

IRP Records Review Best Practice Document

IRP Records Review Best Practice

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Introduction

Purpose and Scope

Since many jurisdictions had an issue with meeting the International Registration Plan (IRP) audit requirements as per Section 1025(a) of the plan, a Records Review Program has been added in an attempt to help jurisdictions meet the requirements. The time required for conducting and completing a records review should be considerably less than an audit, and it is expected to increase registrant compliance with the Plan.

The Ballot 2011.371, which was approved with an effective date of July 1, 2013, states that three records reviews may substitute one audit up to a maximum of 25% of the total audits required.

It is not the intent of this document to limit or impose jurisdictional records review procedures, but to serve basically as a guide for preparing such a program. This Best Practice document serves as a complete guide for planning, coordinating, conducting, and documenting a records review. These procedures will help enhance consistency and quality of records review amongst the jurisdictions.

Limits of a Records Review

A records review is not an audit; however, when done properly, it should encourage registrant compliance. Also, a records review should not be converted into an audit merely because a registrant's records are non-compliant.

Section 701 of the Audit Procedures Manual (APM), effective July 1, 2013, states that a records review will focus on the compliance and internal controls of the distance accounting system. The review may be for less than a full reporting period and may also be done before the first renewal.

The registrant will receive a report outlining any record keeping deficiencies and there will not be any fee adjustments.

Requirements

APM Section 702 states that:

- (a) A Member Jurisdiction electing to institute a Records Review Program that qualifies towards the annual audit requirement must establish procedures and guidelines similar to those for audits. The records review procedures must:
 - (i) comply with requirements in Article 2, General Auditing Standards, and Article 3, Auditor Qualifications and Responsibilities, of the APM;
 - (ii) document the distance accounting system used by the registrant, the items included in the source documents, and the sources used by the registrant to determine distances;
 - (iii) assess and document internal controls;

- (iv) determine and document the adequacy of records and identify specific deficiencies:
- (v) result in a written report to the registrant citing any specific deficiencies in the record keeping system;
- (vi) record all contacts with the registrant; and,
- (vii) retain the completed records reviews according to the prevailing IRP audit records retention requirements.
- (b) It is strongly recommended the base jurisdiction conduct a follow-up contact with the registrant if non-compliance issues are noted.

Records Review Procedures

Pre-Review Procedures

The purpose of the pre-review is to familiarize the auditor with the registrant's business and reported information.

The current or latest IRP application should be reviewed in order to determine the number of fleets, the actual and estimated distance reported by jurisdictions, and the registration year. Preparing a summary of reported vehicles would be beneficial for the review process. The summary can include information such as the fleet number, Vehicle Identification Number, plates, make, year, weights, axles and any other relevant information available.

When performing a records review on a registrant with actual distance and if the IFTA reported information is shared between departments, an analysis of the distance should be done. It is important to understand that distance reconciliation is not always possible due to program discrepancies.

All correspondence, information and analysis need to be documented in the review file.

Registrant Contact

It is suggested that the registrant be contacted via telephone 30 days in advance if this is a regular records review in order to schedule the records review. It is also suggested to follow up on the telephone call by sending the registrant an initial *Records Review Notification Letter* and the *List of Records Required for Records Review*. The review period will typically be for the most recent quarter or as designated by the base jurisdiction. Document the preliminary telephone call and the initial *Records Review Notification Letter* (if prepared) in a correspondence log.

If this is a post-audit records review deemed necessary due to a weak distance accounting system, contact the registrant by telephone one week prior to the scheduled date of the records review with a reminder to send the records to your office for the

specified time period. This may be followed up with a *Records Review Notification Letter* stating the review period time frame.

An interview with the registrant shall take place in order to gain a further understanding of their distance accounting system if needed. A determination will be made whether or not their records are in order and legible; cover the requested period for review; contain all the appropriate items required by IRP; include adequate summaries (monthly, quarterly, annual); and reconcile source documents and summaries without excessive discrepancies or gaps. Documentation of the interview will be indicated on the correspondence log as well.

Any email or faxed correspondence will also need to be notated.

