

**CHEHALIS RIVER BASIN FLOOD CONTROL  
INTERLOCAL AGREEMENT**

This Interlocal Agreement (“Agreement”) is entered into by and between the Grays Harbor County [Chehalis Basin] Flood Control Zone District [Grays Harbor County], the Lewis County Flood [Chehalis Basin] Control Zone District, and the [Thurston County Chehalis Basin Flood Control Zone District][Thurston County] (collectively, the “Members”).

**RECITALS**

WHEREAS, significant flooding of the Chehalis River and its tributaries inflicts catastrophic damages and disrupts commerce, transportation, communication and essential services which not only impair the ability to provide public safety and health services but also have adverse economic impacts; and

WHEREAS, the jurisdictions within the Chehalis River Basin that suffer the greatest flood damages are within large portions of Grays Harbor, Lewis, Thurston Counties, and the Chehalis Tribe; and

WHEREAS, the flooding and closure of Interstate 5 impacts transportation and commerce affecting the State of Washington (the “State”); and

WHEREAS, these jurisdictions share a common and compelling interest in jointly managing flows through their territories to reduce or mitigate flood damages and losses; and

WHEREAS, an initial entity known as Chehalis River Basin Flood Authority (the “Initial Authority”) was created in 2008 uniting eleven local jurisdictions by interlocal agreement to comprehensively address flooding issues throughout the basin to reduce such damages; and

WHEREAS public meetings regarding flooding in the Chehalis River Basin were held in 2009 and 2010; and

WHEREAS the Initial Authority completed the Chehalis River Basin Comprehensive Flood Hazard Management Plan in June 2010 (the “Flood Hazard Management Plan”), which contains 16 baseline and five ideal recommendations pertaining to new development regulations in the floodplain area of the basin; and

WHEREAS in the 2009 capital budget the State reappropriated funds to the Initial Authority to form a basin-wide flood Authority by June 30, 2011; and

WHEREAS, the Initial Authority desires to comply with such direction; and

WHEREAS, the Initial Authority has studied governance and financing structures authorized under existing State law and has selected chapter 86.15 RCW for the creation of flood control zone districts and chapter 39.34 RCW as the means for the Members (defined herein) to

enter into an interlocal agreement to engage in multi-jurisdiction flood control activities by June 2011;

WHEREAS, each Member has the authority to engage in flood control management activities; and

WHEREAS, the Initial Authority has recommended legislative amendments under chapter 86.15 RCW that provide for a multi-jurisdiction flood control zone districts, but such amendments are not yet approved by the State Legislature;

NOW, THEREFORE, it is agreed as follows:

**ARTICLE 1. Definitions.**

(a) “Advisory Committee” means the committee created under Article 11 for the purpose of promoting the participation of cities, towns and other interests (including, but not limited to, agriculture, fisheries and/or forestry interests) within the Authority’s boundaries.

(b) “Agreement” means this interlocal agreement, as it may hereafter be amended or modified, together with all exhibits and appendices hereto, as they may hereafter be amended or modified.

(c) “Allocation Calculation” means each Member’s allocation of costs as provided in Article 6 and Appendix A, attached to this Agreement and incorporated herein by this reference.

(d) “Asset Transfer Agreement” means an agreement between the Authority and a Member by which the Member transfers assets to the Authority, with or without monetary consideration, to be operated and maintained as part of the Authority.

(e) “Authority” means the Chehalis River Basin Flood Control Authority created under this Agreement.

(f) “Authorized Issuer” means either (a) the Authority (or a successor entity); or (b) a Member or other entity authorized to issue bonds for the benefit of the Authority and approved by the Board.

(g) “Board” means the Board of Directors of the Authority.

(h) “Budget Allocations” means each Member’s allocation of costs as determined by the Board pursuant to Article 6 of this Agreement.

(i) “ByLaws” means the ByLaws of the Authority, as adopted and amended by the Board.

(j) “Capital Improvement and Program Plan” means the plan described in Article 7.1 relating to a system of flood control facilities and programs designed to manage and control flood waters of the Chehalis River Basin and its major tributaries, and the costs and financing thereof.

(k) “Executive Officer” means the chief executive officer for the Authority appointed by and serving at the pleasure of the Board.

(l) “Flood Hazard Management Plan” means the Chehalis River Basin Comprehensive Flood Hazard Management Plan adopted in June 2010 by the Initial Authority.

(m) “Initial Authority” means the authority created in 2008 by eleven local jurisdictions by interlocal agreement to comprehensively address flooding issues throughout the Chehalis River Basin.

