

OSD EVM Data Requirements

Integrated Program Management Report (IPMR) Data Item Description (DID) & Work Breakdown Structures (WBS)

Sep 2012



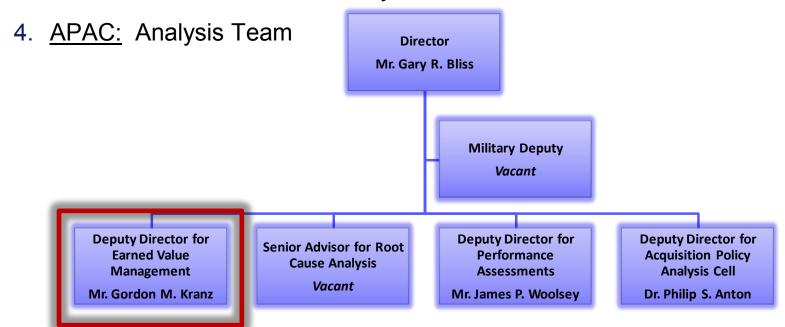
Outline

- PARCA Overview
 - PARCA EVM Organization
 - EVM Responsibilities
- ▶ EVM Requirements
 - Authorities
 - WBS Development
- ▶ IPMR Overview
 - Information by Format
- ▶ EVM Data Requirements
 - Tailoring
 - Draft IPMR CDRL



PARCA Divisions

- PARCA has four divisions
 - 1. <u>PARCA Performance Assessments (PA)</u>: Program assessments and DAES selection
 - 2. Root Cause Analysis: Nunn McCurdy breach analysis
 - 3. PARCA EVM: OSD EVM Policy holder





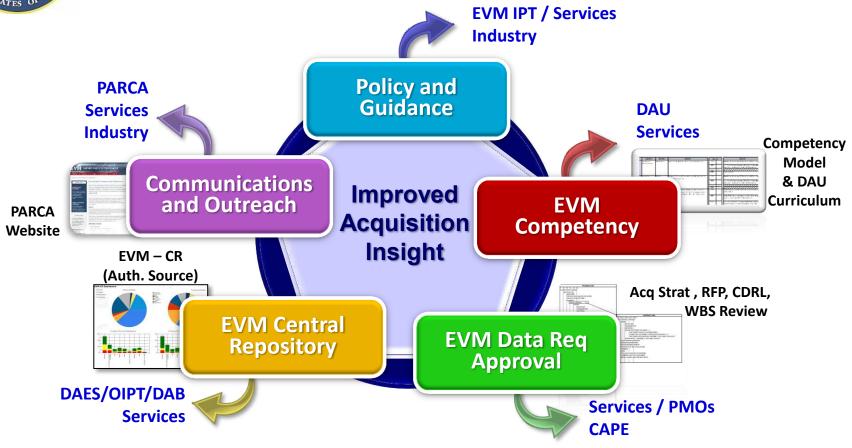
PARCA EVM Vision

- ▶ Earned Value Management (EVM) is a management tool that is fully embraced by the DoD acquisition community.
- ▶ Guiding Principles:
 - Increase the quality and utility of EVM data.
 - Increase the use of EVM across the acquisition chain.
 - Improve acquisition professionals ability to utilize EVM.
 - Reduce Contractor's administrative burden of inefficient use of EVM.
 - Ensure constructive 2-way communication between DoD and Industry.
 - EVMS is perceived by all stakeholders to be cost effective.





PARCA EVM Duties & Inter-Relationships





EVM REQUIREMENTS SUMMARY



DFARS Requirements

- ▶ 234.201 Policy.
- ▶ (1) DoD applies the earned value management system requirement as follows:
 - (i) For cost or incentive contracts and subcontracts valued at \$20,000,000 or more, the earned value management system shall comply with the guidelines in the American National Standards Institute/Electronic Industries Alliance Standard 748, Earned Value Management Systems (ANSI/EIA-748).
 - (ii) For cost or incentive contracts and subcontracts valued at \$50,000,000 or more, the contractor shall have an earned value management system that has been determined by the cognizant Federal agency to be in compliance with the guidelines in ANSI/EIA-748.
- ▶ 252.234-7001 Notice of Earned Value Management System.
 - Requirement For EVM/EVMS
- ▶ 252.234-7002 Earned Value Management System.
 - Requirements for the EVM System



PARCA Authorities in Data Requirements

- Advisor on EVM Application
- ▶ August 10, 2011 EVM Authorities Memo
 - "Review and approve EVM data requirements for MDAP Programs..."
 - "Resolve differences in interpretation of EVM policy, practice, and requirements among Components..."