Review Procedures

- I. Document the distance accounting system used by the registrant, the items included in the source documents, and the sources used by the registrant to determine distances
 - A. Describe the distance record-keeping system and the flow of information from source documents to summaries to the IRP renewal forms
 - B. List the source documents used to record the distance information and the elements that are recorded on these source documents
 - C. Identify the source used to calculate distance (i.e. odometer readings, maps, computer software, Global Positioning System, etc.)
- II. Assess and document internal controls
 - A. Verify that the distance information flows correctly from the summaries to the IRP renewal
 - B. Verify that the distance information on the source documents flows correctly to the summaries
 - C. Scan through the source documents to make sure the information is reasonable (for example, if there is a IA destination, make sure there are IA miles listed)
 - D. Verify that the odometer readings flow correctly between the source documents, and that the sum of distance per jurisdiction equals the total distance between the beginning & ending odometer readings (if applicable)
 - E. Determine if the source documents contain the IRP required elements
- III. Determine and document the adequacy of records and identify specific deficiencies

- A. State whether the distance source documents were sufficient and appropriate to comply with IRP record-keeping requirements
- B. State whether the internal controls were sufficient for reporting the correct distance for IRP
- C. List any deficiencies in the distance source documents and/or weaknesses in the internal controls

Report Preparation

The content of the registrant's report can include the following information which is a summary of the work performed.

Pre-Records Review Contact

- Date of Initial Records Review Letter
- Date of Pre-Records Review call (or attempts)
- Description of registrant's business and cargo transported
- Brief description of jurisdictions traveled (i.e., several states or specific region of country)
- Prior records review or audits
- Objective and scope

Internal Controls

- Source documents received
- Responsible parties for the records, distance accounting system and reporting
- Description of distance accounting system
- Irregularities in the source documents, unit(s) or business operations
- Application of 'Internal Controls' criteria to the source documents

• Records Review Process

- List sample unit(s) and time period. Explain reasoning for selected units or expanded time period (if applicable)
- List processes used to evaluate the accuracy and effectiveness of the registrant's distance accounting system:
 - > Evaluate the appropriateness of information recorded in source documents
 - Determine the extent of discrepancies and errors discovered in the trip sheet analysis
- Determine the effectiveness of internal controls and distance accounting system

Records Review Findings

- Results of processes detailed in 'Records Review Process'
- Conclusions drawn from Records Review process results
- Conclusions drawn from 'Internal Controls' criteria
- Results of Records Review (i.e., Compliant or Non-Compliant)

Exit Conference

- Name of person exit conference held with and date (or attempts)
- List of auditor recommendations

- Future action(s) to ensure compliance with IRP (if applicable)IRP required statements

NEBRASKA RECORDS REVIEW PROGRAM General Steps for IFTA and IRP Records Reviews For internal use only

ii i	Initials	Date
Prepared by:	1	
Approved by:		

Name of Registrant:

Nebraska Identification Number:

WP REF		WORKPAPER INDEX		= 1				
MIO	IFTA/I	RP Records Review Checklist		75				
11	Correspondence to Registrant 1. Telephone log(s) 2. Records Review Notification Letter (regular records review) 3. List of Records Required for Records Review (regular records review) 4. Notice of Record-keeping Requirements for IFTA/IRP 5. Records Review Results Letter							
12	2 General Account Information (regular records review) 1. Contact Name 2. Mailing Address 3. Registrant Taxpayer Display 4. Decal Information							
13	1.	istory Information Unit List for Records Review Period IFTA History for Records Review Period						
		PROGRAM STEPS	COMMENTS	AUDITOR				
	the re- approp- by the Regist contro	jective of the IFTA/IRP records review is to determine whether gistrant's distance and fuel source documents are sufficient and riate to comply with the record-keeping requirements set forth International Fuel Tax Agreement (IFTA) and the International ration Plan (IRP), and to determine whether the internal is are sufficient for reporting the correct distance and fuel TA and IRP.						
	I.	PRELIMINARY PROCEDURES:						
		Determine if this records review is a regular records review or a post-audit records review.						
į.	. 69	A. If a regular records review, contact registrant by telephone to schedule the date of the records review thirty (30) days in advance. Send the Records Review Notification Letter and the List of Records Required for Records Review. The						
		review period will always be for the most recent quarter.						
	3	B. If a post-audit records review, examine the audit files to determine the scheduled date for the records review. Contact the registrant by telephone one week in advance as a reminder of the upcoming records review.						
		EXAMINATION AND EVALUATION OF REGISTRANT'S SOURCE DOCUMENTS AND INTERNAL CONTROLS:						
	1	A. Examine the records provided by the registrant while completing the IFTA/IRP Records Review Checklist.						
- 3	3	B. Based on completion of the IFTA/IRP Records Review Checklist, determine whether the registrant's overall source						
		documents were sufficient and appropriate to comply with the IFTA/IRP record-keeping requirements, and whether the internal controls were sufficient for reporting the correct distance and fuel for IFTA and IRP.						
Page		C. If this is a post-audit records review, determine whether the IFTA and/or IRF license should be cancelled. If cancellation is recommended, state the reasons on the IFTA/IRF Records Review Checklist.						