(n) “Majority Vote” means Board approval of a proposal on the basis of a simple majority of all Voting Directors, allowing one vote per Voting Director. A “simple majority” means a majority of all Voting Directors, not just the Voting Directors present and voting.

(o) “Members” means Grays Harbor County [Chehalis Basin] Flood Control Zone District [Grays Harbor County], Lewis County [Chehalis Basin] Flood Control Zone District, Thurston County Chehalis Basin Flood Control Zone District [Thurston County] , and any other flood control zone district or county that, consistent with Article 10, has accepted the terms of and is party to this Agreement. The term “Member” also includes the Tribe if it later determines to become a Member pursuant to Article 10.

(p) “Non-Voting Director” means a director of the Board designated as a Non-Voting Director pursuant to this Agreement.

(q) “State” means the State of Washington.

(r) “Supermajority Vote” means Board approval of an item accomplished by securing affirmative votes of at least two-thirds of all Voting Directors (not just the Voting Directors present and voting), allowing one vote per Voting Director.

(s) “Tribe” means the Chehalis Tribe.

(t) “Voting Director” means a director of the Board designated a Voting Director pursuant to the Agreement.

(u) “Watershed Management Plan” means collectively, the Flood Hazard Management Plan, the Capital Improvement and Program Plan and any other plan adopted by the Authority for purposes of regional water supply, water transmission, water quality or protection, or any other water-related purpose, including but not limited to the plans identified in RCW 39.34.190(3).

(v) “WRIA” means the Water Resource Inventory Area determined by the State Department of Ecology pursuant to Washington Administrative Code 173-500-040 and chapter 90.54 RCW.

## **ARTICLE 2. Formation of Chehalis River Basin Flood Control Authority.**

### **2.1 General.**

There is hereby created a consolidated flood control authority, herein after called the “Chehalis River Basin Flood Control Authority” (the “Authority”). The boundaries of the Authority are limited to the boundaries of the individual Members that are within the Chehalis River Basin. The Authority is a public body and an instrumentality of the Members, which exercises the activities described herein as authorized by the Interlocal Cooperation Act (RCW 39.34). The Authority is or shall be incorporated under RCW 39.34.030(3) as a public nonprofit corporation in the manner set forth in RCW 24.06, and it may, with Board approval be incorporated or reorganized in any other form permitted by law, including without limitation reorganization as a municipal corporation.

## **2.2 Watershed Management Partnership.**

In addition to its status under any other applicable law, the Authority shall constitute a “watershed management partnership” as provided in Chapter 39.34 RCW. In connection with RCW 39.34.190 - .220, the Authority may adopt elements of the Watershed Management Plan, as appropriate, for the watersheds within its service area. In fulfilling its responsibilities for watershed management, the Authority may enter into interlocal agreements with Non-Member municipalities to engage in watershed management, including the development of Watershed Management Plan elements and the implementation and financing of such plan.

## **ARTICLE 3. Purposes.**

The Authority’s purpose includes those related to flood management of the Chehalis River, its major tributaries, and the Chehalis watershed which require:

- (a) coordinated and cooperative efforts in conducting scientific hydrologic and hydraulic studies to determine and predict the sources, characteristics, behavior and forces of flood waters in the watershed and the effects that land use, land development, and jurisdictional practices may have on floods;
- (b) planning for and updates to the Flood Hazard Management Plan, including the integration of local land use and floodplain plans and recommendations for jurisdictional floodplain management and regulation;
- (c) developing a Capital Improvement and Program Plan (which shall be an element of a Watershed Management Plan under RCW 39.34.190-.200) that serves the needs of the Members and the Authority;
- (d) constructing, purchasing land, and operating and maintaining flood control, land and management facilities to prevent or minimize flood damage;
- (e) entering into agreements with Members or other jurisdictions, private agencies, the State, and/or with the US Army Corps of Engineers to promote efficiency, undertake comprehensive basin-wide approaches to flood management and minimize damages caused by flooding or conditions that could lead to flooding, including providing for a local sponsor for a water resource project or projects within the Chehalis River Basin [should such project or projects be approved as further provided under Article 7.2 herein];

- (f) responding to flood emergencies;
- (g) exercising all other powers that may be exercised individually by all its Members, including without limitation powers with respect to watershed planning and management;
- (h) coordinating and planning cooperatively with other regional or local water utilities and water resource agencies to integrate flood management with water resource management in the Chehalis River Basin, the State and the larger Northwest region; and
- (i) carrying out, or furthering other flood management and water resource purposes that the members determine consistent with the provisions of this Agreement.