Purpose of Data Req. Review:

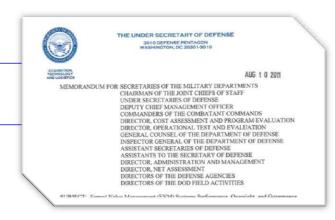
- 1. Ensure proper application of EVM and EVM Review Contract Scope requirements
- 2. Reduce economic burden of implementation Tailor the IPMR and use of EVM
- 3. Assist in determining the proper level of detail for the WBS



PARCA EVM Division

- ▶ PARCA EVM duties
 - 1. EVM Policy Holder
 - 2. EVM Central Repository (EVM-CR) Management
 - 3. EVM Competency Management
 - 4. EVM Data Requirements Approval
 - 5. DoD EVM Interpretation and Issue Resolution Facilitation

PARCA EVM Authorities Memo was signed 10 Aug 2011.





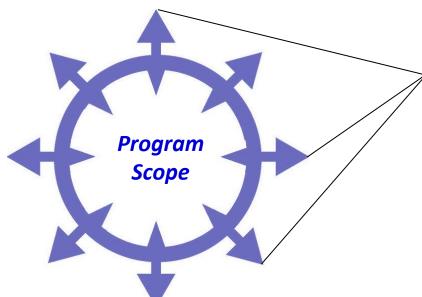
PARCA Authorities in Data Requirements

- PARCA EVM duties includes EVM Data Requirements Approval and as an Advisor on EVM Application
 - "Review and approve EVM data requirements for MDAP Programs..."
 - "Resolve differences in interpretation of EVM policy, practice, and requirements among Components..."

Purpose of Data Req. Review: Ensure proper application of EVM Review Contract Scope Reduce economic burden of EVM & EVMS Tailor the IPMR Assist in determining proper level of WBS Working with PMO & CAPE



Determination of EVM Applicability



PARCA is working on a Policy and/or Guidance update on determining EVM applicability on contracts

Part or all of the scope would benefit from the rigors of EVM in program management



Check contract type and value, related efforts, and if a schedule could be run thru the efforts



Validate with color of money and how the contract fits with the bigger picture of the overall Program



Tailoring Request Process

Tailoring Process

- Request from PM comes into appropriate level EVM Focal
 - ACAT I PARCA is the EVM Focal
 - ACAT II, III, & IV Service/Agency is the EVM Focal
 - PARCA will set expectations for lower ACATs and will monitor implementation.
- EVM Focal works with PMO to determine appropriate deviation or tailoring.
- EVM Focal documents concurrence or non concurrence with recommended approach to the decision authority.
- PMO executes to direction of the decision authority.



PARCA Tailoring Review Criteria

- Work Scope
 - Development, T&M or Services?
 - Multiple Task Orders in a single contract (ID/IQ)?
 - Are task orders independent or related (i.e., can you pull an IMS thread through the task orders)?
 - Are single task orders over the dollar threshold?
- ▶ Period of Performance
 - Effort is greater or less than 12 months.
 - If ID/IQ, then is a single task order or related task orders greater or less than 12 months.
- Dollar Value
- Contract Type



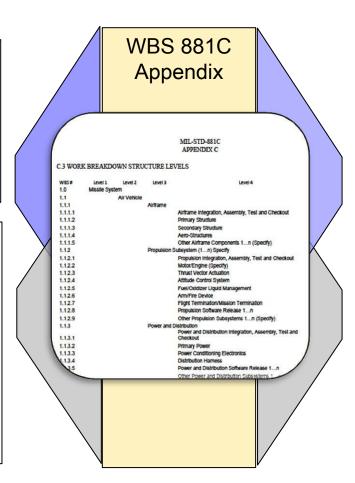
Work Breakdown Structure

Earned Value

By WBS, Show Format 1 Extract

CSDR

By WBS, Show CSDR Extract, showing recurring and non-recurring for example



TPMs

By WBS, Show WBS Tree with Size and Weight and specification allocations

Design documentation

By WBS, Show Phase Picture of Products from documents to wire diagrams to solid diagrams

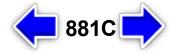


PROGRAM WBS



Defined by the 881C
Standard requirements

CONTRACT WBS



WBS for the contract; contains PWBS and additional levels as contractually defined

KTR EXTENDED WBS

881C

Lower level WBS that the Contractor needs to manage and plan their work

PARCA is working with CAPE on reviewing EVM requirements and WBS structures invoked in major DoD acquisitions.