Appendix 1 (continued)

NEBRASKA RECORDS REVIEW PROGRAM General Steps for IFTA and IRP Records Reviews For internal use only

Initials Date
Prepared by:
Approved by:

For internal use only Approved by:

WP REF		PROGRAM STEPS	COMMENTS	AUDITOR
	II. SUM	MARY WORK:		
186	A.	Prepare the Notice of Record-Reeping Requirements for IFTA/IRP and list the specific items that the registrant needs to improve (if any) under the OTHER INFORMATION section. Discuss these recommendations and the results of the records review with the registrant by telephone or in person.		
	В.	Write the Records Review Results Letter.		
	c.	Send the registrant the Records Review Results Letter, two copies of the Notice of Record-keeping Requirements for IFFX/IRF, a copy of the IFFX/IRF Records Review Checklist, the Nebraska IFFA Frocedures Manual, and the Nebraska IRF Apportion Registration Manual. The registrant needs to sign the acknowledgement at the bottom of the Notice of Record-keeping Requirements for IFFA/IRF, and then return the signed copy to our office. After the signed document has been returned, file it in the appropriate locations.		
	D.			

Appendix 1 (continued)

IFTA/IRP RECORDS REVIEW CHECKLIST

CONTROL CONTROL	Initials	Date
Prepared by:	\$	
Approved by:		- 39

Berti	strant:	Identifica	tion Mumber:		
	50 800 M			00	
Adda		Contact Na	ie:	<u> </u>	
	H 30	Telephone	Number:	Al-	
Reco	ords Review Period:	Test Honth (if app	Examined:	X.F	
Date	e(s) of Records Review:		sament Date:	5)	
List	t of Documents Reviewed in Support of Distance:				
Heti	nod Used by Registrant to Determine Distance:				
List	t of Documents Reviewed in Support of Over-the-Ro	ad Fuel Purchase	•:		
List	t of Documents Reviewed in Support of Bulk Fuel P	urchases/Usage:			
	nod Used by Registrant to Determine Puel:				
Here	all IFTA decals accounted for? (Circle one)	YES	NO		NOT
	ITOR'S EVALUATION:		ACCEPTABLE	UNACCEPTABLE /	
1.	The registrant prepared unit specific monthly or distance summaries, listing monthly or quarterly jurisdiction for each IFTA/IRP unit and for the IFTA/IRP fleet.	distance per		i i	
3025	If the IPTA/IRP fleets are not the same, the reg the correct units for IFTA and has procedures in report the correct units for IRP.				(7) (3)
3.	The registrant prepared unit specific monthly or summaries, listing monthly or quarterly fuel per jurisdiction for each IFTA unit and for the enti				7.7 13
4.	The registrant maintained trip records, listing monthly or quarterly odometer readings and out-of-trip information, consisting of the date, desting jurisdictional distance for each out-of-state tr	of-state nation, and			53 53
5.	The registrant retained over-the-road fuel recei IFTA unit, listing the unit identification and t documentation required in the IFTA Procedures Ma	he other			(2) (3)
6.	The registrant maintained bulk withdrawal record minimum: date, unit identification, and number for each bulk withdrawal		8	3 A	53

Appendix 1 (continued)