**ARTICLE 4. Powers.**

To further its purposes, the Authority has the full power and authority to exercise all powers authorized or permitted under RCW 39.34 and any other laws that are now, or in the future may be, applicable or available to the Authority. The powers of the Authority include but are not limited to the authority to:

- (a) acquire, construct, receive, own, manage, lease and sell real property, personal property, intangible property and other flood management assets;
- (b) operate and maintain facilities;
- (c) enter into contracts;
- (d) hire and fire personnel;
- (e) sue and be sued;
- (f) cause the exercise of the power of eminent domain (through its Members at their individual discretion, unless and until the Authority has that power under applicable law);
- (g) allocate revenue requirements to the Members to fund the purposes of the Authority;
- (h) impose, alter, regulate, control and collect rates and assessments;
- (i) borrow money (through the Members or other entities at their individual discretion or as authorized by RCW 39.34 now or as hereafter provided by law);
- (j) lend money or provide services or facilities to the Members or other governmental agencies;
- (k) invest its funds;
- (l) establish policies, guidelines, or regulations to carry out its powers and responsibilities;

(m) purchase insurance, including participation in pooled insurance and self-insurance programs, and indemnify the Members, officers and employees in accordance with law;

(n) exercise all other powers within the authority of, and that may be exercised individually by each of the Members with respect to flood or storm water control, flood mitigation, flood prevention, integrated water resources planning, or any other purposes related thereto;

(o) cooperate with and assume local sponsorship responsibility for projects with the US Army Corps of Engineers;

(p) assume the responsibilities of equipping, operating and maintaining an early flood warning system;

(q) enter into agreements with other agencies or private individuals in furtherance of emergency management and planning under chapter 38.52 RCW with respect to resources under the control of the Authority; and

(r) exercise all other powers that the Authority may exercise under the law relating to its formation and that are not inconsistent with this Agreement, chapter 39.34 RCW or other applicable law.

## **ARTICLE 5. Organization and Board of Directors.**

### **5.1 Composition, Bylaws and Meetings.**

The Authority shall be governed by a Board comprised of the following directors:

(a) one Non-Voting Director appointed *ex officio* by the State;

(b) one Voting Director appointed by each Member;

(c) one Voting Director appointed jointly by members of the Advisory Committee representing the cities and towns within both the Authority and WRIA 22 as provided under Article 11(f); and

(d) one Voting Director appointed jointly by members of the Advisory Committee representing the cities and towns within both the Authority and WRIA 23 as provided under Article 11(g).

Initially, the Board shall consist of one Non-Voting Director and five Voting Directors, but shall be reduced if Members withdraw or are terminated, or increased if additional Members are admitted, both pursuant to the terms of this Agreement.

The Board shall adopt Bylaws consistent with this Agreement, that specify, among other matters, the dates, times and location of meetings; the Board powers and duties; the process for selecting officers, including the Executive Officer and a Chair and Vice Chair of the Board; the appointment of committees; or other policies or practices that aide the operation of the Board and

the participation of the public in its business. The Board shall meet as required by the Bylaws. The Board is a public body and all of its meetings must be open and public, and conducted in compliance with the Open Public Meetings Act (chapter 42.30 RCW).

## **5.2 Provision for an Elected Board of Directors.**

If legislative authority is enacted subsequent to the execution of this Agreement that provides for a public election of the board of directors for a multi-jurisdiction flood control zone entity, the Board may decide that all or some of the Voted Directors shall be elected, in accordance with applicable law. The State and the Tribe shall continue to each appoint a member.

## **5.3 Powers of the Board.**

The Board has the power to take all actions on the Authority's behalf in accordance with voting provisions set forth in this Agreement. The Board may delegate to specific Authority officers or employees any action that does not require Board approval under this Agreement.

## **5.4 Board Actions and Voting.**

(a) Upon the request of any director of the Board, Robert's Rules of Order shall govern the Board proceeding. All directors, except those appointed by the State, shall be a Voting Director and all Board actions, unless otherwise provided in subsection (b) of this Article 5.4, must be approved by a Majority Vote of Voting Directors. If any Member has been declared to be in default of its obligations under this Agreement, the Voting Director representing the Member shall become a Non-Voting Director until the Board has declared the default to be cured.

(b) A Supermajority Vote of the Board shall be required in order to approve the following items or actions:

- (1) Approval or amendment of the Authority's budget, including the Budget Allocations;
- (2) A decision to request Members to issue debt for or on behalf of the Authority;
- (3) Adoption or amendment of the Bylaws, or amendment of the applicable requirements of Chapter 24.06 RCW;
- (4) An amendment to the Budget Allocations provided under Article 6, including the factors under paragraph (d) thereof and Appendix A;
- (5) A transfer of the Authority's assets, liabilities and obligations to a successor entity under Article 14.2 herein, including without limitation converting the Authority to a municipal corporation pursuant to any newly enacted legislation; and
- (6) Addition of a new Member pursuant to Article 10(b).