IPMR OVERVIEW BY FORMAT



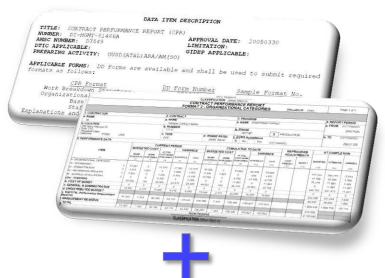
IPMR DID Overview

- ▶ IPMR DID officially released 19 June 2012
- ▶ The IPMR DID is effective 1 July
- Merger of prior IMS and CPR DIDs
 - Merged IMS and CPR. Old CPR is sections 3.2-3.6, IMS is section 3.7, and new Format 7 id section 3.8
- ▶ Integration of schedule and cost
- Support electronic submission of data (DoD approved XML)
 - Optional language for hours, human readable, control account level, and subcontractor reports

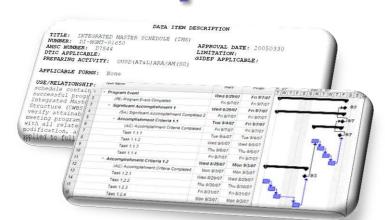


CPR & IMS = IPMR

CPR DID



IMS DID



IPMR DID



UN/CEFACT



IPMR DID Application

- ▶ The DID is applied with DFARS 252.52-7001/7002.
- Generally full IPMR is applicable for incentive/award contracts greater than \$20M.
 - Format 6 and the associated Format 5 analysis are separable and may be applicable when EVM is not required.
- Currently the CPR and IMS are referenced in 5000.02 and DAG.
 - Will be updated to reflect new DID.
- ► IMS may be separately applied see section 2.8.2 in the IPMR DID for applicable formats and sections.



General DID Information

Major Changes:

- All formats shall be submitted electronically in accordance with the DOD-approved XML schemas
- Reporting Level. The reporting level is defined consistent with MIL-STD-881 (current version in use at time of contract award), as applicable.
- Human Readable. The Government may, in the CDRL, require Formats 1-4 in human readable format down to the reporting level as additional, separate submissions.
- Default is Formats 1-6 monthly and Format 7 annually
- Options for hours, subcontract reports, control account level Format 1.
- Standardized reporting between Formats 1 & 2 and between 3 & 4, and all formats with Format 5.



DID Topical Matrix

	2005	Oct 2012	Feb-Apr 2012	Jun 2012
General Topic Areas				
Reporting Frequency	12WD (up to 17WD)	10WD 1-4, 6; 13 Fmt 5	Various versions:	12WD (up to 17WD)
			- 13th CD	
			-12th WD, Format 5 on 15th WD	
			- 12WD (up to 17WD)	
WBS Consistency	Mil-HDBK-881 and CWBS DID,	MIL -STD 881,CWBS DID, CSDR	MIL -STD 881	The submission of Format 1 data
	CCDR as applicable			shall utilize a product-oriented
				WBS at the level established by
				tailoring the appropriate MIL-
				STD-881 appendix
Reporting Level	Normally Level 3 or lower	Control Account consistent with	Control Account consistent with	MIL-STD 881, CA/HRs Optional
		MIL-STD 881	MIL-STD 881	
Reporting Format	X12 or Contractor Format	UN/CEFACT	DOD Approved XML Guideline	DoD Approved XML Guideline
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Variance Analysis	Explain all variances that exceed	Top 15	Top 15	Top 15
	specified variance thresholds			



DID Topical Matrix by Format

By Format

Format 2

Format 1

Format 3

Format 4

Format 5

Format 6

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Planned,
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Total Changes; Changes by Month

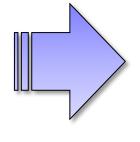


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1. CONTRACTOR				2. CONTRAC	т				3. PROGRAM					4. REPORT PE	RIOD	
a. NAME				a. NAME					a. NAME					a. FROM (YY	YYMMDD)	
b. LOCATION (Addre	ess and ZIP Code)			b. NUM BER					b. PHASE							
														b. TO (YYYY	MMDD)	
				c. TYPE			d. SHARE RA	TIO	c. EVMS ACC	EPTANCE						
									NO	YES	(YYYYMMDD)					
5. PERFORM ANCE DA	ATA (All figures in wh	ole numbers)														
ODOANUZ	ATIONAL	ACTUAL	ACTUAL END OF		OIV MONTH FO	DECACE DV	40.FU/5		AST (Non Cum	ulativa)		ODEOLEIED DE	PIODO			_
ORGANIZ CATE		CURRENT	CURRENT				IONTH (Enter N		_		ENTER	SPECIFIED PE	RIODS	1		LETION
CATE	GORY	PERIOD	PERIOD (Cumulative)	+1	+2	+3	+4	+5	+6						COMP	LETION
(-	1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(1	15)
6. TOTAL DIRECT	Т															
			/													
	Organizatio	onal Ca	ategorie	es					(Staffin	g Estima	ites; Ur	nits & C	Clarificat	ions	