IFTA/IRP RECORDS REVIEW CHECKLIST

Communication and a service	Initials	Date
Prepared by:	3	
Approved by:	T T	

Regi	strant:					Identifica	tion Number:	*	
AUD	ITOR'S	EVALU	ATION (CO	NT.):			ACCEPTABLE	UNACCEPTABLE	APPLICABLE
7.		istrant nd non-		e bulk withd	irawals for a	11 units			
8.			prepared monciliations.	nthly or qua	rterly bulk	fuel		0. 0	
9.				x-paid bulk fired in the					
10.	correct the inf	ly to t	he quarterly n on the qua		y or IFTA re	ed turn, and/or ed correctly			
11.	receipt	s, and		p records, o wels flowed summaries.					
12.	and the		monthly or o	wed correctly quarterly odo					
13,	fuel pu	rchase		ulk fuel wit wed to the B iliations.					
14.	natched	the en	ding bulk fu	ventory of e el inventory inventory l	of the prev	ious month or		V = V	
	Conclus	ion:				tance and fue A/IRP record-			
				YES	NO				
				egistrant's or IFTA and		trols suffici e one)	ent for repor	rting the cor	rect distanc
				YES	мо				
		found t	o be out of	compliance w	ith IFTA/IRE	hree years, a record-keepi for cancella	ng requiremen		
	If canc	ellatio	n of the IFT	A and/or IRE	license is	recommended,	briefly state	the reason(e) below.
	Signatu Date:	THE OF M	uus - 00 1		-				ii.
	120 mm			020 <u>1</u> 002000	V7				5
	1817 (T-01.116)	re or S	upervisor of	Sr. Auditor	-			-	ê
	Date:								

Appendix 2

INITIAL RECORDS REVIEW CONFERENCE

Initial Records Review Letter Date:	Date Records Due:
Records Received: Date of P	Preliminary Phone Call:
Has the registrant been previously audited? Registration Year:	
Registration Year:	Audit Results:
 Preliminary phone call to registrant to add records 	dress any concerns regarding the
 Type of business and cargo transported 	
 Brief description of jurisdictions traveled 	
 Make note of any prior records checks or 	audits conducted on the account
 Objective and scope 	
INTERNAL CONTROLS	Initial: Date:
 Dates Beginning and Ending Odometer Readings (a Systems may use meter readings) Origins, intermediate stops, load pick-up local Routes of travel (major highways used) Distance traveled by jurisdiction (state or provential distance traveled per source document) Power unit number 	tions, load drop-off locations, destinations
 Interview registrant to gain an understand system 	ding of their distance accounting
 □ High Controls ● Records in order and legible ● Records cover requested period for review ● Records contain all appropriate items required ● Records include adequate summaries (month) ● Source documents and summaries reconcile □ Low Controls □ Records out of order and/or illegible □ Records do no cover requested period of review □ Source documents do not contain appropriate □ Material differences between source docume □ Excessive discrepancies or gaps found in sou □ Summary Not Included: □ Annual □ Other: 	ily, quarterly, annual) iew with no explanation e information required by the IRP ents and summaries

Sample size based on 'INTERNAL CONT	TROLS' criteria	<u> </u>	
Fleet size:	Sample size		
RECORDS REVIEW WORKBOOK	WP Ref:	Initial:	Date:
Download 'Audit Worksheet' from re	gistrant TxIRP	audit page 'Ac	tions' Menu
Rename with IRP account number, save into appropriate folder	registrant nam	e and audit reg	istration year and
SUMMARY ANALYSIS			
Test the accuracy of the registrant's	recaps/sched	ules	
Enter the registrant quarterly or mor either the 'Monthly-Qtrly Recap' or t TxIRP Audit Worksheet (IRP-ATM Section)	he ['] By Unit Mo	•	
TRIP SHEET ANALYSIS	WP Ref:	Initial:	Date:
	77 1 1(C).	mman	
Select the sample period based on			
Select the sample period based on JUL	Internal Contro		
Select the sample period based on □ □JUL □AUG □SEP □ OCT □NOV □APR □MAY □JUN	Internal Contro	ls criteria ⊒ JAN □FEB □N	//AR
Select the sample period based on JUL	Internal Contro I □ DEC □ of systems of indicate that grounds.	ls criteria ⊒ JAN □FEB □N nternal control, ups of items, nu	MAR the number and imbers of

Additional information on evaluating sample results and projecting errors can be found in the Audit Training Manual Sections VI.D.7 & 8.

RECORDS REVIEW NARRATIVE

The auditor should construct the narrative using a stored 'Narrative' Word document as a template and paste into the corresponding TxIRP audit page. The narrative sections of the TxIRP audit page do not highlight or correct spelling and/or grammar errors. Refer to the IRP-ATM for more detailed guidelines.