## **5.5 Staff, Consultants and Contractors.**

(a) The Authority shall consist of the Executive Officer and such other positions as established by the Board. The Executive Officer shall be appointed by and serve at the pleasure of the Board and administer the Authority in its day-to-day operations consistent with the policies adopted by the Board.

(b) Only the Board shall be authorized to hire or retain legal counsel and independent accountants and auditors.

(c) The Executive Officer shall have general supervision over the administrative affairs of the Authority, including the power to appoint and remove at any time all other employees of the Authority, subject to applicable law.

(d) Neither the Board, nor any of its directors, shall direct the appointment of any person to, or his or her removal from, office by the Executive Officer or any of his or her subordinates. Except for the purpose of inquiry, the Board and its directors, shall deal with the administration of the Authority solely through the Executive Officer, and neither the Board nor any director thereof shall give orders to any subordinate of the Executive Director, either publicly or privately. The provisions of this paragraph do not prohibit the Board, while in open session, from fully and freely discussing with the Executive Officer anything pertaining to appointments and removals of Authority employees and other Authority affairs.

## **5.6 Budgets, Financial Management & Borrowing.**

(a) The Treasurer of the Authority shall be the Treasurer of \_\_\_\_\_ County, unless a replacement or successor is determined by action of the Board.

(b) The Authority shall reimburse each Member as permitted under State law for reasonable amounts expended on behalf of the Authority in connection with the management and operation of the Authority.

(c) The Authority's budget fiscal year shall be either the calendar year, or two calendar years as the Board may determine.

(d) At least \_\_\_\_\_ months prior to the commencement of each budget year, a recommended operating budget and work plan for the Authority for the next budget year shall be adopted by the Board at least \_\_\_\_\_ months prior to the commencement of the budget year and transmitted to each Member. The adopted budget shall contain an itemization of all categories of budgeted expenses and shall contain an itemization of the amount of each Member's contribution, including Budget Allocations and in-kind services, towards that budget.

(e) Approval of the budget by the Board shall obligate the Members to make whatever contribution(s) is budgeted for the Member.

(f) Budget Allocations shall be provided to the Treasurer of the Authority as determined by the Board. If any Member is delinquent by more than \_\_\_\_\_ months in the payment of its approved Budget Allocation to the Authority, the Member shall be treated as a



non-voting Member until such delinquency has been paid and may be terminated consistent with Article 9(b).

(g) The Authority's books and records shall be open to inspection by the State Auditor.

**ARTICLE 6. Budget Allocations and Amendments.**

(a) In determining Budget Allocations for each Member, the Board must first identify whether the expenses being allocated provide proportionate benefits to all areas within the Authority or provide disproportionate benefit to specific areas.

(b) For expenses identified by the Board as providing proportionate benefits to all areas within the Authority, the Budget Allocations for each Member shall be determined by following the Allocation Calculations outlined in Appendix A:

<u>Grays Harbor County Flood Control Zone District</u>	<u>Thurston County Flood Control Zone District</u>	<u>Lewis County Flood Control Zone District</u>
<u>[TBD [John]]</u>	<u>[TBD [John]]</u>	<u>[TBD [John]]</u>

(c) In determining Budget Allocations for costs or portions of costs identified by the Board as providing disproportionate benefit to specific areas, the Board shall consider the assessed valuation, economic value added per day, prevented loss, construction value, increased assessed value, economic activity value, zoning and development conditions and other factors the Board deems appropriate to allocate the benefits of expenditures to the various areas.

(d) Each Member may be subject to an additional charge which will commence two years after the effective date of the Agreement and be added to each Member's Allocation Calculation. The additional charge will be [\_\_\_\_\_ per acre per day] for each acre of land that is located within the Member's boundaries and within in the boundaries of a city or the unincorporated boundaries of a county that have not adopted and implemented the 16 baseline floodplain development regulations recommended under the Flood Hazard Management Plan. It is understood that Members may (but are not required to) pass on the additional charge to properties within those areas. The additional charge is intended to achieve consistent floodplain management within the Chehalis River Basin which improves the effectiveness of flood mitigation efforts. The additional charge also allows the Authority to offset flood mitigation costs associated with the areas that do not conform with the recommended regulations.