DID Benefit - Format 5 Reduction







Current Format 5
language can create
burdensome variance
reporting

New language intended to reduce burden and focus on the significant risks to the program



- Major Changes:
 - Top 15 WBS approach to Variance Analysis
 - Allowed for Government Selection or a defined contractor process that covers all aspects (current, cumulative and at-complete)
 - Allowed contractor or government to temporarily increase the number of reported variances to cover emerging trends
 - Linked Formats 1-4 and 6 discussions to format 5
 - Significant Format 6 changes. Require SRA, Health Assessment and drivers as applicable be put into the Format 5
 - Requirement to reconcile best/worst/most likely EAC
- Other Information
 - Contractor format for delivery
 - Delivered with the monthly Formats 1-4, & 6



Major Changes:

- Defined minimum level of subcontractor integration in Prime IMS
- Definition of Schedule Margin & SVTs included
- Required disclosing of justification for Leads, Lags and most constraints.
- Defined minimum fields in IMS
 - Some were part of 2005 DID with additions
 - Definitions updated/clarified in various cases
 - Can be provided in the IMS with any method that allows for Govt sorting and filtering.
- Expanded when SRA is required and how it is reported
- Other Information
 - IMS required monthly to the PMO & EVM-CR for ACAT I's



Other Information Continued

- Consistency with Format 1 Addressed; included "The WBS numbering system in the IMS must be consistent with the Format 1 structure."
- Schedule Margin defined as allowed before program events
- Critical & Driving Paths
 - Included definition that tasks with "0" or negative total float are not by default the critical path.
 - Driving path and interim milestones defined (not in 2005).
 - Excessive constraints and incomplete, incorrect, or overly constrained logic shall be avoided.

Relationships & Float

 All non-constrained discrete tasks/activities/milestones shall have at least one predecessor and successor, except the start and end of the program.



IMS Field List Comparison

1 Sample Program ton 8/29/1 pe 12/17/ No 0% 575 d ####### ####### ###### Mon 8/29 Tue 12/1 0 d 0 d 0 d 0 d Ves \s Soon As Possible NA		Task Name	Start Finish Miles Compl Dur	Early Early Early Late Start Start Early Start Start	ree decess contro Min Max Criti Constraint Type Constraint Constraint Type Constraint Constraint	Just Lag Just Sub P OBS Work P EVT WB Path
	1	☐ Sample Program	Non 8/29/1 je 12/17/ No 0% 575	5 d ####### ####### ####### Mon 8/29/ Tue 12/1 0 d	d 0 d 0 d Yes As Soon As Possible NA	
	L			<u> </u>		

Common in 2005 IMS DID & IPMR DID

- 1. Task Name
- 2. Start
- 3. Finish
- 4. Milestone
- 5. % Complete
- 6. Duration
- 7. Early Start
- 8. Early Finish
- 9. Late Start
- 10.Late Finish
- 11. Baseline Start 22. Constraint Date

- 12. Baseline Finish
- 13. Total Float
- 14. Free Float
- 15. Successors
- 16. Predecessors
- 17. Control Account
- 18. Minimum Rdur (Optimistic Duration)
- 19. Maximum Rdur (Pessimistic Duration)
- 20. Critical Path
- 21. Constraint Type

New To IPMR DID

- 1. Justify Lag
- 2. Justify Constraint
- 3. Sub ID
- 4. OBS
- 5. Work Package
- 6. EVT
- **7. WBS**
- 8. Driving Path



- Not part of 2005 IMS or CPR DID
 - Replaces need for winsight historical file
 - Meets requirement for historical file for ACAT I Programs in the EVM-CR
 - Also provides time-phased BCWS, BCWP, ACWP, ETC from contract award to completion as applicable.
 - Must reconcile with Format 1 BAC and EAC for the same period.
 - Due as a minimum annually, at the same time in the month as the other formats.
 - At the same reporting level as Format I unless otherwise negotiated.
 - Supported by it's own DoD approved XML Schema and guideline.