Initial: Date:

Pre-Records Review Contact

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- Brief description of jurisdictions traveled (i.e., several states or specific region of country)
- Prior Records Review or Audits
- Objective and Scope

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- Source documents received
- Responsible parties for the records, distance accounting system and reporting
- Description of distance accounting system
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- Application of 'Internal Controls' criteria to the source documents

Records Review Process

- List sample unit(s) and time period. Explain reasoning for selected units or expanded time period (if applicable)
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 - Evaluate the appropriateness of information recorded in source documents
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Records Review Findings

- Results of processes detailed in 'Records Review Process'
- Conclusions drawn from Records Review process results
- Conclusions drawn from 'Internal Controls' criteria
- Results of Records Review (i.e., Compliant or Non-Compliant)

Exit Conference

- Name of person exit conference held with and date (or attempts)
- List of auditor recommendations
- Future action(s) to ensure compliance with IRP (if applicable)
- IRP required statements

RECORDS REVIEW SUMMARY Initial: Date: • Populate registrant TxIRP Records Review page • Select 'View Audit Summary' from registrant TxIRP audit page 'Actions' menu,

- review and print

 Complete Records Review Procedures Program
- Mark registrant TxIRP Records Review page 'Requesting Review'
- Populate registrant Records Review file sections with:
 - Source Documents/Working Papers
 - Print and complete 'Documents Index' tab
 - Initial and date each working paper
 - All registrant summaries
 - Examples of trip sheets discussed in Records Review narrative
 - Audit Summary
 - Records Review Narrative
- Check all sections of Records Review file to ensure presence of required documents / information
- Submit for review

RECORDS REVIEW RESULT:	□ Compliant	□ Non-Compliant
□ Inform registrant that tra possess apportioned plates	vel in two or more membe	er jurisdictions is required to

NO INTERJURISDICTIONAL TRAVEL

All units in an apportioned fleet must travel outside Texas at a minimum of once a year or be subject to 100% Texas Registration Fees per unit. IRP Article 2 defines 'Apportionable Vehicle' as '...Any Power Unit that is used or intended for use in two or more member jurisdictions...' Unit(s) not meeting the 'Intent' criteria must be detailed in the Records Review narrative. Registrant may be required to provide proof of intent. (IRP-ATM Section VI.E.3)

EXIT CONFERENCE 1st Attempt Date: Result: Re

Appendix 3

CONFIRMATION OF IRP RECORDS REVIEW INSPECTION RECORDS REVIEW

JOHN DOE TOWING IRP FILE#: 00000 FLEET # 1 AUDIT YEAR(s) 2011

TYPE OF OPERATION: OTHER TYPE OF ACTIVITY: TOWING

REGISTRANT'S ADDRESS: 12345 N MAIN ST. CITY, JURISDICTION ZIP

CONTACT PERSON: JOHN DOE PHONE: CELL:

FIRST OPERATED DATE: 11/01/2010 SOURCE DATA: 11/01/2010 THRU 12/31/2010

LOCATION OF RECORDS REVIEW: CITY

THE REGISTRANT WAS MAILED A RECORDS REVIEW NOTIFICATION LETTER ALONG WITH AN INFORMATIONAL PACKET OF MATERIAL REQUIRED FOR THE REVIEW.

PRE-REVIEW CONFERENCE:

No prior audit has been conducted. The auditor contacted carrier 1/25/11 and reviewed documentation required for record inspection (11/01/10-12/31/10). In agreement with the carrier the review was scheduled for their office 2/10/11. Another review letter was mailed listing the date and time of the review and the required mileage period. The opening conference was conducted 2/10/11, which included a discussion of carrier's operations, internal controls and accounting system.

CARRIER OPERATIONS

This is a towing company hauling disabled vehicles mostly local with occasional trips to neighboring jurisdictions.

MILEAGE DOCUMENT(s) MAINTAINED AND PRESENTED:

X IVDR _ RENTAL CONTRACTS _ MONTHLY SUMMARIES _ LOGS _ BILLS _ QUARTERLY SUMMARIES _ PAY RECORDS _ TRIP REPORTS _ ANNUAL SUMMARIES

X PROGRAM GPS _ CHARTER _ IFTA

CONDITION: Summaries forms given to carrier.