(e) Unless otherwise specified in this Agreement, no separate dues, charges or assessments shall be imposed or required of the Members except upon the approval of the Board. In the event a Member agrees to totally fund an additional project, not currently approved in the budget, the budget may be amended to reflect the funding of the total cost of such project by the requesting Member.

(f) The Budget Allocations outlined in this Article 6, including the Allocation Calculations, may be amended as provided under Article 5.4 when:

- i. A new Member is added or an existing Member withdraws from the Agreement;
- ii. The Federal Emergency Management Agency amends its floodplain map;
- iii. A city or county amends or adopts new land use regulations; or
- iv. Any other significant change in economic or other calculation factors occurs, which includes, but is not limited to, a significant change in the assessed valuation of land or property.

## **ARTICLE 7. Capital Plans, Operations and Maintenance.**

### **7.1 Flood Management Plan.**

The Authority shall prepare an initial Capital Improvement and Program Plan describing a system of flood control facilities and programs designed to manage and control flood waters of the Chehalis River Basin and its major tributaries, and the costs and financing thereof. The Board may from time to time amend the Capital Improvement and Program Plan.

### **7.2 Vote for Major Capital Improvements.**

If it is necessary to incur indebtedness in excess of \$\_\_\_\_\_ to pay for major capital improvement projects under the Capital Improvement and Program Plan, the Authority shall not proceed with such financing unless (i) the initial Capital Improvement and Program Plan is approved by an advisory vote of the electors within the Authority, or (ii) the issuance of general obligation debt is approved by electors of each of the Members within the Authority, consistent with RCW 86.15.170 or other applicable law.

## **ARTICLE 8. Issuance of Bonds.**

It is anticipated that the Authority may require capital funding from time to time to support facilities, technology and equipment needs. An Authorized Issuer may issue bonds to provide for the Authority's capital funding needs and all Members shall be required to participate equitably in providing for the payment of those obligations when requested to do so by the Board. It is expressly contemplated that Members may become subject to differential Budget Allocations over time based upon the benefit conferred to such agencies. Such requests for participation in a borrowing program shall be conveyed in writing to each Member, together with the proposed allocation of responsibility as between Members. If a Member elects not to participate as requested by the Board, it may within 45 days of receiving the request propose in writing to the Board an alternative means of supporting the proposed debt program. The Board may accept, reject or modify the proposal and shall re-issue notice to all Members of its decision. If a Member does not participate as requested by the Board in the borrowing program (either through the initial proposed participation or through an alternative means of support that is accepted by the Board), the membership of that Member may be terminated pursuant to Article 9 of this Agreement.

(a) Bonds that are not general obligation bonds shall be subject to an advisory vote pursuant to the requirements of Article 7.2. General obligation indebtedness incurred by an Authorized Issuer shall be approved by a vote of the applicable electors to the extent required by RCW 86.15.170.

(b) Each Member's participation in a borrowing program shall be integrated into Budget Allocations consistent with Article 6 to ensure that amounts are collected each year from Members and withdrawn or terminated Members sufficient to repay each Member's obligations in support of an Authority borrowing program on a timely basis.

(c) For as long as any obligations issued by an Authorized Issuer to an approved Authority borrowing program are payable from the Authority's pledge of debt service from Budget Allocations, the Authority irrevocably pledges to impose and take all reasonable action to collect all Members' Budget Allocations and amounts due from former Members in amounts sufficient to make timely payments to the issuer of those obligations, together with coverage and other amounts pledged to be collected with respect to the obligations.

(d) Each Member irrevocably covenants that it shall establish, maintain and collect taxes, rates, fees or other charges at levels adequate to provide revenues sufficient to enable the Member to make the payments of Budget Allocations required to be made under this Agreement, and that if the Member withdraws or is terminated from this Agreement pursuant to Article 9, that Member shall nevertheless continue to be obligated to pay its allocable share of the debt service from Budget Allocations with respect to the Authority obligations issued prior to the date that the Member so withdraws or is terminated from the Agreement. Each Member hereby acknowledges that this covenant may be relied upon by the owners of obligations issued for, on or behalf of the Authority, and that these covenants represent an irrevocable pledge to pay such Budget Allocations as the Authority may impose in amounts sufficient to pay its share of the debt service on those obligations.

(e) To meet the requirements of United States Securities and Exchange Commission ("SEC") Rule 15c2-12(b)(5) (the "Rule") as applicable to a participating underwriter for obligations issued for or on behalf of the Authority, each Member that may be deemed to be an "Obligated Person" under the Rule shall make a written disclosure undertaking for the benefit of holders of the obligations and provide certificates or verifications all as may be reasonably request by an Authorized Issuer.

