivables (net of allowance for uncollectibles):	\$ 3,178,364	\$	2,885,609	\$	316,354	\$	6,380,327	
Accounts	523,090 34,592		350,409 37,750		- 3,979		873,499 76,321	
Due from other governments	12,705		36,885 11,550 6,271		-		36,885 24,255 6,271	
Total current assets	3,748,751		3,328,474		320,333		7,397,558	
							, , ,	
Noncurrent Assets: Capital assets:								
Land and construction in progress	271,137		1,389,302		2,190		1,662,629	
Depreciable capital assets, net	7,778,753		27,378,396		86,680	-	35,243,829	
Total capital assets	8,049,890		28,767,698	-	88,870	-	36,906,458	
Total noncurrent assets	8,049,890		28,767,698		88,870		36,906,458	
Total assets	11,798,641		32,096,172		409,203		44,304,016	
Liabilities: Current Liabilities:								
Accounts payable	135,192		60,375		472		196,039	
Contracts payable	-		36,885		-		36,885	
Accrued wages and benefits	8,232		11,431		513		20,176	
Due to other governments	18,644		23,080		1,049		42,773	
Capital lease obligations.	-		33,235		-		33,235	
G.O. bonds payable - current	10,000		42,228 40,000		-		42,228 50,000	
OWDA loans payable - current	10,000		517,747		-		517,747	
Total current liabilities	172,068		764,981		2,034		939,083	
Long-term liabilities:	4.7.700		10.750				26.222	
Compensated absences	15,580		10,752		-		26,332	
Capital lease obligations.	-		109,313		-		109,313	
G.O. bonds payable	150,000		466,289 297,500		-		466,289 447,500	
OWDA loans payable	150,000		6,343,602		_		6,343,602	
Total long-term liabilities	165,580		7,227,456				7,393,036	
Town long term incomines	100,000		7,227,130			-	1,373,030	
Total liabilities	337,648		7,992,437		2,034		8,332,119	
Net assets:								
Invested in capital assets, net of related debt	7,889,890		20,924,055		88,870		28,902,815	
Unrestricted	3,571,103		3,179,680		318,299		7,069,082	
Total net assets	\$ 11,460,993	\$	24,103,735	\$	407,169	\$	35,971,897	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

	Business-Type Activities - Enterprise Funds							
			Other					
	Water	Sewer	Nonmajor	Total				
Operating revenues:								
Charges for services	2,728,535	1,690,318	22,024	4,440,877				
Other	485	11,930	4,369	16,784				
Total operating revenues	2,729,020	1,702,248	26,393	4,457,661				
Operating expenses:								
Personal services	598,286	644,278	37,411	1,279,975				
Contract services	1,896,488	693,802	-	2,590,290				
Materials and supplies	99,886	255,554	9,728	365,168				
Depreciation	236,402	721,637	5,067	963,106				
Other	2,942	62		3,004				
Total operating expenses	2,834,004	2,315,333	52,206	5,201,543				
Operating loss	(104,984)	(613,085)	(25,813)	(743,882)				
Nonoperating revenues (expenses):								
Interest expense and fiscal charges	-	(316,371)	_	(316,371)				
Loss on disposal of capital assets	(600)	-	_	(600)				
Interest revenue	142,008	150,266	16,004	308,278				
Total nonoperating revenues (expenses)	141,408	(166,105)	16,004	(8,693)				
Net income (loss) before contributions and transfers	36,424	(779,190)	(9,809)	(752,575)				
Capital contributions	817,300	1,997,316	_	2,814,616				
Transfers in	-	150,000	_	150,000				
Transfers out	(223,395)			(223,395)				
Changes in net assets	630,329	1,368,126	(9,809)	1,988,646				
Net assets at beginning of year (restated)	10,830,664	22,735,609	416,978	33,983,251				
Net assets at end of year	\$ 11,460,993	\$ 24,103,735	\$ 407,169	\$ 35,971,897				

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

	Business-Type Activities - Enterprise Funds						
		, , , , , , , , , , , , , , , , , , ,	Other	_			
	Water	Sewer	Nonmajor	Total			
Cash flows from operating activities:							
Cash received from customers	\$ 2,670,892	\$ 1,659,818	\$ 22,024	\$ 4,352,734			
Cash received from other operations	485	11,930	4,369	16,784			
Cash payments for personal services	(612,168)	(629,085)	(37,391)	(1,278,644)			
Cash payments for contract services	(1,890,634)	(735,244)	-	(2,625,878)			
Cash payments for materials and supplies	(97,427)	(261,398)	(10,674)	(369,499)			
Cash payments for other expenses	(3,217)	(62)	-	(3,279)			
Net cash provided by (used in) operating activities .	67,931	45,959	(21,672)	92,218			
Cash flows from noncapital financing activities:							
Cash received from operating grants	-	450,000	-	450,000			
Cash payments from other funds	135,000	-	-	135,000			
Cash payments to other funds	(235,000)	(100,000)	-	(335,000)			
Cash received from transfers in	-	150,000	_	150,000			
Cash payments for transfers out	(223,395)			(223,395)			
Net cash provided by (used in) noncapital							
financing activities	(323,395)	500,000		176,605			
Cash flows from capital and related							
financing activities:							
Loan issue	-	113,115	-	113,115			
Principal payments on OWDA loans	-	(497,530)	-	(497,530)			
Principal payments on OPWC loans	(10,000)	(25,000)	-	(35,000)			
Principal payments on G.O. bonds	-	(40,450)	-	(40,450)			
Principal payments on capital lease obligation	-	(39,892)	-	(39,892)			
Acquisition of capital assets	(143,984)	(1,720,430)	(15,771)	(1,880,185)			
Interest and fiscal charges		(315,348)		(315,348)			
Net cash used in capital and							
related financing activities	(153,984)	(2,525,535)	(15,771)	(2.605.200)			
related infancing activities	(133,964)	(2,323,333)	(13,771)	(2,695,290)			
Cash flows from investing activities:							
Interest received	136,717	149,669	14,813	301,199			
Net cash provided by investing activies	136,717	149,669	14,813	301,199			
Net (decrease) in cash and cash equivalents	(272,731)	(1,829,907)	(22,630)	(2,125,268)			
Cash and cash equivalents at beginning of year	3,451,095	4,715,516	338,984	8,505,595			
Cash and cash equivalents at end of year	\$ 3,178,364	\$ 2,885,609	\$ 316,354	\$ 6,380,327			
Cash and cash equivalents at the of year	Ψ 3,170,304	Ψ 2,000,000	Ψ 310,334	φ 0,300,321			

