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INDEPENDENT ACCOUNTANTS' REPORT

Laurel Township Hocking County 26971 Wildcat Road Rockbridge, Ohio 43149

To the Board of Trustees:

We have audited the accompanying financial statements of Laurel Township, Hocking County, Ohio (the Township), as of and for the years ended December 21, 2002 and 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Laurel Township, Hocking County, as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2003 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Laurel Township Hocking County Independent Accountants' Report Page 2

This report is intended solely for the information and use of the management, the Board of Trustees and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

March 19, 2003

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

| | Govern | | | |
|---|--|------------------------------------|---------------------|--|
| | General | Special Revenue | Capital Projects | Totals (Memorandum Only) |
| Cash Receipts: Local Taxes Intergovernmental Earnings on Investments Other Revenue | \$126,206 17,527 1,499 1,210 | \$62,982 68,678 271 4,205 | \$ 10,000 | \$189,188 96,205 1,770 5,415 |
| Total Cash Receipts | 146,442 | 136,136 | 10,000 | 292,578 |
| Cash Disbursements: Current: General Government Public Safety Public Works Health Conservation - Recreation Capital Outlay | 63,404 240 613 1,800 <u>33,175</u> | 11,183 99,603 18,262 | 10,000 | 63,404 11,423 110,216 1,800 18,262 33,175 |
| Total Cash Disbursements | 99,232 | 129,048 | 10,000 | 238,280 |
| Total Cash Receipts Over/(Under) Cash Disbursements | 47,210 | 7,088 | 0 | 54,298 |
| Other Financing Receipts and (Disbursements): Transfers-In Transfers-Out | (4,000) | 4,000 | | 4,000 (4,000) |
| Total Other Financing Receipts/(Disbursements) | (4,000) | 4,000 | 0 | 0 |
| Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements | 43,210 | 11,088 | 0 | 54,298 |
| Fund Cash Balances, January 1 | 70,528 | 67,395 | 0 | 137,923 |
| Fund Cash Balances, December 31 | <u>\$113.738</u> | \$78.483 | \$0 | \$192.221 |
| Reserve for Encumbrances, December 31 | \$267 | \$1,477 | \$0 | \$1,744 |

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

| | Government | - Totala | | |
|---|--|--|---|--|
| | General | Special Revenue | Totals (Memorandum Only) | |
| Cash Receipts: Local Taxes Intergovernmental Earnings on Investments Other Revenue Total Cash Receipts | \$85,411 27,871 2,950 <u>3,842</u> 120,074 | \$56,700 67,987 922 <u>8,788</u> 134,397 | \$142,111 95,858 3,872 12,630 254,471 | |
| Cash Disbursements: Current: | 50.440 | | 50.440 | |
| General Government Public Safety Public Works Health Conservation - Recreation | 59,116 5,640 613 1,980 | 5,696 111,458 25,514 | 59,116 11,336 112,071 1,980 25,514 | |
| Capital Outlay Total Cash Disbursements | <u> </u> | 25,514 142,668 | 25,000 | |
| Total Cash Receipts Over/(Under) Cash Disbursements | 27,725 | (8,271) | 19,454 | |
| Other Financing Receipts and (Disbursements): Transfers-In Transfers-Out | (4,000) | 4,000 | 4,000 (4,000) | |
| Total Other Financing Receipts/(Disbursements) | (4,000) | 4,000 | 0 | |
| Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements | | | | |
| and Other Financing Disbursements | 23,725 | (4,271) | 19,454 | |
| Fund Cash Balances, January 1 | 46,803 | 71,666 | 118,469 | |
| Fund Cash Balances, December 31 | <u>\$70.528</u> | \$67.395 | <u>\$137.923</u> | |
| Reserve for Encumbrances, December 31 | \$0 | \$608 | \$608 | |

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Laurel Township, Hocking County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, cemetery maintenance and recreation activities. The Township contracts with the Trustees of Good Hope Township to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash

The Township Clerk invests all available funds of the Township in an interest-bearing checking account.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing roads and bridges.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing roads.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction or major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project fund:

Dust Control Fund - This fund receives monies to apply dust control on the roads.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

| | 2002 | | 2001 |
|-----------------|---------------|----|---------|
| Demand deposits | \$ 192,221 | \$ | 137,923 |
| Total deposits | \$ 192,221 | \$ | 137,923 |

Deposits: Deposits are either insured by the Federal Deposit Insurance Corporation of collateralized by securities specifically pledged by the financial institution to the Township.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and 2001 follows:

| 2002 Budgeted vs. Actual Receipts | | | | | | |
|-----------------------------------|------------------------|---------|----------|----------|----|--------|
| | В | udgeted | | Actual | | |
| Fund Type | Type Receipts Receipts | | Receipts | Variance | | |
| General | \$ | 90,000 | \$ | 146,442 | \$ | 56,442 |
| Special Revenue | | 128,600 | | 140,136 | | 11,536 |
| Capital Projects | | 10,000 | | 10,000 | | 0 |
| Total | \$ | 228,600 | \$ | 296,578 | \$ | 67,978 |

| 2002 Budgeted vs. Actual Budgetary Basis Expenditures | | | | | | |
|---|----|-----------|-----|------------|----|---------|
| Appropriation Budgetary | | | | | | |
| Fund Type | A | Authority | Exp | penditures | V | ariance |
| General | \$ | 122,115 | \$ | 103,499 | \$ | 18,616 |
| Special Revenue | | 187,708 | | 130,525 | | 57,183 |
| Capital Projects | | 10,000 | | 10,000 | | 0 |
| Total | \$ | 319,823 | \$ | 244,024 | \$ | 75,799 |

| 2001 Budgeted vs. Actual Receipts | | | | | | | | |
|-----------------------------------|-----------------|---------|----------|---------|----|----------|---|---------|
| | Budgeted Actual | | | | | | | |
| Fund Type | Receipts | | Receipts | | F | Receipts | V | ariance |
| General | \$ | 100,000 | \$ | 120,074 | \$ | 20,074 | | |
| Special Revenue | | 129,150 | | 138,397 | | 9,247 | | |
| Capital Projects | | 10,000 | | 0 | | (10,000) | | |
| Total | \$ | 239,150 | \$ | 258,471 | \$ | 19,321 | | |

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

3. BUDGETARY ACTIVITY (Continued)

| 2001 Budgeted vs. Actual Budgetary Basis Expenditures | | | | | | |
|---|-----------------|---------|----|------------|----|---------|
| Appropriation Budgetary | | | | | | |
| Fund Type | Authority Expen | | | penditures | V | ariance |
| General | \$ | 105,695 | \$ | 96,349 | \$ | 9,346 |
| Special Revenue | | 180,666 | | 143,276 | | 37,390 |
| Capital Projects | | 10,000 | | 0 | | 10,000 |
| Total | \$ | 296,361 | \$ | 239,625 | \$ | 56,736 |

Contrary to Ohio Law, the Township did not request a reduced amended certificate when it became known that actual receipts plus January 1 unencumbered cash would be less than amounts appropriated appropriated in the Dust Control Fund for 2001.

4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. RETIREMENT SYSTEMS

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all employer contributions required through December 31, 2002.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

6. RISK MANAGEMENT

Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, which the General Reinsurance Corporation will reinsure.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31 (the latest information available):

| Casualty Coverage | 2001 | | 2000 |
|-----------------------|------|-------------------------|-------------------------------|
| Assets Liabilities | \$ | 23,703,776 9,379,003 | \$ 22,684,383 8,924,977 |
| Retained Earnings | \$ | 14,324,773 | \$ 13,759,406 |
| Property Coverage | | 2001 | 2000 |
| Assets Liabilities | \$ | 5,011,131 647,667 | \$ 4,156,784 497,831 |
| Retained Earnings | \$ | 4,363,464 | \$ 3,658,953 |

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INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Laurel Township Hocking County 26971 Wildcat Road Rockbridge, Ohio 43149

To the Board of Trustees:

We have audited the accompanying financial statements of Laurel Township, Hocking County, Ohio (the Township), as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated March 19, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that are required to be reported under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as 2002-40737-001.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financial reporting and its operation of ore financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated March 19, 2003.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Laurel Township Hocking County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

March 19, 2003

SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2002-40737-001

Noncompliance Citation

Ohio Rev. Code Section 5705.36 allows all subdivisions to request increased amended certificates of estimated resources and reduced amended certificates upon the determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources. The Township must request a reduced amended certificate when actual receipts plus January 1 unencumbered cash will be less than amounts appropriated.

The Township appropriated \$10,000 for the Dust Control Fund in 2001. However, this Fund had no cash balance at January 1, 2001, and no receipts during 2001. Appropriating money in excess of available resources could result in deficit spending

We recommend the Township monitor estimated and actual revenues for all funds on a regular basis. In the situation where budgeted revenue exceeds actual revenue and appropriations exceed actual revenue, a reduced amended certificate must be obtained and appropriations adjusted accordingly.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2002 AND 2001

| Finding Number | Finding Summary | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> : |
|-------------------|--|---------------------|--|
| 2000-40737-001 | Section 5705.41(D) was issued for expenditures not being properly encumbered. | Yes | N/A |



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

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Facsimile 614-466-4490

LAUREL TOWNSHIP

HOCKING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MAY 8, 2003