(f) Each Member further covenants that it shall take all actions necessary to prevent interest on obligations issued for or on behalf of the Authority from being included in gross income for federal income tax purposes, and it shall neither take any action nor make or permit any use of proceeds of those obligations or other funds treated as proceeds of those obligations at any time during the term of those obligations that will cause interest on those obligations to be included in gross income for federal income tax purposes.

(g) The provisions of this Article shall survive the expirations or termination of this Agreement.

**ARTICLE 9. Withdrawal by or Termination of Members.**

(a) Any Member may withdraw from this Agreement by giving one year's written notice to the Board, by December 31 in any year, of its intention to withdraw, effective December 31 of the following year.

(b) The Board may terminate a Member's membership in the Authority for nonpayment or delinquency in payment of a Budget Allocation or for failure to participate in a borrowing obligation program as approved by the Board. Any termination of a Member under this provision will not be effective until the conflict resolution procedures under Article 17 are completed. On the effective date of such termination, said former Member shall:

- (1) Lose its representation on the Board; and
- (2) Lose its right to receive a share of the Authority's assets upon dissolution of the Authority.

(c) A terminated and/or withdrawing Member is deemed to forfeit any and all rights it may have to the Authority's personal or real property, or any other ownership in the Authority, unless otherwise provided by the Board, provided further that this forfeit of rights shall not apply to personal property on loan to the Authority from the terminating or withdrawing Member.

(d) The termination and/or withdrawal of a Member shall not discharge or relieve any Member of its obligations to the Authority, including but not limited to bond obligations, contract obligations, cash financed capital projects, the Member's share of fixed operating costs and any other expenses contained in the Member's adopted budget for that year, and any assessments or other similar charges lawfully imposed by the Authority. The withdrawing or terminated Member's allocable share shall in no event include an obligation for future expenses for which the Authority has not incurred a legal obligation.

(e) A Voting Director representing a Member that has been terminated by the Board for nonpayment or delinquency in payment of a Budget Allocation shall not be authorized to cast votes on the Board consistent with Article 5.6(f). A Voting Director representing a Member that (1) has given notice of withdrawal, or (2) has been terminated by the Board for failure to participate in a borrowing obligation program, which withdrawal or termination is effective at a future date, shall be authorized to cast votes on the Board only on budget items to be implemented prior to the withdrawal or termination date. A withdrawing or terminated Member will be excused from participating in a borrowing program approved per Article 8 where the debt instruments in support of that program will not be issued until after the Member is withdrawn or terminated, provided that the withdrawing or terminating Member is not authorized to vote on such borrowing program.

(f) The Board may establish additional generally applicable conditions and requirements for withdrawal or termination.

#### **ARTICLE 10. Addition of New Members [and Replacement of Certain Members.]**

(a) The Tribe may be admitted as a Member of the Authority at any time if:

- (i) the Tribe provides the Board 60 days written notice of its intent to join the Authority; and
- (ii) the Tribe accepts the terms of the Agreement including any amendments to Budget Allocations under Article 6(f) that have been adopted by the Board in anticipation of the Tribe joining as a Member.

(b) A flood control zone district or a county may be admitted as a Member of the Authority consistent with Article 5.4. As a condition of becoming a Member, a new Member must accept the terms of this Agreement. The Board may also require payment or other contributions or actions by a new Member as the Board may deem appropriate, and may set such start date for service as it deems appropriate, it being the intention of this provision that the addition of new Members shall not cause the pre-existing Members to incur additional cost.

[(c) If a Member that is a county Member creates a flood control zone district after the effective date of this Agreement, the Member may transfer and assign its entire interest in this Agreement to the newly created flood control zone district. By accepting such transfer and assignment, the newly created flood control zone district is deemed to be Member entitled to all rights and subject to all liabilities and obligations of such county under this Agreement.]

#### **ARTICLE 11. Advisory Committee.**

(a) To promote the participation of cities, towns and other interests (including, but not limited to, agriculture, fisheries and/or forestry interests) within the Authority's boundaries, there is hereby created an Advisory Committee.

(b) The Advisory Committee may have members appointed as follows:

- (i) Each city and town located within the Authority's boundaries may appoint a member of the Advisory Committee and that member shall serve at the pleasure of the city or town that appointed such member;
- (ii) If a county located within the Authority does not have an elected official serving as a Voting Director on the Board, then such county may appoint a member to the Advisory Committee; and
- (iii) The remaining members (but no more than the aggregate number appointed by cities and towns) shall be appointed by the Board.