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007

		Busii	ness-	Type Activit	ies - l	Enterprise F	und	S
		Water Sewer		Sewer	Other Nonmajor		Total	
Reconciliation of operating loss to net cash provided by (used in) operating activities:								
Operating loss	\$	(104,984)	\$	(613,085)	\$	(25,813)	\$	(743,882)
Adjustments: Depreciation		236,402		721,637		5,067		963,106
Changes in assets and liabilities:								
Increase in accounts receivable		(57,643)		(30,500)		-		(88,143)
Increase in prepayments		(605)		(550)		-		(1,155)
Increase (decrease) in accounts payable		10,525		(44,608)		(824)		(34,907)
Increase in accrued wages and benefits		777		5,920		79		6,776
Increase (decrease) in due to other governments		(3,588)		6,737		(181)		2,968
Increase (decrease) in compensated absences payable .		(12,953)		408				(12,545)
Net cash provided by (used in) operating activities	\$	67,931	\$	45,959	\$	(21,672)	\$	92,218

#### **Non Cash Transactions**

During 2007, the Water and Sewer funds purchased capital assets on account of \$5,960 and \$34,931. During 2006, the Water and Sewer funds had purchased capital assets on account of \$16,384 and \$27,923.

The Water and Sewer funds received \$817,300 and \$1,997,316 in capital contributions.

The Sewer fund borrowed \$182,440 under capital lease in 2007. During 2007, the Sewer fund purchased capital assets on account of \$36,885 through OPWC loan proceeds reported as an intergovernmental receivable at December 31, 2007.

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUND DECEMBER 31, 2007

	Agency				
Assets:					
Equity in pooled cash and cash equivalents	\$	685,915			
Receivables:					
Real and other taxes		9,799			
Accounts		3,960			
Total assets	\$	699,674			
Liabilities:					
Accounts payable	\$	18,706			
Due to others		680,815			
Due to other governments		153			
Total liabilities	\$	699,674			

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Aurora, Ohio (the "City") operates as a Home Rule City in accordance with Article XVIII of the Ohio Constitution under a Mayor - Council form of government.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise funds, subject to this same limitation. The City has elected not to apply these FASB Statements and Interpretations. The City's significant accounting policies are described below.

#### A. Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City, this includes police and fire protection, parks and recreation, water and sewer service, street maintenance and repairs, and general administrative services.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organizations; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

#### B. Basis of Presentation - Fund Accounting

The City's financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for services. Operating expenses for the enterprise funds include personnel and other expenses related to sewer and water operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

The agency funds do not report a measurement focus as they do not report operations.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Fire Paramedic Levy Fund</u> - This fund accounts for tax monies and expenditures related to fire activities.

<u>Debt Service Fund</u> - The debt service fund is used to account for monies used for the purpose of retiring principal and interest on debt.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

<u>Enterprise Funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water</u> - The water fund accounts for the purchase of water from Portage County and distributes and bills residents and commercial users located within the City.

<u>Sewer</u> - The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

The nonmajor enterprise funds are used to account for cemetery and perpetual care operations.

**Fiduciary Funds** - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City has several agency funds.

### D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

# E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and agency funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within forty-five days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (see Note 6). Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Income taxes are collected by the Regional Income Tax Agency ("RITA") and remitted to the City net of collection costs on the tenth working day of the month following collection. Revenues are susceptible to accrual and are so recorded at year-end (see Note 6.B.). These revenues are designated by City Council for use in the general fund and capital improvement fund. All collection costs and related income retained are reflected in the general fund.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, interest, and grants.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Unearned Revenue and Deferred Revenue* - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2007, but which were levied to finance year 2008 operations, and other revenues received in advance of the fiscal year for which they were intended to finance, have been recorded as unearned revenue. Income taxes and special assessments not received within the available period, grants and entitlements received before the eligibility requirements are met, and delinquent property taxes due at December 31, 2007, are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### F. Budgetary Process

The City follows these procedures in establishing and legally adopting the budgetary information for the general, special revenue and capital projects funds:

The Administration prepares the annual budget and submits it to the City Council for adoption. This budget is based upon estimated receipts and expenditures, including encumbrances.

Prior to holding a public hearing on the proposed budget, it is made available for review at the office of the Finance Director.