IPMR Guide & CDRL

- Draft guide published to PARCA Website
 - Has tailoring guidance and amplification in certain areas, with examples.
 - Meant to supplement and clarify, but not change, the DID content.

- OSD IPMR CDRL being developed
 - Contains default positions for tailorable items
 - Services may also have draft CDRLs that contain service level issue tailoring items.



References

- PARCA Website: http://www.acq.osd.mil/parca/
- PARCA EVM Website: http://www.acq.osd.mil/evm/
- PARCA EVM Issue & Interpretation: http://www.acq.osd.mil/evm/ir/index.shtml
- 4. EVM-CR Website: http://dcarc.cape.osd.mil/EVM/EVMOverview.aspx
- DAU EVM Community Of Practice (COP) Website: https://dap.dau.mil/cop/evm/Pages/default.aspx
- DCMA EVMS Standard Surveillance Instruction (SSI): http://guidebook.dcma.mil/79/index.cfm
- 7. DFARS
 - Notice of Earned Value Management System (Apr 2008):
 http://www.acq.osd.mil/dpap/dars/dfars/html/current/252234.htm#252.234-7001
 - Earned Value Management System (May 2011):
 http://www.acq.osd.mil/dpap/dars/dfars/html/current/252234.htm#252.234-7002
 - Contractor Business Systems (May 2011):
 http://www.acq.osd.mil/dpap/dars/dfars/html/current/252242.htm#252.242-7005
- 8. IPMR: https://assist.dla.mil/quicksearch/basic_profile.cfm?ident_number=278901



IPMR BACKUP SLIDES



- Major Changes:
 - Format form is unchanged
 - WBS reporting level tied to 881C as starting point
- Other Information
 - AUW/UB/MR
 - Can never be negative
 - Require de-scope to be reported in Format 5 until removed from the time-phased PMB.
 - Clarified MR and scope issue
 - Added options to G&A and COM reporting to reconcile with DCARC requirements
 - Removed WBS and CCDR linkage



- Other Information Continued
 - EACs
 - Best Case most favorable conditions. Not linked to official Ktr position
 - Worst Case least favorable conditions.
 - Best Case most likely and official contractor position. Supersedes the column 15 LRE.
 - Difference in assumptions between EACs including column 15 must be discussed in Format 5.
 - OTB/OTS and Reprogramming Guidance provided
 - G&A and COM add/non-add and may be specified by the Government
 - Negotiated Cost Definitized changes only



- Major Changes:
 - Format form is unchanged
 - Format 2 OBS not required to match Format 4 reporting
- Other Information
 - Format 2 required by OBS instead of WBS
 - Include subcontractors and material if applicable; can be non-add
 - Linked discussions of elements between Formats 1 and 2
 - UB & MR match Format 1



- Major Changes:
 - Format form is changed; un-greyed baseline changes section
- Other Information
 - Provides insight into changes to baseline going forward
 - Provide discussions of changes to Format 5
 - Still contains projected finish date and variances but information clarified



- Major Changes:
 - Format form is unchanged
 - Format 4 OBS not required to match Format 2 reporting
- Other Information
 - Staffing information can be in hours or EQH
 - Major profile changes to be explained in Format 5



Other Information

- Report structure is defined in the following order:
 - Contract Summary Significant changes that could impact technical, schedule, or cost objectives.
 - 2) Formal Reprogramming Analysis Discuss the Authorization, Reason, Mechanics implemented
 - EAC Analysis Explain the assumptions, methodologies between Best/Worst/ and Most Likely EACs
 - 4) UB Analysis Explain the content of the UB balance and changes within the reporting period
 - 5) MR Analysis Explain the sources and uses of MR changes and the WBS elements allocated as applicable.



Other Information

- Report structure is defined in the following order:
 - 6) IMS Discussion -
 - · Top 3 Critical and Top 3 Driving Paths
 - Total Contract Baseline Variance
 - Changes between the Baseline and Forecast duration of Schedule Margin
 - Changes to the Task Activity Codes or Data Dictionary
 - Internal Schedule Health Analysis results
 - 7) Format 3 Discussions Significant changes, phasing, or totals
 - 8) Format 4 Discussions Significant changes, phasing, or totals
 - 9) Cost and Schedule Variance Analysis
 - 10) Supplemental Discussions.
 - · IBR Dates completed or proposed in next 6 months
 - Schedule Risk Assessment (SRA) results in past month
 - Assumptions, results, actions, and impact on EAC.
 - Contractual De-scopes, if any. Discuss how th de-scope is reported.
 - G&A and COM Specify if cost are included or are reference.