(c) All action of the Advisory Committee shall be by the simple majority approval of all members of the Advisory Committee, allowing one vote per member. A "simple majority" means a majority of all members, not just the members present and voting.

(d) The Advisory Committee shall adopt by-laws, which by-laws and subsequent amendments shall be subject to the approval of the Board.

(e) Citizen members appointed to the Advisory Committee must have a knowledge and understanding of flood management or other area of expertise necessary to carry out the

purposes of this Agreement and be committed to the furtherance of flood management of the Chehalis River Basin. A citizen member may be removed from the Advisory Committee with or without cause upon action by the Board.

(f) The members of the Advisory Committee representing the cities and towns within WRIA 22 shall, by simple majority vote, appoint a Voting-Director to the Board as provided under Article 5.1(c).

(g) The members of the Advisory Committee representing the cities and towns within WRIA 23 shall, by simple majority vote, appoint a Voting-Director to the Board as provided under Article 5.1(d).

#### **ARTICLE 12. Indemnification and Hold Harmless.**

(a) Each Member shall, indemnify and hold other Members, their officers, officials, agents and volunteers harmless from any and all claims, injuries, damages, losses or suits including attorney fees, arising out of that Member's gross negligence or willful acts or omissions in connection with the performance of its obligations under this Agreement, except to the extent the injuries or damages are caused by another Member. In the event of recovery due to the aforementioned circumstances, the Member responsible for any such gross negligence or willful acts or omissions shall pay any judgment or lien arising therefrom, including any and all costs and reasonable attorneys fees as part thereof. In the event more than one Member is held to be at fault, the obligation to indemnify and to pay costs and attorneys fees, shall be only to the extent of the percentage of fault allocated to each respective Member by a final judgment of the court.

(b) Should a court of competent jurisdiction determine that this Agreement is subject to RCW 4.24.115, then, in the event of liability for damages arising out of bodily injury to persons or damages to property caused by or resulting from the concurrent negligence of a Member hereto, its officers, officials, employees, and volunteers, the Member's liability hereunder shall be only to the extent of the Member's negligence. It is further specifically and expressly understood that the indemnification provided herein constitutes the Party's waiver of immunity under Industrial Insurance Title 51 RCW, solely for the purpose of this indemnification. This waiver has been mutually negotiated by the Members. The provisions of this Article shall survive the expiration or termination of this Agreement.

(c) Each Member shall give the other Members proper notice of any claim or suit coming within the purview of these indemnities.

#### **ARTICLE 13. Insurance.**

The Board and Executive Officer shall take such steps as are reasonably practicable to minimize the liability of the Members associated with their participation in this Agreement, including but not limited to the utilization of sound business practices. The Board shall determine which, if any, insurance policies may be reasonably practicably acquired to cover the operations of the Authority and the activities of the Members pursuant to this Agreement (which may include general liability, errors and omissions, fiduciary, crime and fidelity insurance), and shall direct the acquisition of same.

**ARTICLE 14. Duration and Dissolution.**

**14.1 Duration.**

The Authority shall remain in existence for the longer of the following: (a) the period it holds any assets; (b) the period during which bonds are outstanding; or (c) the period it continues to include Members.

**14.2 Dissolution; Successor Entity.**

The Authority may be dissolved upon approval of the Board. Upon dissolution or termination of the Agreement under this Article 14, except as provided in an Asset Transfer Agreement, the Authority's assets initially shall be held by its then current Members as tenants in common. Each Member's ownership interest must be based on that Member's contribution to the overall budget at the time the Agreement is terminated or dissolved. The Authority's liabilities (including Bonds and other contractual obligations) initially shall also be distributed based on the overall budget at the time the Agreement is terminated or dissolved, as applicable. Assets and liabilities must be distributed in accordance with agreement or contract, under a voluntary mediation process, or by a court of law. A court may appoint an arbitrator or special master. Distribution shall be based on the best interests of efficient and economic flood control in the entire area served by the Members, subject to a rebuttable presumption that assets will be returned to the Member that originally transferred them to the Authority. That presumption may be overcome by a showing that another asset distribution is in the best interests of efficient and economic flood management. The proceeds of any sale of assets must be distributed among the then current Member's overall budget at the time the Agreement is terminated or dissolved.

Notwithstanding the provisions above, upon approval of the Board, all assets, liabilities, and obligations of the Authority may be transferred to any successor entity (including without limitation, a joint operating authority, a multi-county flood control zone district, or other municipal corporation, as permitted under State law), and all obligations of Members and parties contracting with the Authority become obligations to the successor entity.

**ARTICLE 15. Amendments.**

Except for amendments permitted under Article 5.4, this Agreement may be amended only upon [the unanimous agreement of the Members.] This Article shall not be construed to require unanimous consent for the addition of a new Member.

**ARTICLE 16. Severability.**

The invalidity of any clause, sentence, paragraph, subdivision, Article or portion thereof, shall not affect the validity of the remaining provisions of this Agreement.

**ARTICLE 17. Conflict Resolution.**

(a) Whenever any dispute arises between the Members or between the Members and the Authority (referred to collectively in this Article as the "parties") under this Agreement which is not resolved by routine meetings or communications, the parties agree to seek

resolution of such dispute by the process described in this Article. This provision shall not prevent the parties from engaging in any alternative dispute resolution process of their choosing upon mutual agreement.

(b) The parties shall seek in good faith to resolve any such dispute or concern by meeting, as feasible. The meeting shall include the Chair of the Board, the Executive Officer, and the representative(s) of the Member(s).

(c) If the parties do not come to an agreement on the dispute or concern, any party may demand mediation through a process to be mutually agreed to in good faith between the parties within 30 days, which may include binding or nonbinding decisions or recommendations. The mediator(s) shall be individuals skilled in the legal and business aspects of the subject matter of this Agreement. The parties shall share equally the costs of mediation and assume their own costs.

(d) If the parties are unable to reach a mutually agreeable solution as a result of mediation under paragraph (c), the conflict resolution procedures in this Article will be exhausted and the parties may pursue any and all available remedies under applicable law.

**ARTICLE 18. Venue.**

The venue for any action related to this Agreement shall be in Superior Court in and for [Thurston] County, Washington.

**ARTICLE 19. Filing.**

As provided by RCW 39.34.040, this Agreement shall be filed prior to its entry in force with the Gray Harbor, Lewis and Thurston County Auditors, the Secretary of State, and such other governmental agencies as may be provided by law.

**ARTICLE 20. No Third Party Beneficiaries.**

There are no third-party beneficiaries to this Agreement except for the rights of bond owners as provided in Article 8. No person or entity other than a party to this Agreement shall have any rights hereunder or any authority to enforce its provisions, and any such rights or enforcement must be consistent with and subject to the terms of this Agreement.

**ARTICLE 21. Entire Agreement.**

This Agreement constitutes the entire and exclusive agreement between the parties relating to the specific matters covered in this Agreement. All prior or contemporaneous verbal or written agreements, understandings, representations or practices relative to the foregoing are superseded, revoked and rendered ineffective for any purpose. This Agreement may be altered, amended or revoked only as set forth in Article 15. No verbal agreement or implied covenant may be held to vary the terms of this Agreement, any statute, law or custom to the contrary notwithstanding.

**ARTICLE 22. State Approval and Acceptance.**



By approving and accepting this Agreement, the State confirms that the Agreement fulfills the requirement to create a flood entity required by the State in connection with Chapter 180 of the Laws of 2008, and also fulfills the requirements of the Interlocal Agreement No. K331 between the State Office of Financial Management and Lewis County dated June 13, 2008, and all amendments thereto including Amendment No. 3 dated June 1, 2010. The State also confirms its intention to appoint an *ex officio* director to the Board as described in Article 5.1.

**ARTICLE 23. Execution.**

This Agreement may be executed in one or more counterparts.

GRAYS HARBOR COUNTY  
[CHEHALIS BASIN] FLOOD CONTROL  
ZONE DISTRICT [GRAYS HARBOR  
COUNTY]

LEWIS COUNTY [CHEHALIS BASIN]  
FLOOD CONTROL ZONE DISTRICT

By

\_\_\_\_\_  
\_\_\_\_\_, \_\_\_\_\_

By \_\_\_\_\_  
\_\_\_\_\_, \_\_\_\_\_

ATTEST:

\_\_\_\_\_

ATTEST:

\_\_\_\_\_

THURSTON COUNTY [CHEHALIS  
BASIN] FLOOD CONTROL ZONE  
DISTRICT [THURSTON COUNTY]

THE CHEHALIS TRIBE

By

\_\_\_\_\_  
\_\_\_\_\_, \_\_\_\_\_

By \_\_\_\_\_  
\_\_\_\_\_, \_\_\_\_\_

ATTEST:

\_\_\_\_\_

ATTEST:

\_\_\_\_\_

Approved and Accepted by:

THE STATE OF WASHINGTON

By

\_\_\_\_\_

\_\_\_\_\_, \_\_\_\_\_

ATTEST:

\_\_\_\_\_

## **Appendix A**

### **Allocation Calculation**

[TBD] [John to provide language].