City Council holds a public hearing on the proposed budget.

City Council adopts the budget, on a total fund basis, for the following year by ordinance on or before July 15 of each year.

After adoption, the budget is certified to the County Budget Commission by July 20 for the period January 1 to December 31 of the following year. The Commission conducts another hearing and determines if the budget fairly represents the needs of the City.

The Commission certifies its actions to the City by September 1. As part of this examination, the City receives the official certificate of estimated resources which projects receipts of each fund.

The City accepts and levies the Commission's estimated necessary tax rate for the ensuing tax year. Their acceptance must be certified to the County Auditor by October 1.

On or about January 1, the Finance Director files an amendment to the certificate of estimated resources and expenditures to include the fund balances at the end of the preceding year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

A temporary appropriation measure may be passed by City Council on or before January 1 for the period January 1 to March 31. An annual appropriation measure must be passed by April 1 for the period January 1 to December 31. The level at which expenditures cannot legally exceed appropriation is at the fund, department and object level for all funds. The budgeted amounts by department or expenditure category reflected in the financial statements and supplemental schedules include this initial appropriation measure and all revisions thereto for the year, as described below.

The Finance Director is authorized to transfer budgeted amounts within expenditure categories within any department; however, all other transfers or other revisions that affect the total appropriation measure for any fund must be authorized by City Council.

At the close of each fiscal year, the unencumbered balance of each appropriation lapses reverts to the fund from which it was appropriated, and is subject to future appropriation.

#### G. Cash and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During fiscal year 2007, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio).

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2007.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2007 amounted to \$533,900 which includes \$282,046 assigned from other City funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

An analysis of the City's investment account at year-end is provided in Note 4.

# H. Materials and Supplies Inventory

Inventory is stated at cost (first-in, first-out) in the governmental fund types, and at the lower of cost (first-in, first-out) or market in the proprietary fund. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and expenses in the proprietary funds when used.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$2,000. The City's infrastructure consists of roads, storm sewers, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method with one-half year convention and a 5% salvage value over the following useful lives:

	Estimated Lives		
<u>Description</u>	Government-Type	Business-Type	
Land improvements	15 to 30 years	15 to 30 years	
Buildings	45 years	45 years	
Machinery and equipment	5 to 20 years	5 to 20 years	
Infrastructure	15 to 30 years	-	
Roads	25 to 50 years	-	
Water lines		45 to 55 years	
Sewer lines	-	45 to 55 years	
Stormwater lines	-	45 to 55 years	

#### J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees wage rates at year end, taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for employees after 10 years of service with the City.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### K. Prepaid Items

Payments made to vendors for services that will benefit beyond December 31, 2007, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditures/expense in the year in which the services are consumed.

### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, loans and capital leases are recognized as a liability on the governmental fund financial statements when due.

### M. Unamortized Issuance Costs/Bond Premium and Discount/Accounting Gain or Loss

On government-wide financial statements, bond issuance costs are deferred and amortized over the term of the bonds using the straight line method. Unamortized bond issuance costs are reported as a separate line item on the statement of net assets.

Bond premiums and discounts are deferred and amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt reported in the government-wide financial statements and in the proprietary funds, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as an addition to or reduction from the face amount of the new debt.

On the governmental fund financial statements, issuance costs and bond premiums and discounts are recognized in the current period. The reconciliation between the bonds face value and the amount reported on the statement of net assets is presented in Note 9.

### N. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "due from/to other funds." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### O. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# P. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources restricted to capital acquisition and construction. During 2007, the sewer and water enterprise funds received \$2,814,616 in capital contributions which consisted of assets purchased by governmental funds.

#### Q. Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditures. As a result, encumbrances, materials and supplies inventory, prepayments, and debt service are recorded as a reservation of fund balance in the governmental fund financial statements.

#### R. Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

# S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2007.

### T. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes consist primarily of permissive taxes, motor vehicle taxes and programs to enhance the security of persons and property and the general government.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

### A. Prior Period Adjustments

A prior period adjustment is required to restate the fund balance/net assets of the general fund and the water and sewer enterprise funds for an interfund loan receivable/payable at December 31, 2006 that was actually repaid in the prior year. The repayment was recorded as a transfer rather than as an advance (loan repayment) in the prior year.

In addition, a prior period adjustment is required to restate the net assets of the governmental and business-type activities and the sewer enterprise fund at December 31, 2006 for OPWC loans that were previously not reported in the prior year.

The prior period adjustments had the following effect on the City's general fund balance, net assets of the water and sewer enterprise funds and the net assets of the governmental activities and business-type activities as previously reported:

	Governmental				
	Funds	Enterpris	se Funds	Governmental	Business-type
	General	Water	Sewer	Activities	Activities
Fund balance/net assets as previously reported	\$ 5,926,317	\$ 10,930,664	\$ 23,048,109	\$ 59,122,313	\$ 34,395,751
Adjustment for interfund loans	200,000	(100,000)	(100,000)	200,000	(200,000)
Adjustment for OPWC loans			(212,500)	(129,836)	(212,500)
Restated fund balance/net assets at January 1, 2007	\$ 6,126,317	\$ 10,830,664	\$ 22,735,609	\$59,192,477	\$ 33,983,251

# **B.** Change in Accounting Principles

For 2007, the City has implemented GASB Statement No. 48 "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues". GASB Statement No. 48 established criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 had no effect on the financial statements of the City.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State Statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim moneys are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Finance Director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on Hand

At year-end, the City had \$1,985 in undeposited cash on hand which is included on the financial statements of the City as part of "Equity in Pooled Cash and Cash Equivalents."

### **B.** Deposits with Financial Institutions

At December 31, 2007, the carrying amount of all City deposits was \$20,303,168. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2007, \$19,688,017 of the City's bank balance of \$20,488,017 was exposed to custodial risk as discussed below, while \$800,000 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City.

#### C. Investments

As of December 31, 2007, the City had the following investments and maturities:

			Investment	
			<u>Maturities</u>	
			6	months or
Investment type	_1	Fair Value	_	less
STAR Ohio	\$	1,941,276	\$	1,941,276
	\$	1,941,276	\$	1,941,276

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State Law, the City's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAA money market rating.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Concentration of Credit Risk: The City places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2007:

Investment type	Fair Value		% to Total
STAR Ohio	\$	1,941,276	100.00%
Total	\$	1,941,276	100.00%

### D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of December 31, 2007:

Cash and Investments per footnote	
Carrying amount of deposits	\$ 20,303,168
Investments	1,941,276
Cash on hand	1,985
Total	\$ 22,246,429
Cash and investments per Statement of Net Assets	

Governmental activiti	es	\$ 15,180,187
Business-type activitie	es	6,380,327
Agency funds		685,915
Total		\$ 22,246,429

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended December 31, 2007, consisted of the following, as reported on the fund financial statements:

Transfers from general fund to:	
Sewer fund	\$ 150,000
Nonmajor governmental funds	2,829,400
Total	\$ 2,979,400
Transfers from nonmajor governmental fund to:	
General fund	\$ 1,863
Nonmajor governmental funds	515,000
Total	\$ 516,863
Transfers from water fund to:	
Nonmajor governmental funds	\$ 223,395

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated on the government-wide financial statements. Transfers between governmental funds and enterprise funds (business-type activities) are reported as transfers on the statement of activities.

**B.** Due from/to other funds consisted of the following at December 31, 2007, as reported on the fund financial statements:

Receivable Fund	Payable Fund	_ <u>A</u>	mount
General fund	Nonmajor governmental funds	\$	29,505

Amounts due from/to other funds represent unclaimed monies collected and due to the general fund.

Amounts due from/to other funds between governmental funds are eliminated on the government-wide financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 6 - RECEIVABLES**

Receivables at December 31, 2007, consisted primarily of municipal income taxes, property and other taxes, special assessments, accounts, interest and intergovernmental receivables arising from grants, entitlements, and shared revenues. All receivables are deemed collectible in full.

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant.

# A. Property Taxes

Property taxes include amounts levied against all real, public utility and tangible personal property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. The last revaluation was completed in 2003. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2007 public utility property taxes became a lien December 31, 2006, are levied after October 1, 2007, and are collected in 2008 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

Tangible personal property tax revenues received in 2007 (other than public utility property) represent the collection of 2007 taxes. Tangible personal property taxes received in 2007 were levied after October 1, 2006, on the true value as of December 31, 2006. Tangible personal property tax is being phased out - the assessment percentage for property, including inventory, is 12.5% for 2007. This percentage will be reduced to 6.25% for 2008 and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the City due to the phasing out of the tax. In calendar years 2007-2010, the City will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The County Treasurer collects property taxes on behalf of all taxing cities in the County, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2007 was \$8.96 per \$1,000 of assessed value.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# **NOTE 6 – RECEIVABLES - (Continued)**

The assessed values of real and tangible personal property upon which 2007 property tax receipts were based are as follows:

Real property tax	\$ 596,166,490
Public utility tangible personal property	7,083,660
Tangible personal property	11,342,165
Total assessed valuation	\$ 614,592,315

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is 9.05% (9.05 mills) of assessed value.

# **B.** Municipal Income Taxes

The City levies an income tax of 2% on substantially all income earned within the City with a 100% credit allowed for income taxed paid to other municipalities. Collection fees charged by RITA of \$313,261 in 2007 are reflected in the financial statements as general government expenditures in the general fund. See Note 2.E (Revenue Recognition) for distribution of income taxes by fund.

# C. Intergovernmental Receivables

A summary of the principal items of intergovernmental receivables (due from other governments) follows:

Governmental Activities	 Amounts
Local government and revenue assistance	\$ 29,448
Homestead and rollback	188,955
State income tax	139,896
Gasoline and excise tax	291,524
Motor vehicle license fees	56,168
Permissive motor vehicle license tax	58,322
County fines and forfeitures	1,737
State grant	89,865
State sales tax	 44,430
Total	\$ 900,345

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# **NOTE 7 - CAPITAL ASSETS**

**A.** Governmental activities: capital asset activity for the year ended December 31, 2007, was as follows:

	Balance			Balance
<b>Governmental Activities:</b>	12/31/06	Additions	Deductions	12/31/07
Capital assets, not being depreciated:				
Land	\$ 29,387,888	\$ 1,493,523	\$ -	\$ 30,881,411
Construction in progress	595,954	719,114	(130,271)	1,184,797
Total capital assets, not being				
depreciated	29,983,842	2,212,637	(130,271)	32,066,208
Capital assets, being depreciated:				
Land improvements	854,693	210,598	-	1,065,291
Buildings and improvements	12,815,857	74,900	(2,658)	12,888,099
Equipment	6,164,340	738,061	(324,623)	6,577,778
Infrastructure	16,025,331	1,544,087	(482,865)	17,086,553
Total capital assets, being depreciated	35,860,221	2,567,646	(810,146)	37,617,721
Less: accumulated depreciation:				
Land improvements	(272,247)	(43,390)	-	(315,637)
Buildings and improvements	(3,071,244)	(271,182)	168	(3,342,258)
Equipment	(3,324,320)	(427,281)	261,459	(3,490,142)
Infrastructure	(2,584,216)	(333,033)	93,592	(2,823,657)
Total accumulated depreciation	(9,252,027)	(1,074,886)	355,219	(9,971,694)
Total capital assets, being				
depreciated, net	26,608,194	1,492,760	(454,927)	27,646,027
Governmental activities capital assets, net	\$ 56,592,036	\$ 3,705,397	\$ (585,198)	\$ 59,712,235
Depreciation expense was charged to gover	nmental activities	s as follows:		
General government Security of persons and property Transportation Community environment Leisure time activity			\$ 132,625 292,508 549,533 15,634 84,586	
Total depreciation expense - governmental	activities		\$ 1,074,886	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# **NOTE 7 - CAPITAL ASSETS - (Continued)**

**B.** Business-type activities: capital asset activity for the year ended December 31, 2007, was as follows:

<b>Business-Type Activities:</b>	Balance 12/31/06	Additions	<u>Deductions</u>	Balance 12/31/07
Capital assets, not being depreciated:				
Land	\$ 1,253,550	\$ -	\$ -	\$ 1,253,550
Construction in progress	448,782	226,064	(265,767)	409,079
Total capital assets, not being				
depreciated	1,702,332	226,064	(265,767)	1,662,629
Capital assets, being depreciated:				
Land improvements	51,729	20,531	-	72,260
Buildings and improvements	15,134,878	640,320	-	15,775,198
Equipment	992,916	389,376	(11,992)	1,370,300
Infrastructure	25,497,239	3,900,186		29,397,425
Total capital assets, being depreciated	41,676,762	4,950,413	(11,992)	46,615,183
Less: accumulated depreciation:				
Land improvements	(4,415)	(2,904)	-	(7,319)
Buildings and improvements	(3,698,316)	(326,121)	_	(4,024,437)
Equipment	(662,628)	(58,632)	11,392	(709,868)
Infrastructure	(6,054,281)	(575,449)		(6,629,730)
Total accumulated depreciation	(10,419,640)	(963,106)	11,392	(11,371,354)
Total capital assets, being depreciated, net	31,257,122	3,987,307	(600)	35,243,829
Business-type activities capital assets, net	\$ 32,959,454	\$ 4,213,371	\$ (266,367)	\$ 36,906,458

Depreciation expense was charged to the enterprise funds as follows:

# **Business-type activities**

Water	\$	236,402
Sewer		721,637
Other Nonmajor		5,067
Total depreciation expense - business-type activities	\$	963,106
Total deprovement inputes admites type detrities	Ψ	, 55,100

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 8 - CAPITAL LEASES**

In a prior year, the City entered into a capital lease agreement for copier equipment. The copier equipment was been capitalized in the governmental activities. During 2007, the City entered into a capital lease agreement for a sewer cleaner. The sewer cleaner has been capitalized on a basis of one-third in the heavy equipment replacement fund (a non-major governmental fund) and two-thirds in the sewer fund, because the asset will be used by both funds. These lease agreements meet the criteria of a capital lease as defined by FASB Statement No. 13 "Accounting for Leases", which defines a capital lease as one which transfers benefits and risks of ownership to the lessee.

The amount in governmental activities of \$116,481 represents the present value of the minimum lease payments at the time of acquisition, and the amount of \$182,440 represents the present value of the minimum lease payments at the time of acquisition for the sewer fund. As of December 31, 2007, accumulated depreciation was \$12,078 in governmental activities, resulting in a carrying value of \$104,403. A corresponding liability was recorded in the governmental activities long-term obligations. As of December 31, 2007, accumulated depreciation was \$9,122 in the sewer fund, resulting in a carrying value of \$173,318. A corresponding liability was recorded in the sewer fund. Principal payments in fiscal year 2007 totaled \$24,398 in governmental activities and \$39,892 in the sewer enterprise fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease agreements and the present value of the minimum lease payments as of December 31, 2007:

		Governme	Er	Enterprise		
			N	onmajor		
Year Ended December 31	_ (	General	Gov	<u>ernmental</u>		Sewer
2008	\$	8,520	\$	20,000	\$	39,892
2009		8,520		20,000		39,892
2010		8,520		20,000		39,893
2011		3,442		20,000		39,892
Total		29,002		80,000		159,569
Less: amount representing interest		(10,870)		(8,534)		(17,021)
Present value of net minimum lease payments	\$	18,132	\$	71,466	\$	142,548

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# **NOTE 9 - LONG-TERM OBLIGATIONS**

Long-term bonds and loans outstanding for the governmental and business-type activities at December 31, 2007 included the following:

Purpose (Description) Governmental Activities Voted general obligation bonds	Principal Original Issuance	Interest Rate	Date of Final Installment	I _	Amount Balance at 12/31/07
to be repaid by property tax revenues: Land acquisition improvement Various purpose refunding bonds, Series 2005 (Unlimited Tax Bonds)	\$ 6,500,000 2,090,000	2.00-5.125% 3.00-5.00%	December 1, 2027 December 1, 2009	\$	5,655,000 1,390,000
Total voted debt				\$	7,045,000
Unvoted general obligation bonds: Various purpose Series 1998 Various purpose refunding bonds,	9,000,000	3.75-4.90%	December 1, 2008	\$	419,106
Series 2005 (Limited Tax Bonds)	4,910,826	3.00-5.00%	December 1, 2018		4,837,938
Total unvoted debt				\$	5,257,044
Long-term loans payable: OWPC Loan - CG19G Hartman farm purchase Total long-term loans	150,000 1,740,000	0.00% 4.00%	January 1, 2017 December 31, 2008	\$	142,500 239,816 382,316
Total governmental activities bonds and loans	<b>S</b>			\$	12,684,360
Business-Type Activities Unvoted general obligations bonds: Various purpose Series 1998 Various purpose refunding bonds Series 2005 (Limited Tax Bonds)	479,175	3.75-4.90% 3.00-5.00%	,	\$	40,894 472,061
Total unvoted debt				\$	512,955
Long-term loans payable: OWDA loans to be repaid from user fees:					
Central wastewater treatment facility	10,762,206	3.98-4.04%	January 1, 2021	\$	6,861,349
OWPC loans: Weston Woods sanitary sewer CC sanitary sewer improvement project SR 43/SR 306 waterline	150,000 212,500 200,000	0.00%	July 1, 2017 January 1, 2015 January 1, 2024		150,000 187,500 160,000
Total long-term loans			•	\$	7,358,849
Total business-type activities bonds and loans				\$	7,871,804
Total bond and loans				\$	20,556,164

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

Long-term obligations of governmental and business-type activities at December 31, 2006 have been restated to include OPWC loans that were previously not reported (see Note 3). The changes in the City's long-term obligations during the year consist of the following:

Governmental Activities	_	Balance 12/31/06	Re	<u>estatement</u>	_	Restated Balance 12/31/06	_	Issued	_	Retired	_	Balance 12/31/07	_	Amounts Due in One Year
Special assessment bonds	\$	140.000	\$	_	\$	140.000	\$		\$	(140,000)	•		\$	
General obligation bonds	Ψ	13,546,595	Ψ	_	Φ	13,546,595	Ψ	_	Ψ	(1,244,551)	Ψ	12,302,044	φ	1,297,773
Loans payable		470,977		129,836		600,813		20,164		(238,661)		382,316		254,816
				129,630		,				( / /				· · · · · ·
Capital lease		22,530		-		22,530		91,466		(24,398)		89,598		21,428
Compensated absences		536,594	_		_	536,594	_	90,251	_	(12,984)	_	613,861	_	11,712
Total governmental														
long-term liabilities	\$	14,716,696	\$	129,836	\$	14,846,532	\$	201,881	\$	(1,660,594)		13,387,819	\$	1,585,729
													-	
			A	dd: Unamo	ritiz	ed premium on	bon	d issue				252,811		
						nount on refund						(286,413)		
						the statement of	_				\$	13,354,217		
			10	nai reported	OII	the statement o	1 110	i asseis			Ψ	13,301,217		
Business-Type Activities														
General obligation bonds	\$	,	\$	-	\$	553,405	\$	-	\$	(40,450)	\$	512,955	\$	42,228
OWDA loans		7,358,879		-		7,358,879		-		(497,530)		6,861,349		517,747
OPWC loans		170,000		212,500		382,500		150,000		(35,000)		497,500		50,000
Capital lease		20.055		-		-		182,440		(39,892)		142,548		33,235
Compensated absences		38,877	_	<u> </u>	_	38,877	_		_	(12,545)	_	26,332	_	
Total business-type														
long-term liabilities	\$	8,121,161	\$	212,500	\$	8,333,661	\$	332,440	\$	(625,417)		8,040,684	\$	643,210
						ed premium on						20,660		
			Le	ess: Deferre	d an	nount on refund	ling					(25,098)		
			To	otal reported	on	the statement of	f ne	t assets			\$	8,036,246		

Capital lease obligations are described in Note 8.

Compensated absences will be paid from the fund from which the employee is paid. For governmental activities, this is primarily the general fund. For business-type activities, this is the water and sewer fund.

#### Refunding Bonds

On May 19, 2005, the City issued \$5,390,000 general obligation various purpose refunding bonds. The bonds bear interest at rates ranging from 3.00 percent to 5.00 percent per annum and mature in various installments through December 1, 2018. The proceeds of the bonds were used to advance refund a portion of the City's governmental-activities and enterprise funds various purpose 1998 general obligation bonds by purchasing SLGS that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of the refunded debt. The amounts refunded were \$4,769,540 and \$465,460, in the governmental activities and business-type activities, respectively. The refunded bonds were not included in the City's outstanding debt since the City has satisfied its obligations through the advance refunding and the assets held in trust as a result of the advance refunding are not included in the accompanying financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price exceeded the net carrying amount of the old debt by \$320,173 in governmental activities and \$31,165 in the enterprise funds. The City also received a premium on the issue allocated to governmental-activities and enterprise funds in the amounts of \$262,923 and \$25,654 respectively. These amounts are being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued.

The bond issue also resulted in \$155,000 in new money which the City used to help pay costs incurred related to the refunding.

On May 19, 2005, the City issued \$2,090,000 in general obligation various purpose refunding bonds to currently refund the callable portion of the Westerly wastewater treatment plant facilities bond (principal \$2,381,516). The refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net assets. The principal balance of the general obligation various purpose refunding bonds at December 31, 2007 was \$1,390,000.

The reacquisition price exceeded the net carrying amount of the old debt by \$77,788. The City also received a premium on the issue in the amount of \$111,830. These amounts are being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued.

### Future Debt Service Requirements

Remaining commitments under these bonds and loans are as follows for governmental activities:

	G. O. Bonds Loans											
Year	 Principal		Interest	_	Total	_F	rincipal	I	nterest	_	Total	
2008	\$ 1,297,773	\$	573,510	\$	1,871,283	\$	254,816	\$	9,594	\$	264,410	
2009	1,296,328		509,234		1,805,562		15,000		-		15,000	
2010	604,995		454,393		1,059,388		15,000		-		15,000	
2011	628,217		433,218		1,061,435		15,000		-		15,000	
2012	651,884		410,830		1,062,714		15,000		-		15,000	
2013 - 2017	3,755,634		1,574,827		5,330,461		67,500		-		67,500	
2018 - 2022	2,117,214		765,533		2,882,747		-		-		-	
2023 - 2027	 1,949,999	_	310,064		2,260,063	_		_		_		
Total	\$ 12,302,044	\$	5,031,609	\$	17,333,653	\$	382,316	\$	9,594	\$	391,910	

Remaining commitments under these bonds and loans are as follows for business-type activities:

			G.	O. Bonds		OWDA Loans					_	О	OPWC Loans				
Year	I	Principal		Interest	 Total	_	Principal	-	Interest	_	Total	F	rincipal	In	terest	_	Total
2008	\$	42,228	\$	22,884	\$ 65,112	\$	517,747	\$	270,581	\$	788,328	\$	50,000	\$	_	\$	50,000
2009		38,672		20,488	59,160		538,785		249,543		788,328		50,000		-		50,000
2010		40,005		19,232	59,237		560,679		227,649		788,328		50,000		-		50,000
2011		41,783		17,832	59,615		583,462		204,866		788,328		50,000		-		50,000
2012		43,116		16,369	59,485		607,171		181,157		788,328		50,000		-		50,000
2013 - 2017		249,365		49,617	298,982		3,375,850		525,020		3,900,870		187,500		-		187,500
2018 - 2022		57,786		2,311	60,097		677,655		47,973		725,628		50,000		-		50,000
2023					 	_		_				_	10,000				10,000
Total	\$	512,955	\$	148,733	\$ 661,688	\$	6,861,349	\$	1,706,789	\$	8,568,138	\$	497,500	\$		\$	497,500

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

### Legal Debt Margin

The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of the property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin exceeds tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2007, the City's total debt margin was \$61,118,402 and the unvoted debt margin was \$33,565,303.

### **NOTE 10 - COMPENSATED ABSENCES**

Vacation leave is earned at rates, which vary depending upon length of service and standard work week. Vacation leave cannot be accumulated and must be used or will be lost at the end of each year. City employees are paid for earned, unused vacation leave at the time of termination of employment.

A permanent full-time employee working a normal forty-hour average workweek shall accrue sick leave at the rate of 1.25 work days or ten hours for each full calendar month of service. There is no limit as to the accumulation of sick leave days. Upon retirement from the City, each employee working a normal forty-hour workweek shall receive the lesser of sixty working days of pay or a formula established by the City's employee manual. Employees working a twenty four hours per week earn sick leave at a rate of fourteen hours for each full calendar month of service.

#### NOTE 11 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City contracted with Municipal Insurance Alliance (HCC Companies) for general liability and excess general liability coverage for \$1,000,000 and \$4,000,000 respectively.

Law enforcement liability is provided by HCC with a \$5,000 deductible for \$5,000,000 in coverage for each person/occurrence. Vehicles are also covered by HCC and hold a \$250 deductible for comprehensive and a \$500 deductible for collision, except for fire department vehicles which carry a \$500 deductible for comprehensive and \$1,000 deductible for collision. Automobile liability has \$5,000,000 combined single limit of liability.

Workers' Compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative costs.

The City provides a self-funded health insurance program with claims processed by Business Administrators and Consultants, Inc., on behalf of the City. The City uses the general fund to account for its risk financing and the claims liabilities are reflected within the general fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 11 - RISK MANAGEMENT - (Continued)**

As an integral part of the health insurance program, a reinsurance policy has been purchased covering claims in excess of \$40,000 per individual per year up to a maximum of \$1,000,000 per individual per lifetime. Settled claims have not exceeded the commercial coverage limits in any of the past three fiscal years.

Total contributions to the program during 2007 were \$1,471,663. The claims liability of \$85,571 reported in the general fund at December 31, 2007 is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues," as amended by GASB Statement No. 30 "Risk Financing Omnibus" which requires that a liability for claims be reported if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Changes in the claims liability amount for the last two years are:

	Ва	alance at					
	Ве	eginning	Current		Claims	Ba	lance at
		of Year_	Claims	_	Payment	Enc	d of Year
2007	\$	16,138	\$ (1,402,230)	\$	1,471,663	\$	85,571
2006		68,088	(1,342,080)		1,290,130		16,138

The City continues to carry commercial insurance for other risks of loss, including life insurance and accidental death insurance for most employees. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

# **NOTE 12 - PENSION PLANS**

# A. Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and (vested) employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to established and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### **NOTE 12 - PENSION PLANS - (Continued)**

For the year ended December 31, 2007, the members of all three plans, except those in law enforcement under the Traditional Pension Plan, were required to contribute 9.5% of their annual covered salaries. Members participating in the Traditional Pension Plan that were in law enforcement contributed 10.1% of their annual covered salary. The City's contribution rate for pension benefits for 2007 was 8.85% for the period January 1, 2007 through June 30, 2007 and 7.85% for the period July 1, 2007 through December 31, 2007, except for those plan members in law enforcement and public safety. For those classifications, the City's pension contributions were 12.17% of covered payroll for the period January 1, 2007 through June 30, 2007 and 11.17% of covered payroll for the period July 1, 2007 through December 31, 2007. The Ohio Revised Code provides statutory authority for member and employer contributions. The City's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2007, 2006, and 2005 were \$342,633, \$346,422, and \$347,687, respectively; 90.02% has been contributed for 2007 and 100% has been contributed for 2006 and 2005. The City and plan members did not make any contributions to the member-directed plan for 2007.

#### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0% of their annual covered salary, while the City is required to contribute 19.5% and 24.0% for police officers and firefighters, respectively. The portion of the City's contributions to fund pension obligations was 12.75% for police officers and 17.25% for firefighters. The City's required contributions for pension obligations to OP&F for police officers and firefighters were \$219,860 and \$216,773 for the year ended December 31, 2007, \$187,457 and \$186,524 for the year ended December 31, 2006, and \$173,178 and \$182,895 for the year ended December 31, 2005. The full amount has been contributed for 2006 and 2005. 84.58% for police officers and 83.30% for firefighters has been contributed for 2007 with the remainder being reported as a liability in the respective funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS**

### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides post-employment health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the Traditional Pension or Combined Plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the Member-Directed Plan do not qualify for post-employment health care coverage. The health care coverage provided by OPERS is considered an Other Post-employment Benefit as described in GASB Statement No. 12, "Disclosure of Information on Post-employment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the Traditional Pension or Combined Plans is set aside for the funding of post-employment health care based on authority granted by State statute. The 2007 local government employer contribution rate was 13.85% of covered payroll (17.17% for public safety and law enforcement); 5.00% of covered payroll was the portion that was used to fund health care for the period January 1, 2007 through June 30, 2007 and 6.00% of covered payroll was the portion that was used to fund health care for the period July 1, 2007 through December 31, 2007.

Benefits are advance-funded using the entry age actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2006, include a rate of return on investments of 6.50%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.30% based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate (4.00%) plus an additional factor ranging from .50% to 5.00% for the next eight years. In subsequent years, (nine and beyond) health care costs were assumed to increase at 4.00%.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

The number of active contributing participants in the Traditional Pension and Combined Plans was 374,979 as of December 31, 2007. The City's actual employer contributions for 2007 which were used to fund post-employment benefits were \$225,766. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2006 (the latest information available) were \$12.0 billion. At December 31, 2006 (the latest information available), the actuarially accrued liability and the unfunded actuarial accrued liability were \$30.7 billion and \$18.7 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

#### B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides post-employment health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

### NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)

The health care coverage provided by OP&F is considered an Other Post-employment Benefit as described in GASB Statement No. 12, "<u>Disclosure of Information on Post-employment Benefits other than Pension Benefits by State and Local Government Employers</u>". The Ohio Revised Code provides the authority allowing the OP&F's Board of Trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll, of which 6.75% of covered payroll was applied to the post-employment health care program during 2007. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The City's actual contributions for 2007 that were used to fund post-employment benefits were \$116,318 for police officers and \$84,719 for firefighters. The OP&F's total health care expense for the year ended December 31, 2006 (the latest information available) was \$120.374 million, which was net of member contributions of \$58.533 million. The number of OP&F participants eligible to receive health care benefits as of December 31, 2006 (the latest information available), was 14,120 for police officers and 10,563 for firefighters.

# NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balances - budget and actual (non-GAAP budgetary basis) presented for the general fund and fire paramedic levy fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues and other financing sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses and other financing uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2007

# NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for the general fund and fire paramedic levy fund:

# **Net Change in Fund Balance**

	General	Paramedic evy Fund
Budget basis	\$ 745,535	\$ 90,132
Net adjustment for revenue accruals	138,567	88,765
Net adjustment for expenditure accruals	(285,831)	(13,691)
Net adjustment for other financing sources (uses)	(200,000)	-
Adjustment for encumbrances	434,373	 27,935
GAAP basis	\$ 832,644	\$ 193,141

### **NOTE 15 - CONTINGENCIES**

### A. Grants

The City received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2007.

# B. Litigation

The City is a defendant in several lawsuits, the outcome of which cannot presently be determined. It is the opinion of the City's law director that any judgment against the City resulting from these lawsuits would not have a material adverse effect on the City's financial position.



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Aurora
Portage County
130 South Chillicothe Road
Aurora, Ohio 44202

To the Honorable Mayor and City Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Aurora, Portage County, Ohio (the City) as of and for the year ended December 31, 2007, which collectively comprise the City's basic financial statements and have issued our report thereon dated April 13, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the City's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the City's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

City of Aurora
Portage County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance or other matter that we reported to the City's management in a separate letter dated April 13, 2009.

We intend this report solely for the information and use of the audit committee, management and City Council. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

April 13, 2009



# Mary Taylor, CPA Auditor of State

#### **CITY OF AURORA**

# **PORTAGE COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 12, 2009