ITEMS INCLUDED IN SOURCE DOCUMENT (s):

X DATE TRIP X OD READINGS X MILES TOTAL

X OD TRIP OD JURISDICTION X UNIT

_ ROUTES X MILEAGE FOR JUR X DRIVER NAME

_ OTHER

SOURCE (s) USED BY CARRIER TO DETERMINE MILES:

X OD _ PROGRAM MILEAGE _ OTHER

MAP ESTIMATE

UNITS AND PERIODS TESTED:

No testing was required for this records review.

Appendix 3 (continued)

EVALUATION OF INTERNAL CONTROLS (STRENGTHS and WEAKNESSES):

Each truck has a trip report for each month. The trip reports record the origin and destination and miles by state for all out of state trips. Weekly OD readings are recorded. Each vehicle has a GPS system in the vehicle. The GPS system records total daily miles and a monthly summaries is generated. The out of state miles are not recorded on the GPS mileage printouts.

REVIEW FINDINGS:

A records inspection was conducted on carrier's mileage records. Auditor requested that monthly, quarterly and annual summaries be constructed for all future audits. Records as presented were in compliance. Proper mileage accounting was explained to carrier in detail. The 2011 IRP application is an estimated app and is accepted as filed.

EXIT CONFERENCE:

The auditor advised Mr. Doe that he must include origin/destination (city to city), routes traveled and OD readings on IVDR'S. Monthly/quarterly/annual summaries should be maintained (forms were given to carrier).

REGISTRANT COMMENT:

CARRIER AGREES WITH REVIEW FINDINGS

THIS HEREBY AFFIRMS THAT THE AUDITOR NAMED BELOW CONDUCTED A RECORDS REVIEW OF THE RECORDS PERTAINING TO THE ABOVE CAPTIONED FILE (S).

FURTHERMORE, THAT THE REGISTRANT OR THEIR APPOINTED REPRESENTATIVE HAS BEEN ADVISED THAT THIS REPORT SHALL BE SUBJECT TO REVIEW BY THE DEPARTMENT OF THE STATE AND MEMBER I.R.P. JURISDICTIONS.

REVIEWER	2/16/2011		Auditor Name	02/10/2011
REVIEWED BY	DATE	_	AUDITOR	DATE



Educational Visit				
Inter - Intra Jurisdictional Carrier				
Date: See Comme	ent	_		
Account Information:				
Name:		Business #:		
Address:		PBN	XXX	
		Loc. No.	XXX	
Telephone #:		Licence issue Date		
Fax #:				
Contact Person:				
	Con	ntact information		
Date Phone		tact mior mation	Comment	
Business Description:				
The IFTA vehicles are used for:				
Type of Exempt card or Purchaser's permit				
Physical location of records				
Decembed & Benjamed TOTA Colder	Y N	1		
Presented & Reviewed IFTA Guide: Record Keeping Requirements:	\vdash	-		
Record Reeping Requirements.		_		
Decals and Vehicles				
# of vehicles in fleet:		Qualified Vehicle:	-3 Axles	
# of IFTA decals issued:		Quantita venicie.	-2 Axles and GRW > 1	1.793 KG
# of decals affixed to vehicles			-Does not include recre	
# of decals retained for future use:		All qualified vehicles	with decals need to be re	
How are unused decals recorded and maintain	ned?	•		
P				
Distance:		Fuel:		
Distance records consist of:		Fuel purchase recor	ds consist of:	
Summaries by vehicle:		Summaries by vehicle	e:	
Weekly		Weekl		
Monthly	ш	Month	•	
Quarterly	لبا.	Quarte		
Information on Trip Sheets (Log book, Log s	heet)	Information for retail		
Unit No. Dates	\vdash	Unit N Jurisdi		⊢
Origine and Destination	$\vdash\vdash\vdash$		ction ct Type	\vdash
Routes travelled	\vdash	Volum		\vdash
Jurisdictional crossing used	\vdash	Volum	-	
Odometers readings	\vdash	Bulk fuel purchases:		
When	_	Invoic	es	
Jurisdictional distance		All bu	lk withdrawals with:	
Total distance			Unit No.	
			Dates	
			Volume	\square
		Invent	ory reconciliation	
Comments:				
Performed by:		Reviewed by:		Namo
Name				Name

Approved by: